



City of Garden City, Georgia

Annual Comprehensive Financial Report
Prepared by Finance Department

For Fiscal Year Ended December 31, 2022

CITY OF GARDEN CITY, GEORGIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

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INTRODUCTORY SECTION

**City of Garden City, Georgia
Annual Comprehensive Financial Report
For The Fiscal Year Ended December 31, 2022**

**Prepared by the
Finance Department**

Mission

The employees of the Department of Finance are committed to providing quality service to all Citizens equitably, in a professional, responsive, and caring manner.

Code of Ethics

We, the employees of the Department of Finance, are committed to
the highest standards of ethical conduct that reflect:
Responsibility, Honesty, Respect, Fairness, Compassion, Integrity, and Loyalty

Acknowledgments...

The preparation of this report has been accomplished by the efficient and dedicated services of the staff of the Department of Finance, who have been assisted by the independent auditors, Mauldin & Jenkins CPAs LLC. All contributions are invaluable and sincerely appreciated and clearly reflect the high standards the City of Garden City has set.

It is also appropriate to thank the City Manager, Mayor, and Members of the City Council for making possible the excellent financial position of the City through their interest and support in planning and conducting the City's financial affairs.



Please visit us at www.Gardencity-ga.gov.

Mayor

BRUCE CAMPBELL

Members of Council

MARICA DANIEL

GWYN HALL

RICHARD LASSITER, JR.

NATALYN MORRIS

DEBBIE RUIZ

KIMBERLY WEXEL-TICE



City Manager

SCOTT C. ROBIDER

Clerk of Council/Finance Director

RHONDA FERRELL-BOWLES

City Attorney

JAMES P. GERARD

May 24, 2023

TO THE HONORABLE MAYOR, MEMBERS OF THE CITY COUNCIL, AND CITIZENS OF THE CITY OF GARDEN CITY:

We are pleased to present the Annual Comprehensive Financial Report ("ACFR") of the City of Garden City, Georgia, for the fiscal year ending December 31, 2022. State law requires that all general-purpose local governments publish, within six months of the close of each fiscal year, a complete set of audited financial statements presented in conformity with generally accepted accounting principles in the United States of America ("GAAP"). This report consists of management's representations concerning the finances of the city. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to accurately present the financial position and results of the operation of the various funds and account groups within the City. All disclosures necessary to enable the reader to gain a full understanding of the City's financial activities have been included. This report also fulfills the state law to publish an annual audit within six months of the close of each fiscal year.

The ACFR is presented in four sections: (1) Introductory, (2) Financial, (3) Statistical, and (4) Compliance. The introductory section includes this transmittal letter, the City's organizational chart, and a list of principal officials. The financial section includes the Management's Discussion and Analysis (MD&A); basic financial statements for governmental and proprietary funds; notes to the financial statements and the combined and individual funds statements; and schedules for the non-major governmental, special revenue, capital projects, and proprietary funds. The statistical section presents selected and unaudited financial and demographic information.

The City's primary government financial statements have been audited by Mauldin & Jenkins CPAs, LLC. They have issued an unmodified ("clean") opinion of the City's financial statements for the fiscal year that ended December 31, 2022. On a test basis, the independent audit involved examining the evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor's report is presented as the first component of the financial section of this report.

Generally accepted accounting principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The MD&A immediately follows the independent auditor's report. The MD&A complements the letter of transmittal and should be read in conjunction with it.

PROFILE OF THE GOVERNMENT

Located in the heart of Chatham County, Garden City is one of the leading municipalities in coastal Georgia. Featuring a progressive blend of industry and small business, Garden City boasts a rich history, friendly neighborhoods, a vibrant economy, and quality services for residents. Garden City is home to the Port of Savannah's Garden City Terminal, which is the second-largest container port in the eastern United States and the third-largest harbor in North America as well as one of the fastest-growing ports in the U.S.

On February 8, 1939, the Superior Court of Chatham County granted the residents of Industrial City Gardens, Georgia, a charter of municipal incorporation. Thus, began the story of a community that became what is known today as Garden City. Early residents of the area were simple farmers and mill workers, many of whom eventually found work in the rapidly expanding cotton and shipping industries in the area.

In its first 70 or so years, Garden City operated under a Mayor-Council form of government where the Mayor was the designated chief executive of the City and presiding officer of a seven-member City Council that was elected at-large for staggered four-year terms. While responsibility for day-to-day operations was delegated to an appointed City Administrator, the Mayor maintained the ultimate authority to operate the City government, prepare and administer the budget, and veto acts of the elected body. The City Council maintained responsibility for adopting the budget, passing resolutions and ordinances, auditing the government's performance, and adopting general policy positions.

In 2009, legislation was passed which changed the structure within Garden City to a Council-Manager form of government. This system of government combines the strong political leadership of elected officials with the strong managerial experience of an appointed City Manager, enabling the Mayor and City Council to focus primarily on legislative functions and policies. The Mayor continues to be recognized as the political head of the City but became a voting member of the City Council under the New City Charter in 2009. As the governing body of the City, the City Council provides legislative direction, whereas a City Manager is appointed by the City Council to carry out the policies it establishes, and they are responsible for the administrative operation of the City based on the Council's recommendations. Thus, the Mayor and Council, as a collegial body, are responsible for setting policy, approving the budget, and adopting resolutions and ordinances. The City Manager serves at the pleasure of the Mayor and the City Council as the chief executive. The City Manager is responsible for preparing the budget, directing day-to-day operations, and oversight of City operations.

In addition to the change in the form of government, the new City Charter also incorporated a mixed election system and a change in the composition of the City Council. During the 2011 election, the City Council was reduced by one member. Currently, the City Council consists of seven members, with one being the Mayor and another being the Mayor Pro-Tem. The five remaining members are elected from geographic districts, while the Mayor and Mayor Pro-Tem are elected at large or citywide. This mixed election system, combining at-large and district-member elections, blends the citywide perspective of the at-large council members with the district accountability to ensure that all geographic and demographic populations are appropriately represented.

The City of Garden City is also financially accountable for a legally separate Tourism Board, which is reported separately within the City's financial statements. Additional information on the City's component units can be found in the notes to the financial statements.

The annual budget document is the foundation for the City's financial planning, operation, and control. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget that is approved by the Mayor and City Council. An annual operating and capital budget is prepared and adopted for the general fund, special revenue funds and each enterprise fund for planning, control, cost allocation, and evaluation purposes of these funds. All annual appropriations end at the conclusion of each fiscal year and fund balance carryovers are recorded where appropriate. As demonstrated by the statements and schedules included in the financial section of this ACFR, the City continues to meet its responsibility for sound financial management in all operational areas of the City.

ECONOMIC CONDITION AND OUTLOOK

The City's economic outlook is expected to remain favorable because of the continued growth and expansion of the Port of Savannah. The City is attracting new business and continues to grow its business sector at a strong pace, primarily due to port growth. Residential construction has also increased in the last year in both the new home construction and multi-family residential sectors. We anticipate seeing an upturn in several primary revenue sources due to future commercial and residential development plans, which will help to stimulate the economy in Garden City.

LONG-TERM FINANCIAL PLANNING

The City understands the importance of maintaining and improving our public facilities and infrastructure to ensure efficient City government operation. The City actively engages in multi-year financial planning efforts related to our capital improvement program (CIP). The City regularly updates its five-year CIP to account for future capital improvement projects and capital asset replacements. The City is actively engaged in long-term forecasting to determine areas where utility upgrades are needed to improve water and sewer operations as well as necessary transportation improvements. Staff uses various data to forecast future operating and capital needs in the preparation of the City's annual budget document. Revenue projections for future years are purposely developed in a conservative manner which sets the parameters for resources available to deliver services and implement the CIP.

MAJOR INITIATIVES

Highlighted below are major capital improvement projects scheduled to continue into 2023 and beyond.

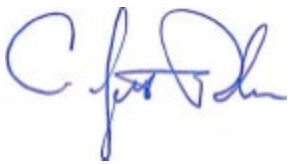
- **Garden City Town Center Development Project:** Given the current lack of a recognizable downtown and after a great deal of evaluation and planning four years ago, the City formed a public/private partnership with a private development group (Roberts Properties, Inc.) for the development of its mixed-use Town Center. The mixed-use development is planned to include a vibrant mix of retail, dining, office space, and multi-family residential housing. Public infrastructure work for the Town Center Development Project got underway in December 2018 and is mostly complete. Construction work on the private development components of the Town Center Project was started in late 2018, and work is scheduled to continue into 2023 and beyond. Phase I of the multi-family project segment was completed mid-2021, with Phase II commencing in 2023.
- **Prosperity Area Water System:** In 2019, the City commenced design plans to install a new metering station and water system connecting Garden City to the City of Savannah's water main at the intersection of Dean Forest Road and Prosperity Drive as well as constructing new water infrastructure to service existing properties and proposed warehouse projects in the Prosperity Drive Utility service area. The build-out value of the proposed warehouse projects is over \$200 million dollars which will benefit the City's Tax Digest in the near future. The utility project will allow Garden City to provide domestic water and fire protection supply to these planned industrial warehouse developments as well as provide water service and fire protection supply to approximately 15 existing commercial and industrial businesses currently on private wells in the area. The total utility-related project costs are roughly \$2 million dollars. The project construction work started in late 2020 and is scheduled to be completed in 2023.
- **New Gymnasium & Multipurpose Recreational Complex:** The City is scheduled to commence construction on a new gymnasium and multipurpose recreational complex in 2023 on the Old Haynes School property. Replacing the City's existing complex is a priority for Garden City, and plans are in the bidding process for engineering design, permitting, and construction administration services for the new Garden City Gymnasium Complex.

ACKNOWLEDGMENTS

The preparation of this report is a complex task and one that was only possible with the efficient and dedicated service of the entire City Finance Department staff. We are grateful to all members of the City departments who assisted and contributed to the preparation of this report. We would also like to express appreciation to the independent auditors, Mauldin & Jenkins CPAs LLC, for their professionalism, guidance, and technical assistance to the City staff during the audit engagement.

We especially want to express our appreciation to the Garden City Mayor and City Council members for their continued leadership and for maintaining the highest standards of professionalism in managing the city's finances.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read 'C. Robider', is positioned above the printed name.

Scott C. Robider
City Manager
City of Garden City, Georgia

CITY OF GARDEN CITY, GEORGIA
List of Principal City Officials
December 31, 2022

City Council

Bruce Campbell..... Mayor

Marcia Daniel..... Mayor Pro-tem

Gwyn Hall..... President of Council

Richard Lassiter, Jr..... Councilmember

Natalyn Morris..... Councilmember

Debbie Ruiz..... Councilmember

Kim Tice..... Councilmember

Other City Officials

Scott Robider.....City Manager

Rhonda Ferrell-Bowles.....City Clerk

Rhonda Ferrell-Bowles..... Director of Finance

Yolanda Irizarry Director of Human Resources

Chris Snider..... Information Systems Administrator

Jon Bayer.....Public Works Manager

Cliff Davis.....Water Operations Manager

Cliff Ducey..... Director of Parks & Recreation

Scott Robider..... Director of Planning & Zoning

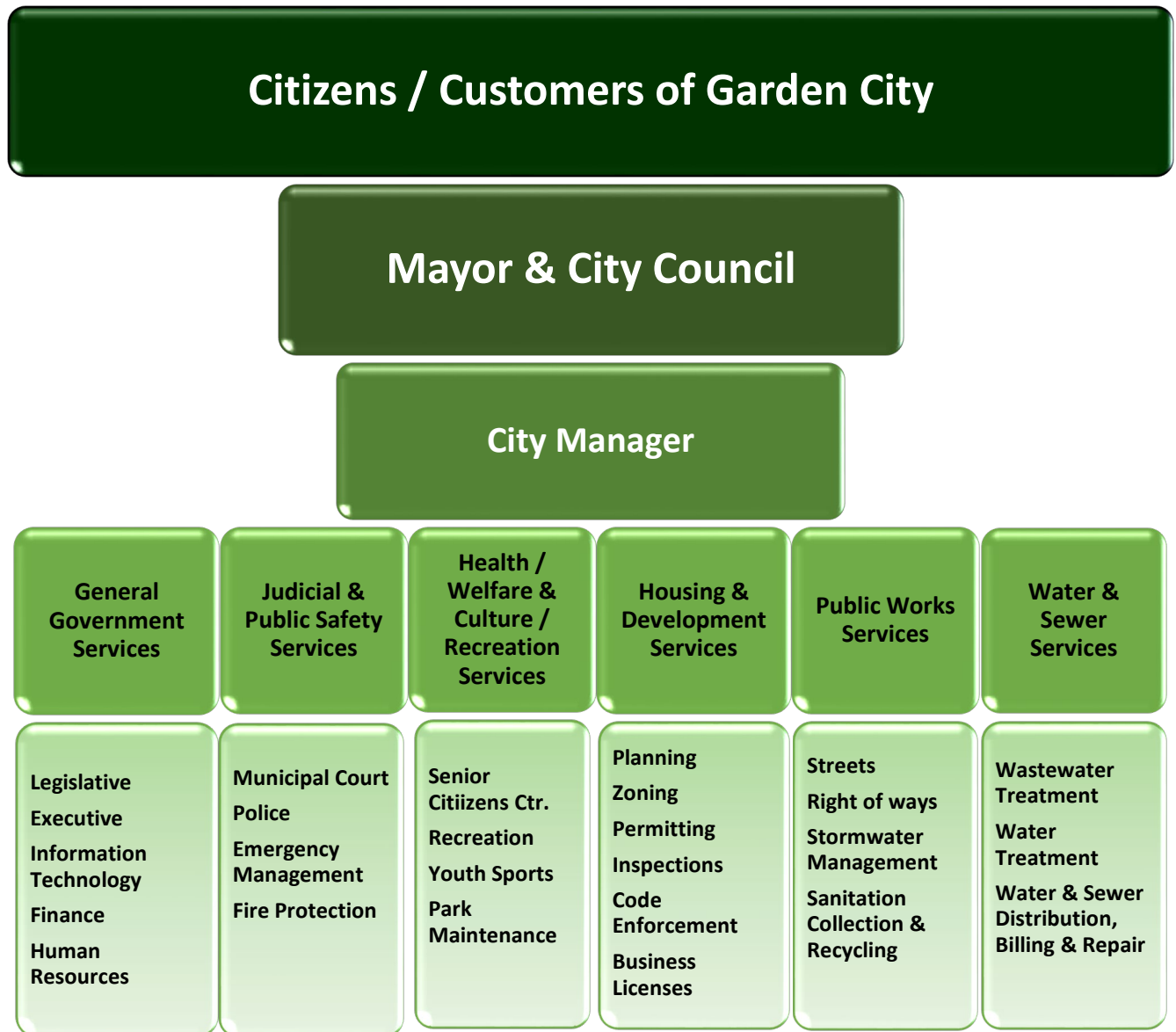
Gilbert Ballard..... Chief of Police

Mike Dick Fire Chief

Jim Gerard..... City Attorney

CITY OF GARDEN CITY, GEORGIA

2022 ORGANIZATIONAL CHART DECEMBER 31, 2022



FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of
the City Council
City of Garden City, Georgia
Garden City, Georgia

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Garden City, Georgia** (the "City"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia, as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

The City implemented Governmental Accounting Standards Board ("GASB") Statement No. 87, *Leases*, as of January 1, 2022. This standard significantly changed the accounting for the City's leases and related disclosures. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis ("MD&A") on pages 5 – 12, the Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund on pages 52 and 53, the Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – ARPA Fund on page 54, the Schedule of Changes in the Net Pension Liability and Related Ratios on pages 55 and 56, and the Schedule of City Contributions on pages 57 and 58 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of 2014 Special Purpose Local Option Sales Tax ("SPLOST") proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated ("O.C.G.A.") §48-8-121, and is also not a required part of the basic financial statements. Such information is the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of 2014 SPLOST proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 24, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Garden City, Georgia's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is written in a cursive, flowing style.

Savannah, Georgia
May 24, 2023



CITY OF GARDEN CITY, GEORGIA

MANAGEMENT’S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

As management of the City of Garden City, Georgia (the “City”), we offer readers of the City’s financial statements this narrative overview and analysis of the financial activities of the City of Garden City, Georgia for the fiscal year ended December 31, 2022. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the City’s financial statements, which follow this narrative.

Financial Highlights

- The City’s total net position on a government-wide basis at the close of the fiscal year 2022 was \$48,835,574 (net position). Of this amount, \$17,434,104 (unrestricted net position) is available to meet the City’s ongoing obligations to citizens and creditors.
- The City’s total net position increased \$6,831,089 from the previous year. The majority of the increase is from governmental activities in the amount of \$5,415,370. Business-type activities increased its net position by \$1,415,719 from the previous year. The growth is attributed to the City’s fee schedule changes implemented at the beginning of the year.
- At December 31, 2022, the City’s governmental funds balance sheet reported a combined ending fund balance of \$14,594,133, an increase of \$4,443,090 from the previous year. The increase is mainly attributed to an increase in General Fund assets.
- The General Fund reported a total end of the year fund balance of \$11,427,119, an increase of \$3,261,333 from 2021. The unassigned fund balance for the General Fund was \$8,565,708, an increase of \$3,059,901 from the previous calendar year. The City has \$2,772,724 in committed (Rainy Day) General Fund balance for emergencies.

Overview of the Financial Statements

This annual report consists of four parts – Management’s Discussion and Analysis (“MD&A”), the basic financial statements, required supplementary information, and other supplementary information that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the City’s overall financial status. The remaining statements are fund financial statements that focus on individual parts of the City’s government, reporting the City’s operations in more detail than the government-wide statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Over time, increases or decreases in net position may serve as a valuable indicator of whether the financial position of the City is improving or deteriorating. To assess the City's overall health, the reader needs to consider additional non-financial factors such as the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- Governmental activities – Most of the City's essential services are included here, such as police, public works, court, streets, recreation, parks, and general administration. Sales taxes, franchise taxes, property taxes, charges for services, and fines and forfeitures provide most of the funding.
- Business-type activities – The City charges fees to customers to help cover the costs of certain services it provides. The City's water and sewer system, solid waste collection, stormwater, and fire protection are treated as business-type activities.

Fund Financial Statements

The fund financial statements provide detailed information about the City's most significant funds – not the City as a whole. Funds are accounting devices that the City uses to track specific funding sources and spending for particular purposes. State law requires some funds. The City Council establishes other funds to control and manage money for specific purposes.

The City has two kinds of funds:

- Governmental funds – Most of the City's essential services are included in governmental funds, which focus on how cash and other financial assets can readily be converted to cash flow and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the future to finance the City's programs.
- Proprietary funds – Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like government-wide statements, provide long-term and short-term financial information.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Financial Overview

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Garden City, Georgia, assets exceeded liabilities by \$48.8 million at the close of the most recent fiscal period. Governmental activities comprise \$30.5 million, and business-type activities make up \$18.3 million of the total net position. The table below shows a condensed comparison of the net position as of December 31, 2022, to the prior year:

| | Governmental Activities | | Business-type Activities | | Total | |
|--------------------------|----------------------------|---------------|-----------------------------|---------------|----------------------|---------------|
| | 2022 | 2021 | 2022 | 2021 | 2022 | 2021 |
| Current and other assets | \$ 19,617,938 | \$ 12,329,266 | \$ 9,375,274 | \$ 8,151,846 | \$ 28,993,212 | \$ 20,481,112 |
| Capital assets | 20,833,391 | 20,669,396 | 16,002,630 | 16,446,685 | 36,836,021 | 37,116,081 |
| Total assets | 40,451,329 | 32,998,662 | 25,377,904 | 24,598,531 | 65,829,233 | 57,597,193 |
| Deferred outflows | 496,040 | 732,548 | 291,161 | 393,608 | 787,201 | 1,126,156 |
| Current liabilities | 4,509,994 | 2,894,695 | 1,307,757 | 1,380,413 | 5,817,751 | 4,275,108 |
| Long-term liabilities | 3,954,416 | 4,750,525 | 5,565,317 | 6,164,239 | 9,519,733 | 10,914,764 |
| Total liabilities | 8,464,410 | 7,645,220 | 6,873,074 | 7,544,652 | 15,337,484 | 15,189,872 |
| Deferred inflows | 1,976,188 | 994,589 | 467,188 | 534,403 | 2,443,376 | 1,528,992 |
| Net position: | | | | | | |
| Net investment in | | | | | | |
| capital assets | 17,607,025 | 16,721,633 | 10,637,088 | 10,282,468 | 28,244,113 | 27,004,101 |
| Restricted | 3,157,357 | 1,985,025 | - | - | 3,157,357 | 1,985,025 |
| Unrestricted | 9,742,389 | 6,384,743 | 7,691,715 | 6,630,616 | 17,434,104 | 13,015,359 |
| Total net position | \$ 30,506,771 | \$ 25,091,401 | \$ 18,328,803 | \$ 16,913,084 | \$ 48,835,574 | \$ 42,004,485 |

Over 57.8% of the City's net position represents its investment in capital assets such as land, buildings, infrastructure, and equipment, less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. The City has an unrestricted net position totaling \$17,434,104, or 35.7%, of the total net position, which may be used to meet the City's ongoing obligations to citizens and creditors. The remaining balance of the net position contains resources subject to external restrictions on how they may be used, such as Special Purpose Local Option Sales Tax ("SPLOST") revenue and confiscated assets.

At the end of the year, the City is able to report positive balances in all three categories of net position for the government as a whole.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Changes in Net Position

The following table presents a summary of the changes in net position for the year ended December 31, 2022:

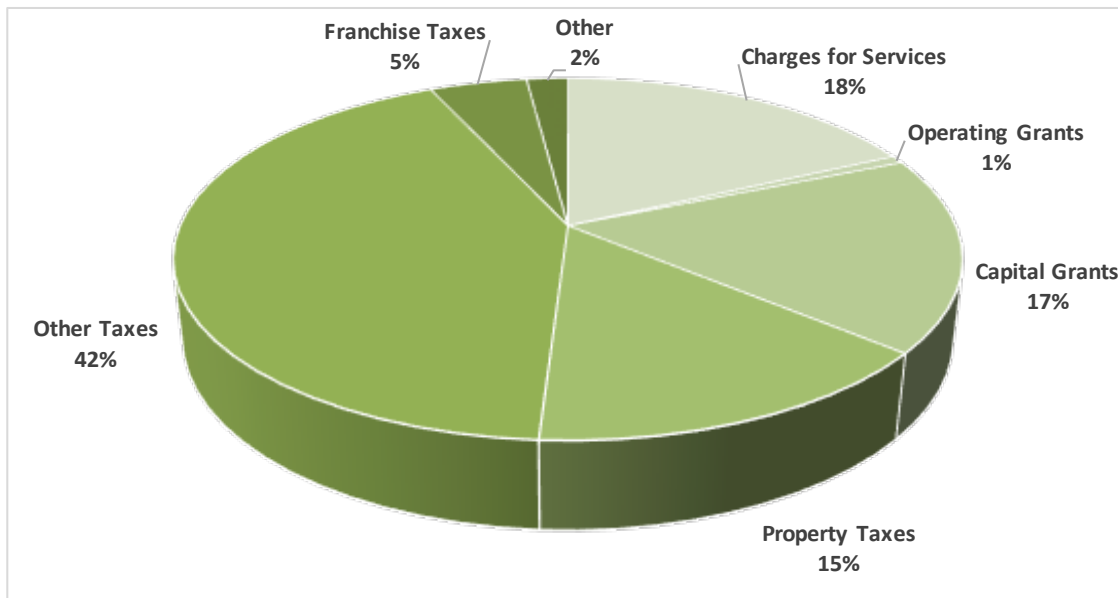
| | Governmental Activities | | Business-type Activities | | Total | |
|--------------------------------------|----------------------------|----------------------|-----------------------------|----------------------|----------------------|----------------------|
| | 2022 | 2021 | 2022 | 2021 | 2022 | 2021 |
| Revenue | | | | | | |
| Program revenue: | | | | | | |
| Charges for services | \$ 3,145,560 | \$ 2,231,847 | \$ 7,533,203 | \$ 6,689,169 | \$ 10,678,763 | \$ 8,921,016 |
| Operating grants and contributions | 120,373 | 85,174 | - | - | 120,373 | 85,174 |
| Capital grants and contributions | 3,053,877 | 2,395,007 | 85,030 | 1,293,353 | 3,138,907 | 3,688,360 |
| General revenue: | | | | | | |
| Property taxes | 2,594,342 | 2,198,600 | - | - | 2,594,342 | 2,198,600 |
| Sales and use taxes | 4,984,682 | 4,192,147 | - | - | 4,984,682 | 4,192,147 |
| Business taxes | 1,561,396 | 1,305,622 | - | - | 1,561,396 | 1,305,622 |
| Franchise taxes | 831,783 | 145,141 | - | - | 831,783 | 145,141 |
| Selective sales and use taxes | 345,203 | 266,087 | - | - | 345,203 | 266,087 |
| Hotel/Motel taxes | 494,332 | 402,825 | - | - | 494,332 | 402,825 |
| Unrestricted investment | 202,199 | 5,130 | 30,561 | 228,770 | 232,760 | 233,900 |
| Miscellaneous | 152,055 | 174,282 | - | - | 152,055 | 174,282 |
| Total revenue | <u>17,485,802</u> | <u>13,401,862</u> | <u>7,648,794</u> | <u>8,211,292</u> | <u>25,134,596</u> | <u>21,613,154</u> |
| Expenses | | | | | | |
| General government | 2,031,813 | 2,028,872 | - | - | 2,031,813 | 2,028,872 |
| Judiciary | 224,658 | 202,834 | - | - | 224,658 | 202,834 |
| Public safety | 4,731,951 | 4,670,147 | - | - | 4,731,951 | 4,670,147 |
| Public works | 1,178,909 | 1,303,913 | - | - | 1,178,909 | 1,303,913 |
| Health and welfare | 229,617 | 163,214 | - | - | 229,617 | 163,214 |
| Culture and recreation | 1,029,846 | 1,066,771 | - | - | 1,029,846 | 1,066,771 |
| Housing and development | 954,439 | 702,129 | - | - | 954,439 | 702,129 |
| Interest on long-term debt | 44,382 | 53,375 | - | - | 44,382 | 53,375 |
| Water and sewer | - | - | 3,551,592 | 3,372,586 | 3,551,592 | 3,372,586 |
| Sanitation | - | - | 467,399 | 449,494 | 467,399 | 449,494 |
| Stormwater | - | - | 1,055,145 | 860,188 | 1,055,145 | 860,188 |
| Fire protection services | - | - | 2,803,756 | 2,174,668 | 2,803,756 | 2,174,668 |
| Total expenses | <u>10,425,615</u> | <u>10,191,255</u> | <u>7,877,892</u> | <u>6,856,936</u> | <u>18,303,507</u> | <u>17,048,191</u> |
| Excess (deficiency) before transfers | 7,060,187 | 3,210,607 | (229,098) | 1,354,356 | 6,831,089 | 4,564,963 |
| Transfers | (1,644,817) | (1,175,174) | 1,644,817 | 1,175,174 | - | - |
| Change in net position | 5,415,370 | 2,035,433 | 1,415,719 | 2,529,530 | 6,831,089 | 4,564,963 |
| Net position, beginning | 25,091,401 | 23,055,968 | 16,913,084 | 14,383,554 | 42,004,485 | 37,439,522 |
| Net position, ending | <u>\$ 30,506,771</u> | <u>\$ 25,091,401</u> | <u>\$ 18,328,803</u> | <u>\$ 16,913,084</u> | <u>\$ 48,835,574</u> | <u>\$ 42,004,485</u> |

MANAGEMENT'S DISCUSSION AND ANALYSIS

Governmental Activities

Revenues for governmental activities totaled \$17.4 million in 2022, representing an increase of 30.5% compared to 2021. The increase in governmental revenues is due mainly to changes in the City's fee schedule of charges for service. The largest source of revenue for the City, sales and use taxes, accounted for \$4.9 million, or 28.5%, of total revenue, an increase of \$792,535 from 2021. Property and franchise taxes accounted for \$3.4 million. Business taxes, which include the insurance premium tax, accounted for \$1.5 million of the total revenue. Charges for services generated \$3.1 million, an increase of \$913,713 from 2021. Other revenue from selective sales and use taxes, Hotel/Motel taxes, investment earnings, and miscellaneous accounted for \$1.1 million of the City's total revenue for 2022.

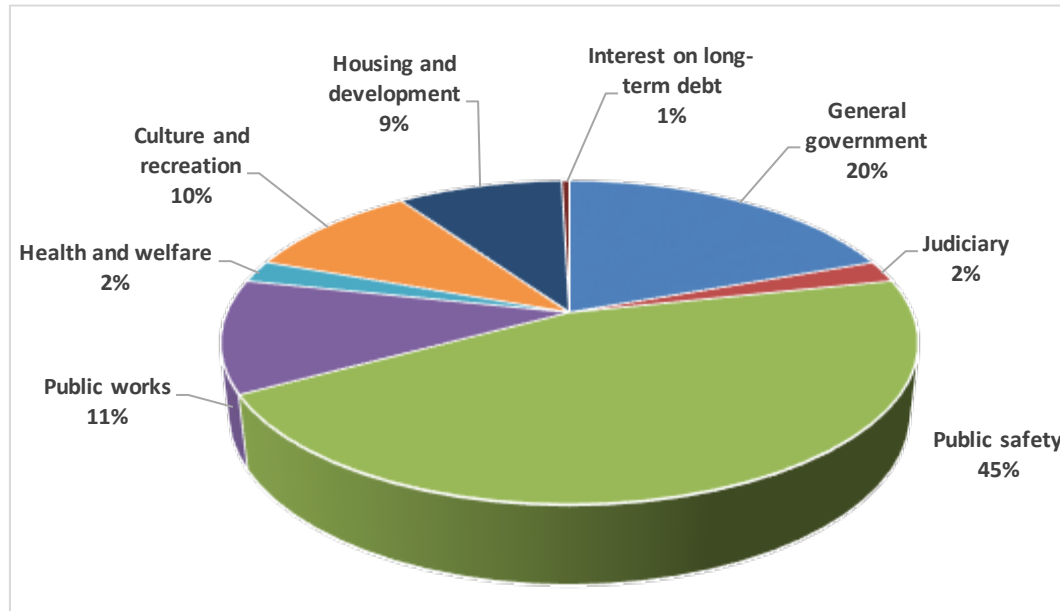
Revenues by Source – Governmental Activities - Year Ended December 31, 2022



The City's expenses for governmental activities cover a wide range of services, with \$4.9 million related to public safety (includes judiciary), \$2.0 million for general government services (includes interest for long-term debt), \$1.1 million for public works, and \$2.2 million for public welfare services (includes health & welfare, culture & recreation, and housing & development). Overall expenses for governmental activities totaled \$10.4 million in 2022, representing an increase of \$234,360 compared to 2021. The increase in governmental activities is mainly attributed to increases in public safety salaries and City-wide computer software upgrades.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Expenses by Function – Governmental Activities – Year Ended December 31, 2022



Business-type Activities

The City has four business-type activities: water and sewer operations, solid waste collection services, stormwater management, and fire protection services. For the fiscal year 2022, total revenues for business-type activities were \$7.6 million, representing a decrease of 6.9% compared to 2021. The reduction in revenue is mostly attributed to reduced capital contributions received. Total expenses for fiscal year 2022 were \$7.8 million, representing an increase of \$1,020,956 compared to 2021. The increase in business-type activities is mainly attributed to increased personnel costs to provide fire protection services to the community.

Financial Analysis of City Funds

General Fund

The General Fund is the chief operating fund of the City. As of December 31, 2022, the total fund balance in the General Fund was \$11,427,119. The total unassigned fund balance for the General Fund was \$8,565,708. As a measure of the General Fund's liquidity, it may be helpful to compare both the unassigned and total fund balances to future General Fund expenditures. The unassigned fund balance represents approximately 90.0% of total General Fund expenditures, while the total fund balance represents approximately 120.1% of that same amount.

The fund balance of the City's General Fund increased by \$3,261,333 during the 2022 fiscal year. As stated previously, the increase is mostly attributed to changes in the City's fee schedule of charges for service. The schedule was updated to reflect a more accurate way to bill for services rendered, increasing the revenue received.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Capital Projects Fund

The SPLOST Capital Projects Fund balance on December 31, 2022, was \$3,137,025. All of the SPLOST revenue received in 2022 plus any additional fund balance was used for approved SPLOST projects such as debt service payment for the City Hall, replacement of public safety vehicles and equipment, as well as infrastructure improvements at Town Center.

Proprietary Funds

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide financial statements, only in greater detail. The City currently uses four enterprise funds in the proprietary fund financial statements: the water and sewer fund, the solid waste fund, the stormwater fund, and the fire protection fund. An enterprise fund is required to account for the operations for which fees are charged to external users for goods or services.

Capital Assets

Statement of net position presents capital assets in two groups: those assets subject to depreciation, such as equipment or operational facilities, and those assets not subject to depreciation, such as land and construction in progress. At year-end, the City's net capital assets for both governmental activities and business-type activities totaled \$36.8 million. Capital assets include assets purchased, constructed, or donated.

Additional information on the City's capital assets can be found in Note 4 of the Notes to the Financial Statements.

Debt Administration

The long-term debt liabilities on December 31, 2022, totaled \$8,571,658. Of this amount, \$3,226,366 relates to governmental-type activities, and \$5,345,292 relates to business-type activities. The City reduced its total debt by \$1,540,322 in 2022.

Additional information on the City's debt can be found in Note 7 of the Notes to the Financial Statements.

General Fund Budgetary Highlights

Budget to actual schedules are provided in the required supplementary information besides the MD&A for the General Fund. Individual columns are provided for both the original and final budgets. A column for actual expenditures and a column for differences between the final budget and actual expenditures follow these columns.

The overall operations of the City are similar to directing a large multi-million-dollar business. Budget amendments are approved throughout the year to reflect the ongoing changes more accurately and to abide by state laws. The original fiscal year 2022 budget was adopted by City Council on November 15, 2021.

MANAGEMENT'S DISCUSSION AND ANALYSIS

The actual revenues for the General Fund were \$13,858,279 exceeding the final budgeted amount. The actual General Fund expenditures of \$9,513,960 and the other financing uses of \$1,082,986 were less than the final budget amount. The excess revenues, reduced expenses, and reduced financing sources increased the General Fund's fund equity by \$3,261,333.

Economic Conditions and Next Year's Budget

On November 21, 2022, the City adopted a General Fund budget of \$11,090,896 for the fiscal year 2023, including \$1,050,000 to the fire protection fund. The transfer to the fire protection fund will be used to subsidize the operations of the Fire Department. The 2023 budget represents a 2.2% decrease compared to the 2022 final budget. Budget appropriations in all departments look to remain relatively stable in 2023. The City constantly reviews opportunities to increase revenue by using its assets more efficiently and effectively.

The City continues to improve water and wastewater services. In the 2023 budgeting process, some minor to moderate revisions and/or adjustments were made to accurately allocate water and wastewater related costs to the water and sewer fund, with the resulting budget balanced for 2023. The water and sewer rates remain unchanged.

The stormwater fund was created in 2009, and the City reviews the cost allocations annually to ensure the accuracy of these allocations. The goal of the City is to accurately allocate stormwater related costs incurred by the City to the stormwater fund, which was created to serve as the primary funding source for stormwater and drainage related services undertaken by the City each year. In the 2023 budgeting process, some minor to moderate revisions and/or adjustments were made to accurately allocate stormwater related costs to the stormwater fund with the resulting budget balanced for 2023. The stormwater utility billing rate remains unchanged.

The City continues to improve operations to enhance the City's delivery of fire protection service. In the 2023 budgeting process, minor to moderate revisions and/or adjustments were made to accurately allocate fire protection related costs to the fire protection fund with the resulting budget balanced for 2023. City Council changed the fire protection ordinance on November 7, 2022. The new ordinance updated the fee's methodology, which is now based on the acreage and square footage of each parcel within the City. The billing rates were updated to a per acre and square footage charge.

The City continues to provide for the curbside collection of household garbage, recyclables, bulk trash, and yard debris discarded by the City's residents. These waste stream collection services are subscribed services with the City through a contractual agreement with Waste Management. The sanitation billing rate remains unchanged.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact: The City of Garden City, 100 Central Avenue, Garden City, Georgia 31405.

GOVERNMENT-WIDE FINANCIAL STATEMENTS



CITY OF GARDEN CITY, GEORGIA

STATEMENT OF NET POSITION DECEMBER 31, 2022

| | Primary Government | | | Component Units | |
|---|-------------------------|--------------------------|----------------------|--|--|
| | Governmental Activities | Business-type Activities | Total | Garden City Convention and Visitors Bureau | Garden City Convention and Visitors Bureau Authority |
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 10,749,779 | \$ 8,507,629 | \$ 19,257,408 | \$ 366,425 | \$ 120,076 |
| Investments | 315,746 | - | 315,746 | - | - |
| Accounts receivable, net of allowances | 1,099,580 | 694,931 | 1,794,511 | - | 20,844 |
| Lease receivable | 1,180,260 | - | 1,180,260 | - | - |
| Inventories | - | 1,000 | 1,000 | - | - |
| Prepaid expenses | 88,687 | 70,956 | 159,643 | - | 594 |
| Restricted assets: | | | | | |
| Cash and cash equivalents | 6,183,886 | 100,758 | 6,284,644 | - | - |
| Capital assets: | | | | | |
| Non-depreciable | 6,418,337 | 1,703,493 | 8,121,830 | - | - |
| Depreciable, net of accumulated depreciation | 14,415,054 | 14,299,137 | 28,714,191 | - | - |
| Total assets | <u>40,451,329</u> | <u>25,377,904</u> | <u>65,829,233</u> | <u>366,425</u> | <u>141,514</u> |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Pension | 496,040 | 291,161 | 787,201 | - | - |
| LIABILITIES | | | | | |
| Accounts payable | 193,387 | 294,649 | 488,036 | - | 162 |
| Accrued liabilities | 174,311 | 368,503 | 542,814 | - | - |
| Deposits payable | 57,478 | - | 57,478 | - | - |
| Unearned revenue | 3,253,751 | - | 3,253,751 | - | - |
| Net pension liability due in more than one year | 1,394,416 | 818,484 | 2,212,900 | - | - |
| Financed purchase due within one year | 41,366 | - | 41,366 | - | - |
| Notes payable due within one year | 625,000 | 267,082 | 892,082 | - | - |
| Notes payable due in more than one year | 2,560,000 | 3,644,439 | 6,204,439 | - | - |
| Bonds payable due within one year | - | 331,377 | 331,377 | - | - |
| Bonds payable due in more than one year | - | 1,102,394 | 1,102,394 | - | - |
| Compensated absences due within one year | 164,701 | 46,146 | 210,847 | - | - |
| Total liabilities | <u>8,464,410</u> | <u>6,873,074</u> | <u>15,337,484</u> | <u>-</u> | <u>162</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Leases | 1,180,260 | - | 1,180,260 | - | - |
| Pension | 795,928 | 467,188 | 1,263,116 | - | - |
| | <u>1,976,188</u> | <u>467,188</u> | <u>2,443,376</u> | <u>-</u> | <u>-</u> |
| NET POSITION | | | | | |
| Net investment in capital assets | 17,607,025 | 10,637,088 | 28,244,113 | - | - |
| Restricted for: | | | | | |
| Capital outlay | 3,137,025 | - | 3,137,025 | - | - |
| Public safety purposes | 20,332 | - | 20,332 | - | - |
| Other purposes | - | - | - | 366,425 | 141,352 |
| Unrestricted | 9,742,389 | 7,691,715 | 17,434,104 | - | - |
| Total net position | <u>\$ 30,506,771</u> | <u>\$ 18,328,803</u> | <u>\$ 48,835,574</u> | <u>\$ 366,425</u> | <u>\$ 141,352</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| Functions/Programs | Expenses | Program Revenues | | |
|--|----------------------|----------------------|------------------------------------|----------------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Primary government | | | | |
| Governmental activities: | | | | |
| General government | \$ 2,031,813 | \$ 1,546,455 | \$ - | \$ 102,955 |
| Judicial | 224,658 | - | - | - |
| Public safety | 4,731,951 | 1,488,707 | 120,373 | - |
| Public works | 1,178,909 | 13,060 | - | 2,950,922 |
| Health and welfare | 229,617 | - | - | - |
| Culture and recreation | 1,029,846 | 97,338 | - | - |
| Housing and economic development | 954,439 | - | - | - |
| Interest on long-term debt | 44,382 | - | - | - |
| Total governmental activities | <u>10,425,615</u> | <u>3,145,560</u> | <u>120,373</u> | <u>3,053,877</u> |
| Business-type activities: | | | | |
| Water and sewer | 3,551,592 | 4,914,249 | - | 77,970 |
| Sanitation | 467,399 | 437,961 | - | - |
| Stormwater | 1,055,145 | 1,060,172 | - | - |
| Fire protection services | 2,803,756 | 1,120,821 | - | 7,060 |
| Total business-type activities | <u>7,877,892</u> | <u>7,533,203</u> | <u>-</u> | <u>85,030</u> |
| Total primary government | <u>\$ 18,303,507</u> | <u>\$ 10,678,763</u> | <u>\$ 120,373</u> | <u>\$ 3,138,907</u> |
| Component units | | | | |
| Garden City Convention and Visitors Bureau | \$ - | \$ - | \$ - | \$ - |
| Garden City Convention and Visitors Bureau Authority | 105,948 | - | - | - |
| Total component units | <u>\$ 105,948</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |

General revenues:

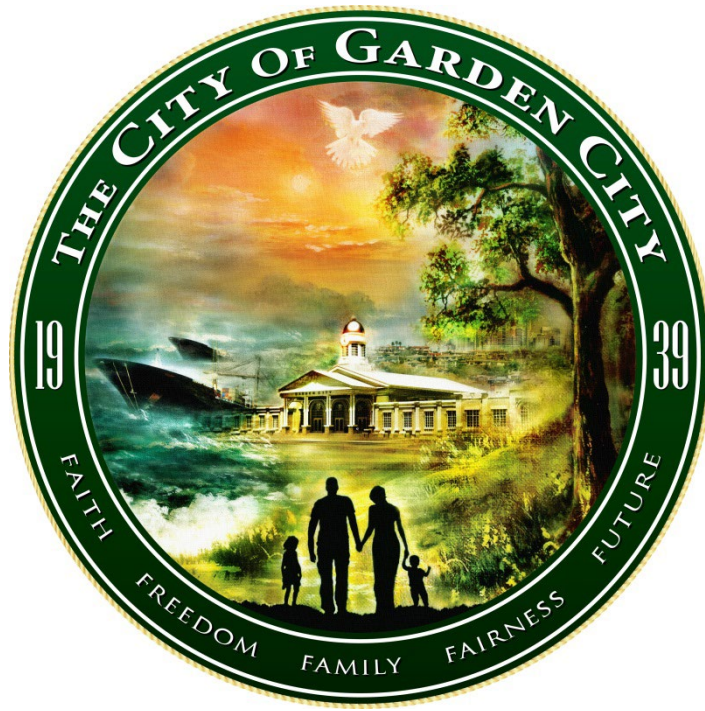
- Property taxes
- Sales and use taxes
- Business taxes
- Franchise taxes
- Selective sales and use taxes
- Hotel/Motel taxes
- Unrestricted investment earnings
- Miscellaneous

Transfers

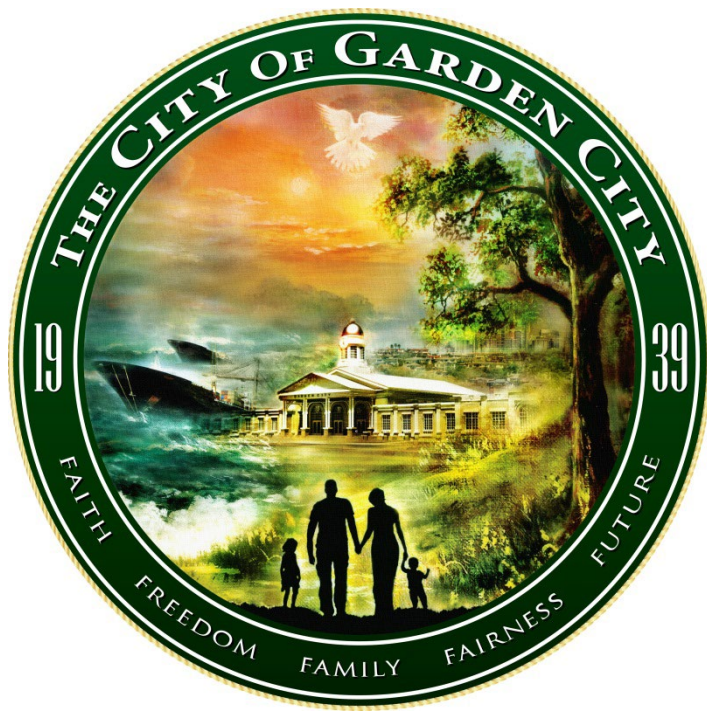
- Total general revenue and transfers
- Change in net position
- Net position, beginning of year
- Net position, end of year

The accompanying notes are an integral part of these financial statements.

| Net (Expenses) Revenues and Changes in Net Position | | | Component Units | |
|--|-----------------------------|---------------|--|---|
| Governmental Activities | Business-type Activities | Total | Garden City Convention and Visitors Bureau | Garden City Convention and Visitors Bureau Authority |
| \$ (382,403) | \$ - | \$ (382,403) | \$ - | \$ - |
| (224,658) | - | (224,658) | - | - |
| (3,122,871) | - | (3,122,871) | - | - |
| 1,785,073 | - | 1,785,073 | - | - |
| (229,617) | - | (229,617) | - | - |
| (932,508) | - | (932,508) | - | - |
| (954,439) | - | (954,439) | - | - |
| (44,382) | - | (44,382) | - | - |
| (4,105,805) | - | (4,105,805) | - | - |
| - | 1,440,627 | 1,440,627 | - | - |
| - | (29,438) | (29,438) | - | - |
| - | 5,027 | 5,027 | - | - |
| - | (1,675,875) | (1,675,875) | - | - |
| - | (259,659) | (259,659) | - | - |
| (4,105,805) | (259,659) | (4,365,464) | - | - |
| | | | - | - |
| | | | - | (105,948) |
| | | | - | (105,948) |
| 2,594,342 | - | 2,594,342 | - | - |
| 4,984,682 | - | 4,984,682 | - | - |
| 1,561,396 | - | 1,561,396 | - | - |
| 831,783 | - | 831,783 | - | - |
| 345,203 | - | 345,203 | - | - |
| 494,332 | - | 494,332 | - | 164,750 |
| 202,199 | 30,561 | 232,760 | 3 | - |
| 152,055 | - | 152,055 | - | - |
| (1,644,817) | 1,644,817 | - | - | - |
| 9,521,175 | 1,675,378 | 11,196,553 | 3 | 164,750 |
| 5,415,370 | 1,415,719 | 6,831,089 | 3 | 58,802 |
| 25,091,401 | 16,913,084 | 42,004,485 | 366,422 | 82,550 |
| \$ 30,506,771 | \$ 18,328,803 | \$ 48,835,574 | \$ 366,425 | \$ 141,352 |



FUND FINANCIAL STATEMENTS



CITY OF GARDEN CITY, GEORGIA

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2022

| | General Fund | SPLOST Fund | ARPA Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|---|----------------------|---------------------|---------------------|-----------------------------------|--------------------------------|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 10,724,498 | \$ - | \$ - | \$ 25,281 | \$ 10,749,779 |
| Investments | 315,746 | - | - | - | 315,746 |
| Receivables, net | 823,785 | 235,375 | - | 40,420 | 1,099,580 |
| Lease receivable | 1,180,260 | - | - | - | 1,180,260 |
| Due from other funds | 14,101 | - | - | - | 14,101 |
| Prepaid expenditures | 88,687 | - | - | - | 88,687 |
| Restricted cash and cash equivalents | 18,828 | 2,901,650 | 3,263,408 | - | 6,183,886 |
| Total assets | <u>\$ 13,165,905</u> | <u>\$ 3,137,025</u> | <u>\$ 3,263,408</u> | <u>\$ 65,701</u> | <u>\$ 19,632,039</u> |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | | | | | |
| LIABILITIES | | | | | |
| Accounts payable | \$ 162,119 | \$ - | \$ - | \$ 31,268 | \$ 193,387 |
| Accrued liabilities | 168,774 | - | - | - | 168,774 |
| Unearned revenue | - | - | 3,253,751 | - | 3,253,751 |
| Deposits | 57,478 | - | - | - | 57,478 |
| Due to other funds | - | - | - | 14,101 | 14,101 |
| Total liabilities | <u>388,371</u> | <u>-</u> | <u>3,253,751</u> | <u>45,369</u> | <u>3,687,491</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Unavailable revenue - property taxes | 170,155 | - | - | - | 170,155 |
| Unavailable revenue - leases | 1,180,260 | - | - | - | 1,180,260 |
| Total deferred inflows of resources | <u>1,350,415</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>1,350,415</u> |
| FUND BALANCES | | | | | |
| Non-spendable: | | | | | |
| Prepaid expenditures | 88,687 | - | - | - | 88,687 |
| Committed: | | | | | |
| Rainy Day | 2,772,724 | - | - | - | 2,772,724 |
| Restricted: | | | | | |
| Public safety | - | - | - | 20,332 | 20,332 |
| Capital outlay | - | 3,137,025 | - | - | 3,137,025 |
| Assigned: | | | | | |
| Public safety | - | - | 9,657 | - | 9,657 |
| Unassigned | 8,565,708 | - | - | - | 8,565,708 |
| Total fund balances | <u>11,427,119</u> | <u>3,137,025</u> | <u>9,657</u> | <u>20,332</u> | <u>14,594,133</u> |
| Total liabilities, deferred inflows of resources and fund balances | <u>\$ 13,165,905</u> | <u>\$ 3,137,025</u> | <u>\$ 3,263,408</u> | <u>\$ 65,701</u> | <u>\$ 19,632,039</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2022

| | | |
|---|----|------------|
| Total fund balances of governmental funds | \$ | 14,594,133 |
|---|----|------------|

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources, therefore, are not reported in the respective governmental funds:

| | | | |
|--------------------------|----|---------------------|------------|
| Cost of capital assets | \$ | 33,959,426 | |
| Accumulated depreciation | | <u>(13,126,035)</u> | 20,833,391 |

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds balance sheet:

| | | | |
|----------------|--|--|---------|
| Property taxes | | | 170,155 |
|----------------|--|--|---------|

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the fund financial statements:

| | | | |
|--|----|------------------|-----------|
| Deferred outflows of resources related to pensions | \$ | 496,040 | |
| Deferred inflows of resources related to pensions | | <u>(795,928)</u> | (299,888) |

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds:

| | | | |
|-----------------------|----|--------------------|--------------------|
| Accrued interest | \$ | (5,537) | |
| Compensated absences | | (164,701) | |
| Notes payable | | (3,185,000) | |
| Financed purchase | | (41,366) | |
| Net pension liability | | <u>(1,394,416)</u> | <u>(4,791,020)</u> |

| | | |
|---|----|-------------------|
| Net position of governmental activities | \$ | <u>30,506,771</u> |
|---|----|-------------------|

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | General Fund | SPLOST Fund | ARPA Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|---|----------------------|---------------------|-----------------|-----------------------------------|--------------------------------|
| REVENUES | | | | | |
| Taxes | \$ 10,296,617 | \$ - | \$ - | \$ 494,332 | \$ 10,790,949 |
| Licenses and permits | 1,330,966 | - | - | - | 1,330,966 |
| Intergovernmental | 223,328 | 2,950,922 | - | - | 3,174,250 |
| Fines and forfeitures | 1,402,881 | - | - | - | 1,402,881 |
| Charges for services | 223,808 | - | - | - | 223,808 |
| Investment earnings | 192,774 | - | 9,425 | - | 202,199 |
| Miscellaneous | 187,905 | - | - | - | 187,905 |
| Total revenues | <u>13,858,279</u> | <u>2,950,922</u> | <u>9,425</u> | <u>494,332</u> | <u>17,312,958</u> |
| EXPENDITURES | | | | | |
| Current: | | | | | |
| General government | 1,773,504 | - | - | - | 1,773,504 |
| Judicial | 221,389 | - | - | - | 221,389 |
| Public safety | 4,667,031 | - | - | 4,596 | 4,671,627 |
| Public works | 950,626 | - | - | - | 950,626 |
| Health and welfare | 229,954 | - | - | - | 229,954 |
| Culture and recreation | 1,025,350 | - | - | - | 1,025,350 |
| Housing and development | 646,106 | - | - | 340,154 | 986,260 |
| Capital outlay | - | 762,936 | - | - | 762,936 |
| Debt service: | | | | | |
| Principal | - | 721,397 | - | - | 721,397 |
| Interest and other fees | - | 43,974 | - | - | 43,974 |
| Total expenditures | <u>9,513,960</u> | <u>1,528,307</u> | <u>-</u> | <u>344,750</u> | <u>11,387,017</u> |
| Excess of revenues over expenditures | <u>4,344,319</u> | <u>1,422,615</u> | <u>9,425</u> | <u>149,582</u> | <u>5,925,941</u> |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Transfers in | 442,150 | - | - | - | 442,150 |
| Transfers out | (1,681,914) | (152,715) | - | (247,150) | (2,081,779) |
| Sale of capital assets | 4,723 | - | - | - | 4,723 |
| Insurance recoveries | 152,055 | - | - | - | 152,055 |
| Total other financing uses, net | <u>(1,082,986)</u> | <u>(152,715)</u> | <u>-</u> | <u>(247,150)</u> | <u>(1,482,851)</u> |
| Net change in fund balances | 3,261,333 | 1,269,900 | 9,425 | (97,568) | 4,443,090 |
| Fund balances, beginning of year | <u>8,165,786</u> | <u>1,867,125</u> | <u>232</u> | <u>117,900</u> | <u>10,151,043</u> |
| Fund balances, end of year | <u>\$ 11,427,119</u> | <u>\$ 3,137,025</u> | <u>\$ 9,657</u> | <u>\$ 20,332</u> | <u>\$ 14,594,133</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | | |
|---|----|-----------|
| Net change in fund balances of total governmental funds as noted in the statement of revenues, expenditures and changes in fund balances. | \$ | 4,443,090 |
|---|----|-----------|

Amounts reported for governmental activities in the statement of activities are different from the statement of revenues, expenditures and changes in fund balances because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

| | | | |
|----------------|----|------------------|---------|
| Capital outlay | \$ | 1,010,296 | |
| Depreciation | | <u>(813,342)</u> | 196,954 |

| | |
|---|----------|
| The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, transfers to enterprise funds) is to decrease net position. | (32,959) |
|---|----------|

| | |
|---|--------|
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds. | 20,789 |
|---|--------|

The issuance of long-term debt provides current financial resources to governmental funds, but increases liabilities in the statement of net position. Repayment of debt is an expenditure in the government funds, but reduces long-term liabilities in the statement of net position.

| | |
|----------------------------------|---------|
| Payment of long-term liabilities | 721,397 |
|----------------------------------|---------|

| | |
|--|--------|
| The effect of changes in net pension liability and related deferred inflows and outflows of pension resources. | 91,896 |
|--|--------|

Some expenses reported in the statement of activities do not require the use of current financial resources, and are not reported as expenditures in governmental funds.

| | | | |
|---|----|--------------|-----------------|
| Current year change in compensated absences | \$ | (25,389) | |
| Change in accrued interest | | <u>(408)</u> | <u>(25,797)</u> |

| | | |
|---|----|------------------|
| Net change in net position of governmental activities as noted in the statement of activities | \$ | <u>5,415,370</u> |
|---|----|------------------|

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2022

| | Water and Sewer Fund | Solid Waste Fund | Stormwater Fund | Fire Protection Fund | Total Enterprise Funds |
|--|----------------------------|------------------------|--------------------|----------------------------|------------------------------|
| ASSETS | | | | | |
| CURRENT ASSETS | | | | | |
| Cash and cash equivalents | \$ 8,146,592 | \$ 28,466 | \$ 165,050 | \$ 167,521 | \$ 8,507,629 |
| Accounts receivable, net of allowances | 458,549 | 43,181 | 95,335 | 97,866 | 694,931 |
| Due from other funds | 28,122 | - | - | - | 28,122 |
| Inventories | - | - | - | 1,000 | 1,000 |
| Prepaid expenses | 26,225 | - | 8,580 | 36,151 | 70,956 |
| Total current assets | 8,659,488 | 71,647 | 268,965 | 302,538 | 9,302,638 |
| NON-CURRENT ASSETS | | | | | |
| Restricted assets, cash | 94,638 | 6,120 | - | - | 100,758 |
| Capital assets: | | | | | |
| Land and construction in progress | 1,599,481 | - | 36,316 | 67,696 | 1,703,493 |
| Depreciable capital assets | 33,234,542 | - | 2,877,261 | 3,332,184 | 39,443,987 |
| Less: accumulated depreciation | (21,150,133) | - | (1,203,934) | (2,790,783) | (25,144,850) |
| Total non-current assets | 13,778,528 | 6,120 | 1,709,643 | 609,097 | 16,103,388 |
| Total assets | 22,438,016 | 77,767 | 1,978,608 | 911,635 | 25,406,026 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Pension | 68,347 | - | 46,585 | 176,229 | 291,161 |
| Total deferred outflows of resources | 68,347 | - | 46,585 | 176,229 | 291,161 |
| LIABILITIES | | | | | |
| CURRENT LIABILITIES | | | | | |
| Accounts payable | 204,273 | 34,084 | 20,581 | 35,711 | 294,649 |
| Salaries payable | 26,105 | - | 15,384 | 71,380 | 112,869 |
| Accrued interest payable | 8,844 | - | - | - | 8,844 |
| Due to other funds | - | 28,122 | - | - | 28,122 |
| Compensated absences | 12,015 | - | - | 34,131 | 46,146 |
| Customer deposits payable | 240,670 | 6,120 | - | - | 246,790 |
| Revenue bonds payable, current portion | 331,377 | - | - | - | 331,377 |
| Notes payable, current portion | 264,057 | - | 3,025 | - | 267,082 |
| Total current liabilities | 1,087,341 | 68,326 | 38,990 | 141,222 | 1,335,879 |
| NON-CURRENT LIABILITIES | | | | | |
| Revenue bonds payable | 1,102,394 | - | - | - | 1,102,394 |
| Notes payable | 3,626,490 | - | 17,949 | - | 3,644,439 |
| Net pension liability | 192,131 | - | 130,956 | 495,397 | 818,484 |
| Total non-current liabilities | 4,921,015 | - | 148,905 | 495,397 | 5,565,317 |
| Total liabilities | 6,008,356 | 68,326 | 187,895 | 636,619 | 6,901,196 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Pension | 109,668 | - | 74,749 | 282,771 | 467,188 |
| Total deferred inflows of resources | 109,668 | - | 74,749 | 282,771 | 467,188 |
| NET POSITION | | | | | |
| Net investment in capital assets | 8,339,322 | - | 1,688,669 | 609,097 | 10,637,088 |
| Unrestricted | 8,049,017 | 9,441 | 73,880 | (440,623) | 7,691,715 |
| Total net position | \$ 16,388,339 | \$ 9,441 | \$ 1,762,549 | \$ 168,474 | \$ 18,328,803 |

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Water and Sewer Fund | Solid Waste Fund | Stormwater Fund | Fire Protection Fund | Total Enterprise Funds |
|--|----------------------------|------------------------|---------------------|----------------------------|------------------------------|
| OPERATING REVENUES | | | | | |
| Charges for services | \$ 4,874,354 | \$ 437,809 | \$ 1,060,172 | \$ 1,118,882 | \$ 7,491,217 |
| Miscellaneous | 39,895 | 152 | - | 1,939 | 41,986 |
| Total operating revenues | <u>4,914,249</u> | <u>437,961</u> | <u>1,060,172</u> | <u>1,120,821</u> | <u>7,533,203</u> |
| OPERATING EXPENSES | | | | | |
| Personnel services | 788,999 | - | 527,494 | 2,224,586 | 3,541,079 |
| Purchased and contractual services | 1,347,356 | 467,397 | 430,145 | 358,776 | 2,603,674 |
| Materials and supplies | 449,397 | 2 | - | 178,842 | 628,241 |
| Depreciation | 873,080 | - | 97,393 | 28,147 | 998,620 |
| Total operating expenses | <u>3,458,832</u> | <u>467,399</u> | <u>1,055,032</u> | <u>2,790,351</u> | <u>7,771,614</u> |
| Operating income (loss) | <u>1,455,417</u> | <u>(29,438)</u> | <u>5,140</u> | <u>(1,669,530)</u> | <u>(238,411)</u> |
| NON-OPERATING REVENUES (EXPENSES) | | | | | |
| Interest income - non-restricted assets | 30,558 | 3 | - | - | 30,561 |
| Interest expense | (92,760) | - | (113) | (2,277) | (95,150) |
| Sale of capital assets | - | - | - | (11,128) | (11,128) |
| Total non-operating revenues (expenses) | <u>(62,202)</u> | <u>3</u> | <u>(113)</u> | <u>(13,405)</u> | <u>(75,717)</u> |
| Income (loss) before transfers and capital contributions | <u>1,393,215</u> | <u>(29,435)</u> | <u>5,027</u> | <u>(1,682,935)</u> | <u>(314,128)</u> |
| CAPITAL CONTRIBUTIONS | <u>77,970</u> | <u>-</u> | <u>-</u> | <u>12,248</u> | <u>90,218</u> |
| TRANSFERS | | | | | |
| Transfers out | (150,000) | - | (75,000) | - | (225,000) |
| Transfers in | - | 30,000 | - | 1,834,629 | 1,864,629 |
| Total transfers | <u>(150,000)</u> | <u>30,000</u> | <u>(75,000)</u> | <u>1,834,629</u> | <u>1,639,629</u> |
| Change in net position | 1,321,185 | 565 | (69,973) | 163,942 | 1,415,719 |
| NET POSITION, beginning of year | <u>15,067,154</u> | <u>8,876</u> | <u>1,832,522</u> | <u>4,532</u> | <u>16,913,084</u> |
| NET POSITION, end of year | <u>\$ 16,388,339</u> | <u>\$ 9,441</u> | <u>\$ 1,762,549</u> | <u>\$ 168,474</u> | <u>\$ 18,328,803</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Water and Sewer Fund | Solid Waste Fund | Stormwater Fund | Fire Protection Fund | Total Enterprise Funds |
|---|----------------------------|------------------------|--------------------|----------------------------|------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | |
| Receipts from customers and users | \$ 4,874,150 | \$ 433,963 | \$ 1,057,469 | \$ 1,117,520 | \$ 7,483,102 |
| Payments to suppliers | (1,736,399) | (463,964) | (413,166) | (507,538) | (3,121,067) |
| Payments to employees | (810,416) | - | (547,165) | (2,102,812) | (3,460,393) |
| Net cash provided by (used in) operating activities | <u>2,327,335</u> | <u>(30,001)</u> | <u>97,138</u> | <u>(1,492,830)</u> | <u>901,642</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | |
| Transfers in | - | 30,000 | - | 1,681,914 | 1,711,914 |
| Transfers out | (150,000) | - | (75,000) | - | (225,000) |
| Net cash provided by (used in) noncapital financing activities | <u>(150,000)</u> | <u>30,000</u> | <u>(75,000)</u> | <u>1,681,914</u> | <u>1,486,914</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | |
| Acquisition of capital assets | (440,033) | - | - | (36,040) | (476,073) |
| Principal paid on notes payable, revenue bonds and financed purchases | (665,679) | - | (3,010) | (148,859) | (817,548) |
| Proceeds from sale of capital assets | - | - | - | 600 | 600 |
| Interest paid | (96,407) | - | (113) | (3,845) | (100,365) |
| Transfers in | - | - | - | 152,715 | 152,715 |
| Net cash used in capital and related financing activities | <u>(1,202,119)</u> | <u>-</u> | <u>(3,123)</u> | <u>(35,429)</u> | <u>(1,240,671)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | |
| Interest received | 30,558 | 3 | - | - | 30,561 |
| Net cash provided by investing activities | <u>30,558</u> | <u>3</u> | <u>-</u> | <u>-</u> | <u>30,561</u> |
| Change in cash and cash equivalents | 1,005,774 | 2 | 19,015 | 153,655 | 1,178,446 |
| Cash and cash equivalents: | | | | | |
| Beginning of year | <u>7,235,456</u> | <u>34,584</u> | <u>146,035</u> | <u>13,866</u> | <u>7,429,941</u> |
| End of year | <u>\$ 8,241,230</u> | <u>\$ 34,586</u> | <u>\$ 165,050</u> | <u>\$ 167,521</u> | <u>\$ 8,608,387</u> |
| Classified as: | | | | | |
| Cash and cash equivalents | \$ 8,146,592 | \$ 28,466 | \$ 165,050 | \$ 167,521 | \$ 8,507,629 |
| Restricted assets, cash | <u>94,638</u> | <u>6,120</u> | <u>-</u> | <u>-</u> | <u>100,758</u> |
| Total cash and cash equivalents | <u>\$ 8,241,230</u> | <u>\$ 34,586</u> | <u>\$ 165,050</u> | <u>\$ 167,521</u> | <u>\$ 8,608,387</u> |

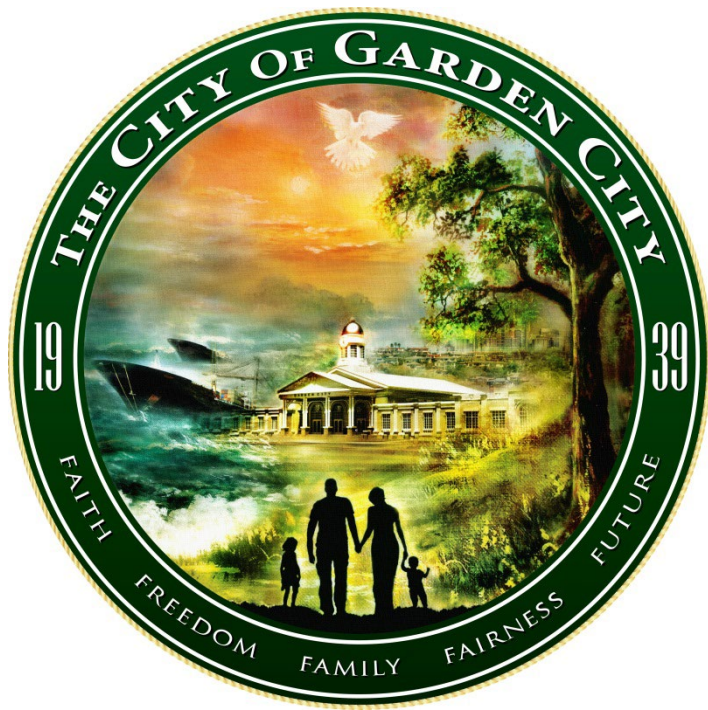
(Continued)

CITY OF GARDEN CITY, GEORGIA

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Water and Sewer Fund | Solid Waste Fund | Stormwater Fund | Fire Protection Fund | Total Enterprise Funds |
|--|----------------------------|------------------------|--------------------|----------------------------|------------------------------|
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: | | | | | |
| Operating income (loss) | \$ 1,455,417 | \$ (29,438) | \$ 5,140 | \$ (1,669,530) | \$ (238,411) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: | | | | | |
| Depreciation | 873,080 | - | 97,393 | 28,147 | 998,620 |
| Changes in assets and liabilities: | | | | | |
| (Increase) decrease in: | | | | | |
| Accounts receivable | (37,470) | (3,998) | (2,703) | (3,301) | (47,472) |
| Prepaid expenses | (7,226) | - | 2,711 | 7,005 | 2,490 |
| Due from other funds | (2,629) | - | - | - | (2,629) |
| Deferred outflows of resources | 40,618 | - | 27,002 | 34,827 | 102,447 |
| Increase (decrease) in: | | | | | |
| Accounts payable | 56,308 | 226 | 14,268 | 23,075 | 93,877 |
| Accrued liabilities | 20,339 | 580 | 637 | 26,232 | 47,788 |
| Compensated absences payable | 1,755 | - | - | 8,226 | 9,981 |
| Due to other funds | - | 2,629 | - | - | 2,629 |
| Net pension liability | (34,583) | - | (22,150) | 56,270 | (463) |
| Deferred inflows of resources | (38,274) | - | (25,160) | (3,781) | (67,215) |
| Net cash provided by (used in) operating activities | <u>\$ 2,327,335</u> | <u>\$ (30,001)</u> | <u>\$ 97,138</u> | <u>\$ (1,492,830)</u> | <u>\$ 901,642</u> |
| Noncash capital and related financing activities: | | | | | |
| Capital assets transferred from governmental activities | \$ - | \$ - | \$ - | \$ 5,188 | \$ 5,188 |
| Contributions of capital assets from developers/other | 77,970 | - | - | 7,060 | 85,030 |

The accompanying notes are an integral part of these financial statements.



NOTES TO FINANCIAL STATEMENTS



CITY OF GARDEN CITY, GEORGIA

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Garden City, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. The Financial Reporting Entity

The City was organized in 1939. The City operates under a council-manager form of government (the "Council") and provides the following services as authorized by its charter: general administrative services, public safety (police and fire), highways and streets, sanitation, culture and recreation, public improvements, and planning and zoning.

As required by GAAP, the financial statements of the reporting entity include those of the City (primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational and financial relationship with the City.

In conformity with GASB Statement No. 14, *the Financial Reporting Entity*, as amended by GASB No. 39, *Determining Whether Certain Organizations Are Component Units*, GASB No. 61, *The Financial Reporting Entity: Omnibus*, GASB No. 80, *Blending Requirements for Certain Component Units*, GASB No. 84, *Fiduciary Activities*, and GASB No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*, the component units' financial statements have been included as discretely presented. All of the City's component units have a December 31 year-end.

Discretely Presented Component Units

The Garden City Convention and Visitors Bureau was created to promote tourism, trade and conventions for the City. The governing board consists of nine regular members and two ex-officio members. The Mayor and City Council of the City appoint the regular members. The ex-officio members are the executive director of the Garden City Convention and Visitors Bureau Authority ("CVB") and the City Manager of the City. The City provides the major support to the CVB through the collection and remittance of hotel/motel taxes. Separate financial statements are not prepared.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. The Financial Reporting Entity (Continued)

Discretely Presented Component Units (Continued)

The CVB was created by the Georgia General Assembly through an Act of the Georgia legislature approved on June 8, 2004 (Act 694 – House Bill 1115) empowering the CVB to function like a private corporation for the purpose of promoting tourism, trade, and conventions in the City, through the expenditure of funds received by the City from the Hotel/Motel Occupancy Tax in accordance with a written agreement with the City setting forth terms and conditions and a budget for spending of such monies. In 2019, the CVB was incorporated as a State of Georgia non-profit organization and was subsequently authorized to operate as a 501(c)(6) organization by the Internal Revenue Service. The CVB board consists of nine regular members and two ex-officio members appointed by the City Council of the City. The City is able to impose its will on the CVB.

The Downtown Development Authority for the City meets the requirements of being reported as a discretely presented component unit but has no significant activity or assets and is in a dormant status.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its discretely presented component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes, investment earnings and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, special purpose local option sales taxes, franchise taxes, other taxes, licenses and permits, intergovernmental revenues, investment earnings and charges for services associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

General Fund – The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

SPLOST Fund – The Special Purpose Local Option Sales Tax ("SPLOST") Fund accounts for the receipt and use of local government shared revenues to be used for the acquisition, construction, or improvement of capital facilities approved in the government's intergovernmental agreement with Chatham County, Georgia.

ARPA Fund – The American Rescue Plan Act ("ARPA") Fund accounts for the revenues and expenditures associated with the U.S. Department of Treasury's Coronavirus State and Local Fiscal Recovery funds established by the American Rescue Plan Act of 2021.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major proprietary funds:

Water and Sewer Fund – accounts for financial resources from the operation of the sewage treatment plant, sewage pumping stations and collection systems, and the distribution of water.

Solid Waste Fund – accounts for financial resources from the operation of the government's sanitation services.

Stormwater Fund – accounts for financial resources from the operation of the government's stormwater drainage systems.

Fire Protection Fund – accounts for financial resources from the operation of the government's fire protection services.

Additionally, the City reports the following fund type:

Special Revenue Funds – accounts for revenue sources that are legally restricted to expenditure for specific purposes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's public utilities and various other functions of the government. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Management Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Deposits and Investments

Deposits

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments

All investments are stated at fair value.

F. Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received including property taxes, amounts due from other funds and grants.

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Interfund Receivables, Payables and Transfers

In the fund financial statements, balances that are representative of lending/borrowing arrangements, outstanding at the end of the fiscal year, are referred to as “interfund receivables/interfund payables”. In the government-wide financial statements, these balances are netted and reported as “internal balances”.

H. Inventories

In the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in/first-out basis and are expensed when used (i.e. the consumption method).

In the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in/first-out basis.

Inventories of supplies are reported at cost, whereas inventories held for resale are reported at lower of cost or market.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditure/expense when consumed rather than when purchased.

J. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. When both restricted and non-restricted assets are available for use, it is the government’s policy to use restricted resources first, then non-restricted resources, as they are needed.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. General infrastructure assets acquired prior to January 1, 2004 are not reported in the government-wide financial statements. No long-term capital assets or depreciation are shown in the governmental fund financial statements. All capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized in the proprietary fund as projects are constructed. Interest incurred during the construction phase of proprietary fund capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Property, plant and equipment are depreciated using the straight-line method over the following useful lives.

| <u>Assets</u> | <u>Years</u> |
|--------------------------|--------------|
| Buildings | 30 |
| Utility plant in service | 30 |
| Machinery and equipment | 5 – 10 |
| Infrastructure | 30 |

L. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. No liability is reported for unpaid accumulated sick leave. Vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

M. Long-Term Obligations

In the government-wide financial statements and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or business-type activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. The difference in the straight-line method and the effective interest method is immaterial.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Long Term Obligations (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Leases – Lessor

The City is a lessor for noncancellable leases of property. The City recognizes a lease receivable and deferred inflows of resources for deferred lease income in the government-wide financial statements and fund financial statements. The City recognizes lease receivables with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include how the City determines: 1) the discount rate it uses to discount the expected lease receivable to present value, 2) lease term, and 3) lease revenue:

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease receivable are composed of fixed payments expected to be received during the lease period.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and receivable if certain changes occur that are expected to significantly affect the amount of the lease receivable. The City recognized \$3,304 as lease revenue for the year ended December 31, 2022.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

O. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 8 for the details of deferred outflows related to the pension plan.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents the acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and franchise fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City also reports deferred inflows from lease receipts, and amortized into lease revenue over the remaining life of the lease.

Additionally, the City reports deferred inflows of resources related to pensions, which result from changes in the net pension liability not included in pension expense. See Note 8 for the details of deferred inflows related to the pension plan.

P. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as “fund balance”. Fund equity for all other reporting is classified as “net position”.

Fund Balance

Generally, fund balance represents the difference between the assets and liabilities, including deferred inflows of resources, under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Non-spendable** – Fund balances are reported as non-spendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Fund Equity (Continued)

Fund Balance (Continued)

- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Mayor and City Council through the adoption of a resolution. The Mayor and City Council may modify or rescind the commitment.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the Mayor and City Council have authorized the City Manager or his designee to assign fund balance.
- **Unassigned** – Fund balances are reported as unassigned when the balances have not been assigned to other funds and that are not restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balance Flow Assumptions

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Net Position

Net position represents the difference between assets, including deferred outflows of resources, and liabilities, including deferred inflows of resources, in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Fund Equity (Continued)

Net Position (Continued)

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Garden City Retirement Plan (the "Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 2. DEPOSITS AND INVESTMENTS

Total deposits and investments as of December 31, 2022 are summarized as follows:

As reported in the Statement of Net Position:

| | |
|--|----------------------|
| Cash and cash equivalents - Primary Government | \$ 19,257,408 |
| Investments | 315,746 |
| Cash and cash equivalents - restricted | 6,284,644 |
| Total cash and investments | <u>\$ 25,857,798</u> |
| Deposits with financial institutions | \$ 10,152,882 |
| Georgia Fund 1 | 15,386,670 |
| Certificates of deposit | 315,746 |
| Cash on hand | 2,500 |
| Total cash and investments | <u>\$ 25,857,798</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 2. DEPOSITS AND INVESTMENTS (CONTINUED)

Credit Risk

Georgia laws (Official Code of Georgia Annotated ("O.C.G.A.") §36-83-4 and §36-82-7) limit investments of the City. The City has no investment policy that would further limit its investment choices. State statute authorizes the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the local government investment pool ("Georgia Fund 1"). As of December 31, 2022, the City's investment in the Georgia Fund 1 was rated AA+ by Standard & Poor's. Shares sold and redeemed are based on \$1 per share. The reported value of the pool is the same as the fair value of the pool shares. The Georgia Fund 1 is managed by the Office of the State Treasurer.

Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At December 31, 2022, the City had the following cash equivalent and investment:

| Cash Equivalent and Investment | Average Credit Rating | Fair Value | Average Maturity Days | Maturity Date |
|---|----------------------------------|----------------------|----------------------------------|----------------------|
| Georgia Fund 1 | AA+ | \$ 15,386,670 | 23 | N/A |
| Certificates of Deposit | N/A | 315,746 | 30 | January 20, 2023 |
| | | <u>\$ 15,702,416</u> | | |

Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The only investments held by the City as of December 31, 2022, are maintained in Georgia Fund 1 and are not subject to level disclosure.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the City does not disclose its investment in the Georgia Fund 1 within the fair value hierarchy.

NOTES TO FINANCIAL STATEMENTS

NOTE 2. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial Credit Risk – Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities combined in the aggregate totaling not less than 110% of the public funds held. As of December 31, 2022, the City's bank balances of deposits are entirely covered under insurance or collateralization with securities held by the City's agent in the City's name.

NOTE 3. RECEIVABLES

Receivables as of December 31, 2022, including the applicable allowances for uncollectible accounts, are as follows:

| | General | SPLOST Fund | Nonmajor Governmental Funds | Water and Sewer Fund |
|-------------------|---------------------|-------------------|-----------------------------------|-------------------------|
| Receivables: | | | | |
| Taxes | \$ 204,202 | \$ - | \$ 40,420 | \$ - |
| Accounts | 100,515 | - | - | 698,549 |
| Intergovernmental | 590,068 | 235,375 | - | - |
| Leases | 1,180,260 | - | - | - |
| Gross receivables | 2,075,045 | 235,375 | 40,420 | 698,549 |
| Less allowance | (71,000) | - | - | (240,000) |
| Net receivables | <u>\$ 2,004,045</u> | <u>\$ 235,375</u> | <u>\$ 40,420</u> | <u>\$ 458,549</u> |

| | Solid Waste Fund | Stormwater Fund | Fire Protection Fund | Total |
|-------------------|---------------------|--------------------|----------------------------|---------------------|
| Receivables: | | | | |
| Taxes | \$ - | \$ - | \$ - | \$ 244,622 |
| Accounts | 74,181 | 143,335 | 191,866 | 1,208,446 |
| Intergovernmental | - | - | - | 825,443 |
| Leases | - | - | - | 1,180,260 |
| Gross receivables | 74,181 | 143,335 | 191,866 | 3,458,771 |
| Less allowance | (31,000) | (48,000) | (94,000) | (484,000) |
| Net receivables | <u>\$ 43,181</u> | <u>\$ 95,335</u> | <u>\$ 97,866</u> | <u>\$ 2,974,771</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 3. RECEIVABLES (CONTINUED)

Property Taxes

Property taxes are levied as of January 1 on property values assessed on the same date. A millage rate of 3.143 mills was adopted on June 6, 2022. Tax bills were rendered on September 15, 2022 and are considered past due 60 days after the respective tax billing date at which time the applicable property is subject to lien and penalties and interest are assessed.

NOTE 4. CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended December 31, 2022 was as follows:

| | Beginning Balance | Increases | Decreases | Transfers | Ending Balance |
|--|------------------------------|-------------------|--------------------|-------------------|---------------------------|
| Government Activities: | | | | | |
| Capital assets, not being depreciated: | | | | | |
| Land | \$ 4,331,042 | \$ - | \$ - | \$ - | \$ 4,331,042 |
| Construction in progress | 1,827,172 | 339,612 | (16,958) | (62,531) | 2,087,295 |
| Total | <u>6,158,214</u> | <u>339,612</u> | <u>(16,958)</u> | <u>(62,531)</u> | <u>6,418,337</u> |
| Capital assets, being depreciated: | | | | | |
| Buildings | 14,803,899 | - | - | - | 14,803,899 |
| Machinery and equipment | 6,505,424 | 427,899 | (230,519) | 57,343 | 6,760,147 |
| Infrastructure | 5,734,258 | 242,785 | - | - | 5,977,043 |
| Total | <u>27,043,581</u> | <u>670,684</u> | <u>(230,519)</u> | <u>57,343</u> | <u>27,541,089</u> |
| Less accumulated depreciation for: | | | | | |
| Buildings | (5,158,595) | (301,402) | - | - | (5,459,997) |
| Machinery and equipment | (5,786,407) | (323,529) | 219,706 | - | (5,890,230) |
| Infrastructure | (1,587,397) | (188,411) | - | - | (1,775,808) |
| Total | <u>(12,532,399)</u> | <u>(813,342)</u> | <u>219,706</u> | <u>-</u> | <u>(13,126,035)</u> |
| Total capital assets, being depreciated, net | <u>14,511,182</u> | <u>(142,658)</u> | <u>(10,813)</u> | <u>57,343</u> | <u>14,415,054</u> |
| Governmental activities capital assets, net | <u>\$ 20,669,396</u> | <u>\$ 196,954</u> | <u>\$ (27,771)</u> | <u>\$ (5,188)</u> | <u>\$ 20,833,391</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 4. CAPITAL ASSETS (CONTINUED)

| | Beginning Balance | Increases | Decreases | Transfers | Ending Balance |
|--|----------------------|--------------|-------------|-----------|-------------------|
| Business-type Activities: | | | | | |
| Capital assets, not being depreciated: | | | | | |
| Land | \$ 91,657 | \$ - | \$ - | \$ - | \$ 91,657 |
| Construction in progress | 1,368,487 | 339,829 | - | (96,480) | 1,611,836 |
| Total | 1,460,144 | 339,829 | - | (96,480) | 1,703,493 |
| Capital assets, being depreciated: | | | | | |
| Utility plant in service | 24,098,892 | 143,771 | (139,033) | 96,480 | 24,200,110 |
| Buildings and systems | 7,655,530 | 48,050 | - | - | 7,703,580 |
| Other equipment | 4,930,430 | 29,453 | (183,691) | 5,188 | 4,781,380 |
| Infrastructure | 2,758,917 | - | - | - | 2,758,917 |
| Total | 39,443,769 | 221,274 | (322,724) | 101,668 | 39,443,987 |
| Less accumulated depreciation for: | | | | | |
| Utility plant in service | (15,904,317) | (584,418) | 139,033 | - | (16,349,702) |
| Buildings and systems | (3,009,826) | (250,110) | - | - | (3,259,936) |
| Other equipment | (4,536,899) | (72,234) | 171,965 | - | (4,437,168) |
| Infrastructure | (1,006,186) | (91,858) | - | - | (1,098,044) |
| Total | (24,457,228) | (998,620) | 310,998 | - | (25,144,850) |
| Total capital assets, being depreciated, net | 14,986,541 | (777,346) | (11,726) | 101,668 | 14,299,137 |
| Business-type activities capital assets, net | \$ 16,446,685 | \$ (437,517) | \$ (11,726) | \$ 5,188 | \$ 16,002,630 |

NOTES TO FINANCIAL STATEMENTS

NOTE 4. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the primary government as follows:

| | |
|---|-------------------|
| Governmental activities: | |
| General government | \$ 288,817 |
| Public safety | 222,983 |
| Public works | 196,624 |
| Recreation | 103,313 |
| Housing and development | 1,605 |
| Total depreciation for governmental activities | <u>\$ 813,342</u> |
| Business-type activities: | |
| Water and sewer fund | \$ 873,080 |
| Stormwater fund | 97,393 |
| Fire protection fund | 28,147 |
| Total depreciation for business-type activities | <u>\$ 998,620</u> |

NOTE 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

There were two interfund balances for the year ended December 31, 2022. The Solid Waste Fund owed the Water and Sewer Fund \$28,122 and the Nonmajor Governmental Funds owed the General Fund \$14,101. These balances resulted from the time lag between the dates the: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

Interfund transfers for the year ended December 31, 2022 is as follows:

| Transfers In | Transfers Out | Amount |
|----------------------|-----------------------------|---------------------|
| General Fund | Nonmajor Governmental Funds | \$ 247,150 |
| General Fund | Water and Sewer Fund | 150,000 |
| General Fund | Stormwater Fund | 45,000 |
| Solid Waste Fund | Stormwater Fund | 30,000 |
| Fire Protection Fund | General Fund | 1,681,914 |
| Fire Protection Fund | SPLOST Fund | 152,715 |
| | | <u>\$ 2,306,779</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

Interfund transfers are used to: 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, 2) close out funds no longer used by the City, and 3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 6. FINANCED PURCHASE

The government has entered into financed purchase agreements as lessee for financing of equipment and vehicles used in governmental activities and business-type activities. Interest rates range from 2.42% to 2.59%. The duration of the agreements are for three to seven years. The financed purchase agreement for business-type activities was paid off during the current fiscal year.

The debt service requirements for the City's financed purchase agreement used in governmental activities is as follows:

| Year Ending December 31, | Governmental Activities | |
|-----------------------------|-------------------------|---------------|
| | Principal | Interest |
| 2023 | \$ 41,366 | \$ 518 |
| | <u>\$ 41,366</u> | <u>\$ 518</u> |

NOTE 7. LONG-TERM DEBT

Governmental activities

Note Payable

In April 2020, the City entered into a note payable agreement with the Georgia Municipal Association, Inc. in the amount of \$5,070,000 with an interest rate of 1.08% per annum. The proceeds of the note were used to: (i) refund and pay in full the amounts due under the 2012 sales agreement, (ii) fund a debt service reserve account for the note payable, and (iii) pay the costs incurred in connection with the issuance of the note payable. The refunding transaction resulted in a reduction in debt service of \$434,843 and an economic gain of \$311,063.

NOTES TO FINANCIAL STATEMENTS

NOTE 7. LONG-TERM DEBT (CONTINUED)

Governmental activities (Continued)

Note Payable (Continued)

Annual debt service requirements to maturity for the note payable are as follows:

| Year Ending December 31, | Principal | Interest | Total |
|-----------------------------|---------------------|-------------------|---------------------|
| 2023 | \$ 625,000 | \$ 34,398 | \$ 659,398 |
| 2024 | 630,000 | 27,648 | 657,648 |
| 2025 | 635,000 | 20,844 | 655,844 |
| 2026 | 645,000 | 13,986 | 658,986 |
| 2027 | 650,000 | 7,020 | 657,020 |
| Totals | <u>\$ 3,185,000</u> | <u>\$ 103,896</u> | <u>\$ 3,288,896</u> |

Business-type activities

Revenue Bonds

On May 9, 2013, the Mayor and Council authorized the issuance of \$5,040,000 of Water and Sewer Revenue Bonds (Series 2013) to pay in full all Georgia Environmental Finance Authority ("GEFA") City loan agreements; provide a debt service reserve sufficient to satisfy the debt service reserve requirement of the bonds; and pay the fees and expenses incurred in connection with the issuance of the bonds. The bonds were issued at a premium of \$27,541 with interest rates ranging from 1.50% to 2.75%.

Annual debt service requirements to maturity are as follows:

| Year Ending December 31, | Principal | Interest | Total |
|-----------------------------|---------------------|-------------------|---------------------|
| 2023 | \$ 330,000 | \$ 33,985 | \$ 363,985 |
| 2024 | 150,000 | 27,385 | 177,385 |
| 2025 | 150,000 | 24,010 | 174,010 |
| 2026 | 135,000 | 20,635 | 155,635 |
| 2027 | 145,000 | 17,260 | 162,260 |
| 2028 – 2032 | 510,000 | 35,738 | 545,738 |
| Totals | <u>\$ 1,420,000</u> | <u>\$ 159,013</u> | <u>\$ 1,579,013</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 7. LONG-TERM DEBT (CONTINUED)

Business-type activities (Continued)

Georgia Environmental Finance Authority ("GEFA") Loans

The Water and Sewer Fund incurred debt of \$4,588,080 to GEFA for various water and sewer system projects during prior years. Payments are due in monthly installments of \$21,929 including interest at 1.40% through 2038. The outstanding balance at December 31, 2022 is \$3,593,972. Annual debt service requirements to maturity are as follows:

| Year Ending December 31, | Principal | Interest | Total |
|-----------------------------|---------------------|-------------------|---------------------|
| 2023 | \$ 214,206 | \$ 48,945 | \$ 263,151 |
| 2024 | 217,224 | 45,926 | 263,150 |
| 2025 | 220,285 | 42,866 | 263,151 |
| 2026 | 223,388 | 39,762 | 263,150 |
| 2027 | 226,536 | 36,614 | 263,150 |
| 2028 – 2032 | 1,181,468 | 134,283 | 1,315,751 |
| 2033 – 2037 | 1,267,083 | 48,669 | 1,315,752 |
| 2038 | 43,782 | 77 | 43,859 |
| Totals | <u>\$ 3,593,972</u> | <u>\$ 397,142</u> | <u>\$ 3,991,114</u> |

The Water and Sewer Fund incurred debt of \$500,000 to GEFA for a project at the wastewater treatment plant during current and prior years. Payments are due in monthly installments of \$4,339 including interest at 0.81% through 2028. The outstanding balance at December 31, 2022 is \$296,575. Annual debt service requirements to maturity are as follows:

| Year Ending December 31, | Principal | Interest | Total |
|-----------------------------|-------------------|-----------------|-------------------|
| 2023 | \$ 49,851 | \$ 2,217 | \$ 52,068 |
| 2024 | 50,257 | 1,812 | 52,069 |
| 2025 | 50,666 | 1,404 | 52,070 |
| 2026 | 51,078 | 992 | 52,070 |
| 2027 | 51,493 | 576 | 52,069 |
| 2028 | 43,230 | 161 | 43,391 |
| Totals | <u>\$ 296,575</u> | <u>\$ 7,162</u> | <u>\$ 303,737</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 7. LONG-TERM DEBT (CONTINUED)

Business-type activities (Continued)

Georgia Environmental Finance Authority ("GEFA") Loans (Continued)

The Water and Sewer Fund incurred debt of \$30,453 to GEFA for acquisition of an approved land conservation project during prior years. Payments are due in monthly installments of \$3,123 including interest at 0.50% through 2029. The outstanding balance at December 31, 2022 is \$20,974. Annual debt service requirements to maturity are as follows:

| Year Ending December 31, | Principal | Interest | Total |
|-------------------------------------|------------------|-----------------|------------------|
| 2023 | \$ 3,025 | \$ 98 | \$ 3,123 |
| 2024 | 3,040 | 83 | 3,123 |
| 2025 | 3,055 | 68 | 3,123 |
| 2026 | 3,070 | 52 | 3,122 |
| 2027 | 3,086 | 37 | 3,123 |
| 2028 and 2029 | 5,698 | 27 | 5,725 |
| Totals | <u>\$ 20,974</u> | <u>\$ 365</u> | <u>\$ 21,339</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 7. LONG-TERM DEBT (CONTINUED)

Changes in Long-term Liabilities

Long-term liability activity for the fiscal year ended December 31, 2022 was as follows:

| | Beginning Balance | Increases | Decreases | Ending Balance | Amounts Due Within One Year |
|----------------------------------|----------------------|-------------------|-------------------|---------------------|-----------------------------------|
| Governmental Activities | | | | | |
| Financed purchases | \$ 142,763 | \$ - | \$ 101,397 | \$ 41,366 | \$ 41,366 |
| Notes payable - direct borrowing | 3,805,000 | - | 620,000 | 3,185,000 | 625,000 |
| Long-term debt | 3,947,763 | - | 721,397 | 3,226,366 | 666,366 |
| Compensated absences | 139,312 | 108,113 | 82,724 | 164,701 | 164,701 |
| Total governmental activities | | | | | |
| long-term liabilities | <u>\$ 4,087,075</u> | <u>\$ 108,113</u> | <u>\$ 804,121</u> | <u>\$ 3,391,067</u> | <u>\$ 831,067</u> |
| Business-type Activities | | | | | |
| Financed purchases | \$ 148,859 | \$ - | \$ 148,859 | \$ - | \$ - |
| Revenue bonds | 1,825,000 | - | 405,000 | 1,420,000 | 330,000 |
| Unamortized premium | 15,148 | - | 1,377 | 13,771 | 1,377 |
| GEFA loans - direct borrowing | 4,175,210 | - | 263,689 | 3,911,521 | 267,082 |
| Long-term debt | 6,164,217 | - | 818,925 | 5,345,292 | 598,459 |
| Compensated absences | 36,165 | 17,842 | 7,861 | 46,146 | 46,146 |
| Total business-type activities | | | | | |
| long-term liabilities | <u>\$ 6,200,382</u> | <u>\$ 17,842</u> | <u>\$ 826,786</u> | <u>\$ 5,391,438</u> | <u>\$ 644,605</u> |

For governmental activities, compensated absences are generally liquidated by the General Fund. For business-type activities, compensated absences are generally paid for by the enterprise fund reporting the liability.

NOTES TO FINANCIAL STATEMENTS

NOTE 8. PENSION PLAN

A. Plan Description

The City's defined benefit pension plan, the City of Garden City Retirement Plan (the "Plan"), provides retirement and disability benefits and death benefits to plan members and beneficiaries. The Plan is affiliated with the Georgia Municipal Employees Benefit System ("GMEBS"), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for cities in the State of Georgia.

The City is assigned the authority to establish and amend benefit provisions of the Plan. GMEBS issues a publicly available financial report that includes financial statements and required supplementary information.

The report can be obtained by writing to Georgia Municipal Association, Risk Management and Employee Benefit Services, 201 Pryor Street, SW, Atlanta, Georgia 30303, or by calling (404) 688-0472.

Plan membership. As of January 1, 2022, pension plan membership consisted of the following:

| | |
|--|------------|
| Retirees and beneficiaries receiving benefits | 48 |
| Terminated plan members entitled to, but not receiving, benefits | 89 |
| Active plan members | 104 |
| Total | <u>241</u> |

Contributions. Employees are not required to contribute to the Plan. The Plan is subject to the minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code section 47-20-10). The GMEBS Board of Trustees has adopted an actuarial funding policy that requires a different funding level than the estimated minimum annual contribution to minimize fluctuations in annual contribution amounts and to accumulate sufficient funds to secure benefits under the Plan. If the City contributes the recommended contribution developed under the actuarial funding policy each year, the Plan will meet applicable state funding standards. The City contributed \$608,538 to the Plan for the year ended December 31, 2022.

B. Net Pension Liability

The City's net pension liability was measured as of March 31, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021, with updated procedures performed by the actuary to roll forward to the total pension liability measured as of March 31, 2022.

NOTES TO FINANCIAL STATEMENTS

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Actuarial assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---------------------------|---|
| Inflation | 2.25% |
| Salary increases | 2.25%, plus service based merit increases |
| Investment rate of return | 7.375% |

Mortality rates were based on the gender-distinct Pri-2012 head-count weighted Healthy Mortality Table with rates multiplied by 1.25.

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial experience study for the period January 1, 2015 – June 30, 2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2022, are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-term Expected Real Rate of Return</u> |
|-----------------------|------------------------------|---|
| Domestic equity | 45.00% | 6.55% |
| International equity | 20.00% | 7.30% |
| Real estate | 10.00% | 3.65% |
| Global Fixed income | 5.00% | 0.50% |
| Domestic Fixed income | 20.00% | 0.40% |
| Cash | 0.00% | |
| Total | 100.00% | |

NOTES TO FINANCIAL STATEMENTS

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Discount rate. The discount rate used to measure the total pension liability was 7.375%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability. The changes in the components of the net pension liability of the City for the year ended December 31, 2022 were as follows:

| | <u>Total Pension Liability</u> | <u>Fiduciary Net Position</u> | <u>Net Pension Liability</u> |
|---|------------------------------------|-----------------------------------|----------------------------------|
| Balances at March 31, 2021 | \$ 13,374,208 | \$ 11,031,102 | \$ 2,343,106 |
| Changes for the year: | | | |
| Service cost | 289,126 | - | 289,126 |
| Interest | 983,245 | - | 983,245 |
| Difference between expected and actual experience | (254,667) | - | (254,667) |
| Contributions, employer | - | 640,746 | (640,746) |
| Contributions, employee | - | 73,478 | (73,478) |
| Net investment income | - | 667,569 | (667,569) |
| Benefit payments | (662,393) | (662,393) | - |
| Administrative expense | - | (31,663) | 31,663 |
| Other | 202,220 | - | 202,220 |
| Net changes | <u>557,531</u> | <u>687,737</u> | <u>(130,206)</u> |
| Balances at March 31, 2022 | <u>\$ 13,931,739</u> | <u>\$ 11,718,839</u> | <u>\$ 2,212,900</u> |

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

NOTES TO FINANCIAL STATEMENTS

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.375%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.375%) or 1-percentage-point higher (8.375%) than the current rate:

| 1.00% Decrease (6.375%) | Current Discount Rate (7.375%) | 1.00% Increase (8.375%) |
|--|---|--|
| \$ 4,081,401 | \$ 2,212,900 | \$ 671,316 |

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of March 31, 2022, and the current sharing pattern of costs between employer and employee. For the year ended December 31, 2022, the City recognized pension expense of \$580,510. At December 31, 2022, the City reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|---|--|
| Differences between expected and actual experience | \$ 166,163 | \$ 191,001 |
| Changes of assumptions | 141,757 | - |
| Net difference between projected and actual earnings on pension plan investments | - | 1,072,115 |
| City's contribution to the pension plan subsequent to the measurement date | 479,281 | - |
| Total deferred outflows/(inflows) | <u>\$ 787,201</u> | <u>\$ 1,263,116</u> |

NOTES TO FINANCIAL STATEMENTS

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

City contributions subsequent to the measurement date of \$479,281 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ending December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending December 31, | |
|-------------------------------------|---------------------|
| 2023 | \$ (29,556) |
| 2024 | (344,762) |
| 2025 | (610,222) |
| 2026 | 29,344 |
| Total | <u>\$ (955,196)</u> |

NOTE 9. ICMA RETIREMENT PLANS

Plan Description and Funding Requirements. The City participates in a defined contribution plan administered by ICMA-RC to provide retirement benefits for employees. The plan is identified as a 457 retirement plan. The authority under which the plan provisions are established and may be amended rest with Council. At December 31, 2022, there were 58 employees participating in the plan. All full-time employees are eligible to participate in the plan and all plan members are allowed to make voluntary contributions. The government contributes, on behalf of each participant, 50% of the contribution made by the participant for the plan year (not including participant contributions exceeding 6% of earnings). Total contributions for the year ended December 31, 2022 were \$94,222 by the employees and \$233,144 by the City.

NOTE 10. RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; and workers' compensation for which the City carries the following insurance coverage:

NOTES TO FINANCIAL STATEMENTS

NOTE 10. RISK MANAGEMENT (CONTINUED)

Risk Pools. The government joined the Georgia Interlocal Risk Management Agency (“GIRMA”). Insurance coverage and deductible options for property, casualty and crime under the policy are selected by the government’s management based on the anticipated needs. The City is required to pay all premiums, applicable deductibles and assessments billed GIRMA, as well as following loss reduction and prevention procedures established by GIRMA. GIRMA’s responsibility includes paying claims, and representing the City in defense and settlement of claims. GIRMA’s basis for estimating the liabilities for unpaid claims – incurred but not reported (“IBNR”) – is established by an actuary. The City has not compiled a record of the claims paid up to the applicable deductible for the prior year or the current fiscal year. The City is unaware of any claims for which the City is liable (up to the applicable deductible), which were outstanding and unpaid at December 31, 2022. No provisions have been made in the financial statements for any estimate of potential claims.

The City has elected to be a member of the Georgia Municipal Association Workers’ Compensation Self-Insurance Fund (“GMAWCSIF”), a risk management agency created under Georgia law. As a participant in the GMAWCSIF, the City has no legal obligation to pay its own workers’ compensation claims. The City is required to make an annual contribution to the fund in an amount that is determined on the basis of actuarial projections of losses. With payment of the government’s annual contribution, the City has effectively transferred the risk and responsibility for payment of its workers’ compensation claims.

However, the enabling statute creating the GMAWCSIF permits the fund to levy an assessment upon its members to make up any deficiency the fund may have in surplus or reserves. No amount has been recorded in the financial statements for this contingency, as management believes the likelihood for assessment is remote.

Self-Insurance. The government pays unemployment claims to the State Department of Labor on a reimbursement basis. Liabilities for such claims are immaterial and are not accrued.

NOTE 11. JOINT VENTURE

Under Georgia law, the government is a member of the Coastal Regional Commission (“CRC”) and is required to pay annual dues thereto. Membership in a CRC is required by the O.C.G.A. §50-8-34 which provides for the organizational structure of the CRC in Georgia. The CRC Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-39.1 provides that the member governments are liable for any debts or obligations of a CRC. Management believes the CRC is currently accumulating sufficient financial resources to meet its obligations. Separate financial statements may be obtained from the Coastal Regional Commission, P.O. Box 1917, Brunswick, Georgia 31521.

NOTES TO FINANCIAL STATEMENTS

NOTE 12. COMMITMENTS AND CONTINGENCIES

The City receives a number of grants that are subject to program compliance audits by the grantors. Noncompliance with the terms and provisions of these grant agreements could result in contingent liabilities to the grantor agencies.

Various claims are pending against the City. The City attorney estimates that the potential effect of these claims net of insurance coverage would not be material in relation to the overall financial statements.

At December 31, 2022, the City had outstanding construction commitments totaling \$1,672,584 related to water and sewer projects, a parking area, and CAD systems.

NOTE 13. LODGING TAX

The government imposes a 6% hotel/motel tax on all lodging within the City. Revenues were \$494,332 for the year ended December 31, 2022. Expenditures totaled \$247,182 and were used to promote tourism, conventions, trade shows and to operate, maintain and market a conference center facility as required by O.C.G.A. §48-13-51. The City also transferred \$247,150 to the General Fund during the year ended December 31, 2022.

REQUIRED SUPPLEMENTARY INFORMATION



CITY OF GARDEN CITY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Budgeted Amounts | | | Variance with |
|---|------------------|--------------|--------------|---------------|
| | Original | Final | Actual | Final Budget |
| REVENUES | | | | |
| Taxes: | | | | |
| Property | \$ 3,500,144 | \$ 2,478,850 | \$ 2,573,554 | \$ 94,704 |
| Sales | 3,180,000 | 4,507,104 | 4,984,682 | 477,578 |
| Franchise | 795,000 | 798,443 | 831,783 | 33,340 |
| Insurance premium | 600,000 | 844,577 | 844,577 | - |
| Occupational | 440,118 | 590,000 | 589,887 | (113) |
| Alcoholic beverage | 165,500 | 173,150 | 172,417 | (733) |
| Financial institution | 35,000 | 31,000 | 30,907 | (93) |
| Excise | 50,000 | 157,046 | 172,785 | 15,739 |
| Other | 15,100 | 96,025 | 96,025 | - |
| Licenses and permits | 365,000 | 1,332,000 | 1,330,966 | (1,034) |
| Intergovernmental | 95,000 | 223,328 | 223,328 | - |
| Fines and forfeitures | 1,118,688 | 1,402,936 | 1,402,881 | (55) |
| Charges for services | 186,600 | 245,109 | 223,808 | (21,301) |
| Investment earnings | 20,000 | 187,500 | 192,774 | 5,274 |
| Miscellaneous | 175,000 | 195,139 | 187,905 | (7,234) |
| Total revenues | 10,741,150 | 13,262,207 | 13,858,279 | 596,072 |
| EXPENDITURES | | | | |
| Current: | | | | |
| General government | | | | |
| Council | 96,100 | 76,100 | 67,827 | 8,273 |
| Executive department | 459,727 | 486,920 | 476,143 | 10,777 |
| General administration | 1,401,488 | 1,253,868 | 1,229,534 | 24,334 |
| Total general government | 1,957,315 | 1,816,888 | 1,773,504 | 43,384 |
| Judicial | | | | |
| Municipal court | 244,208 | 229,600 | 221,389 | 8,211 |
| Public safety | | | | |
| Police | 4,394,380 | 4,681,100 | 4,662,915 | 18,185 |
| Emergency management | 11,500 | 5,100 | 4,116 | 984 |
| Total public safety | 4,405,880 | 4,686,200 | 4,667,031 | 19,169 |
| Public works | | | | |
| Public works administration | 1,170,601 | 970,989 | 950,626 | 20,363 |
| Health and welfare | | | | |
| Senior citizens center | 264,000 | 235,350 | 229,954 | 5,396 |
| Culture and recreation | | | | |
| Recreation | 949,764 | 1,049,174 | 1,025,350 | 23,824 |
| Housing and development | | | | |
| Planning and zoning | 731,739 | 667,833 | 646,106 | 21,727 |
| Total expenditures | 9,723,507 | 9,656,034 | 9,513,960 | 142,074 |
| Excess of revenues over expenditures | 1,017,643 | 3,606,173 | 4,344,319 | 738,146 |

(Continued)

CITY OF GARDEN CITY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Budgeted Amounts | | Actual | Variance with Final Budget |
|---|----------------------------|-----------------------------|-----------------------------|-------------------------------|
| | Original | Final | | |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers out | \$ (1,355,994) | \$ (1,681,914) | \$ (1,681,914) | \$ - |
| Transfers in | 323,351 | 428,049 | 442,150 | 14,101 |
| Sale of capital assets | 5,000 | 4,723 | 4,723 | - |
| Insurance recoveries | 10,000 | 152,055 | 152,055 | - |
| Total other financing uses, net | <u>(1,017,643)</u> | <u>(1,097,087)</u> | <u>(1,082,986)</u> | <u>14,101</u> |
| Net change in fund balances | - | 2,509,086 | 3,261,333 | 752,247 |
| Fund balances, beginning of year | <u>8,165,786</u> | <u>8,165,786</u> | <u>8,165,786</u> | <u>-</u> |
| Fund balances, end of year | <u><u>\$ 8,165,786</u></u> | <u><u>\$ 10,674,872</u></u> | <u><u>\$ 11,427,119</u></u> | <u><u>\$ 752,247</u></u> |

CITY OF GARDEN CITY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL ARPA FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Budgeted Amounts | | Actual | Variance with Final Budget |
|---|---------------------|---------------------|-----------------|-------------------------------|
| | Original | Final | | |
| REVENUES | | | | |
| Intergovernmental | \$ 1,627,109 | \$ 3,253,984 | \$ - | \$ (3,253,984) |
| Investment earnings | - | 7,010 | 9,425 | 2,415 |
| Total revenues | 1,627,109 | 3,260,994 | 9,425 | (3,251,569) |
| Net change in fund balance | 1,627,109 | 3,260,994 | 9,425 | (3,251,569) |
| FUND BALANCES, beginning of year | 232 | 232 | 232 | - |
| FUND BALANCES, end of year | <u>\$ 1,627,341</u> | <u>\$ 3,261,226</u> | <u>\$ 9,657</u> | <u>\$ (3,251,569)</u> |

CITY OF GARDEN CITY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED DECEMBER 31,

| | 2022 | 2021 | 2020 | 2019 |
|---|----------------------|----------------------|----------------------|----------------------|
| Total pension liability | | | | |
| Service cost | \$ 289,126 | \$ 287,254 | \$ 264,435 | \$ 279,808 |
| Interest | 983,245 | 932,567 | 814,837 | 760,168 |
| Differences between expected and actual experience | (254,667) | 105,316 | 454,021 | 217,019 |
| Changes of assumptions | - | - | - | - |
| Benefit payments | (662,393) | (617,314) | (528,623) | (496,790) |
| Other | 202,220 | - | 797,346 | - |
| Net change in total pension liability | 557,531 | 707,823 | 1,802,016 | 760,205 |
| Total pension liability - beginning | 13,374,208 | 12,666,385 | 10,864,369 | 10,104,164 |
| Total pension liability - ending (a) | \$ 13,931,739 | \$ 13,374,208 | \$ 12,666,385 | \$ 10,864,369 |
| Plan fiduciary net position | | | | |
| Contributions - employer | \$ 640,746 | \$ 552,727 | \$ 525,593 | \$ 520,939 |
| Contributions - employee | 73,478 | 57,802 | 220,083 | 41,164 |
| Net investment income | 667,569 | 3,440,671 | (586,475) | 280,323 |
| Benefit payments | (662,393) | (617,314) | (528,623) | (496,790) |
| Administrative expense | (31,663) | (30,634) | (33,243) | (32,693) |
| Net change in plan fiduciary net position | 687,737 | 3,403,252 | (402,665) | 312,943 |
| Plan fiduciary net position - beginning | 11,031,102 | 7,627,850 | 8,030,515 | 7,717,572 |
| Plan fiduciary net position - ending (b) | \$ 11,718,839 | \$ 11,031,102 | \$ 7,627,850 | \$ 8,030,515 |
| City's net pension liability - ending (a) - (b) | \$ 2,212,900 | \$ 2,343,106 | \$ 5,038,535 | \$ 2,833,854 |
| Plan fiduciary net position as a percentage of total pension liability | 84.12% | 82.48% | 60.22% | 73.92% |
| Covered payroll | \$ 5,395,802 | \$ 5,097,450 | \$ 5,114,011 | \$ 5,043,769 |
| City's net pension liability as a percentage of covered payroll | 41.01% | 45.97% | 98.52% | 56.19% |

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

| 2018 | 2017 | 2016 | 2015 |
|----------------------|---------------------|---------------------|---------------------|
| \$ 317,750 | \$ 269,894 | \$ 233,822 | \$ 217,862 |
| 678,587 | 656,890 | 543,233 | 501,801 |
| 352,086 | (385,356) | 352,913 | 113,765 |
| - | - | - | (22,112) |
| (345,327) | (274,922) | (298,110) | (255,306) |
| 172,447 | 48,652 | 623,086 | - |
| 1,175,543 | 315,158 | 1,454,944 | 556,010 |
| 8,928,621 | 8,613,463 | 7,158,519 | 6,602,509 |
| <u>\$ 10,104,164</u> | <u>\$ 8,928,621</u> | <u>\$ 8,613,463</u> | <u>\$ 7,158,519</u> |
| \$ 544,609 | \$ 553,264 | \$ 353,385 | \$ 381,022 |
| 27,522 | 12,085 | - | - |
| 838,864 | 734,086 | 18,434 | 492,021 |
| (345,327) | (274,922) | (298,110) | (255,306) |
| (30,148) | (23,789) | (12,500) | (11,335) |
| 1,035,520 | 1,000,724 | 61,209 | 606,402 |
| 6,682,052 | 5,681,328 | 5,620,119 | 5,013,717 |
| <u>\$ 7,717,572</u> | <u>\$ 6,682,052</u> | <u>\$ 5,681,328</u> | <u>\$ 5,620,119</u> |
| <u>\$ 2,386,592</u> | <u>\$ 2,246,569</u> | <u>\$ 2,932,135</u> | <u>\$ 1,538,400</u> |
| 76.38% | 74.84% | 65.96% | 78.51% |
| \$ 4,922,342 | \$ 5,318,021 | \$ 4,535,128 | \$ 4,119,739 |
| 48.48% | 42.24% | 64.65% | 37.34% |

CITY OF GARDEN CITY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS FOR THE FISCAL YEAR ENDED DECEMBER 31,

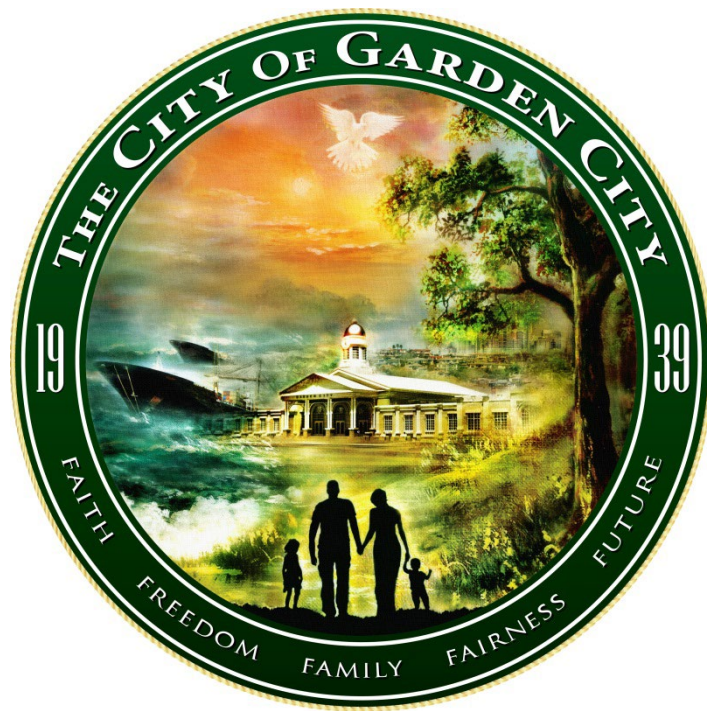
| | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
|--|-----------------------|--------------------|--------------------|--------------------|
| Actuarially determined contribution | \$ 608,538 | \$ 639,041 | \$ 643,187 | \$ 531,520 |
| Contributions in relation to the actuarially determined contribution | <u>608,538</u> | <u>639,041</u> | <u>643,187</u> | <u>531,520</u> |
| Contribution deficiency (excess) | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> |
| Covered payroll | \$ 5,395,802 | \$ 5,097,450 | \$ 5,114,011 | \$ 5,043,769 |
| Contributions as a percentage of covered payroll | 11.28% | 12.54% | 12.58% | 10.54% |

Notes to the Schedule:

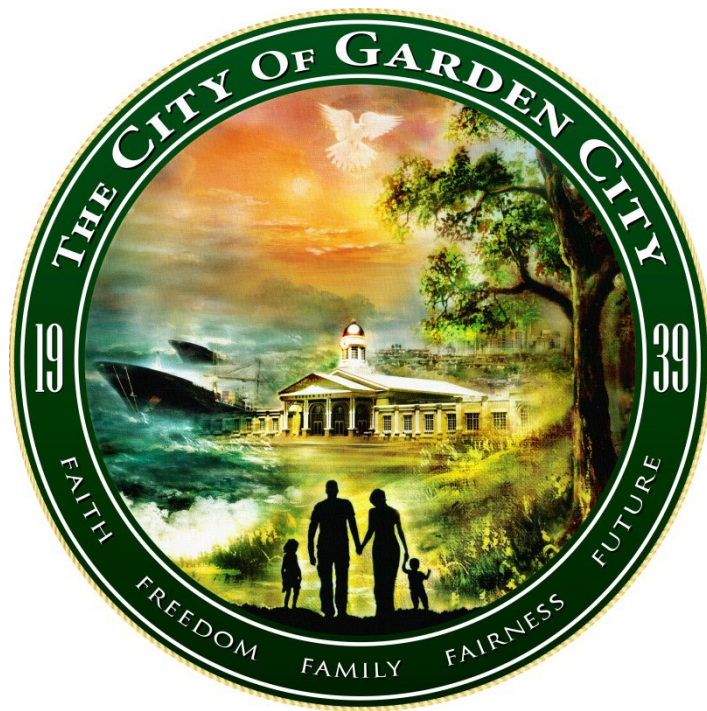
| | |
|---------------------------------------|--|
| Valuation Date | July 1, 2022 |
| Cost Method | Projected unit credit |
| Actuarial Asset Valuation Method | Sum of actuarial value at beginning of the year and the cash flow during the year plus assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary, to be within 20% of the market value. |
| Assumed Rate of Return on Investments | 7.375% |
| Projected Salary Increases | 2.25% plus service based merit increases |
| Amortization Method | Closed level dollar for unfunded liability |
| Remaining Amortization Period | 13 years |

The schedule will present 10 years of information once it is accumulated.

| <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|----------------|-------------------|----------------|--------------------|
| \$ 544,609 | \$ 551,719 | \$ 353,458 | \$ 353,360 |
| <u>544,609</u> | <u>553,264</u> | <u>353,385</u> | <u>381,022</u> |
| <u>\$ -</u> | <u>\$ (1,545)</u> | <u>\$ 73</u> | <u>\$ (27,662)</u> |
| \$ 4,922,342 | \$ 5,318,021 | \$ 4,535,128 | \$ 4,119,739 |
| 11.06% | 10.40% | 7.79% | 9.25% |



**COMBINING AND INDIVIDUAL NONMAJOR FUND
FINANCIAL STATEMENTS AND SCHEDULES**



CITY OF GARDEN CITY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

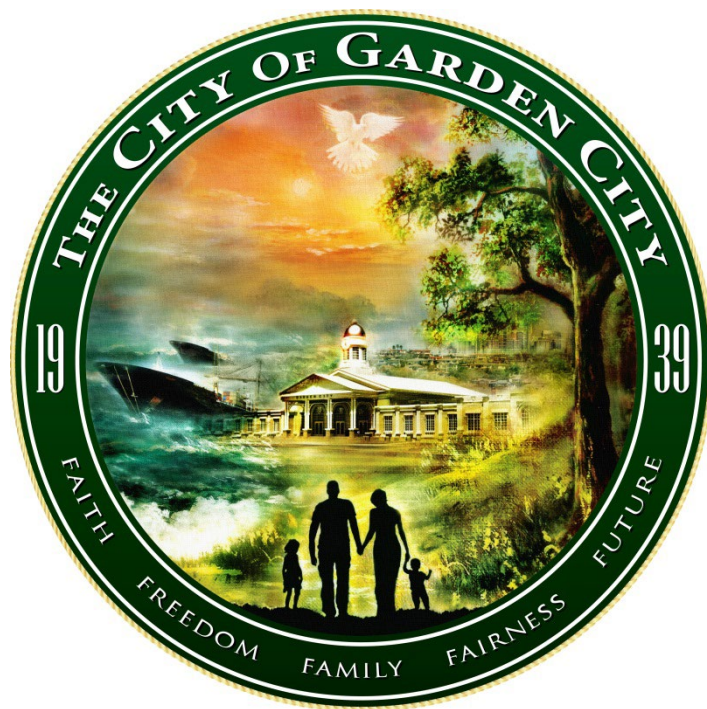
SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditure for specified purposes.

Confiscated Assets Fund – accounts for the receipt and disbursement of condemned monies awarded to the City by court order and expenditure of these funds.

Hotel/Motel Tax Fund – accounts for revenues and expenditures of hotel/motel tax restricted by local ordinance for the promotion of tourism.

Multiple Grant Fund – accounts for the receipt and disbursement of various grant resources awarded to the City.



CITY OF GARDEN CITY, GEORGIA

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2022

| | Special Revenue Funds | | | Total Nonmajor Governmental Funds |
|-------------------------------------|-----------------------|--------------------|-------------------|--|
| | Confiscated Assets | Hotel/Motel Tax | Multiple Grant | |
| ASSETS | | | | |
| Cash and cash equivalents | \$ 20,332 | \$ 4,949 | \$ - | \$ 25,281 |
| Taxes receivable | - | 40,420 | - | 40,420 |
| Total assets | <u>\$ 20,332</u> | <u>\$ 45,369</u> | <u>\$ -</u> | <u>\$ 65,701</u> |
| LIABILITIES AND FUND BALANCES | | | | |
| LIABILITIES | | | | |
| Accounts payable | \$ - | \$ 31,268 | \$ - | \$ 31,268 |
| Due to other funds | - | 14,101 | - | 14,101 |
| Total liabilities | <u>-</u> | <u>45,369</u> | <u>-</u> | <u>45,369</u> |
| FUND BALANCES | | | | |
| Restricted for: | | | | |
| Public safety | <u>20,332</u> | <u>-</u> | <u>-</u> | <u>20,332</u> |
| Total fund balances | <u>20,332</u> | <u>-</u> | <u>-</u> | <u>20,332</u> |
| Total liabilities and fund balances | <u>\$ 20,332</u> | <u>\$ 45,369</u> | <u>\$ -</u> | <u>\$ 65,701</u> |

CITY OF GARDEN CITY, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

| | Special Revenue Funds | | | Total Nonmajor Governmental Funds |
|--|-----------------------|--------------------|-------------------|--|
| | Confiscated Assets | Hotel/Motel Tax | Multiple Grant | |
| Revenues | | | | |
| Taxes | \$ - | \$ 494,332 | \$ - | \$ 494,332 |
| Total revenues | - | 494,332 | - | 494,332 |
| Expenditures | | | | |
| Public safety | 4,596 | - | - | 4,596 |
| Housing and development | - | 247,182 | 92,972 | 340,154 |
| Total expenditures | 4,596 | 247,182 | 92,972 | 344,750 |
| Excess (deficiency) of revenues over (under) expenditures | (4,596) | 247,150 | (92,972) | 149,582 |
| Other financing uses | | | | |
| Transfers out | - | (247,150) | - | (247,150) |
| Total other financing uses | - | (247,150) | - | (247,150) |
| Net change in fund balances | (4,596) | - | (92,972) | (97,568) |
| Fund balances, beginning of year | 24,928 | - | 92,972 | 117,900 |
| Fund balances, end of year | \$ 20,332 | \$ - | \$ - | \$ 20,332 |

CITY OF GARDEN CITY, GEORGIA

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE CONFISCATED ASSETS SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Budgeted Amounts | | | Variance with |
|---|------------------|------------------|------------------|-----------------|
| | Original | Final | Actual | Final Budget |
| REVENUES | | | | |
| Fines and forfeitures | \$ 3,500 | \$ - | \$ - | \$ - |
| Miscellaneous | 3,000 | - | - | - |
| Total revenues | <u>6,500</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| EXPENDITURES | | | | |
| Current: | | | | |
| Public safety | 6,500 | 4,596 | 4,596 | - |
| Total expenditures | <u>6,500</u> | <u>4,596</u> | <u>4,596</u> | <u>-</u> |
| Deficiency of revenues under expenditures | <u>-</u> | <u>(4,596)</u> | <u>(4,596)</u> | <u>-</u> |
| Other financing sources | | | | |
| Appropriation of prior year fund balance | 24,928 | 24,928 | - | (24,928) |
| Total other financing sources | <u>24,928</u> | <u>24,928</u> | <u>-</u> | <u>(24,928)</u> |
| Net change in fund balance | 24,928 | 20,332 | (4,596) | (24,928) |
| FUND BALANCES, beginning of year | 24,928 | 24,928 | 24,928 | - |
| Appropriation of prior year fund balance | <u>(24,928)</u> | <u>(24,928)</u> | <u>-</u> | <u>24,928</u> |
| FUND BALANCES, end of year | <u>\$ 24,928</u> | <u>\$ 20,332</u> | <u>\$ 20,332</u> | <u>\$ -</u> |

CITY OF GARDEN CITY, GEORGIA

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE HOTEL/MOTEL SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | <u>Budgeted Amounts</u> | | | <u>Variance with</u> |
|---|-------------------------|--------------------|--------------------|----------------------|
| | <u>Original</u> | <u>Final</u> | <u>Actual</u> | <u>Final Budget</u> |
| REVENUES | | | | |
| Taxes | \$ 328,050 | \$ 494,332 | \$ 494,332 | \$ - |
| Interest | 4 | 1 | - | (1) |
| Total revenues | <u>328,054</u> | <u>494,333</u> | <u>494,332</u> | <u>(1)</u> |
| EXPENDITURES | | | | |
| Current: | | | | |
| Housing and development | <u>164,027</u> | <u>247,183</u> | <u>247,182</u> | <u>1</u> |
| Total expenditures | <u>164,027</u> | <u>247,183</u> | <u>247,182</u> | <u>1</u> |
| Excess of revenues over expenditures | <u>164,027</u> | <u>247,150</u> | <u>247,150</u> | <u>-</u> |
| OTHER FINANCING USES | | | | |
| Transfers out | <u>(164,027)</u> | <u>(247,150)</u> | <u>(247,150)</u> | <u>-</u> |
| Total other financing uses | <u>(164,027)</u> | <u>(247,150)</u> | <u>(247,150)</u> | <u>-</u> |
| Net change in fund balance | - | - | - | - |
| FUND BALANCES, beginning of year | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| FUND BALANCES, end of year | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> |

CITY OF GARDEN CITY, GEORGIA

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE MULTIPLE GRANT SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

| | Budgeted Amounts | | | Variance with |
|---|------------------|----------|-----------|---------------|
| | Original | Final | Actual | Final Budget |
| REVENUES | | | | |
| Interest | \$ - | \$ - | \$ - | \$ - |
| Total revenues | - | - | - | - |
| EXPENDITURES | | | | |
| Current: | | | | |
| Public works | - | 92,972 | - | 92,972 |
| Total expenditures | - | 92,972 | - | 92,972 |
| Deficiency of revenues under expenditures | - | (92,972) | - | 92,972 |
| Other financing sources | | | | |
| Appropriation of prior year fund balance | - | 92,972 | - | (92,972) |
| Total other financing sources | - | 92,972 | - | (92,972) |
| Net change in fund balance | - | - | - | - |
| FUND BALANCES, beginning of year | 92,972 | 92,972 | 92,972 | - |
| Appropriation of prior year fund balance | - | (92,972) | - | 92,972 |
| FUND BALANCES, end of year | \$ 92,972 | \$ - | \$ 92,972 | \$ 92,972 |

CITY OF GARDEN CITY, GEORGIA

SCHEDULE OF EXPENDITURES OF 2014 SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2022

| Project Description | Original Estimated Cost | Revised Estimated Cost | Expenditures | | |
|--|-------------------------------|------------------------------|----------------------|---------------------|----------------------|
| | | | Prior Years | Current Year | Total |
| <u>2014 - 2020 SPLOST Referendum</u> | | | | | |
| Capital Outlay: | \$ 3,613,000 | \$ 3,613,000 | \$ - | \$ - | \$ - |
| Government Buildings | - | - | 1,739,422 | 29,452 | 1,768,874 |
| Public Safety Facilities and Equipment | - | - | 2,808,244 | 513,059 | 3,321,303 |
| Roads, Streets and Bridges | - | - | 2,825,508 | 242,786 | 3,068,294 |
| Cultural and Recreational Facilities | - | - | - | 130,354 | 130,354 |
| Parks | - | - | - | - | - |
| Debt Service: | | | | | |
| Municipal and Judicial Facilities | <u>4,472,000</u> | <u>4,472,000</u> | <u>5,042,300</u> | <u>661,094</u> | <u>5,703,394</u> |
| | <u>\$ 8,085,000</u> | <u>\$ 8,085,000</u> | <u>\$ 12,415,474</u> | <u>\$ 1,576,745</u> | <u>\$ 13,992,219</u> |

*Reconciliation of Schedule of Projects Constructed with Special Sales Tax Proceeds to Expenditures
Reported in the Special Purpose Local Option Sales Tax Fund:*

| | |
|--|---------------------|
| Total SPOST Fund expenditures | \$ 1,528,307 |
| Transfer from SPLOST funds for repayment of principal and interest on Fire Protection Fund debt service | 152,715 |
| Debt service on equipment not reported on schedule | <u>(104,277)</u> |
| Total SPLOST expenditures | <u>\$ 1,576,745</u> |

STATISTICAL SECTION

CITY OF GARDEN CITY, GEORGIA

STATISTICAL SECTION

This part of the City of Garden City, Georgia's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| <u>Contents</u> | <u>Page</u> |
|---|--------------------|
| Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. | 65 – 71 |
| Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue sources, the property tax and sales taxes. | 72 – 76 |
| Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. | 77 – 84 |
| Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and provide information that facilitates comparisons of financial information over time and among governments. | 85 and 86 |
| Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs. | 87 – 89 |

Sources: Unless otherwise noted, the information in these schedules is derived from the City's financial reports for the relevant year.

CITY OF GARDEN CITY, GEORGIA

NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Governmental activities | | | | | | | | | | |
| Invested in capital assets, net of related debt | \$ 11,973,251 | \$ 11,695,771 | \$ 11,798,120 | \$ 12,944,733 | \$ 15,323,056 | \$ 14,832,504 | \$ 16,495,488 | \$ 16,435,032 | \$ 16,721,633 | \$ 17,607,025 |
| Restricted | 120,040 | 576,674 | 978,394 | 825,096 | 113,981 | 2,045,744 | 1,072,926 | 1,166,464 | 1,985,025 | 3,157,357 |
| Unrestricted | 4,117,321 | 5,526,529 | 5,542,726 | 3,883,156 | 3,439,436 | 1,711,243 | 4,303,276 | 5,454,472 | 6,384,743 | 9,742,389 |
| Total governmental activities net position | <u>\$ 16,210,612</u> | <u>\$ 17,798,974</u> | <u>\$ 18,319,240</u> | <u>\$ 17,652,985</u> | <u>\$ 18,876,473</u> | <u>\$ 18,589,491</u> | <u>\$ 21,871,690</u> | <u>\$ 23,055,968</u> | <u>\$ 25,091,401</u> | <u>\$ 30,506,771</u> |
| Business-type activities | | | | | | | | | | |
| Invested in capital assets, net of related debt | \$ 10,950,870 | \$ 10,408,014 | \$ 10,461,769 | \$ 10,961,872 | \$ 10,219,652 | \$ 9,749,200 | \$ 9,234,153 | \$ 9,208,733 | \$ 10,282,468 | \$ 10,637,088 |
| Unrestricted | 1,617,980 | 2,593,894 | 3,098,463 | 2,901,328 | 3,389,129 | 4,550,484 | 4,286,406 | 5,174,821 | 6,630,616 | 7,691,715 |
| Total business-type activities net position | <u>\$ 12,568,850</u> | <u>\$ 13,001,908</u> | <u>\$ 13,560,232</u> | <u>\$ 13,863,200</u> | <u>\$ 13,608,781</u> | <u>\$ 14,299,684</u> | <u>\$ 13,520,559</u> | <u>\$ 14,383,554</u> | <u>\$ 16,913,084</u> | <u>\$ 18,328,803</u> |
| Primary government | | | | | | | | | | |
| Net investment in capital assets | \$ 22,924,121 | \$ 22,103,785 | \$ 22,259,889 | \$ 23,906,605 | \$ 25,542,708 | \$ 24,581,704 | \$ 25,729,641 | \$ 25,643,765 | \$ 27,004,101 | \$ 28,244,113 |
| Restricted | 120,040 | 576,674 | 978,394 | 825,096 | 113,981 | 2,045,744 | 1,072,926 | 1,166,464 | 1,985,025 | 3,157,357 |
| Unrestricted | 5,735,301 | 8,120,423 | 8,641,189 | 6,784,484 | 6,828,565 | 6,261,727 | 8,589,682 | 10,629,293 | 13,015,359 | 17,434,104 |
| Total primary government net position | <u>\$ 28,779,462</u> | <u>\$ 30,800,882</u> | <u>\$ 31,879,472</u> | <u>\$ 31,516,185</u> | <u>\$ 32,485,254</u> | <u>\$ 32,889,175</u> | <u>\$ 35,392,249</u> | <u>\$ 37,439,522</u> | <u>\$ 42,004,485</u> | <u>\$ 48,835,574</u> |

CITY OF GARDEN CITY, GEORGIA

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Expenses | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | |
| General government | \$ 1,934,767 | \$ 1,449,807 | \$ 1,580,481 | \$ 1,796,052 | \$ 1,905,124 | \$ 2,079,811 | \$ 1,858,194 | \$ 1,835,131 | \$ 2,028,872 | \$ 2,031,813 |
| Judiciary | 97,160 | 95,500 | 96,250 | 98,450 | 102,750 | 98,201 | 100,756 | 85,382 | 202,834 | 224,658 |
| Public safety | 3,606,478 | 3,727,352 | 3,978,747 | 4,820,500 | 4,345,144 | 4,384,679 | 4,460,680 | 4,990,281 | 4,670,147 | 4,731,951 |
| Public works | 1,644,768 | 984,467 | 1,016,071 | 1,489,211 | 1,353,264 | 1,152,826 | 1,148,789 | 1,194,080 | 1,303,913 | 1,178,909 |
| Health and welfare | 149,818 | 165,958 | 201,774 | 223,839 | 193,803 | 181,160 | 194,670 | 135,349 | 163,214 | 229,617 |
| Culture and recreation | 770,782 | 694,969 | 720,162 | 928,678 | 902,666 | 865,594 | 1,010,698 | 858,031 | 1,066,771 | 1,029,846 |
| Housing and development | 300,931 | 164,671 | 381,510 | 522,753 | 889,052 | 589,906 | 564,022 | 535,179 | 702,129 | 954,439 |
| Interest on long-term debt | 200,938 | 212,955 | 219,211 | 193,830 | 181,448 | 169,563 | 171,954 | 189,826 | 53,375 | 44,382 |
| Total governmental activities expenses | <u>\$ 8,705,642</u> | <u>\$ 7,495,679</u> | <u>\$ 8,194,206</u> | <u>\$ 10,073,313</u> | <u>\$ 9,873,251</u> | <u>\$ 9,521,740</u> | <u>\$ 9,509,763</u> | <u>\$ 9,823,259</u> | <u>\$ 10,191,255</u> | <u>\$ 10,425,615</u> |
| Business-type activities: | | | | | | | | | | |
| Water and sewerage system | \$ 3,101,449 | \$ 2,837,507 | \$ 3,075,811 | \$ 3,221,336 | \$ 3,517,828 | \$ 4,039,620 | \$ 3,694,732 | \$ 3,518,604 | \$ 3,372,586 | \$ 3,551,592 |
| Sanitation | 413,749 | 384,159 | 370,800 | 379,055 | 407,944 | 385,996 | 421,455 | 439,155 | 449,494 | 467,399 |
| Stormwater | 738,503 | 878,475 | 808,378 | 931,135 | 898,404 | 847,326 | 837,875 | 978,534 | 860,188 | 1,055,145 |
| Fire Protection Services | 962,591 | 874,368 | 1,324,813 | 1,796,044 | 2,105,686 | 2,239,319 | 2,338,871 | 2,359,852 | 2,174,668 | 2,803,756 |
| Total business-type activities expense | <u>5,216,292</u> | <u>4,974,509</u> | <u>5,579,802</u> | <u>6,327,570</u> | <u>6,929,862</u> | <u>7,512,261</u> | <u>7,292,933</u> | <u>7,296,145</u> | <u>6,856,936</u> | <u>7,877,892</u> |
| Total primary government expenses | <u>\$ 13,921,934</u> | <u>\$ 12,470,188</u> | <u>\$ 13,774,008</u> | <u>\$ 16,400,883</u> | <u>\$ 16,803,113</u> | <u>\$ 17,034,001</u> | <u>\$ 16,802,696</u> | <u>\$ 17,119,404</u> | <u>\$ 17,048,191</u> | <u>\$ 18,303,507</u> |
| Program Revenues | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | |
| Charges for services: | | | | | | | | | | |
| General government | \$ 197,364 | \$ 201,390 | \$ 254,970 | \$ 296,327 | \$ 295,108 | \$ 511,775 | \$ 477,509 | \$ 593,054 | \$ 739,709 | \$ 1,546,455 |
| Public safety | 764,254 | 709,893 | 734,117 | 791,251 | 750,639 | 843,667 | 1,186,709 | 1,076,053 | 1,332,569 | 1,488,707 |
| Public works | 170 | 705 | 630 | 225 | - | - | - | 20,799 | 12,900 | 13,060 |
| Health and welfare | 22,574 | 24,283 | 22,817 | 20,527 | 20,293 | - | - | - | - | - |
| Culture and recreation | 93,780 | 106,154 | 91,742 | 103,601 | 100,351 | 53,271 | 50,857 | 33,167 | 146,669 | 97,338 |
| Housing and development | 16,879 | 38,677 | 54,690 | 60,948 | 67,446 | - | - | - | - | - |
| Operating grants and contributions | 146,502 | 164,947 | 177,904 | 165,936 | 788,841 | 176,419 | 175,737 | 552,607 | 85,174 | 120,373 |
| Capital grants and contributions | 1,664,723 | 1,295,386 | 1,580,781 | 1,772,807 | 2,756,303 | 1,897,581 | 1,854,185 | 1,755,109 | 2,395,007 | 3,053,877 |
| Total governmental activities program revenues | <u>\$ 2,906,246</u> | <u>\$ 2,541,435</u> | <u>\$ 2,917,651</u> | <u>\$ 3,211,622</u> | <u>\$ 4,778,981</u> | <u>\$ 3,482,713</u> | <u>\$ 3,744,997</u> | <u>\$ 4,030,789</u> | <u>\$ 4,712,028</u> | <u>\$ 6,319,810</u> |

(Continued)

CITY OF GARDEN CITY, GEORGIA

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Program Revenues (Continued) | | | | | | | | | | |
| Business-type activities: | | | | | | | | | | |
| Charges for services | \$ 5,050,737 | \$ 5,224,169 | \$ 5,442,920 | \$ 5,550,037 | \$ 5,731,172 | \$ 6,068,762 | \$ 7,182,074 | \$ 7,017,030 | \$ 6,689,169 | \$ 7,533,203 |
| Operating grants and contributions | 193,377 | 39,078 | 524,050 | - | - | - | - | - | - | - |
| Capital grants and contributions | 15,215 | 87,876 | 156,586 | 418,491 | 134,117 | 30,988 | - | - | 1,293,353 | 85,030 |
| Total business-type activities | 5,259,329 | 5,351,123 | 6,123,556 | 5,968,528 | 5,865,289 | 6,099,750 | 7,182,074 | 7,017,030 | 7,982,522 | 7,618,233 |
| Total primary government program revenues | <u>\$ 8,165,575</u> | <u>\$ 7,892,558</u> | <u>\$ 9,041,207</u> | <u>\$ 9,180,150</u> | <u>\$ 10,644,270</u> | <u>\$ 9,582,463</u> | <u>\$ 10,927,071</u> | <u>\$ 11,047,819</u> | <u>\$ 12,694,550</u> | <u>\$ 13,938,043</u> |
| Net (Expense)/Revenue | | | | | | | | | | |
| Governmental activities | \$ (5,799,396) | \$ (4,954,244) | \$ (5,276,555) | \$ (6,861,691) | \$ (5,094,270) | \$ (6,039,027) | \$ (5,764,766) | \$ (5,792,470) | \$ (5,479,227) | \$ (4,105,805) |
| Business-type activities | 43,037 | 376,614 | 543,754 | (359,042) | (1,064,573) | (1,412,511) | (110,859) | (279,115) | 1,125,586 | (259,659) |
| Total primary government net expense | <u>\$ (5,756,359)</u> | <u>\$ (4,577,630)</u> | <u>\$ (4,732,801)</u> | <u>\$ (7,220,733)</u> | <u>\$ (6,158,843)</u> | <u>\$ (7,451,538)</u> | <u>\$ (5,875,625)</u> | <u>\$ (6,071,585)</u> | <u>\$ (4,353,641)</u> | <u>\$ (4,365,464)</u> |
| General Revenue and Other Changes in Net Assets | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | |
| Taxes | \$ 5,330,729 | \$ 6,591,994 | \$ 6,849,298 | \$ 6,772,949 | \$ 7,288,918 | \$ 7,761,351 | \$ 8,171,358 | \$ 7,945,077 | \$ 8,510,422 | \$ 10,811,738 |
| Unrestricted investment earnings | 3,091 | 3,087 | 7,904 | 14,560 | 24,054 | 41,904 | 51,214 | 22,721 | 5,130 | 202,199 |
| Miscellaneous | 28,110 | 1,283 | 29,782 | 60,901 | 219,846 | 15,141 | 110,410 | 46,631 | 174,282 | 152,055 |
| Transfers | 9,198 | (53,758) | (265,377) | (652,974) | (755,980) | (2,066,351) | 713,983 | (1,037,681) | (1,175,174) | (1,644,817) |
| Total governmental activities | <u>\$ 5,371,128</u> | <u>\$ 6,542,606</u> | <u>\$ 6,621,607</u> | <u>\$ 6,195,436</u> | <u>\$ 6,776,838</u> | <u>\$ 5,752,045</u> | <u>\$ 9,046,965</u> | <u>\$ 6,976,748</u> | <u>\$ 7,514,660</u> | <u>\$ 9,521,175</u> |

(Continued)

CITY OF GARDEN CITY, GEORGIA

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| General Revenue and Other Changes in Net Assets (Continued) | | | | | | | | | | |
| Business-type activities: | | | | | | | | | | |
| Unrestricted investment earnings | \$ 1,239 | \$ 1,764 | \$ 2,546 | \$ 6,966 | \$ 17,201 | \$ 37,063 | \$ 45,717 | \$ 104,429 | \$ 228,770 | \$ 30,561 |
| Miscellaneous | 16,564 | 922 | 38,724 | 2,070 | 36,973 | - | - | - | - | - |
| Transfers | (9,198) | 53,758 | 265,377 | 652,974 | 755,980 | 2,066,351 | (713,983) | 1,037,681 | 1,175,174 | 1,644,817 |
| Total business-type activities | <u>8,605</u> | <u>56,444</u> | <u>306,647</u> | <u>662,010</u> | <u>810,154</u> | <u>2,103,414</u> | <u>(668,266)</u> | <u>1,142,110</u> | <u>1,403,944</u> | <u>1,675,378</u> |
| Total primary government | <u>\$ 5,379,733</u> | <u>\$ 6,599,050</u> | <u>\$ 6,928,254</u> | <u>\$ 6,857,446</u> | <u>\$ 7,586,992</u> | <u>\$ 7,855,459</u> | <u>\$ 8,378,699</u> | <u>\$ 8,118,858</u> | <u>\$ 8,918,604</u> | <u>\$ 11,196,553</u> |
| Change in Net Assets | | | | | | | | | | |
| Governmental activities | \$ 416,884 | \$ 1,266,051 | \$ (240,084) | \$ 1,101,166 | \$ 737,811 | \$ (12,721) | \$ 3,254,495 | \$ 1,497,521 | \$ 2,035,433 | \$ 5,415,370 |
| Business-type activities | <u>385,219</u> | <u>600,198</u> | <u>(52,395)</u> | <u>(402,563)</u> | <u>(602,357)</u> | <u>1,992,555</u> | <u>(947,381)</u> | <u>2,267,696</u> | <u>2,529,530</u> | <u>1,415,719</u> |
| Total primary government | <u>\$ 802,103</u> | <u>\$ 1,866,249</u> | <u>\$ (292,479)</u> | <u>\$ 698,603</u> | <u>\$ 135,454</u> | <u>\$ 1,979,834</u> | <u>\$ 2,307,114</u> | <u>\$ 3,765,217</u> | <u>\$ 4,564,963</u> | <u>\$ 6,831,089</u> |

CITY OF GARDEN CITY, GEORGIA

FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|------------------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| General Fund | | | | | | | | | | |
| Non-spendable | \$ 117,959 | \$ 184,289 | \$ 74,493 | \$ 101,190 | \$ 67,198 | \$ 96,362 | \$ 88,607 | \$ 97,070 | \$ 88,117 | \$ 88,687 |
| Committed | - | - | - | - | - | 1,254,973 | 2,087,328 | 2,087,328 | 2,571,862 | 2,772,724 |
| Restricted | 1,757,126 | 1,898,074 | 2,184,982 | 952,139 | 2,254,973 | - | - | - | - | - |
| Assigned | - | - | - | - | - | - | - | - | - | - |
| Unassigned | 1,464,440 | 2,482,404 | 3,022,728 | 2,999,503 | 1,941,646 | 1,012,469 | 2,726,235 | 4,309,192 | 5,505,807 | 8,565,708 |
| Total General Fund | <u>\$ 3,339,525</u> | <u>\$ 4,564,767</u> | <u>\$ 5,282,203</u> | <u>\$ 4,052,832</u> | <u>\$ 4,263,817</u> | <u>\$ 2,363,804</u> | <u>\$ 4,902,170</u> | <u>\$ 6,493,590</u> | <u>\$ 8,165,786</u> | <u>\$ 11,427,119</u> |
| All Other Governmental Funds | | | | | | | | | | |
| Restricted: | | | | | | | | | | |
| Special Revenue Funds | \$ 1,673 | \$ 4,498 | \$ 30,153 | \$ 116,661 | \$ 113,981 | \$ 152,169 | \$ 149,572 | \$ 145,529 | \$ 117,900 | \$ 20,332 |
| Capital Projects Fund | 118,367 | 572,176 | 948,241 | 708,435 | - | 1,893,575 | 923,354 | 1,020,935 | 1,867,125 | 3,137,025 |
| Assigned: | | | | | | | | | | |
| Special Revenue Funds | 224,709 | 299,895 | 380,841 | 459,080 | - | - | - | - | 232 | 9,657 |
| Unassigned: | | | | | | | | | | |
| Capital Projects Fund | - | - | - | - | (227,338) | - | - | - | - | - |
| Total All Other Governmental Funds | <u>\$ 344,749</u> | <u>\$ 876,569</u> | <u>\$ 1,359,235</u> | <u>\$ 1,284,176</u> | <u>\$ (113,357)</u> | <u>\$ 2,045,744</u> | <u>\$ 1,072,926</u> | <u>\$ 1,166,464</u> | <u>\$ 1,985,257</u> | <u>\$ 3,167,014</u> |

CITY OF GARDEN CITY, GEORGIA

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|---|---------------------|---------------------|---------------------|----------------------|----------------------|----------------------|----------------------|-----------------------|----------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Revenues | | | | | | | | | | |
| Taxes | \$ 5,341,826 | \$ 6,528,681 | \$ 6,770,026 | \$ 6,832,763 | \$ 7,288,967 | \$ 7,695,280 | \$ 8,143,148 | \$ 7,990,234 | \$ 9,168,146 | \$ 10,790,949 |
| Licenses and permits | 80,782 | 115,075 | 172,865 | 209,968 | 213,248 | 237,735 | 202,517 | 433,743 | 573,635 | 1,330,966 |
| Intergovernmental | 1,883,741 | 1,535,954 | 1,835,756 | 2,028,881 | 3,529,636 | 2,074,001 | 2,027,096 | 2,306,960 | 2,480,181 | 3,174,250 |
| Charges for services | 150,326 | 155,754 | 119,455 | 129,307 | 124,713 | 139,032 | 164,760 | 100,591 | 272,808 | 223,808 |
| Fines and forfeitures | 730,884 | 685,389 | 730,823 | 786,297 | 746,894 | 828,933 | 1,144,496 | 1,041,422 | 1,238,107 | 1,402,881 |
| Interest revenues | 3,091 | 3,087 | 7,988 | 15,051 | 25,212 | 41,904 | 54,040 | 23,477 | 5,130 | 202,199 |
| Other revenues | 148,532 | 122,773 | 159,750 | 190,580 | 186,055 | 203,012 | 203,302 | 147,317 | 147,297 | 187,905 |
| Total revenues | <u>\$ 8,339,182</u> | <u>\$ 9,146,713</u> | <u>\$ 9,796,663</u> | <u>\$ 10,192,847</u> | <u>\$ 12,114,725</u> | <u>\$ 11,219,897</u> | <u>\$ 11,939,359</u> | <u>\$ 12,043,744</u> | <u>\$ 13,885,304</u> | <u>\$ 17,312,958</u> |
| Expenditures | | | | | | | | | | |
| Current: | | | | | | | | | | |
| General government | \$ 1,565,889 | \$ 1,028,023 | \$ 1,216,522 | \$ 1,515,878 | \$ 1,497,850 | \$ 1,481,463 | \$ 1,558,063 | \$ 1,413,719 | \$ 1,710,898 | \$ 1,773,504 |
| Judiciary | 97,160 | 95,500 | 96,250 | 98,450 | 102,750 | 98,201 | 100,756 | 85,382 | 202,834 | 221,389 |
| Public safety | 3,474,984 | 3,550,513 | 3,862,078 | 4,108,536 | 4,123,002 | 4,197,562 | 4,062,476 | 4,090,378 | 4,199,836 | 4,671,627 |
| Public works | 583,182 | 789,449 | 907,525 | 1,428,590 | 1,165,901 | 1,117,805 | 1,089,945 | 963,810 | 1,085,252 | 950,626 |
| Health and welfare | 149,818 | 165,958 | 202,054 | 213,111 | 194,608 | 178,164 | 195,202 | 125,548 | 161,381 | 229,954 |
| Culture and recreation | 817,256 | 619,474 | 734,559 | 859,142 | 829,518 | 1,004,719 | 972,612 | 726,301 | 949,695 | 1,025,350 |
| Housing and development | 264,661 | 126,860 | 340,560 | 476,836 | 351,525 | 583,402 | 564,759 | 506,315 | 699,457 | 986,260 |
| Capital outlay | 948,156 | 115,405 | 635,504 | 1,114,765 | 2,908,844 | 1,001,598 | 1,782,721 | 768,591 | 522,487 | 762,936 |
| Debt service: | | | | | | | | | | |
| Principal | 547,220 | 523,461 | 618,046 | 716,012 | 727,551 | 664,182 | 705,303 | 5,867,761 | 812,086 | 721,397 |
| Interest | 240,704 | 211,212 | 218,259 | 194,667 | 182,528 | 168,510 | 166,367 | 181,604 | 54,029 | 43,974 |
| Intergovernmental: | | | | | | | | | | |
| Assistance | 125,564 | 113,432 | 123,245 | 135,944 | 199,259 | - | - | - | - | - |
| Total expenditures | <u>\$ 8,814,594</u> | <u>\$ 7,339,287</u> | <u>\$ 8,954,602</u> | <u>\$ 10,861,931</u> | <u>\$ 12,283,336</u> | <u>\$ 10,495,606</u> | <u>\$ 11,198,204</u> | <u>\$ 14,729,409</u> | <u>\$ 10,397,955</u> | <u>\$ 11,387,017</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>\$ (475,412)</u> | <u>\$ 1,807,426</u> | <u>\$ 842,061</u> | <u>\$ (669,084)</u> | <u>\$ (168,611)</u> | <u>\$ 724,291</u> | <u>\$ 741,155</u> | <u>\$ (2,685,665)</u> | <u>\$ 3,487,349</u> | <u>\$ 5,925,941</u> |

(Continued)

CITY OF GARDEN CITY, GEORGIA

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

| | Fiscal Year | | | | | | | | | |
|---|---------------------|---------------------|---------------------|-----------------------|---------------------|-------------------|---------------------|---------------------|---------------------|---------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Other Financing Sources (Uses) | | | | | | | | | | |
| Capital leases and notes payable | \$ - | \$ - | \$ 612,563 | \$ - | \$ - | \$ 280,465 | \$ - | \$ 291,673 | \$ - | \$ - |
| Note issued | - | - | - | - | - | - | - | 5,070,000 | - | - |
| Sale of surplus property | - | - | - | 875 | - | 1,305,542 | 83,019 | 30,488 | 60,000 | 4,723 |
| Insurance recoveries | 12,607 | 3,394 | 10,855 | 16,753 | 197,123 | 15,141 | 27,391 | 16,143 | 114,282 | 152,055 |
| Transfers in | 312,115 | 308,434 | 318,245 | 330,943 | 394,259 | 1,497,575 | 2,166,024 | 415,931 | 433,305 | 442,150 |
| Transfers out | (302,917) | (362,192) | (583,622) | (983,917) | (1,150,239) | (3,563,926) | (1,452,041) | (1,453,612) | (1,603,947) | (2,081,779) |
| Total other financing sources (uses) | 21,805 | (50,364) | 358,041 | (635,346) | (558,857) | (465,203) | 824,393 | 4,370,623 | (996,360) | (1,482,851) |
| Net change in fund balances | <u>\$ (453,607)</u> | <u>\$ 1,757,062</u> | <u>\$ 1,200,102</u> | <u>\$ (1,304,430)</u> | <u>\$ (727,468)</u> | <u>\$ 259,088</u> | <u>\$ 1,565,548</u> | <u>\$ 1,684,958</u> | <u>\$ 2,490,989</u> | <u>\$ 4,443,090</u> |
| Debt service as a percentage of noncapital expenditures | 10.02% | 10.17% | 10.05% | 9.34% | 9.71% | 8.77% | 9.26% | 43.33% | 8.77% | 7.38% |

CITY OF GARDEN CITY, GEORGIA

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

| Tax Digest Year | Real Property | | Mobile Homes | Motor Vehicles | Industrial | Utility | Other Personal Property | Tax Exempt Real Property | Total | | Ratio of Total Assessed to Total Estimated Actual Value | Total Direct Tax Rate |
|--------------------|--------------------|--------------------|------------------|-------------------|--------------------|-------------------|----------------------------|-----------------------------|--------------------|---------------------------|--|-----------------------------|
| | Residential | Commercial | | | | | | | Assessed Value | Estimated Actual Value | | |
| 2013 | \$ 81,535,065 | \$ 156,766,825 | \$ 5,965,240 | \$ 27,999,510 | \$ 109,871,199 | \$ 10,367,321 | \$ 833,057 | \$ (10,592,025) | \$ 382,746,192 | \$ 956,865,480 | 40.00% | - |
| 2014 | 81,205,784 | 167,938,531 | 5,773,080 | 24,858,970 | 100,240,147 | 10,872,614 | 1,482,241 | (41,126,476) | 351,244,891 | 878,112,228 | 40.00% | 4 |
| 2015 | 78,385,792 | 175,929,590 | 5,646,194 | 16,776,140 | 117,435,762 | 12,124,157 | 2,301,812 | (39,526,795) | 369,072,652 | 922,681,630 | 40.00% | 3.883 |
| 2016 | 75,494,899 | 164,296,704 | 5,235,004 | 12,951,250 | 133,902,014 | 12,417,656 | 2,346,749 | (38,232,614) | 368,411,662 | 921,029,155 | 40.00% | 3.883 |
| 2017 | 74,573,769 | 174,012,279 | 5,377,684 | 9,425,160 | 144,196,612 | 13,910,288 | 1,604,325 | (38,488,120) | 384,611,997 | 961,529,993 | 40.00% | 3.856 |
| 2018 | 75,749,466 | 190,423,032 | 5,078,804 | 7,470,440 | 168,373,906 | 15,339,834 | 3,799,046 | (38,426,727) | 427,807,801 | 1,069,519,503 | 40.00% | 3.756 |
| 2019 | 76,777,914 | 216,224,691 | 5,175,408 | 6,313,200 | 167,411,686 | 15,886,347 | 3,266,234 | (39,555,493) | 451,499,987 | 1,128,749,968 | 40.00% | 3.690 |
| 2020 | 79,891,599 | 236,774,818 | 4,849,448 | 5,958,750 | 177,992,356 | 16,981,650 | 4,137,831 | (41,252,689) | 485,333,763 | 1,213,334,408 | 40.00% | 3.619 |
| 2021 | 84,802,275 | 231,952,384 | 4,731,608 | 4,523,310 | 196,263,408 | 19,048,283 | 5,452,748 | (60,154,698) | 486,619,318 | 1,216,548,295 | 40.00% | 3.489 |
| 2022 | 100,893,974 | 280,875,848 | 5,554,644 | 4,305,000 | 276,653,983 | 19,940,245 | 4,376,868 | (48,801,891) | 643,798,671 | 1,609,496,678 | 40.00% | 3.143 |

Source: Chatham County Tax Assessor City Only Consolidation and Evaluation Digest

Note: The ratio of total assessed to total estimated actual value is at 40.0% by state law.

Tax rates are per \$1,000 net assessed value.

CITY OF GARDEN CITY, GEORGIA

DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

| Fiscal Year | Direct | Overlapping Rates | | | Total |
|----------------|--------------|--------------------|-------------------|---------------------|---------------|
| | City | School District | Chatham County | State of Georgia | |
| 2013 | - | 15.880 | 12.950 | 0.15 | 28.980 |
| 2014 | 4.000 | 15.881 | 12.543 | 0.10 | 32.524 |
| 2015 | 3.883 | 16.631 | 12.543 | 0.05 | 33.107 |
| 2016 | 3.883 | 16.631 | 12.543 | 0.00 | 33.057 |
| 2017 | 3.856 | 16.631 | 12.693 | 0.00 | 33.180 |
| 2018 | 3.756 | 18.881 | 12.693 | 0.00 | 35.330 |
| 2019 | 3.690 | 18.881 | 11.543 | 0.00 | 34.114 |
| 2020 | 3.619 | 18.881 | 11.543 | 0.00 | 34.043 |
| 2021 | 3.489 | 18.131 | 11.543 | 0.00 | 33.163 |
| 2022 | 3.143 | 17.631 | 10.518 | 0.00 | 31.292 |

Source: Chatham County Tax Commissioner's Office

CITY OF GARDEN CITY, GEORGIA

LOCAL OPTION SALES TAX HISTORY LAST TEN CALENDAR YEARS

| | Fiscal Year | | | | | | | | | |
|-----------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| January | \$ 256,987 | \$ 198,095 | \$ 215,149 | \$ 179,109 | \$ 227,627 | \$ 220,477 | \$ 266,221 | \$ 255,291 | \$ 275,341 | \$ 337,487 |
| February | 295,748 | 210,564 | 220,986 | 219,773 | 232,054 | 228,153 | 260,651 | 255,703 | 277,886 | 358,434 |
| March | 237,172 | 240,296 | 243,788 | 251,317 | 266,313 | 298,697 | 309,574 | 251,494 | 336,225 | 426,475 |
| April | 195,103 | 233,610 | 251,283 | 241,114 | 262,598 | 288,365 | 304,952 | 222,568 | 353,491 | 444,776 |
| May | 224,825 | 238,363 | 247,085 | 240,575 | 258,710 | 278,031 | 313,966 | 267,186 | 357,792 | 426,160 |
| June | 224,100 | 240,984 | 254,619 | 253,815 | 265,626 | 293,667 | 306,012 | 294,389 | 377,633 | 444,885 |
| July | 215,672 | 247,207 | 253,464 | 242,325 | 265,168 | 286,393 | 303,545 | 285,097 | 374,199 | 416,297 |
| August | 220,673 | 235,973 | 235,624 | 237,427 | 246,540 | 271,498 | 292,248 | 402,934 | 341,999 | 408,244 |
| September | 216,010 | 230,915 | 199,903 | 238,282 | 237,298 | 263,362 | 272,875 | 269,787 | 356,851 | 413,482 |
| October | 213,307 | 231,495 | 232,030 | 218,906 | 250,960 | 288,230 | 298,718 | 300,639 | 352,666 | 425,702 |
| November | 205,247 | 232,669 | 230,946 | 244,444 | 261,962 | 274,793 | 280,148 | 285,242 | 370,473 | 405,163 |
| December | 250,943 | 267,433 | 266,323 | 283,077 | 286,383 | 312,870 | 324,842 | 337,372 | 417,591 | 477,577 |
| Total | <u>\$ 2,755,787</u> | <u>\$ 2,807,604</u> | <u>\$ 2,851,200</u> | <u>\$ 2,850,164</u> | <u>\$ 3,061,237</u> | <u>\$ 3,304,536</u> | <u>\$ 3,533,752</u> | <u>\$ 3,427,702</u> | <u>\$ 4,192,147</u> | <u>\$ 4,984,682</u> |

Sales tax information is presented using the accrual basis of accounting.

CITY OF GARDEN CITY, GEORGIA

SCHEDULE OF TAX REVENUES AND FRANCHISE FEES LAST TEN FISCAL YEARS

| Tax Revenue | Fiscal Year | | | | | | | | | |
|---------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Local Option Sales Tax | \$ 2,755,787 | \$ 2,807,604 | \$ 2,851,200 | \$ 2,850,164 | \$ 3,061,237 | \$ 3,304,536 | \$ 3,533,752 | \$ 3,427,700 | \$ 4,192,147 | \$ 4,984,682 |
| Real and Personal | | | | | | | | | | |
| Property Tax | - | 1,174,624 | 1,377,255 | 1,479,981 | 1,594,366 | 1,687,000 | 1,697,684 | 1,761,188 | 1,658,961 | 1,975,805 |
| Title Ad Valorem Tax | 170,450 | 196,198 | 207,554 | 126,374 | 116,933 | 156,176 | 205,664 | 283,265 | 388,249 | 433,184 |
| Franchise Tax - Electric | 683,785 | 662,390 | 719,749 | 662,594 | 641,147 | 613,200 | 671,532 | 687,981 | 662,633 | 685,743 |
| Franchise Tax - Gas | 31,938 | 31,442 | 29,699 | 29,649 | 27,662 | 29,012 | 34,990 | 39,014 | 41,827 | 44,307 |
| Franchise Tax - | | | | | | | | | | |
| Television Cable | 94,093 | 94,802 | 95,864 | 100,537 | 93,066 | 92,158 | 89,281 | 87,057 | 85,986 | 84,501 |
| Franchise Tax - Telephone | 52,818 | 51,156 | 55,648 | 67,922 | 44,734 | 42,189 | 26,012 | 20,346 | 18,262 | 17,232 |
| Alcoholic Beverage | | | | | | | | | | |
| Excise Tax | 129,078 | 139,623 | 141,929 | 146,458 | 158,596 | 158,892 | 164,458 | 161,435 | 156,064 | 154,531 |
| Energy Excise Tax | 6,701 | 18,900 | 36,702 | 43,503 | 55,350 | 64,351 | 56,967 | 56,731 | 98,006 | 172,785 |
| Local Option Mixed Drink | | | | | | | | | | |
| Excise Tax | 2,565 | 4,271 | 7,416 | 9,556 | 8,892 | 11,735 | 13,395 | 9,465 | 12,017 | 16,737 |
| Business and Occupation | | | | | | | | | | |
| Tax | 709,453 | 623,464 | 466,552 | 461,095 | 475,113 | 479,336 | 507,815 | 423,082 | 498,682 | 589,887 |
| Insurance Premium Tax | 453,628 | 474,518 | 506,945 | 549,120 | 579,008 | 624,432 | 662,905 | 697,826 | 720,923 | 844,577 |
| Financial Institution Tax | 33,959 | 22,825 | 27,027 | 33,926 | 34,348 | 33,170 | 33,661 | 35,398 | 33,008 | 30,907 |
| | <u>\$ 5,124,255</u> | <u>\$ 6,301,817</u> | <u>\$ 6,523,540</u> | <u>\$ 6,560,879</u> | <u>\$ 6,890,452</u> | <u>\$ 7,296,187</u> | <u>\$ 7,698,116</u> | <u>\$ 7,690,488</u> | <u>\$ 8,566,765</u> | <u>\$ 10,034,878</u> |

CITY OF GARDEN CITY, GEORGIA

PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

| Taxpayer | 2022 | | | 2013 | | |
|---------------------------------|------------------------------|------|---|------------------------------|------|---|
| | Taxable Assessed Value | Rank | Percentage of Total City Taxable Assessed Value | Taxable Assessed Value | Rank | Percentage of Total City Taxable Assessed Value |
| Centerpoint Garden City LLC | \$ 40,050,520 | 1 | 8.23% | \$ - | - | 0.00% |
| Slivka Gene R | 7,183,800 | 2 | 1.48% | - | - | 0.00% |
| Garden Lake Townhomes LLC | 6,937,400 | 3 | 1.43% | - | - | 0.00% |
| Duke Realty Limited Partnership | 6,536,122 | 4 | 1.34% | - | - | 0.00% |
| GPT Dean Forest | 6,228,000 | 5 | 1.28% | - | - | 0.00% |
| Chatham City Apartments LLC | 5,083,560 | 6 | 1.04% | - | - | 0.00% |
| CMF Azure Cove LLC | 5,048,560 | 7 | 1.04% | - | - | 0.00% |
| 8 Sonny Perdue LLC | 4,914,840 | 8 | 1.01% | - | - | 0.00% |
| Citimark Telfair LLC | 4,518,480 | 9 | 0.93% | - | - | 0.00% |
| CMF Kessler Point LLC | 4,248,840 | 10 | 0.87% | - | - | 0.00% |
| Total | \$ 90,750,122 | | 18.65% | \$ - | | 0.00% |

Source: Chatham County Tax Assessor

Note: 2014 was the first year the City of Garden City, Georgia levied property taxes.

CITY OF GARDEN CITY, GEORGIA

PROPERTY TAX LEVIES AND COLLECTIONS

CURRENT YEAR AND LAST EIGHT FISCAL YEARS

| Calendar Year ⁽¹⁾ | Total Tax Levy ⁽²⁾ | Adjustments | Adjusted Levy | Collected within the Fiscal Year of the Levy | | Collections in Subsequent Years | Total Collections to Date | |
|---------------------------------|----------------------------------|------------------|------------------|---|-----------------------|---------------------------------------|---------------------------|-----------------------|
| | | | | Amount | Percentage of Levy | | Amount | Percentage of Levy |
| 2014 | \$ 1,278,693 | \$ (23,167) | \$ 1,255,526 | \$ 1,009,692 | 78.96% | \$ 245,325 | \$ 1,255,017 | 99.96% |
| 2015 | 1,339,135 | (24,143) | 1,314,992 | 1,121,272 | 83.73% | 193,399 | 1,314,671 | 99.98% |
| 2016 | 1,352,839 | 9,068 | 1,361,907 | 1,174,439 | 86.81% | 187,236 | 1,361,675 | 99.98% |
| 2017 | 1,430,542 | 14,257 | 1,444,799 | 1,265,275 | 88.45% | 178,792 | 1,444,067 | 99.95% |
| 2018 | 1,550,460 | (32,059) | 1,518,401 | 1,306,581 | 84.27% | 210,883 | 1,517,464 | 99.94% |
| 2019 | 1,615,959 | (22,471) | 1,593,488 | 1,402,552 | 86.79% | 188,125 | 1,590,677 | 99.82% |
| 2020 | 1,721,030 | (86,070) | 1,634,960 | 1,473,916 | 85.64% | 143,114 | 1,617,031 | 98.90% |
| 2021 | 1,711,462 | (124,100) | 1,587,362 | 1,444,248 | 84.39% | - | 1,444,248 | 90.98% |
| 2022 | 1,986,403 | (104,509) | 1,881,894 | 1,744,340 | 87.81% | 137,555 | 1,881,895 | 100.00% |

Source: Chatham County Tax Commissioner

⁽¹⁾ Taxes are assessed for the calendar year beginning January 1.

⁽²⁾ The total tax levy includes real property, industrial property, personal property and public utilities. The total tax levy is the original state approved levy after adjustments for cancelations, releases, errors and additions.

Note: 2014 was the first year the City of Garden City, Georgia levied property taxes.

CITY OF GARDEN CITY, GEORGIA

WATER RATES LAST TEN FISCAL YEARS

| Years ended December 31, | Water - Inside the City | | Water - Outside the City | |
|--------------------------|-------------------------|------------------|--------------------------|------------------|
| | Type of Charge | Charge | Type of Charge | Charge |
| 2013 | Base | \$12.13 per REU* | Base | \$13.95 per REU* |
| 2014 | Base | \$13.35 per REU* | Base | \$15.36 per REU* |
| 2015 | Base | \$13.55 per REU* | Base | \$15.59 per REU* |
| 2016 | Base | \$14.09 per REU* | Base | \$16.20 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.32 | up to 2,500 | \$2.07 |
| | 2,501 - 5,000 | \$1.58 | 2,501 - 5,000 | \$2.48 |
| | 5,001 - 10,000 | \$1.85 | 5,001 - 10,000 | \$2.90 |
| | 10,001 - 15,000 | \$2.37 | 10,001 - 15,000 | \$3.72 |
| | 15,001 - 20,000 | \$2.90 | 15,001 - 20,000 | \$4.55 |
| | Over 20,000 | \$3.43 | Over 20,000 | \$5.37 |
| 2017 | Base | \$14.51 per REU* | Base | \$16.69 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.36 | up to 2,500 | \$2.04 |
| | 2,501 - 5,000 | \$1.63 | 2,501 - 5,000 | \$2.45 |
| | 5,001 - 10,000 | \$1.91 | 5,001 - 10,000 | \$2.87 |
| | 10,001 - 15,000 | \$2.44 | 10,001 - 15,000 | \$3.66 |
| | 15,001 - 20,000 | \$2.99 | 15,001 - 20,000 | \$4.49 |
| | Over 20,000 | \$3.53 | Over 20,000 | \$5.30 |
| 2018 | Base | \$14.95 per REU* | Base | \$17.19 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.40 | up to 2,500 | \$2.10 |
| | 2,501 - 5,000 | \$1.68 | 2,501 - 5,000 | \$2.52 |
| | 5,001 - 10,000 | \$1.97 | 5,001 - 10,000 | \$2.95 |
| | 10,001 - 15,000 | \$2.51 | 10,001 - 15,000 | \$3.77 |
| | 15,001 - 20,000 | \$3.08 | 15,001 - 20,000 | \$4.62 |
| | Over 20,000 | \$3.64 | Over 20,000 | \$5.46 |

(Continued)

CITY OF GARDEN CITY, GEORGIA

WATER RATES LAST TEN FISCAL YEARS

| Years ended December 31, | Water - Inside the City | | Water - Outside the City | |
|--------------------------|-------------------------|------------------|--------------------------|------------------|
| | Type of Charge | Charge | Type of Charge | Charge |
| 2019 | Base | \$15.40 per REU* | Base | \$17.71 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.44 | up to 2,500 | \$2.16 |
| | 2,501 - 5,000 | \$1.73 | 2,501 - 5,000 | \$2.60 |
| | 5,001 - 10,000 | \$2.03 | 5,001 - 10,000 | \$3.05 |
| | 10,001 - 15,000 | \$2.59 | 10,001 - 15,000 | \$3.89 |
| | 15,001 - 20,000 | \$3.17 | 15,001 - 20,000 | \$4.76 |
| | Over 20,000 | \$3.75 | Over 20,000 | \$5.63 |
| 2020 | Base | \$15.87 per REU* | Base | \$18.25 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.49 | up to 2,500 | \$2.24 |
| | 2,501 - 5,000 | \$1.79 | 2,501 - 5,000 | \$2.69 |
| | 5,001 - 10,000 | \$2.10 | 5,001 - 10,000 | \$3.15 |
| | 10,001 - 15,000 | \$2.67 | 10,001 - 15,000 | \$4.01 |
| | 15,001 - 20,000 | \$3.27 | 15,001 - 20,000 | \$4.91 |
| | Over 20,000 | \$3.87 | Over 20,000 | \$5.81 |
| 2021 | Base | \$15.87 per REU* | Base | \$18.25 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.49 | up to 2,500 | \$2.24 |
| | 2,501 - 5,000 | \$1.79 | 2,501 - 5,000 | \$2.69 |
| | 5,001 - 10,000 | \$2.10 | 5,001 - 10,000 | \$3.15 |
| | 10,001 - 15,000 | \$2.67 | 10,001 - 15,000 | \$4.01 |
| | 15,001 - 20,000 | \$3.27 | 15,001 - 20,000 | \$4.91 |
| | Over 20,000 | \$3.87 | Over 20,000 | \$5.81 |
| 2022 | Base | \$15.87 per REU* | Base | \$18.25 Per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$1.49 | up to 2,500 | \$2.24 |
| | 2,501 - 5,000 | \$1.79 | 2,501 - 5,000 | \$2.69 |
| | 5,001 - 10,000 | \$2.10 | 5,001 - 10,000 | \$3.15 |
| | 10,001 - 15,000 | \$2.67 | 10,001 - 15,000 | \$4.01 |
| | 15,001 - 20,000 | \$3.27 | 15,001 - 20,000 | \$4.91 |
| | Over 20,000 | \$3.87 | Over 20,000 | \$5.81 |

* REU - Residential Equivalent Unit

CITY OF GARDEN CITY, GEORGIA

SEWER RATES LAST TEN FISCAL YEARS

| Years ended December 31, | Sewer - Inside the City | | Sewer - Outside the City | |
|--------------------------|-------------------------|------------------|--------------------------|------------------|
| | Type of Charge | Charge | Type of Charge | Charge |
| 2013 | Base | \$14.40 per REU* | Base | \$16.56 per REU* |
| 2014 | Base | \$15.84 per REU* | Base | \$18.21 per REU* |
| 2015 | Base | \$16.08 per REU* | Base | \$18.50 per REU* |
| 2016 | Base | \$16.29 per REU* | Base | \$18.68 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | <u>Gallons</u> | | <u>Gallons</u> | |
| | up to 2,500 | \$2.02 | up to 2,500 | \$3.03 |
| | 2,501 - 5,000 | \$2.17 | 2,501 - 5,000 | \$3.26 |
| | 5,001 - 10,000 | \$2.25 | 5,001 - 10,000 | \$3.63 |
| | 10,001 - 15,000 | \$2.92 | 10,001 - 15,000 | \$4.71 |
| | 15,001 - 20,000 | \$3.59 | 15,001 - 20,000 | \$5.78 |
| | Over 20,000 | \$4.25 | Over 20,000 | \$6.86 |
| 2017 | Base | \$16.78 per REU* | Base | \$19.30 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | <u>Gallons</u> | | <u>Gallons</u> | |
| | up to 2,500 | \$2.08 | up to 2,500 | \$3.12 |
| | 2,501 - 5,000 | \$2.24 | 2,501 - 5,000 | \$3.36 |
| | 5,001 - 10,000 | \$2.32 | 5,001 - 10,000 | \$3.48 |
| | 10,001 - 15,000 | \$3.01 | 10,001 - 15,000 | \$4.52 |
| | 15,001 - 20,000 | \$3.70 | 15,001 - 20,000 | \$5.55 |
| | Over 20,000 | \$4.38 | Over 20,000 | \$6.57 |
| 2018 | Base | \$17.28 per REU* | Base | \$19.87 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | <u>Gallons</u> | | <u>Gallons</u> | |
| | up to 2,500 | \$2.14 | up to 2,500 | \$3.21 |
| | 2,501 - 5,000 | \$2.30 | 2,501 - 5,000 | \$3.46 |
| | 5,001 - 10,000 | \$2.39 | 5,001 - 10,000 | \$3.59 |
| | 10,001 - 15,000 | \$3.10 | 10,001 - 15,000 | \$4.65 |
| | 15,001 - 20,000 | \$3.81 | 15,001 - 20,000 | \$5.72 |
| | Over 20,000 | \$4.51 | Over 20,000 | \$6.77 |

(Continued)

CITY OF GARDEN CITY, GEORGIA

SEWER RATES LAST TEN FISCAL YEARS

| Years ended December 31, | Sewer - Inside the City | | Sewer - Outside the City | |
|--------------------------|-------------------------|------------------|--------------------------|------------------|
| | Type of Charge | Charge | Type of Charge | Charge |
| 2019 | Base | \$17.80 per REU* | Base | \$20.47 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$2.20 | up to 2,500 | \$3.30 |
| | 2,501 - 5,000 | \$2.37 | 2,501 - 5,000 | \$3.56 |
| | 5,001 - 10,000 | \$2.46 | 5,001 - 10,000 | \$3.69 |
| | 10,001 - 15,000 | \$3.19 | 10,001 - 15,000 | \$4.79 |
| | 15,001 - 20,000 | \$3.92 | 15,001 - 20,000 | \$5.88 |
| | Over 20,000 | \$4.65 | Over 20,000 | \$6.98 |
| 2020 | Base | \$18.34 per REU* | Base | \$21.09 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$2.27 | up to 2,500 | \$3.41 |
| | 2,501 - 5,000 | \$2.45 | 2,501 - 5,000 | \$3.68 |
| | 5,001 - 10,000 | \$2.54 | 5,001 - 10,000 | \$3.81 |
| | 10,001 - 15,000 | \$3.29 | 10,001 - 15,000 | \$4.94 |
| | 15,001 - 20,000 | \$4.04 | 15,001 - 20,000 | \$6.06 |
| | Over 20,000 | \$4.79 | Over 20,000 | \$7.19 |
| 2021 | Base | \$18.34 per REU* | Base | \$21.09 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$2.27 | up to 2,500 | \$3.41 |
| | 2,501 - 5,000 | \$2.45 | 2,501 - 5,000 | \$3.68 |
| | 5,001 - 10,000 | \$2.54 | 5,001 - 10,000 | \$3.81 |
| | 10,001 - 15,000 | \$3.29 | 10,001 - 15,000 | \$4.94 |
| | 15,001 - 20,000 | \$4.04 | 15,001 - 20,000 | \$6.06 |
| | Over 20,000 | \$4.79 | Over 20,000 | \$7.19 |
| 2022 | Base | \$18.34 per REU* | Base | \$21.09 per REU* |
| | Administration Fee | \$2.35 | Administration Fee | \$2.35 |
| | Gallons | | Gallons | |
| | up to 2,500 | \$2.27 | up to 2,500 | \$3.41 |
| | 2,501 - 5,000 | \$2.45 | 2,501 - 5,000 | \$3.68 |
| | 5,001 - 10,000 | \$2.54 | 5,001 - 10,000 | \$3.81 |
| | 10,001 - 15,000 | \$3.29 | 10,001 - 15,000 | \$4.94 |
| | 15,001 - 20,000 | \$4.04 | 15,001 - 20,000 | \$6.06 |
| | Over 20,000 | \$4.79 | Over 20,000 | \$7.19 |

* REU - Residential Equivalent Unit

CITY OF GARDEN CITY, GEORGIA

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

| Fiscal Year | Governmental Activities | | | Business-type Activities | | | | Total Primary Government | Percentage of Personal Income ^(a) | Per Capita ^(a) |
|----------------|-------------------------|-------------------------------------|------------------|--------------------------|------------------|------------------|----------------------------|--------------------------------|--|------------------------------|
| | Financed Purchases | Certificates of Participation | Note Payable | Financed Purchases | GEFA Loans | Revenue Bonds | Contractual Obligations | | | |
| 2013 | \$ 58,207 | \$ 8,227,459 | \$ - | \$ - | \$ - | \$ 4,831,164 | \$ 198,867 | \$ 13,315,697 | 8.17% | 1,494 |
| 2014 | 44,746 | 7,720,498 | - | - | 832,812 | 4,484,787 | 99,433 | 13,182,276 | 8.45% | 1,480 |
| 2015 | 559,262 | 7,203,537 | - | 1,073,991 | 3,021,241 | 4,128,410 | - | 15,986,441 | 9.89% | 1,777 |
| 2016 | 374,846 | 6,676,576 | - | 924,160 | 3,878,753 | 3,767,033 | - | 15,621,368 | 9.51% | 1,742 |
| 2017 | 187,293 | 6,139,615 | - | 771,165 | 4,652,380 | 3,395,656 | - | 15,146,109 | 9.46% | 1,702 |
| 2018 | 356,240 | 5,587,654 | - | 615,227 | 4,943,890 | 3,019,279 | - | 14,522,290 | 8.15% | 1,585 |
| 2019 | 215,937 | 5,025,693 | - | 457,017 | 4,692,586 | 2,632,902 | - | 13,024,135 | 7.46% | 1,450 |
| 2020 | 339,849 | - | 4,420,000 | 293,960 | 4,435,549 | 2,241,525 | - | 11,730,883 | 6.43% | 1,346 |
| 2021 | 142,763 | - | 3,805,000 | 148,859 | 4,175,210 | 1,825,000 | - | 10,096,832 | 4.25% | 981 |
| 2022 | 41,366 | - | 3,185,000 | - | 3,911,521 | 1,420,000 | - | 8,557,887 | 3.78% | 830 |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

^(a) These ratios are calculated using personal income and population for the prior calendar year.

CITY OF GARDEN CITY, GEORGIA

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2022

| | <u>Debt Outstanding</u> | <u>Estimated Percentage Applicable</u> | <u>Estimated Share of Overlapping Debt</u> |
|---|-----------------------------|--|--|
| Overlapping debt repaid with property taxes: | | | |
| Chatham County, Georgia: | | | |
| DSA Chatham County Judicial Complex Project Series 2020 | \$ 67,415,000 | 4.90% | \$ 3,303,335 |
| DSA Union Mission Series 2009 | 1,075,000 | 4.90% | 52,675 |
| DSA Chatham County Projects Series 2014 Refunding of 2005 | 3,870,000 | 4.90% | 189,630 |
| Overlapping other debt: | | | |
| Capital leases: | | | |
| Chatham County, Georgia | 662,905 | 3.77% | <u>24,992</u> |
| Subtotal, overlapping debt | | | 3,570,632 |
| City of Garden City direct debt | | | <u>3,226,366</u> |
| Total direct and overlapping debt | | | <u>\$ 6,796,998</u> |

CITY OF GARDEN CITY, GEORGIA

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

| | Fiscal Year | | | | | | | | | |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Net Assessed Value | \$ 382,746,192 | \$ 351,244,891 | \$ 369,072,652 | \$ 368,411,662 | \$ 384,679,595 | \$ 427,807,801 | \$ 451,499,987 | \$ 485,333,763 | \$ 486,619,318 | \$ 643,798,671 |
| Debt Limit Percentage | 10% | 10% | 10% | 10% | 10% | 10% | 10% | 10% | 10% | 10% |
| Debt Limit - 10% of Assessed Value | 38,274,619 | 35,124,489 | 36,907,265 | 36,841,166 | 38,467,960 | 42,780,780 | 45,149,999 | 48,533,376 | 48,661,932 | 64,379,867 |
| Debt Applicable to Debt Limit: General obligation bonds | - | - | - | - | - | - | - | - | - | - |
| Legal Debt Margin | <u>\$ 38,274,619</u> | <u>\$ 35,124,489</u> | <u>\$ 36,907,265</u> | <u>\$ 36,841,166</u> | <u>\$ 38,467,960</u> | <u>\$ 42,780,780</u> | <u>\$ 45,149,999</u> | <u>\$ 48,533,376</u> | <u>\$ 48,661,932</u> | <u>\$ 64,379,867</u> |
| Legal debt margin as a percentage of the debt limit | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% |

CITY OF GARDEN CITY, GEORGIA

PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

| Water and Sewerage System Long-Term Obligations | | | | | | |
|---|----------------------------|---|-----------------------------|-----------------------------|---------------|-------------|
| Year | Utility Service Charges | Less: Operating Expenses ^(a) | Net Available Revenue | Debt Service ^(b) | | Coverage |
| | | | | Principal | Interest | |
| 2013 | \$ 3,246,503 | \$ (1,923,996) | \$ 1,322,507 | \$ 335,811 | \$ 291,878 | 2.11 |
| 2014 | 3,453,056 | (1,882,597) | 1,570,459 | 445,811 | 95,812 | 2.90 |
| 2015 | 3,640,404 | (2,142,547) | 1,497,857 | 455,810 | 76,735 | 2.81 |
| 2016 | 3,707,685 | (2,148,035) | 1,559,650 | 361,377 | 144,571 | 3.08 |
| 2017 | 3,749,799 | (2,263,640) | 1,486,159 | 371,377 | 119,520 | 3.03 |
| 2018 | 4,139,108 | (2,979,336) | 1,159,772 | 551,020 | 128,436 | 1.71 |
| 2019 | 5,088,453 | (2,640,980) | 2,447,473 | 635,809 | 122,948 | 3.23 |
| 2020 | 4,873,758 | (2,525,953) | 2,347,805 | 644,056 | 114,889 | 3.09 |
| 2021 | 4,482,580 | (2,377,827) | 2,104,753 | 657,345 | 106,338 | 2.76 |
| 2022 | 4,914,249 | (2,585,752) | 2,328,497 | 665,679 | 96,404 | 3.06 |

^(a)Operating expenses do not include interest, depreciation, amortization expenses, or support departments such as administration and finance.

^(b)Details regarding the City's outstanding debt can be found in the notes to the financial statements.

CITY OF GARDEN CITY, GEORGIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS

| Fiscal Year | Population* | Personal Income ⁽¹⁾ | Per Capita Personal Income ⁽¹⁾ | Median Age | Unemployment Rate ⁽²⁾ |
|------------------------|--------------------|---|--|-----------------------|---|
| 2013 | 8,913 | \$ 163,036,596 | \$ 18,292 | 36.8 | 8.9% |
| 2014 | 8,904 | 155,989,176 | 17,519 | 35.3 | 7.7% |
| 2015 | 8,994 | 161,712,120 | 17,980 | 36.0 | 5.0% |
| 2016 | 8,966 | 164,239,188 | 18,318 | 37.2 | 4.9% |
| 2017 | 8,900 | 160,102,100 | 17,989 | 32.6 | 5.6% |
| 2018 | 8,970 | 174,448,560 | 19,448 | 30.9 | 5.5% |
| 2019 | 8,961 | 174,273,528 | 19,448 | 30.9 | 3.6% |
| 2020 | 8,713 | 182,781,314 | 20,978 | 31.1 | 3.5% |
| 2021 | 10,289 | 237,377,519 | 23,071 | 32.5 | 4.9% |
| 2022 | 10,306 | 226,536,186 | 21,981 | 31.8 | 3.1% |

Sources:

* US Census Bureau - population based on 2020 Census with Census estimates applied to subsequent years.

⁽¹⁾ United States Census Bureau - Community Facts

⁽²⁾ www.city-data.com/city/garden-city-georgia.html

CITY OF GARDEN CITY, GEORGIA

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

| Employer | 2022 | | | 2013 | | |
|--|-----------|------|---|-----------|------|---|
| | Employees | Rank | Percentage of Total Metro Area Employment | Employees | Rank | Percentage of Total Metro Area Employment |
| Gulfstream Aerospace Corporation | 10,000 | 1 | 6.99% | 6,500 | 1 | 5.42% |
| Savannah Chatham County Board of Education | 5,700 | 2 | 3.99% | 4,600 | 4 | 3.77% |
| Memorial Health University Medical Ctr. | 4,775 | 3 | 3.34% | 4,643 | 3 | 3.81% |
| St. Joseph's/Candler Health System | 4,431 | 4 | 3.10% | 3,170 | 5 | 2.60% |
| Ft. Stewart/Hunter Army Airfield | 4,300 | 5 | 3.01% | 4,719 | 2 | 3.87% |
| Georgia Southern University - Armstrong | 2,864 | 6 | 2.00% | 1,000 | 10 | 0.82% |
| City of Savananh | 2,147 | 7 | 1.50% | 2,500 | 6 | 2.05% |
| Chatham County | 1,810 | 8 | 1.27% | 1,500 | 8 | 1.23% |
| Savannah College of Art & Design | 1,772 | 9 | 1.24% | 1,750 | 7 | 1.43% |
| Georgia Ports Authority | 1,400 | 10 | 0.98% | 1,200 | 9 | 0.98% |
| Total | 39,199 | | 27.42% | 31,582 | | 25.98% |

Source: Savannah Economic Development Authority and Georgia Department of Labor

Note: This data includes employer and employee information for the Savannah Metropolitan Service Area.

CITY OF GARDEN CITY, GEORGIA

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

| Function/Program | Fiscal Year | | | | | | | | | |
|------------------------|-------------|------|------|------|------|------|------|------|------|------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| General Government | 12 | 9 | 7 | 9 | 8 | 9 | 9 | 8 | 15 | 17 |
| Public Safety | 54 | 56 | 59 | 61 | 63 | 63 | 61 | 59 | 60 | 63 |
| Public Works | 12 | 12 | 12 | 13 | 12 | 12 | 12 | 12 | 12 | 9 |
| Culture and Recreation | 12 | 12 | 14 | 14 | 11 | 11 | 11 | 10 | 7 | 7 |
| Utility Services | 18 | 17 | 16 | 14 | 12 | 10 | 12 | 12 | 6 | 4 |
| Total | 108 | 106 | 108 | 111 | 106 | 105 | 105 | 101 | 100 | 100 |

Source: City Personnel Records

CITY OF GARDEN CITY, GEORGIA
OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

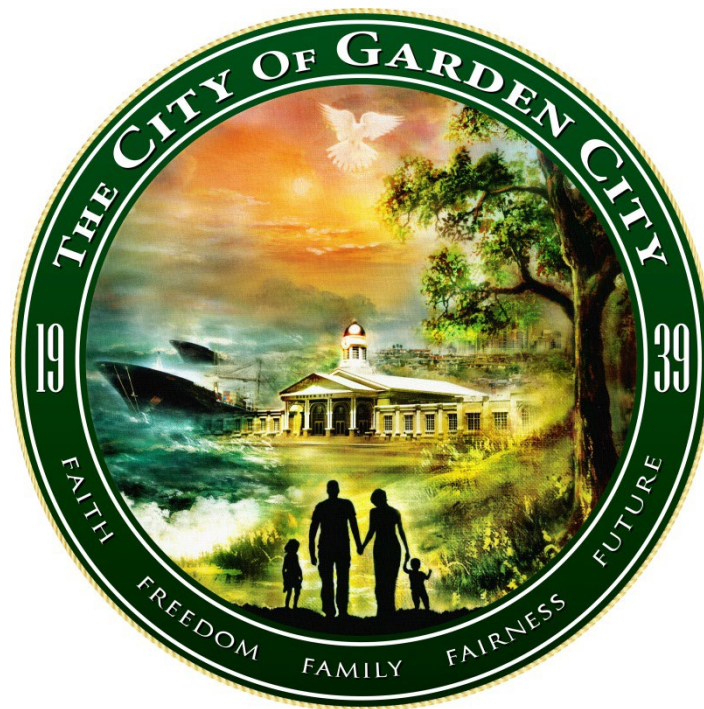
| Function/Program | Fiscal Year | | | | | | | | | |
|---|-------------|------|------|------|-------|--------|-------|-------|--------|---------------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Police: | | | | | | | | | | |
| Arrests | 842 | 867 | 845 | 1054 | 693 | 734 | 1121 | 677 | 972 | 1527 |
| Fire: | | | | | | | | | | |
| Number of Emergency Calls | 370 | 357 | 601 | 2407 | 2,122 | 3,144 | 2,570 | 2,013 | 2,273 | 2,367 |
| Inspections | 133 | 180 | 150 | 147 | 147 | 118 | 60 | 322 | 856 | 1089 |
| Public Works: | | | | | | | | | | |
| Ditch Maintenance (Miles) | 6.5 | 5.6 | 7.6 | 7.5 | 7.6 | 7.58 | 7.58 | 7.37 | 7.37 | 7.37 |
| Canal Maintenance (Miles) | 646 | 508 | 745 | 765 | 652 | 420 | 353 | 30 | 30 | 30 |
| Dry Trash (tons) | 189 | 38 | 157 | 168 | 153 | 354.69 | 353.7 | 319.6 | 318.64 | 160.79 |
| Water: | | | | | | | | | | |
| New Connections | 2 | 6 | 12 | 5 | 8 | 14 | 31 | 17 | 57 | 17 |
| Average daily consumption (millions of gallons) | 0.95 | 0.96 | 0.89 | 0.82 | 0.84 | 0.89 | 0.93 | 0.96 | 0.94 | 0.98 |
| Sewer: | | | | | | | | | | |
| New Connections | 2 | 6 | 8 | 5 | 6 | 14 | 28 | 14 | 56 | 14 |
| Average daily sewage treatment (millions of gallons) | 0.88 | 0.89 | 1.07 | 1.05 | 1.05 | 1.12 | 1.14 | 1.08 | 1.11 | 1.08 |

Source: City records

CITY OF GARDEN CITY, GEORGIA
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

| Function/Program | Fiscal Year | | | | | | | | | |
|---|-------------|------|------|------|------|------|------|------|------|------|
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Police: | | | | | | | | | | |
| Stations | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Fire: | | | | | | | | | | |
| Stations | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Public works: | | | | | | | | | | |
| Streets (miles) | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 |
| Parks and recreation: | | | | | | | | | | |
| Parks | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Community Centers | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| Water: | | | | | | | | | | |
| Water mains (miles) | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 | 41.9 |
| Maximum daily capacity (millions of gallons) | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 | 1.3 |
| Wastewater: | | | | | | | | | | |
| Sanitary sewers (miles) | 48 | 48 | 48 | 48 | 48 | 48 | 48 | 48 | 48 | 48 |
| Maximum daily treatment capacity (millions of gallons) | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |

Sources: City records and Technical Data Assessment Garden City Comprehensive Plan



COMPLIANCE SECTION



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**To the Honorable Mayor and Members of
the City Council
City of Garden City, Georgia
Garden City, Georgia**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia (the "City"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 24, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The script is cursive and fluid, with the company name written in a professional, yet personal, style.

Savannah, Georgia
May 24, 2023

CITY OF GARDEN CITY, GEORGIA
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

SECTION I
SUMMARY OF AUDIT RESULTS

Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP.

Unmodified

Internal control over financial reporting:

Material weaknesses identified?

____ Yes X None Reported

Significant deficiencies identified not considered to be material weaknesses?

____ Yes X None Reported

Noncompliance material to financial statements noted?

____ Yes X No

Federal Awards

There was not an audit of major federal award programs due to the total amount expended on federal programs being less than \$750,000.

SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES

None Reported.

CITY OF GARDEN CITY, GEORGIA
SCHEDULE OF PRIOR YEAR FINDINGS
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

SECTION III
STATUS OF PRIOR YEAR FINDINGS

None Reported.