# Comprehensive Annual Financial Report

City of Garden City, Georgia

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2011

**PREPARED BY** 

FINANCE DEPARTMENT



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**INTRODUCTORY SECTION** 



Brian L. Johnson City Manager

Rhonda Ferrell-Bowles Assistant to the City Manager



May 21, 2012

Mayor Members of Council Citizens of Garden City

We are pleased to submit the Comprehensive Annual Financial Report of the City of Garden City, Georgia for the year ended December 31, 2011 to Your Honorable Body, the Mayor and Citizens of Garden City. This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operation of the various funds and account groups to the City. All disclosures necessary to enable the reader to gain a full understanding of the City's financial activities have been included. This report also fulfills the state law to publish an annual audit within six months of the close of each fiscal year.

The Comprehensive Annual Financial Report is presented in four sections: introductory, financial, statistical, and compliance section. The introductory section includes this transmittal letter, the City's organizational chart and a list of principal officials. The financial section includes the Management's Discussion and Analysis; basic financial statements for governmental and proprietary funds; notes to the financial statements and the combining and individual funds statements; and schedules for the non-major governmental, special revenue, capital project, and proprietary funds. The statistical section presents selected and un-audited financial and demographic information.

The City's primary government financial statements have been audited by Karp, Ronning, & Tindol, P.C.'s. They have issued an unqualified ("clean") opinion of the City's financial statements for the year ended December 31, 2011. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor's report is presented as the first component of the financial section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic Management's Discussion and Analysis (MD&A). The MD&A immediately follows the independent auditor's report. The MD&A complements the letter of transmittal and should be read in conjunction with it..

#### PROFILE OF THE GOVERNMENT

Located in the heart of Chatham County, Garden City stands apart as one of the leading municipalities in coastal Georgia. Featuring a progressive blend of industry and small business, Garden City boasts a rich history, friendly neighborhoods, vibrant economy and quality services for residents. Home to the Port of Savannah's Garden City Terminal, which is the largest single-terminal operation in North America, Garden City has the additional distinction of being the second largest municipality in the State of Georgia with no property taxes.

On February 8, 1939, the Superior Court of Chatham County granted the residents of Industrial City Gardens, Georgia a charter of municipal incorporation. Thus began the story of a town that became what is known today as Garden City. Prior to incorporation, from the time after the Civil War, the area was home to three major plantations: the Brampton, Givens, and Telfair. Early residents of the area were simple farmers and mill workers, many of whom eventually found work in the rapidly growing cotton and shipping industries.

Since its incorporation and until recently, Garden City operated under a Mayor-Council form of government where the Mayor was the designated chief executive of the City and presiding officer of a 7-member City Council that was elected at-large for staggered four-year terms. While responsibility for day-to-day operations was delegated to an appointed City Administrator, the Mayor maintained the ultimate authority to hire and fire, prepare and administer the budget and veto acts of the elected body. The City Council maintained responsibility for adopting the budget, passage of resolutions and ordinances, auditing the performance of the government and adoption of general policy positions.

Recent legislation has changed the structure within Garden City to a Council-Manager form of government. This system of government combines the strong political leadership of elected officials with the strong managerial experience of an appointed City Manager, enabling the Mayor and City Council to share legislative functions. The Mayor continues to be recognized as the political head of the City but now becomes a voting member of the City Council. As the governing body of the City, the Council provides legislative direction whereas a City Manager is appointed by the Council to carry out the policies it establishes and is responsible for the administrative operation of the City based on the Council's recommendations. Thus, the Mayor and Council as a collegial body are responsible for setting policy, approving the budget and adopting resolutions and ordinances. The City Manager serves at the pleasure of the Council as their chief advisor and is responsible for preparing the budget, directing day-to-day operations and hiring and firing personnel.

In addition to the change in the form of government, the recent legislation also included the use of a mixed election system and a change in the composition of the City Council. During the 2011 election, the City Council was reduced by one member. Now, the City Council consists of seven members, one being the Mayor. Five members are elected from single-member districts with the Mayor and Mayor Pro-Tem being elected at-large. This mixed election system, combining at-large and single-member elections, blends the citywide perspective of the at-large council members with the local concerns and accountability of district council members and ensures that all geographic and minority populations continue to be properly represented.

The City of Garden City is also financially accountable for a legal separate tourism board and downtown development authority, both of which are reported separately within the City's financial statements. Additional information of the City's component units can be found in the notes to the financial statements (See Note I.A).

The annual budget currently serves as the foundation for the City's financial planning and control. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Mayor and Council. An annual operating budget is adopted for the general fund and special revenue funds. An annual operating budget is prepared for enterprise funds for planning, control, cost allocation and evaluation purposes. All annual appropriations lapse at the fiscal year end. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

#### ECONOMIC CONDITION AND OUTLOOK

#### **Summary of Local Economy**

The past fiscal year showed some slight improvements. The City saw an increase in several major revenue sources that are directly linked to the economy. In FY 2011, occupational tax and franchise tax revenues increased 8.9% and 20.6% respectively. The City's Local Option Sales Tax (LOST) proceeds also increased by 4.8%. However, the City's portion of insurance premium tax decreased by 24.7% due to a reduction in the City's population during the 2010 Census.

Employment statistics reported by the Georgia Department of Labor showed that Garden City's unemployment rate is 11.5% of the civilian labor force compared to 9.2% for Chatham County. The Georgia Department of Labor indicates that the annualized average unemployment rate for Chatham County for 2010 was 9.1%.

While the City's unemployment rate remains higher than Chatham County, the City has some reason for optimism. Coastal Logistics Group, Inc. (CLG), the 16<sup>th</sup> fastest growing private logistics company in the nation, completed construction of a 320,000 square-foot facility in 2011, which also serves as their headquarters. CLG will offer bulk loading and unloading capabilities, packing, crating, distribution and manufacturing support services. The new facility was the first to locate at the CenterPoint Intermodal Center, a 233-acre development with the potential to have over 1.3 million square feet of industrial facilities. The Judge Organization began construction of a 270,000 square-foot warehouse and distribution center in 2011 at the CenterPoint Intermodal Center. The Judge Organization specializes in exporting forestry products and importing wine and spirits. The project was completed in early 2012 and is expected to generate at least 45 jobs over the next three years.

#### **Prospects for the Economy and Major initiatives**

The City of Garden City recently embarked on an ambitious project to relocate its city center and build a new mixed-use downtown anchored by a New City Hall. Upon build out, the Town Center will accommodate more than 800,000 square feet of commercial, retail and residential development, which should increase the City's population base, create new employment opportunities and serve as the new "heart and soul" of the City. However, during the economic downturn, there has not been much development at the Garden City Town Center. The City will see construction begin on two projects that have been in planning phases for the last few years. Those are the Dean Forest Road Widening project and the new Chatham County public library.

Dean Forest Road Widening Project: In an effort to better facilitate traffic flow and to create a more attractive environment that appeals to motorists, pedestrians and bicyclists, Dean Forest Road will be widened and will feature a scenic landscaped boulevard, tree-lined streets, sidewalks and bike paths from Southbridge Blvd. to Sunshine Road.

New Public Library: In an effort to continually enhance Garden City in all areas, we have entered into a joint venture with Chatham County in having a library built. The new library will provide a convenience to the citizens, as well as a valuable resource for all the residents of Garden City and Chatham County.

The City will continue to work with our private developer to market the Town Center as much as possible, and we will continue to look for resources to continue progress at Town Center. The City will continue to expand our economic development efforts in order to be an attractive place for businesses and residents. Funds have been appropriated to the Planning Department to develop a comprehensive economic development plan. The plan will identify the challenges and opportunities facing Garden City and will produce strategies to maximize our strengths and mitigate our weaknesses.

The City of Garden City is one of five Georgia communities to be selected by the Georgia Department of Community Affairs (DCA) to participate in the 2012 Georgia Initiative for Community Housing (GICH) program. The GICH program is a three-year program developed to assist local governments with community housing needs. During GICH's three-year program, Garden City and its community housing team will receive instruction and technical assistance from the GICH facilitators as they design and implement a housing program to improve both the quality of life of its citizens and the community's economic conditions.

#### Long-Term Financial Planning

In November 2011, the City revised its fund balance policy to conform to the Governmental Accounting Standards Board (GASB) Statement 54. Part of the new policy outlines the minimum requirements for the City's Rainy Day fund balance. It states that the City Council will commit a minimum fund balance of 25% of budgeted General Fund operating expenditures for use in meeting unanticipated needs and/or emergencies. The City will maintain minimum cash reserves equaled to 15% of the General Fund budgeted operating expenditures. **This reserve will be part of the Rainy Day fund balance**.

If existing reserves exceed the required level, such funds may be used to provide for non-recurring expenditures as approved by Mayor and Council.

#### Awards and Acknowledgement

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Garden City for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2010. This was the third year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements. The preparation of the Comprehensive Annual Financial Report could not have been accomplished without the effective and dedicated services of the entire Finance Department staff.

The Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA's Distinguished Budget Presentation Award for its FY 2011 annual budget document dated December 6, 2010. In order to qualify for the Distinguished Budget Presentation Award the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the finance department. We wish to express our appreciation to all members of the departments who assisted and contributed to the preparation of this report. We also express appreciation to the mayor and the governing council for their unfailing support for maintaining the highest standards of professionalism in management of the City of Garden City's finances for the year ending December 31, 2011.

Respectfully submitted,

Brian L. Johnson, City Manager

Coy M. Salley

Cory M. Salley, Finance Director

### City of Garden City, Georgia

#### List of Principal Officials

December 31, 2011

City Hall (912) 966-7777 Fax (912) 966-7792

| Mayor                              | Tennyson Holder       |
|------------------------------------|-----------------------|
| City Manager                       | Brian Johnson         |
| Deputy City Manager                | Ron Feldner           |
| City Clerk                         | Rhonda Ferrell Bowles |
| Director of Finance                | Cory Salley           |
| Chief of Police                    | David Lyons           |
| Chief of Fire                      | Jimmy Crosby          |
| Director of Public Works           | Benny Googe           |
| Director of Human Resources        | Pamela Franklin       |
| Director of Code Enforcement       | Scott Allison         |
| Director of Recreation             | Cliff Ducey           |
| Director of Information Technology | Ben Brengman          |
| City Attorney                      | Jim Gerard            |

#### City Council Members

| Judy Shuman        | Mayor Pro - Tem      |
|--------------------|----------------------|
| Bessie Kicklighter | President of Council |
| Don Bethune        | Councilman           |
| Gwyn Hall          | Councilman           |
| Bowen Jones        | Councilman           |
| Durward Motes      | Councilman           |
| Jimmy Spilliards   | Councilman           |

#### CITY OF GARDEN CITY, GEORGIA ORGANIZATION CHART

*By Department / Function* 





# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Garden City Georgia

For its Comprehensive Annual **Financial Report** for the Fiscal Year Ended December 31, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

**Executive Director** 

# FINANCIAL SECTION



## KARP, RONNING & TINDOL CERTIFIED PUBLIC ACCOUNTANTS

#### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the City Council City of Garden City, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia (the City), as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 6, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

#### **Required Supplementary Information**

The Management's Discussion and Analysis and the required supplementary information other than Management's Discussion and Analysis beginning on page C- 1 and E -1, respectively, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

#### Supplementary Data – Combining Fund Financial Statements and Schedules

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary data fund financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### **Introductory and Statistical Sections**

The information identified in the table of contents as the Introductory and Statistical Sections is presented for purposes of additional analysis and is not a required part of the basic financial statements of the City. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Karp, Ronning & Tindol, P.C.

Karp, Ronning & Tindol, P.C.

Savannah, Georgia May 6, 2012

#### Management's Discussion and Analysis

As management of the City of Garden City (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Garden City, Georgia for the fiscal year ended December 31, 2011. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the City's financial statements, which follow this narrative.

#### **Financial Highlights**

- The City's assets exceeded its liabilities by \$27,939,049 (net assets) for the fiscal year reported. Of this amount, \$3,799,849 (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net assets decreased by \$86,845, primarily due to decreases in business-type activities net assets.
- At the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$3,413,768, an increase of \$71,428 in comparison with the prior year. While the general fund reported a decrease in fund balance of \$2,574,074, the other governmental funds reported an increase of \$2,645,502. The decrease in the general fund and the corresponding increase in the other governmental funds is a result of a \$3,040,000 permanent transfer from the general fund to the Special Purpose Local Option Sales Tax (SPLOST) fund.
- Unassigned fund balance for the general fund was \$1,321,567 or 19% of the total general fund operating expenditures. In addition, the City has \$1,757,128 in committed fund balance for emergencies.

#### **Overview of the Financial Statements**

This annual report consists of four parts – Management's Discussion and Analysis, the basic financial statements, required supplementary information and other supplementary information that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City of Garden City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the City's government, reporting the City's operations in more detail than the government-wide statements.

#### Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the City's overall health, the reader needs to consider additional nonfinancial factors such as the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- Governmental activities Most of the City's basic services are included here, such as police, public works, court, streets, recreation, parks, and general administration. Sales taxes, franchise taxes, charges for services, and fines and forfeitures provide most of the funding.
- Business-type activities The City charges fees to customers to help cover the costs of certain services it provides. The City's water and sewer system, solid waste collection, stormwater, and fire protection are treated as business-type activities.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the City's most significant funds – not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. State law requires some funds. The City Council establishes other funds to control and manage money for particular purposes.

The City has two kinds of funds:

- Governmental funds Most of the City's basic services are included in governmental funds, which focus on how cash and other financial assets can readily be converted to cash flow in and out, and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
- Proprietary funds Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like government-wide statements, provide both long-term and shortterm financial information.

#### **Financial Overview**

#### **Net Assets**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Garden City, Georgia, assets exceeded liabilities by \$27.9 million at the close of the most recent fiscal period. Governmental activities comprise \$16.0 million, and business-type activities make up \$11.9 million of the total net assets. In a condensed format, the table below shows a comparison of the net assets as of the current date to the prior year:

|  |                            | nmental<br>ivities         |                          | ess-type<br>vities       | Total                      |                            |  |  |
|--|----------------------------|----------------------------|--------------------------|--------------------------|----------------------------|----------------------------|--|--|
|  | 2011                       | 2010                       | 2011                     | 2010                     | 2011                       | 2010                       |  |  |
| Current assets<br>Capital assets                                   | \$ 4,471,779<br>21,454,656 | \$ 4,521,151<br>22,664,992 | \$ 861,526<br>16,825,371 | \$ 861,526<br>16,825,371 | \$ 5,333,305<br>38,280,027 | \$ 5,382,677<br>39,490,363 |  |  |
| Total assets   | 25,926,435                 | 27,186,143                 | 17,686,897               | 17,686,897               | 43,613,332                 | 44,873,040                 |  |  |
| Current liabilities<br>Long-term liabilities                       | 688,474<br>9,222,289       | 739,000<br>10,435,657      | 531,451<br>5,141,038     | 531,451<br>5,141,038     | 1,219,925<br>14,363,327    | 1,270,451<br>15,576,695    |  |  |
| Total liabilities  | 9,910,763                  | 11,174,657                 | 5,672,489                | 5,672,489                | 15,583,252                 | 16,847,146                 |  |  |
| Net assets:<br>Invested in capital assets -<br>net of related debt | 12,329,724                 | 12,348,736                 | 11,693,200               | 11,699,882               | 24,022,924                 | 24,048,618                 |  |  |
| Restricted   | 116,276<br>3,569,672       | -<br>3,662,750             | 230,177                  | 25,657<br>288,869        | 116,276<br>3,799,849       | 25,657<br>3,951,619        |  |  |
| Total net assets   | \$ 16,015,672              | \$ 16,011,486              | \$ 11,923,377            | \$ 12,014,408            | \$ 27,939,049              | \$ 28,025,894              |  |  |

\*Note: Beginning net assets for governmental activities has been restated by \$328,400 for accrued interest omitted from the governmental activities balance sheet at December 31, 2010.

The largest portion of the City's net assets (86%) represents its investment in capital assets such as land, buildings, infrastructure, and equipment, less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The City has unrestricted net assets totaling \$3,799,849 or

#### Management's Discussion and Analysis

13.6% of total net assets, which may be used to meet the City's ongoing obligations to citizens and creditors. The remaining balance of total net assets contains resources that are subject to external restrictions on how they may be used, such as SPLOST money and confiscated assets.

The total net assets decreased by \$86,845 or .3% from the prior year. Governmental activities net assets increased by \$4,186, while business-type activities' net assets decreased by \$91,031 or .8%.

#### **Changes in Net Assets**

The following table shows the changes in net assets for 2011:

|                                    |    | Govern     | nmer  | ıtal        |    | Busine     | ess-ty | pe         |    |            |    |             |
|------------------------------------|----|------------|-------|-------------|----|------------|--------|------------|----|------------|----|-------------|
|                                    |    | Acti       | vitie | <b>S</b>    |    | Activi     |        | 5          |    | Tot        | al |             |
|                                    |    | 2011       |       | 2010        |    | 2011       |        | 2010       |    | 2011       |    | 2010        |
| Revenue                            |    |            |       |             |    |            |        |            |    |            |    |             |
| Program revenue:                   |    |            |       |             |    |            |        |            |    |            |    |             |
| Charges for services               | \$ | 1,454,841  | \$    | 1,294,329   | \$ | 4,401,169  | \$     | 3,587,896  | \$ | 5,856,010  | \$ | 4,882,225   |
| Operating grants and               | -  | -,,.       |       | -,          | *  | .,,,       | +      | -,,        | *  | -,         | +  | .,,         |
| contributions                      |    | 259,378    |       | 768,046     |    | 201,426    |        | -          |    | 460,804    |    | 768,046     |
| Capital grants and                 |    | 200,000    |       | , 00,010    |    | 201,120    |        |            |    |            |    | , 00,010    |
| contributions                      |    | 1,169,793  |       | 217,972     |    | 22,441     |        | 205,910    |    | 1,192,234  |    | 423,882     |
| General Revenue:                   |    |            |       |             |    |            |        |            |    |            |    |             |
| Franchise taxes                    |    | 816,915    |       | 898,877     |    | -          |        | -          |    | 816,915    |    | 898,877     |
| Sales and use taxes                |    | 3,503,451  |       | 3,263,375   |    | -          |        | -          |    | 3,503,451  |    | 3,263,375   |
| Selective sales and use taxes      |    | 326,298    |       | 318,441     |    | -          |        | -          |    | 326,298    |    | 318,441     |
| Business taxes                     |    | 1,018,253  |       | 1,111,305   |    | -          |        | -          |    | 1,018,253  |    | 1,111,305   |
| Other taxes                        |    | 28,491     |       | 26,467      |    | -          |        | -          |    | 28,491     |    | 26,467      |
| Unrestricted investment            |    | 2,152      |       | 18,644      |    | 438        |        | 1,542      |    | 2,590      |    | 20,186      |
| Miscellaneous                      |    | 208,855    |       | 200,423     |    | -          |        | -          |    | 208,855    |    | 200,423     |
| Total revenue                      |    | 8,788,427  |       | 8,117,879   |    | 4,625,474  |        | 3,795,348  |    | 13,413,901 |    | 11,913,227  |
| Expenses                           |    |            |       |             |    |            |        |            |    |            |    |             |
| General government                 |    | 1,957,364  |       | 2,272,465   |    | -          |        | -          |    | 1,957,364  |    | 2,272,465   |
| Judiciary                          |    | 97,289     |       | 98,187      |    | -          |        | -          |    | 97,289     |    | 98,187      |
| Public safety                      |    | 3,990,758  |       | 6,332,933   |    | -          |        | -          |    | 3,990,758  |    | 6,332,933   |
| Public works                       |    | 1,010,737  |       | 1,553,248   |    | -          |        | -          |    | 1,010,737  |    | 1,553,248   |
| Health and welfare                 |    | 142,685    |       | 157,645     |    | -          |        | -          |    | 142,685    |    | 157,645     |
| Culture and recreation             |    | 632,721    |       | 744,323     |    | -          |        | -          |    | 632,721    |    | 744,323     |
| Housing and development            |    | 311,098    |       | 496,820     |    | -          |        | -          |    | 311,098    |    | 496,820     |
| Interest on long-term debt         |    | 348,678    |       | 708,430     |    | -          |        | -          |    | 348,678    |    | 708,430     |
| Water and sewer                    |    | -          |       | -           |    | 3,047,325  |        | 2,924,569  |    | 3,047,325  |    | 2,924,569   |
| Sanitation                         |    | -          |       | -           |    | 385,114    |        | 434,560    |    | 385,114    |    | 434,560     |
| Stormwater                         |    | -          |       | -           |    | 829,794    |        | 766,005    |    | 829,794    |    | 766,005     |
| Fire protection services           |    | -          |       | -           |    | 747,183    |        | -          |    | 747,183    |    | -           |
| Total expenses                     |    | 8,491,330  |       | 12,364,051  |    | 5,009,416  |        | 4,125,134  |    | 13,500,746 |    | 16,489,185  |
| Excess (deficiency) before special |    |            |       |             |    |            |        |            |    |            |    |             |
| item and transfers                 |    | 297,097    |       | (4,246,172) |    | (383,942)  |        | (329,786)  |    | (86,845)   |    | (4,575,958) |
| Transfers                          |    | (292,911)  |       | 195,000     |    | 292,911    |        | (195,000)  |    | -          |    | -           |
| Change in net assets               |    | 4,186      |       | (4,051,172) |    | (91,031)   |        | (524,786)  |    | (86,845)   |    | (4,575,958) |
| Net assets, beginning, restated    |    | 16,011,486 |       | 20,062,658  |    | 12,014,408 |        | 12,539,194 |    | 28,025,894 |    | 32,601,852  |
| Net assets, ending                 | \$ | 16,015,672 | \$    | 16,011,486  | \$ | 11,923,377 | \$     | 12,014,408 | \$ | 27,939,049 | \$ | 28,025,894  |
|                                    | -  |            | _     |             |    |            | -      |            |    |            |    |             |

#### **Governmental Activities**

Revenues for governmental activities totaled \$8.8 million in 2011, which represents an increase of 8.3% over FY2010. Sales and use taxes account for \$3.5 million or 40.0% of total revenue in 2011 and reported an increase of \$240,076 compared to 2010. Business taxes, which include the insurance premium tax, accounted for \$1.0 million or 11.6% of total revenue in 2011 and reported a decrease of \$93,052 or 8.4% from 2010. A reduction in insurance premium taxes is responsible for this decrease. Charges for services generated \$1.5 million or 16.6% of total revenue for 2011. Franchise taxes decreased \$81,962 or 9.1% compared to 2010.

Expenses for governmental activities totaled \$8.5 million in 2011, which represents a decrease of 31.3% under FY2010. This decrease is a result of reductions in general government and public safety expenses related to capital outlays. In addition, the City established a fire protection enterprise fund in 2011, and as such, expenses related to the fire department are accounted for in the business-type activities section.

#### **Business-type Activities**

The City has four business-type activities: water and sewer operations, solid waste collection services, stormwater fees, and fire protection services. Revenues for business-type activities were \$4.6 million, which represents an increase of 21.9% over FY2010. This increase can be attributed to the creation of fire protection fees, as well as, a slight increase in water and sewer rates.

Expenses for business-type activities totaled \$5.0 million in 2011, which represents an increase of 21.4% over FY2010. The increase is mostly due to the creation of the fire protection enterprise fund.

#### **Financial Analysis of City Funds**

#### General Fund

The general fund is the chief operating fund of the City. At year-end, the total fund balance in the general fund was \$3,204,081. The total amount of unassigned fund balance for the general fund is \$1,321,567.

One measure of the general fund's liquidity is to compare its unassigned fund balance and total fund balance to total expenditures. Unassigned fund balance and total fund balance represents 18.8% and 45.5% percent of total general fund expenditures respectively.

The fund balance of the general fund decreased \$2.6 million during 2011. The following reason explains the decrease:

• The City transferred \$3.04 million from the general fund to the capital projects fund to cover amounts expended for SPLOST projects during the time the City was not receiving any monies from the County. The majority of the expenditures were related to the Garden City Town Center, the New City Hall, and the new Water/Sewer & Public Works facility.

#### Capital Projects Fund

The capital projects fund balance at December 31, 2011 is \$105,105, which must be used for SPLOST projects. The fund balance increased \$2.6 million as a result of the permanent transfer mentioned above. The following debt service payments are the only expenditures in the capital projects fund: new city hall loan, police vehicle lease-purchase, and public works equipment lease-purchase.

#### Proprietary Funds

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide financial statements, only in greater detail. The City uses four enterprise funds at this time in the proprietary fund financial statements, the water and sewer fund, the solid waste fund, the stormwater fund, and the fire protection fund. An enterprise fund is required to account for the operations for which a fee is charged to external users for goods or services. At year-end, total net assets of the four enterprise funds amounted to \$11.9 million as compared to \$12.0 million at December 31, 2010.

#### **Capital Assets**

Statement of net assets presents capital assets in two groups: those assets subject to depreciation, such as equipment or operational facilities and those assets not subject to depreciation such as land and construction in progress. At year-end, the City's net capital assets for both governmental activities and business-type activities totaled \$38.2 million. Capital assets include assets purchased, constructed or donated.

Additional information on the City's capital assets can be found in Note III.C. beginning on page D-18.

#### **Debt Administration**

The long-term liabilities at December 31, 2011 totaled \$14,254,862. Of this amount, \$9,222,289 relates to governmental type activities and \$5,032,573 relates to business-type activities. Overall, the City's long-term liabilities decreased from FY2010 by \$1,321,833. The only addition to long-term liabilities in 2011 (other than compensated absences) was a slight increase totaling \$119,395 to a GEFA project that was still under construction at the end of the year.

Additional information on the City's debt can be found in Note III.F. beginning on page D-21.

#### **Current Economic Conditions, Next Year's Budget**

Budget to actual schedules are provided in the required supplementary information other than MD&A for the General Fund and other major governmental funds. Individual columns are provided for both the adopted and amended budgets. A column for actual expenditures and a column for differences between final budget and actual expenditures follow these columns. These schedules can be found beginning on page E-1.

The City adopted a general fund budget of \$7,744,649 for FY2012. The City is constantly reviewing opportunities to increase revenue by using its assets more efficiently and effectively.

In building the FY2012 Budget, the City considered outside factors that affect funding decisions such as state and local economic conditions, federal and state mandates, political and social environment, citizen concerns, and outside agency considerations. Based on these factors, the following assumptions were made to guide the development of the budget for FY2012.

- Due to decreased population figures as released from the 2010 Census, the Insurance Premium collections will decrease by 24%, or \$131,931, less than the FY 2010 Actual.
- Occupational tax receipts are projected to remain flat for FY 2012
- Local Option Sales Tax (LOST) and Special Purpose Local Option Sales Tax (SPLOST) collections are showing some slight improvements, but the City continues to project conservatively.
- > Investment earnings are projected to remain at extremely low levels.
- The City has seen some growth in commercial development with several projects beginning in FY 2011.
- Employees will bear any increase in health insurance premiums.
- > There will be no Cost of Living Adjustments (COLAs) for employees.
- Mayor and Council made a commitment to end the year with a contingency and have \$150,000 allocated for this purpose.
- Mayor and Council have \$250,000 in undesignated Capital Improvements Program (CIP) funds they can allocate for projects on an as needed basis.

Mayor and Council approved a rate increase for water and wastewater services in order to cover all operating costs, including debt service, capital improvements and service expansion needs, and maintain an operating cash reserve for emergencies. The average customer will experience an increase of approximately \$5.00 per month. Even with the rate increase, the City still offers the second lowest rate in Chatham County. FY2012 revenue projections are based on a detailed rate study conducted by City staff and a third-party engineer.

#### Management's Discussion and Analysis

Since the inception of the stormwater fund in 2009, there have been some expenses, mainly personnel costs, which were not fully allocated to the fund. City staff examined the fund and determined that certain employees perform only stormwater related functions. As such, the decision was made to allocate 100% of their personnel costs to the Stormwater Fund. The stormwater fund is able to absorb this realignment and still maintain the services needed to keep the City's stormwater system functioning properly.

A \$2.50 rate increase was approved for fire protection fees in the FY2012 Budget. This increase will help offset a reduction in the Federal portion of the SAFER Grant received by the City in 2010. The grant has allowed the City to hire five additional fire fighters to provide 24/7 fire protection throughout the City. In turn, the City's Insurance Services Office (I.S.O.) rating was reduced from a Class 5 to a Class 3, which resulted in an approximate savings of \$80 - \$120 per year on homeowners' insurance policies for the average homeowner/residential property.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact: The City of Garden City, Finance Director, Cory Salley, 100 Central Avenue, Garden City, Georgia 31405.

**BASIC FINANCIAL STATEMENTS** 



## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**



#### City of Garden City, Georgia

#### Statement of Net Assets

December 31, 2011

|   | Governmental<br>Activities | Business-type<br>Activities | Total         |
|---|----------------------------|-----------------------------|---------------|
| ASSETS  |                            |                             |               |
| Cash and cash equivalents                       | \$ 801,150                 | \$ 244,683                  | \$ 1,045,833  |
| Investments                                     | 1,132,378                  | 279,176                     | 1,411,554     |
| Receivables                                     | 1,135,812                  | 599,040                     | 1,734,852     |
| Internal balances                               | 1,260,808                  | (1,260,808)                 | -             |
| Prepaid   | 125,387                    | 43,644                      | 169,031       |
| Restricted assets                               | ,                          | ŕ                           | ,             |
| Cash and cash equivalents                       | 16,244                     | 994,038                     | 1,010,282     |
| Capital assets                                  | ,                          | ŕ                           |               |
| Land and construction in progress               | 6,152,226                  | 154,935                     | 6,307,161     |
| Other capital assets, net of depreciation       | 15,302,430                 | 16,546,243                  | 31,848,673    |
| Total assets                                    | 25,926,435                 | 17,600,951                  | 43,527,386    |
| LIABILITIES                                     |                            |                             |               |
| Accounts payable                                | 191,241                    | 307,082                     | 498,323       |
| Accrued interest                                | 299,739                    | 24,293                      | 324,032       |
| Other liabilities                               | 197,494                    | 313,626                     | 511,120       |
| Long-term liabilities:                          | ,                          | ŕ                           | ,             |
| Due within one year                             | 1,147,423                  | 224,500                     | 1,371,923     |
| Due in more than one year                       | 8,074,866                  | 4,808,073                   | 12,882,939    |
| Total liabilities                               | 9,910,763                  | 5,677,574                   | 15,588,337    |
| NET ASSETS                                      |                            |                             |               |
| Invested in capital assets, net of related debt | 12,329,724                 | 11,693,200                  | 24,022,924    |
| Restricted for                                  | · ·                        | , ,                         | , ,           |
| Capital projects                                | 105,105                    | -                           | 105,105       |
| Other purposes                                  | 11,171                     | -                           | 11,171        |
| Unrestricted                                    | 3,569,672                  | 230,177                     | 3,799,849     |
| Total net assets                                | \$ 16,015,672              | \$ 11,923,377               | \$ 27,939,049 |

#### City of Garden City, Georgia

#### Statement of Activities

For the Year Ended December 31, 2011

|                                | Program Revenues |  |            |  |  |  |  |
|--------------------------------|------------------|--|------------|--|--|--|--|
| Functions/Programs             | Expenses         | Operating<br>Charges for Grants and<br>Expenses Services Contributions |            | Capital<br>Grants and<br>Contributions |  |  |  |
| Governmental activities:       |                  |  |            |  |  |  |  |
| General government             | \$ 1,957,364     | \$ 116,139   | \$ -       | \$ 548,756                             |  |  |  |
| Judiciary                      | 97,289           | -  | -          | -                                      |  |  |  |
| Public safety                  | 3,990,758        | 1,210,341  | 217,872    | 599,087                                |  |  |  |
| Public works                   | 1,010,737        | 1,045  | -          | -                                      |  |  |  |
| Health and welfare             | 142,685          | -  | -          | -                                      |  |  |  |
| Culture and recreation         | 632,721          | 106,017  | -          | -                                      |  |  |  |
| Housing and development        | 311,098          | 21,299   | 41,506     | 21,950                                 |  |  |  |
| Interest on long-term debt     | 348,678          | -  | -          | -                                      |  |  |  |
| Total governmental activities  | 8,491,330        | 1,454,841  | 259,378    | 1,169,793                              |  |  |  |
| Business-type activities:      |                  |  |            |  |  |  |  |
| Water and Sewer                | 3,047,325        | 2,890,439  | -          | 22,441                                 |  |  |  |
| Sanitation                     | 385,114          | 366,535  | -          | -                                      |  |  |  |
| Stormwater                     | 829,794          | 826,781  | 48,471     | -                                      |  |  |  |
| Fire protection services       | 747,183          | 317,414  | 152,955    |  |  |  |  |
| Total business-type activities | 5,009,416        | 4,401,169  | 201,426    | 22,441                                 |  |  |  |
| Total                          | \$ 13,500,746    | \$ 5,856,010   | \$ 460,804 | \$ 1,192,234                           |  |  |  |

#### General revenues:

| Taxes:                               |
|--------------------------------------|
| General sales and use taxes          |
| Business taxes                       |
| Franchise taxes                      |
| Selective sales and use taxes        |
| Other taxes                          |
| Unrestricted investment earnings     |
| Miscellaneous                        |
| Gain on disposition of property      |
| Transfers                            |
| Total general revenues and transfers |
| Change in net assets                 |
| Net assets - beginning, restated     |
| Net assets - ending                  |

| Net (Expense) Revenue and<br>Changes in Net Assets   |   |   |  |  |
|--|---|---|--|--|
| Governmental<br>Activities   | Business-<br>Type<br>Activities   | Total   |  |  |
| <pre>\$ (1,292,469)<br/>(97,289)<br/>(1,963,458)<br/>(1,009,692)<br/>(142,685)<br/>(526,704)<br/>(226,343)<br/>(348,678)<br/>(5,607,318)</pre> |   | \$ (1,292,469)<br>(97,289)<br>(1,963,458)<br>(1,009,692)<br>(142,685)<br>(526,704)<br>(226,343)<br>(348,678)<br>(5,607,318) |  |  |
|  | $(134,445) \\ (18,579) \\ 45,458 \\ (276,814) \\ \hline (384,380) \\ (384,380) \\ \hline (384,380)$ | (134,445)<br>(18,579)<br>45,458<br>(276,814)<br>(384,380)<br>(5,991,698)  |  |  |
| 3,503,451<br>1,018,253<br>816,915<br>326,298<br>28,491<br>2,152<br>191,832<br>17,023<br>(292,911)<br>5,611,504                                 | -<br>-<br>-<br>438<br>-<br>-<br>292,911<br>293,349  | 3,503,451<br>1,018,253<br>816,915<br>326,298<br>28,491<br>2,590<br>191,832<br>17,023<br>-<br>-<br>5,904,853                 |  |  |
| 4,186<br>16,011,486<br>\$ 16,015,672   | (91,031)<br>12,014,408<br>\$ 11,923,377   | (86,845)<br>28,025,894<br>\$ 27,939,049   |  |  |



FUND FINANCIAL STATEMENTS



#### City of Garden City, Georgia

Governmental Funds

#### Balance Sheet

December 31, 2011

|   | General                               | Special Purpose<br>Local Option<br>Sales Tax Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds                         |
|---|---------------------------------------|---|--------------------------------|--|
| Assets<br>Cash and cash equivalents<br>Investments<br>Receivables                                   | \$ 666,060<br>1,132,378<br>1,035,764  | \$ -<br>-<br>90,000                               | \$ 135,090<br>-<br>10,048      | \$ 801,150<br>1,132,378<br>1,135,812                   |
| Due from other funds<br>Prepaid items<br>Restricted cash and cash equivalents                       | 1,300,828<br>125,387                  | 15,105  | 3,349<br>-<br>1,139            | 1,304,177<br>125,387<br>16,244                         |
| Total assets  | \$ 4,260,417                          | \$ 105,105  | \$ 149,626                     | \$ 4,515,148   |
| Liabilities and fund balances   |                                       |   |                                |  |
| Liabilities<br>Accounts payable<br>Other accrued payables<br>Due to other funds<br>Deferred revenue | \$ 189,566<br>197,494<br>-<br>669,276 | \$ -<br>-<br>-                                    | \$ 1,675<br>-<br>43,369        | \$ 191,241<br>197,494<br>43,369<br>669,276             |
| Total liabilities   | 1,056,336                             |   | 45,044                         | 1,101,380  |
| Fund balances<br>Nonspendable<br>Restricted<br>Committed - rainy day<br>Assigned<br>Unassigned      | 125,386<br>1,757,128<br>1,321,567     | 105,105<br>-<br>-<br>-                            | 11,171<br>93,411               | 125,386<br>116,276<br>1,757,128<br>93,411<br>1,321,567 |
| Total fund balances<br>Total liabilities and fund balances  | 3,204,081<br>\$ 4,260,417             | 105,105<br>\$ 105,105                             | 104,582<br>\$ 149,626          | 3,413,768<br>\$ 4,515,148                              |
| rotar nauntues and fund balances  | \$ 4,200,417                          | \$ 105,105  | \$ 149,020                     | \$ 4,313,148   |

#### City of Garden City, Georgia

#### Reconciliation of Total Governmental Fund Balances

#### To Net Assets of Governmental Activities

#### December 31, 2011

| Total Governmental Fund Balances   |                              | \$ 3,413,7  | 68  |
|--|------------------------------|-------------|-----|
| Amounts reported for governmental activities in the statement of net assets are different because:   |                              |             |     |
| Capital assets used in governmental activities are not current<br>financial resources and therefore are not reported in the governmental<br>funds. However, in the statement of net assets the cost of these assets<br>are capitalized and expensed over their estimated lives through annual<br>depreciation expense. |                              |             |     |
| Cost of capital assets<br>Less: accumulated depreciation   | \$ 26,860,305<br>(5,405,649) | 21,454,6    | 56  |
| Other long-term assets are not available to pay for current period expenditures<br>and therefore are deferred in the governmental funds balance sheet.   |                              |             |     |
| Franchise taxes  | 669,276                      | 669,2       | 76  |
| Long-term and related liabilities are not due and payable in the current period<br>and therefore are not reported in the governmental funds balance sheet.   |                              |             |     |
| Capital leases   | (127,145)                    |             |     |
| Notes payable  | (8,997,787)                  |             |     |
| Compensated absences   | (97,357)                     |             |     |
| Accrued interest payable   | (299,739)                    | (9,522,0    | 28) |
| Net Assets of Governmental Activities  |                              | \$ 16,015,6 | 72  |
#### Governmental Funds

# Statement of Revenues, Expenditures, and Changes in Fund Balances

# For the Year Ended December 31, 2011

|                                      | General      | Special Purpose<br>Local Option<br>Sales Tax Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--------------------------------------|--------------|---|--------------------------------|--------------------------------|
| Revenues                             |              |   |                                |                                |
| Taxes                                | \$ 5,620,770 | \$ -  | \$ 171,573                     | \$ 5,792,343                   |
| Licenses and permits                 | 136,213      | -   | -                              | 136,213                        |
| Intergovernmental                    | 226,811      | 1,097,511   | 41,506                         | 1,365,828                      |
| Charges for services                 | 125,035      | -   | -                              | 125,035                        |
| Fines and forfeitures                | 1,193,593    | -   | -                              | 1,193,593                      |
| Investment earnings                  | 2,122        | -   | 30                             | 2,152                          |
| Miscellaneous                        | 171,830      | 15,000  | 44,324                         | 231,154                        |
| Total revenues                       | 7,476,374    | 1,112,511   | 257,433                        | 8,846,318                      |
| Expenditures                         |              |   |                                |                                |
| Current                              |              |   |                                |                                |
| General government                   | 1,522,227    | -   | 5,104                          | 1,527,331                      |
| Judicial                             | 97,289       | -   | -                              | 97,289                         |
| Public safety                        | 3,546,787    | -   | 30,783                         | 3,577,570                      |
| Public works                         | 811,223      | -   | -                              | 811,223                        |
| Health and welfare                   | 142,685      | -   | -                              | 142,685                        |
| Culture and recreation               | 570,302      | -   | -                              | 570,302                        |
| Housing and development              | 286,472      | -   | 40,367                         | 326,839                        |
| Debt Service                         |              |   |                                |                                |
| Principal                            | -            | 1,191,325   | -                              | 1,191,325                      |
| Interest                             | -            | 377,338   | -                              | 377,338                        |
| Intergovernmental:                   |              |   |                                |                                |
| Assistance                           | 64,220       |   | 28,601                         | 92,821                         |
| Total expenditures                   | 7,041,205    | 1,568,663   | 104,855                        | 8,714,723                      |
| Excess (deficiency) of revenues      |              |   |                                |                                |
| over (under) expenditures            | 435,169      | (456,152)   | 152,578                        | 131,595                        |
| Other financing sources (uses)       |              |   |                                |                                |
| Transfers in                         | 285,924      | 3,040,000   | 57,185                         | 3,383,109                      |
| Transfers out                        | (3,295,167)  | -   | (148,109)                      | (3,443,276)                    |
| Total other financing sources (uses) | (3,009,243)  | 3,040,000   | (90,924)                       | (60,167)                       |
| Net changes in fund balances         | (2,574,074)  | 2,583,848   | 61,654                         | 71,428                         |
| Fund balances at beginning of year   | 5,778,155    | (2,478,743)                                       | 42,928                         | 3,342,340                      |
| Fund balances at end of year         | \$ 3,204,081 | \$ 105,105  | \$ 104,582                     | \$ 3,413,768                   |

#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund

# Balances of Governmental Funds to the Statement of Activities

#### For the Year Ended December 31, 2011

| Net change in Fund Balances - Total Governmental Funds  |           | \$<br>71,428  |
|---|-----------|---------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |           |               |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. |           |               |
| Capital outlays<br>Depreciation expense   | · · · · · | (955,293)     |
| The net effect of various miscellaneous transactions involving capital assets is to increase net assets.  |           |               |
| Net Book value of assets disposed during the year   |           | <br>(255,043) |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  |           |               |
| Franchise fees and intergovernmental revenues:  |           |               |
| Deferred at 12/31/11<br>Deferred at 12/31/10  | · · · · · | (98,935)      |
| Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.  |           |               |
| Capital leases  |           | 239,111       |
| Note payable  |           | 952,213       |
| Change in accrued interest payable  |           | 28,661        |
| Some expenses reported in the statement of activities do not require<br>the use of current financial resources and therefore are not reported as<br>expenditures in governmental funds.   |           |               |
| Compensated absences at 12/31/11  |           |               |
| Compensated absences at 12/31/10  |           | <br>22,044    |
| Change in Net Assets of Governmental Activities   |           | \$<br>4,186   |

#### Proprietary Funds

# Statement of Net Assets

#### December 31, 2011

|   | Business-type Activities - Enterprise Funds |             |            |                 |            |  |  |  |
|---|---|-------------|------------|-----------------|------------|--|--|--|
|   | Water and<br>Sewer                          | Solid Waste | Stormwater | Fire Protection | Total      |  |  |  |
| ASSETS  |   |             |            |                 |            |  |  |  |
| Current assets:   |   |             |            |                 |            |  |  |  |
| Cash and cash equivalents                               | \$ 244,683                                  | \$ -        | \$ -       | \$ -            | \$ 244,683 |  |  |  |
| Investments   | 279,176                                     | -           | -          |                 | 279,176    |  |  |  |
| Receivables (net of allowance)                          | 162,067                                     | 108,125     | 255,941    | 72,907          | 599,040    |  |  |  |
| Due from other funds                                    | 4,402                                       | 33,938      | 109,224    | -               | 147,564    |  |  |  |
| Prepaid items   | 14,322                                      | 89          | -          | 29,233          | 43,644     |  |  |  |
| Restricted cash and cash equivalents                    | 472,560                                     | 23,077      | -          |                 | 495,637    |  |  |  |
| Total current assets                                    | 1,177,210                                   | 165,229     | 365,165    | 102,140         | 1,809,744  |  |  |  |
| Noncurrent assets:                                      |   |             |            |                 |            |  |  |  |
| Restricted cash and cash equivalents<br>Capital assets: | 498,401                                     | -           | -          | -               | 498,401    |  |  |  |
| Land and construction in progress                       | 74,295                                      | -           | _          | 80,640          | 154,935    |  |  |  |
| Depreciable capital assets, net of depreciation         | 13,910,151                                  | -           | 2,466,923  | 169,169         | 16,546,243 |  |  |  |
| Total capital assets, net of depreciation               | 13,984,446                                  |             | 2,466,923  | 249,809         | 17,199,579 |  |  |  |
| Total noncurrent assets                                 | 14,482,847                                  | -           | 2,466,923  | 249,809         | 16,701,178 |  |  |  |
| Total assets  | 15,660,057                                  | 165,229     | 2,832,088  | 351,949         | 19,009,323 |  |  |  |
| LIABILITIES<br>Current liabilities:                     |   |             |            |                 |            |  |  |  |
| Accounts payable  | 214,619                                     | 30,662      | 25,777     | 36,024          | 307,082    |  |  |  |
| Other accrued payables                                  | 16,381                                      | -           | -          | 10,957          | 27,338     |  |  |  |
| Due to other funds                                      | 745,477                                     | 335,870     | 242,101    | 84,924          | 1,408,372  |  |  |  |
| Accrued interest  | 24,293                                      | -           | -          | -               | 24,293     |  |  |  |
| Compensated absences                                    | 15,648                                      |             |            | 8,947           | 24,595     |  |  |  |
| Notes payable   | 199,905                                     | -           | -          | -               | 199,905    |  |  |  |
| Current liabilities payable from restricted assets:     |   |             |            |                 |            |  |  |  |
| Customer deposits payable                               | 263,843                                     | 22,445      | -          | -               | 286,288    |  |  |  |
| Total current liabilities                               | 1,480,166                                   | 388,977     | 267,878    | 140,852         | 2,277,873  |  |  |  |
| Noncurrent liabilities:                                 |   |             |            |                 |            |  |  |  |
| Notes payable   | 4,808,073                                   | -           | -          |                 | 4,808,073  |  |  |  |
| Total noncurrent liabilities                            | 4,808,073                                   |             |            |                 | 4,808,073  |  |  |  |
| Total liabilities                                       | 6,288,239                                   | 388,977     | 267,878    | 140,852         | 7,085,946  |  |  |  |
| NET ASSETS  |   |             |            |                 |            |  |  |  |
| Invested in capital assets, net of related debt         | 8,976,468                                   | -           | 2,466,923  | 249,809         | 11,693,200 |  |  |  |
| Unrestricted  | 395,350                                     | (223,748)   | 97,287     | (38,712)        | 230,177    |  |  |  |
| 0 III V01 IVIVU   | 575,550                                     | (225,740)   | 71,201     | (30,712)        | 230,177    |  |  |  |
|   | \$ 9,371,818                                |             |            |                 |            |  |  |  |

#### **Proprietary Funds**

# Statement of Revenues, Expenses, and Changes in Fund Net Assets

# For the Year Ended December 31, 2011

|  | Business-type Activities - Enterprise Funds |                     |                                   |  |  |  |  |  |  |
|--|---|---------------------|-----------------------------------|--|--|--|--|--|--|
|  | Water and<br>Sewer                          | Solid Waste         | Stormwater                        | Fire Protection                        | Total  |  |  |  |  |
| Operating revenues<br>Charges for services<br>Other income   | \$ 2,663,311<br>227,128                     | \$ 366,535          | \$ 826,781<br>-                   | 317,414                                | \$ 4,174,041<br>227,128                      |  |  |  |  |
| Total operating revenues   | 2,890,439                                   | 366,535             | 826,781                           | 317,414                                | 4,401,169                                    |  |  |  |  |
| Operating expenses<br>Personnel services<br>Purchased and contractual services<br>Materials and supplies<br>Depreciation | 898,732<br>795,850<br>336,053<br>861,353    | -<br>385,094<br>20  | 163,369<br>581,114<br>-<br>85,311 | 524,184<br>150,754<br>52,298<br>19,947 | 1,586,285<br>1,912,812<br>388,371<br>966,611 |  |  |  |  |
| Total operating expenses   | 2,891,988                                   | 385,114             | 829,794                           | 747,183                                | 4,854,079                                    |  |  |  |  |
| Operating income (loss)  | (1,549)                                     | (18,579)            | (3,013)                           | (429,769)                              | (452,910)                                    |  |  |  |  |
| Nonoperating revenues (expenses)<br>Intergovernmental<br>Investment earnings<br>Interest expense                         | 425<br>(155,337)                            | 13                  | 48,471<br>-<br>-                  | 152,955<br>-<br>-                      | 201,426<br>438<br>(155,337)                  |  |  |  |  |
| Total nonoperating revenues (expenses)   | (154,912)                                   | 13                  | 48,471                            | 152,955                                | 46,527                                       |  |  |  |  |
| Income before capital contributions and transfers  | (156,461)                                   | (18,566)            | 45,458                            | (276,814)                              | (406,383)                                    |  |  |  |  |
| Capital contributions<br>Transfers in<br>Transfers out   | 22,441<br>-<br>(150,000)                    | 44,002              | (89,002)                          | 232,744<br>255,167                     | 255,185<br>299,169<br>(239,002)              |  |  |  |  |
| Change in net assets<br>Net assets, beginning of year  | (284,020)<br>9,655,838                      | 25,436<br>(249,184) | (43,544)<br>2,607,754             | 211,097                                | (91,031)<br>12,014,408                       |  |  |  |  |
| Net assets, end of year  | \$ 9,371,818                                | \$ (223,748)        | \$ 2,564,210                      | \$ 211,097                             | \$ 11,923,377                                |  |  |  |  |

#### Proprietary Funds

# Statement of Cash Flows

#### For the Year Ended December 31, 2011

|  | Business-type Activities - Enterprise Funds      |    |  |    |  |    |   |    |  |
|--|--|----|--|----|--|----|---|----|--|
|  | Water and<br>Sewer                               | Sc | lid Waste                                      | St | tormwater                              | I  | Fire<br>Protection                                      |    | Total  |
| Cash flows from operating activities:<br>Cash received from customers<br>Cash payments to suppliers for goods and services<br>Cash payments to employees for services  | \$ 3,001,422<br>(1,054,811)<br>(915,584)         | \$ | 352,171<br>(395,622)                           | \$ | 847,994<br>(644,094)<br>(163,369)      | \$ | 244,507<br>(111,337)<br>(504,280)                       | \$ | 4,446,094<br>(2,205,864)<br>(1,583,233)                      |
| Net cash provided (used) by operating activities   | 1,031,027  |    | (43,451)                                       |    | 40,531                                 |    | (371,110)   |    | 656,997  |
| Cash flows from noncapital financing activities:<br>Interfund transfers in (out)<br>Interfund borrowings (repayments)  | (150,000)<br>(343,188)                           |    | 44,002   |    | (89,002)                               |    | 255,167   |    | 60,167<br>(343,188)  |
| Net cash provided (used) by noncapital financing activities  | (493,188)  |    | 44,002   |    | (89,002)                               |    | 255,167   |    | (283,021)  |
| Cash flows from capital and related financing activities:<br>Proceeds from debt<br>Tap fees<br>Intergovernmental revenue<br>Acquisitions and construction of capital assets<br>Principal payments on debt  | 119,395<br>22,441<br>(519,147)<br>(236,906)      |    | -<br>-<br>-                                    |    | 48,471                                 |    | 152,955<br>(37,012)                                     |    | 119,395<br>22,441<br>201,426<br>(556,159)<br>(236,906)       |
| Interest payments on debt  | (156,267)  |    | -  |    | -                                      |    | -   |    | (156,267)  |
| Net cash (used) by capital and related financing activities  | (770,484)  |    | _  |    | 48,471                                 |    | 115,943   |    | (606,070)  |
| Cash flows from investing activities:<br>Interest earned on cash and investments<br>Purchase of investments  | 425<br>249,650                                   |    | 13   |    | -                                      |    | -   |    | 438<br>249,650   |
| Net cash provided (used) by investing activities   | 425  |    | 13   |    | -                                      |    | -   | _  | 438  |
| Net increase (decrease) in cash and cash equivalents   | 17,430   |    | 564  |    |  |    |   |    | 17,994   |
| Cash and cash equivalents, beginning of year   | 1,198,214  |    | 22,513   |    | -                                      |    | -   | _  | 1,220,727  |
| Cash and cash equivalents, end of year   | \$ 1,215,644                                     | \$ | 23,077   | \$ |  | \$ |   | \$ | 1,238,721  |
| Operating income (loss)<br>Adjustments to reconcile operating income   | \$ (1,549)                                       | \$ | (18,579)                                       | \$ | (3,013)                                | \$ | (429,769)   | \$ | (452,910)  |
| to net cash provided by operating activities:<br>Depreciation  | 861,353  |    | -  |    | 85,311                                 |    | 19,947  |    | 966,611  |
| Change in assets and liabilities:<br>Decrease (increase) in accounts receivables<br>Decrease (increase) in prepaid items<br>(Decrease) Increase in accounts payable<br>(Decrease) Increase in accrued liabilities<br>(Decrease) increase in customer deposits<br>(Decrease) increase in interfund balances | 166,009<br>303<br>76,789<br>(16,852)<br>(55,026) |    | (28,747)<br>(89)<br>1,943<br>-<br>480<br>1,541 |    | (40,852)<br>-<br>6,749<br>-<br>(7,664) |    | (72,907)<br>(29,233)<br>36,024<br>19,904<br>-<br>84,924 |    | 23,503<br>(29,019)<br>121,505<br>3,052<br>(54,546)<br>78,801 |
| Total adjustments  | 1,032,576  |    | (24,872)                                       | _  | 43,544                                 | _  | 58,659  | _  | 1,109,907  |
| Net cash provided (used) by operating activities   | \$ 1,031,027                                     | \$ | (43,451)                                       | \$ | 40,531                                 | \$ | (371,110)   | \$ | 656,997  |
| Noncash capital and related financing activities:<br>Contributions of capital assets from government   |  |    | -  |    | -                                      |    | 232,744   | _  | 232,744  |

The notes to the basic financial statements are an integral part of this statement.



NOTES TO THE FINANCIAL STATEMENTS



#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Garden City, Georgia was organized in 1930. The City operates under a council-manager form of government and provides the following services as authorized by its charter: general administrative services, public safety (police and fire), highways and streets, sanitation, culture and recreation, public improvements, and planning and zoning.

GASB Statement No. 14 defines the reporting entity for determining which potential component units should be included in a primary government's financial statements. Inclusion is based on financial accountability or the fact that exclusion would make the financial statements misleading or incomplete. The criteria for determining financial accountability includes appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose financial burdens on the City.

#### **Blended Component Unit**

Blended components units are separate legal entities that meet the component criteria described above and whose governing body is the same or substantially the same as the City Council or the component unit provides service entirely to the City or exclusively for the benefit of the City. These component units' funds are blended into those of the City's by appropriate activity type to compose the primary government presentation. Currently, the City has one blended component unit, the Garden City Tourism Board.

The Garden City Tourism Board has been included as a component unit of the City. The governing body of the Board is appointed by the City Council. Although it is legally separate from the city, the authority is reported as if it were part of the primary government because its sole purpose is to promote tourism within Garden City. The Garden City Tourism Board does not issue separate financial statements.

#### **Discretely Presented Component Unit**

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending. The Downtown Development Authority for the City of Garden City is the City's only discretely presented component unit. The Authority has a calendar year end. At the time the Authority has no significant activity or assets and is in a dormant status.

#### Membership in a Regional Commission

Under Georgia law, the City is a member of the Coastal Regional Commission and is required to pay annual dues thereto. During the year ended December 31, 2011, the City paid \$12,069 in such dues. Membership in an CRC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the CRC in Georgia. The CRC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an CRC. Management believes the CRC is currently accumulating sufficient financial resources to meet its obligations. Separate financial statements may be obtained from Coastal Regional Commission, P.O. Box 1917, Brunswick, Georgia 31521.

#### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become susceptible to accrual – that is, when they become both measurable and available to finance expenditures of the current period. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 30 days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Sales taxes, franchise taxes, occupational taxes and interest associated with the current period are all considered to be susceptible to accrual and have so been recognized as revenues of the current period. All other revenues are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

*The General fund* is the City's primary operating fund. It accounts for all financial resources of the City, except for those required to be accounted for in another fund.

*The Special Purpose Local Option Sales Tax (SPLOST) capital projects fund* accounts for the receipt and use of local government shared revenues (SPLOST proceeds) to be used for the acquisition, construction, or improvement of capital facilities approved in the City's intergovernmental agreement with Chatham County, Georgia.

The City reports the following major proprietary funds:

*The Water and Sewer enterprise fund* accounts for financial resources from the operation of the sewage treatment plant, sewage pumping stations and collection systems, and the distribution of water.

*The Solidwaste enterprise fund* accounts for financial resources from the operation of the City's sanitation services.

*The Stormwater enterprise fund* accounts for financial resources from the operation of the City's stormwater drainage systems.

*The Fire Protection enterprise fund* accounts for financial resources from the operation of the City's fire protection services.

Additionally, the City reports the following fund types:

Special revenue funds account for revenue sources that are legally restricted to expenditure for specific purposes.

*Capital project funds* account for the receipt and use of resources to be used for the acquisition, construction, or improvements of capital facilities (other than those financed by proprietary funds).

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The government has elected not to follow subsequent private-sector guidance.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported on nonoperating revenues and expenses.

#### D. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in obligations of the United States Government and agencies of corporations of the United States Government; obligations of any political subdivision of any state; certificates of deposit or time deposits of any national state bank or savings and loan which have deposits insured by the FDIC or FSLIC; prime bankers acceptances; repurchase agreements; and Georgia Fund I. Georgia Fund I is managed by the State of Georgia's Office of State Treasurer under Georgia Law (OCGA 36-83-8). The pool operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The fair value of the City's position in the pool is the same as the value of pool shares (\$1 per share value). As a public fund, Georgia Fund 1 is exempt from any disclosure of custodial credit risk.

All investments are stated at fair value.

#### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the fund financial statements, material receivables in governmental funds include revenue accruals such as sales taxes, franchise fees, grants and other similar intergovernmental revenues since they are usually both measurable and available. Nonexchange transactions collectible but not available are deferred in the fund financial statements. Accounts receivable comprise the majority of proprietary fund receivables. Trade receivables are shown net of an allowance for doubtful accounts.

#### 3. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted Assets

Certain assets of the SPLOST fund, the Water and Sewer fund and the Solidwaste fund are classified as restricted assets because their use is limited by third party restrictions. When both restricted and non-restricted assets are available for use, it is the City's policy to use restricted resources first, then non-restricted resources, as they are needed.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. General infrastructure assets acquired prior to January 1, 2004 are not reported in the government-wide financial statements. No long-term capital assets or depreciation are shown in the governmental fund financial statements. All capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized in the proprietary fund as projects are constructed. Interest incurred during the construction phase of proprietary fund fixed assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Property, plant and equipment are depreciated using the straight-line method over the following useful lives:

| Assets   | Years                    |
|--|--------------------------|
| Buildings<br>Utility plant in service<br>Machinery and equipment<br>Infrastructure | 30<br>30<br>5 - 10<br>30 |
| Infrastructure   | 30                       |

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. No liability is reported for unpaid accumulated sick leave. Vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### 7. Long-term Obligation

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

Bond issuance costs are amortized over the life of the bonds using the straight-line method.

#### 8. Equity Classifications

Equity is classified as net assets and displayed in three components in the government-wide financial statements.

- *Invested in capital assets, net of related debt* consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- *Restricted net assets* consist of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted net assets consists of all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The *nonspendable fund balance* classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted fund balance* reflects constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed fund balance* can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the city council – the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the city council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance reflects the amounts constrained by the city's "intent" to be used for specific purposes, but are neither restricted or committed. The city council and city manager have the authority to assign amount to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance* is the residual classification for the General fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the city's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

#### 9. Interfund Transactions

Interfund transactions are reflected as loans, are for services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

#### **10.** Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that may affect the amounts reported in the financial statements and the related notes. Actual results may differ from these estimates.

#### 11. Implementation of New Accounting Standards

In March 2009, the Governmental Accounting Standards Board (GASB) issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement establishes fund balance classifications based primarily on the extent to which the City is bound to honor constraints on the use of the resources reported in the governmental funds as well as establishes additional note disclosures regarding fund balance classification policies and procedures.

#### 12. New Proprietary Fund – Fire Protection Fund

The Fire Protection fund was established to account for resources, revenues and expenses of providing fire protection services. This activity had been previously reported in the City's General fund.

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Excess of Expenditures over Appropriations

For the year ended December 31, 2011, expenditures exceeded appropriations in the following general fund departments (the legal level of budgetary control):

| Council              | \$<br>3,932 |
|----------------------|-------------|
| City manager         | 43,226      |
| Emergency management | 619         |
| Maintenance and shop | 2,471       |
| Recreation           | 1,093       |

These over expenditures were funded by available fund balance.

#### **III. DETAILED NOTES ON ALL FUNDS**

#### A. Deposits and Investments

#### Deposits:

At year end the carrying amount of the City's cash-on-hand and deposits with financial institutions was \$2,054,715 and the bank balance was \$1,874,552. The bank balance was covered by federal depository insurance or by collateral held by the City's agent in the City's name.

*Custodial credit risk* is the risk that in the event of a bank failure, the City's deposits may not be returned to the City. The Official Code of Georgia Annotated (OCGA) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by a surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of depository insurance. The City has no custodial credit risk policy that would require additional collateral requirements.

#### Investments:

In its investment of public funds, the City follows state statutes and adopted investment policies. As of December 31, 2011 the investments of the City were:

|                |                   | Maturities |            |                  |
|----------------|-------------------|------------|------------|------------------|
| Investment     | ent Credit Rating |            | Fair Value | in Years         |
| Georgia Fund 1 | Aaa               | \$         | 1,411,554  | less than 1 year |

Deposit and investment transactions are subject to a variety of risks. The City seeks to promote the safety of principal, provide adequate liquidity for operational needs, earn market rates of return on investments consistent with liquidity needs and investment quality, and conform to legal requirements.

*Interest rate risk* is the risk that changes in interest rates that will adversely affect the value of an investment. The City does not have a policy that addresses this risk.

*Credit risk* is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The City does not have a policy that addresses this risk.

A reconciliation of cash and investments as shown on the government-wide Statement of Net Assets follows:

#### Cash and cash equivalents..... \$ 1,045,833 Investments..... 1,411,554 1,010,282 Cash and cash equivalents - restricted..... Total cash and investments..... 3,467,669 \$ Notes to Financial Statements: Deposits with financial institutions..... \$ 2,054,715 1,411,554 Investments..... Cash on hand..... 1,400 3,467,669 Total cash and investments..... \$

#### **Basic Financial Statements:**

#### **B.** Receivables

Receivables as of year end, including the applicable allowances for uncollectible accounts are as follows:

| Nonmajor  |                                    |    |                  |    |                       |    |                        |    |                        | Fire |                  |                             |  |
|---|------------------------------------|----|------------------|----|-----------------------|----|------------------------|----|------------------------|------|------------------|-----------------------------|--|
| Receivable                                      | General                            |    | PLOST<br>Fund    |    | ernmental<br>Funds    |    | ater and wer Fund      | W  | Solid<br>aste Fund     | St   | ormwater<br>Fund | otection<br>Fund            | Total                                    |
| Taxes<br>Accounts<br>Intergovernmental<br>Other | \$ 1,021,351<br>13,589<br>-<br>824 | \$ | -<br>90,000<br>- | \$ | 10,048<br>-<br>-<br>- | \$ | -<br>188,084<br>-<br>- | \$ | -<br>112,128<br>-<br>- | \$   | 263,946<br>-     | \$<br>-<br>74,908<br>-<br>- | \$ 1,031,399<br>652,655<br>90,000<br>824 |
| Gross receivables                               | 1,035,764                          |    | 90,000           |    | 10,048                |    | 188,084                |    | 112,128                |      | 263,946          | 74,908                      | 1,774,878                                |
| Less: allowance for doubtful accounts           |                                    |    | -                |    | -                     |    | (26,017)               |    | (4,003)                |      | (8,005)          | <br>(2,001)                 | (40,026)                                 |
| Net total receivables                           | \$ 1,035,764                       | \$ | 90,000           | \$ | 10,048                | \$ | 162,067                | \$ | 108,125                | \$   | 255,941          | \$<br>72,907                | \$ 1,734,852                             |

Substantially all receivables are expected to be collected within one year.

# C. Capital Assets

Capital asset activity for governmental activities for the year ended December 31, 2011, was as follows:

|   | Beginning<br>Balance    | Increases    | Decreases | Transfers               | Ending<br>Balance |
|---|-------------------------|--------------|-----------|-------------------------|-------------------|
| Government Activities   |                         |              |           |                         |                   |
| Capital assets, not being depreciated<br>Land<br>Construction in progress | \$ 5,825,577<br>400,212 | \$ -<br>-    | \$ -<br>- | \$ (30,700)<br>(42,863) | \$                |
| Total capital assets not being depreciated                                | 6,225,789               |              |           | (73,563)                | 6,152,226         |
| Capital assets, being depreciated   |                         |              |           |                         |                   |
| Buildings   | 14,488,059              | -            | 9,125     | (189,740)               | 14,289,194        |
| Machinery and equipment   | 6,275,797               | 69,343       | 108,600   | (1,494,994)             | 4,741,546         |
| Infrastructure  | 1,677,339               | -            | -         | -                       | 1,677,339         |
| Total capital assets, being depreciated                                   | 22,441,195              | 69,343       | 117,725   | (1,684,734)             | 20,708,079        |
| Less accumulated depreciation for:  |                         |              |           |                         |                   |
| Buildings   | (2,251,110)             | (274,123)    | (5,475)   | 176,435                 | (2,343,323)       |
| Machinery and equipment   | (3,419,606)             | (668,415)    | (89,951)  | 1,349,118               | (2,648,952)       |
| Infrastructure  | (331,276)               | (82,098)     | -         | -                       | (413,374)         |
| Total accumulated depreciation  | (6,001,992)             | (1,024,636)  | (95,426)  | 1,525,553               | (5,405,649)       |
| Total capital assets, being depreciated, net                              | 16,439,203              | (955,293)    | 22,299    | (159,181)               | 15,302,430        |
| Total governmental activities   | \$ 22,664,992           | \$ (955,293) | \$ 22,299 | \$ (232,744)            | 21,454,656        |
| Less related long-term debt outstanding                                   |                         |              |           |                         | (9,124,932)       |
| Invested in capital assets, net of related debt                           |                         |              |           |                         | \$ 12,329,724     |

Depreciation expense for governmental activities is charged to functions as follows:

| General government<br>Public Safety            | \$<br>430,033<br>367,037 |
|--|--------------------------|
| Public Works<br>Recreation                     | 165,147<br>62.419        |
| Total depreciation for governmental activities | \$<br>1,024,636          |

#### Capital asset activity for business-type activities for the year ended December 31, 2011, was as follows:

|   | Beginning<br>Balance | Increases    | Decreases | Transfers   | Ending<br>Balance |  |  |
|---|----------------------|--------------|-----------|-------------|-------------------|--|--|
| Business-type Activities                        |                      |              |           |             |                   |  |  |
| Capital assets, not being depreciated<br>Land   | \$ 7,750             | \$ 16,891    | \$ -      | \$ 30,700   | \$ 55,341         |  |  |
| Construction in progress                        | -                    | 56,731       | -         | 42,863      | 99,594            |  |  |
| Total capital assets not being depreciated      | 7,750                | 73,622       |           | 73,563      | 154,935           |  |  |
| Capital assets, being depreciated               |                      |              |           |             |                   |  |  |
| Utility plant in service                        | 17,391,496           | -            | -         |             | 17,391,496        |  |  |
| Buildings and systems                           | 6,258,280            | 506,119      | -         | 189,740     | 6,954,139         |  |  |
| Other equipment                                 | 1,522,974            | 29,933       | -         | 1,494,994   | 3,047,901         |  |  |
| Infrastructure                                  | 2,559,343            | -            | -         | -           | 2,559,343         |  |  |
| Total capital assets, being depreciated         | 27,732,093           | 536,052      |           | 1,684,734   | 29,952,879        |  |  |
| Less accumulated depreciation for:              |                      |              |           |             |                   |  |  |
| Utility plant in service                        | (9,683,865)          | (518,038)    | -         |             | (10,201,903)      |  |  |
| Buildings and systems                           | (203,261)            | (215,707)    | -         | (176,435)   | (595,403)         |  |  |
| Other equipment                                 | (1,020,237)          | (147,555)    | -         | (1,349,118) | (2,516,910)       |  |  |
| Infrastructure                                  | (7,109)              | (85,311)     | -         | -           | (92,420)          |  |  |
| Total accumulated depreciation                  | (10,914,472)         | (966,611)    |           | (1,525,553) | (13,406,636)      |  |  |
| Total capital assets, being depreciated, net    | 16,817,621           | (430,559)    |           | 159,181     | 16,546,243        |  |  |
| Total business-type activities                  | \$ 16,825,371        | \$ (356,937) | \$ -      | \$ 232,744  | \$ 16,701,178     |  |  |
| Less related long-term debt outstanding         |                      |              |           |             | (5,007,978)       |  |  |
| Invested in capital assets, net of related debt |                      |              |           |             | \$ 11,693,200     |  |  |

#### **D.** Interfund Receivables and Payables

The composition of interfund balances as of December 31, 2011, is as follows:

| Receivable Fund            | Payable Fund   | <br>Amount  |
|----------------------------|--|---|
| General Fund               | Water and Sewer Fund<br>Solid Waste Fund<br>Stormwater Fund<br>Fire Protection Fund<br>Nonmajor governmental funds | \$<br>602,315<br>335,870<br>242,101<br>80,522<br>40,020 |
|                            |  | <br>1,300,828   |
| Nonmajor governmental fund | Nonmajor governmental fund   | <br>3,349   |
| Water and Sewer Fund       | Fire Protection Fund   | <br>4,402   |
| Solid Waste Fund           | Water and Sewer Fund   | <br>33,938  |
| Stormwater Fund            | Water and Sewer Fund   | <br>109,224   |
| Totals                     |  | \$<br>1,451,741   |

#### **Due To/From Other Funds**

These balances resulted from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

#### **Interfund Transfers**

|  |                        |                          | Transfers Out                          |   |
|--|------------------------|--------------------------|--|---|
|  | Government             | al Fund Type             | Proprietary Fund Type                  | _                                       |
|  | General<br>Fund        | Nonmajor<br>Funds        | Water and Stormwate<br>Sewer Fund Fund | Total                                   |
| Transfers In:<br>Governmental Fund Type<br>General Fund<br>SPLOST Fund<br>Nonmajor Funds | \$ -<br>3,040,000<br>- | \$ 90,924<br>-<br>57,185 | \$ 150,000 \$ 45,000<br>-<br>-         | ) \$ 285,924<br>- 3,040,000<br>- 57,185 |
| Proprietary Fund Type<br>Solidwaste Fund<br>Fire Protection Fund                         | 255,167                | -                        | - 44,002                               | 2 44,002<br>- 255,167                   |
| Total transfers  | \$ 3,295,167           | \$ 148,109               | \$ 150,000 \$ 89,002                   | \$ 3,682,278                            |

Throughout the course of the year, the City made occasional interfund transfers. These transfers are usually approved so that the fund receiving the money can continue to operate.

Interfund transfers are used to 1) move revenue from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them, 2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### E. Capital Leases

The City has entered into lease agreements as lessee for financing of equipment and vehicles used in governmental activities. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

|   | Governmental<br>Acitivities |                     |  |  |
|---|-----------------------------|---------------------|--|--|
| Asset   |                             |                     |  |  |
| Machinery and equipment<br>Less: accumulated depreciation | \$                          | 253,557<br>(96,900) |  |  |
| Total   | \$                          | 156,657             |  |  |

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2011, were as follows:

|                          |    | Governmen        | tal Acti | vities         |
|--------------------------|----|------------------|----------|----------------|
| Year Ending December 31, | I  | Principal        | I        | nterest        |
| 2012<br>2013             | \$ | 62,717<br>64,428 | \$       | 3,229<br>1,518 |
|                          | \$ | 127,145          | \$       | 4,747          |

#### F. Long-term Obligations

#### **Governmental Activities**

On February 2, 2009 the City entered into a loan agreement with Branch Banking and Trust Company (BB&T), in the amount of \$9,950,000 with an interest rate of 3.69%. The loan proceeds were used for constructing the new City Hall municipal building. Payment of principal and interest payments on the note are secured by special purpose local option sales taxes and other revenues collected by the City.

Annual debt service requirements to maturity for the note payable is as follows:

| Year Ending<br>December 31, | <br>Principal   | <br>Interest    |
|-----------------------------|-----------------|-----------------|
| 2012                        | \$<br>987,349   | \$<br>332,019   |
| 2013                        | 1,023,783       | 295,585         |
| 2014                        | 1,061,560       | 257,808         |
| 2015                        | 1,100,732       | 218,636         |
| 2016                        | 1,141,349       | 178,019         |
| 2017 - 2019                 | <br>3,683,014   | <br>275,090     |
| Totals                      | \$<br>8,997,787 | \$<br>1,557,157 |

#### **Business-type Activities**

*GEFA Loans*. The City has entered into loan agreements with the Georgia Environmental Facilities City (GEFA), a state agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems.

*SRF Loan*. The City has entered into a loan agreement with the State of Georgia under the State Revolving Loan Fund Program (SRF). The SRF makes low interest loans to public sewer systems for capital improvements.

The following shows the details of the business-type activities long-term liabilities through December 31, 2011:

| Liability Description / Purpose  | Original<br>Amount                                       | Interest Rate                             | Amount   |
|--|--|---|--|
| GEFA 2000-L76WS - Water and Sewer Improvements<br>GEFA 2001-L11WJ - Water and Sewer Improvements<br>GEFA 2003-L43WS - Water and Sewer Improvements<br>GEFA 2006-L51WS - Water and Sewer Improvements<br>GEFA 2008-L08WQ - Water and Sewer Improvements | \$ 978,522<br>2,395,602<br>255,446<br>496,650<br>393,667 | 5.15%<br>4.45%<br>3.82%<br>4.12%<br>4.10% | \$ 657,451<br>1,714,082<br>195,283<br>451,545<br>361,370 |
| GEFA 2008-L25WQ - Water and Sewer Improvements<br>Total GEFA/ SRF loans payable<br>Less: GEFA loans in construction status<br>Long-term portion in repayment status  |  |   | 1,628,247   5,007,978   (1,628,247)   3,379,731          |
| Less current portion<br>Long-term portion of GEFA/ SRF loans   |  |   | (199,905)<br>\$ 3,179,826                                |

Annual debt service requirements to maturity are as follows:

| Year Ending  | GEFA            | Loa | ins       |
|--------------|-----------------|-----|-----------|
| December 31, | Principal       |     | Interest  |
| 2012         | \$<br>199,905   | \$  | 147,589   |
| 2013         | 209,197         |     | 138,298   |
| 2014         | 218,780         |     | 128,715   |
| 2015         | 228,852         |     | 118,643   |
| 2016         | 239,348         |     | 108,146   |
| 2017 - 2021  | 1,372,954       |     | 364,519   |
| 2022 - 2026  | 758,976         |     | 85,276    |
| 2027 - 2029  | <br>151,719     |     | 8,025     |
| Totals       | \$<br>3,379,731 | \$  | 1,099,211 |

Long-term liability activity for the year ended December 31, 2011, was as follows:

|   | Beginning<br>Balance                  | I  | ncreases | I  | Decreases                     | <br>Ending<br>Balance                | D  | Amounts<br>Due Within<br>One Year |
|---|---------------------------------------|----|----------|----|-------------------------------|--------------------------------------|----|-----------------------------------|
| <b>Governmental Activities</b>                          |                                       |    |          |    |                               |                                      |    |                                   |
| Capital leases<br>Notes payable<br>Compensated absences | \$<br>366,256<br>9,950,000<br>119,401 | \$ | 294,403  | \$ | 239,111<br>952,213<br>316,447 | \$<br>127,145<br>8,997,787<br>97,357 | \$ | 62,717<br>987,349<br>97,357       |
| Total governmental activities<br>long-term liabilities  | \$<br>10,446,181                      | \$ | 294,403  | \$ | 1,507,771                     | \$<br>9,222,289                      | \$ | 1,147,423                         |
| Business-type Activities                                |                                       |    |          |    |                               |                                      |    |                                   |
| GEFA loans<br>SRF loan                                  | \$<br>5,079,901<br>45,588             | \$ | 119,395  | \$ | 191,318<br>45,588             | \$<br>5,007,978                      | \$ | 199,905<br>-                      |
| Total loans payable                                     | <br>5,135,343                         |    | 119,395  |    | 236,906                       | <br>5,007,978                        |    | 199,905                           |
| Compensated absences                                    | <br>15,549                            |    | 57,742   |    | 48,696                        | <br>24,595                           |    | 24,595                            |
| Total business-type activities<br>long-term liabilities | \$<br>5,147,530                       | \$ | 177,137  | \$ | 285,602                       | \$<br>5,032,573                      | \$ | 224,500                           |

For governmental activities, long-term liabilities are generally liquidated by the general fund. For business-type activities, long-term liabilities are liquidated by the water and sewer enterprise fund.

#### G. Reserved Fund Balances / Retained Earnings and Restricted Asset Accounts

Amounts for specific purpose by classification and fund for the year ended December 31, 2011 are as follows:

| Classification/Fund   | Purpose   |    | Amount                     |
|---|---|----|----------------------------|
| Nonspendable<br>General fund  | Prepaid items                                       | \$ | 125,386                    |
| Restricted<br>Special Purpose Sales Tax fund<br>Confiscated Asset fund<br>Multiple Grant fund | Capital projects<br>Public safety<br>Grant purposes |    | 105,105<br>10,032<br>1,139 |
| Committed<br>General fund   | Rainy day   |    | 1,757,128                  |
| Assigned<br>Tourism Board   | Promote tourism                                     |    | 93,411                     |
| Unassigned<br>General fund  |   |    | 1,321,567                  |
| Total fund balance  |   | \$ | 3,413,768                  |

#### **IV. OTHER INFORMATION**

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; and workers compensation for which the City carries the following insurance coverage:

*Risk Pools*. The City joined the Georgia Interlocal Risk Management Agency (GIRMA). Insurance coverage and deductible options for property, casualty and crime under the policy are selected by the City's management based on the anticipated needs. The City is required to pay all premiums, applicable deductibles and assessments billed GIRMA, as well as following loss reduction and prevention procedures established by GIRMA. GIRMA's responsibility includes paying claims, and representing the City in defense and settlement of claims. GIRMA's basis for estimating the liabilities for unpaid claims – incurred but not reported (IBNR) – is established by an actuary. The City has not compiled a record of the claims paid up to the applicable deductible for the prior year or the current fiscal year. The City is unaware of any claims, which the City is liable (up to the applicable deductible), which were outstanding and unpaid at December 31, 2011. No provisions have been made in the financial statements for any estimate of potential claims.

The City has elected to be a member of the Georgia Municipal Association Workers' Compensation Self-Insurance Fund (GMAWCSIF), a risk management agency created under Georgia law. As a participant in the GMAWCSIF, the City has no legal obligation to pay its own workers' compensation claims. The City is required to make an annual contribution to the fund in an amount that is determined on the basis of actuarial projections of losses. With payment of the City's annual contribution, the City has effectively transferred the risk and responsibility for payment of its workers' compensation claims.

However, the enabling statute creating the GMAWCSIF permits the fund to levy an assessment upon its members to make up any deficiency the fund may have in surplus or reserves. No amount has been recorded in the financial statements for this contingency, as management believes the likelihood for assessment is remote.

*Self-Insurance*. The City pays unemployment claims to the state department of labor on a reimbursement basis. Liabilities for such claims are immaterial and are not accrued.

#### **B.** Commitments and Contingencies

The City receives a number of grants that are subject to program compliance audits by the grantors. Noncompliance with the terms and provisions of these grant agreements could result in contingent liabilities to the grantor agencies.

Various claims are pending against the City. The City attorney estimates that the potential effect of these claims net of insurance coverage would not be material in relation to the overall financial statements.

#### C. Employee Retirement Systems and Plans

*Plan Description*. Management, as authorized by City Council, has established a noncontributory defined benefit plan (The Garden City Retirement Plan) covering all full-time employees. The plan is affiliated with the Georgia Municipal Employees Benefit System (GMEBS), a statewide, agent multiple-employer pension plan administered by the Georgia Municipal Association. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS. That report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303.

Benefits are fully vested after 10 years of service. Participants become eligible to retire at age 65, with 5 years of participation in the plan. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.75% of final average earnings up to a participant's amount of covered compensation multiplied by the participant's years of total credited service. These benefit provisions and all other requirements are established by local ordinance.

#### **IV. OTHER INFORMATION (continued)**

As of July 1, 2011, the plan membership included the following categories of participants:

| Retireed participants and beneficiaries | 21  |
|---|-----|
| Terminated vested particpants           | 40  |
| Active participants                     | 102 |
| Total participants                      | 163 |

*Funding Policy*. The City's policy is to contribute the actuarially determined amount as recommended by the actuary. Employees do not contribute to the plan. The Board of Trustees of the GMEBS has adopted an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the plan. The annual recommended contribution is the sum of 1) the normal cost, 2) the level dollar amortization of the unfunded actuarial accrued liability (initial unfunded actuarial accrued liability over 30 years from 1988 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods from the end of the year during which such changes arise), and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly).

For 2011, the actuarially determined rate was 10.24% of covered payroll. The City's contributions to the Plan for the years ended December 31, 2011, 2010, and 2009 were \$396,529, \$333,866 and \$298,763 respectively and were equal to the required contributions for each year.

*Annual Pension Cost.* The City's annual pension cost of \$396,529 equaled the City's actuarial required and actual contribution. The required contribution was determined as a part of the July 1, 2011 actuarial valuation, using the projected unit credit actuarial cost method and the asset valuation method for developing the actuarial value of assets as described in the tables of Significant Actuarial Assumptions and Actuarial Assumptions and Methods. The period, and related method, for amortizing the initial unfunded actuarial accrued liability over 30 years from 1988 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for the plan provisions and 30 years for actuarial assumptions and cost methods as a level dollar. These amortization periods, if applicable, are open for this plan year.

*Trend Information*. Trend information, which gives an indication of the progress made in accumulating sufficient assets to pay benefits when due, is presented below.

#### Schedule of Employer Contributions

|                     | ŀ  | Annual<br>Required | Percentage  | Net Pe |       |
|---------------------|----|--------------------|-------------|--------|-------|
| Fiscal Year Funding | Co | ontribution        | Contributed | Oblig  | ation |
| 12/31/2009          | \$ | 298,763            | 100%        | \$     | -     |
| 12/31/2010          |    | 333,866            | 100%        |        | -     |
| 12/31/2011          |    | 396,529            | 100%        |        | -     |

*Fund Status and Funding Progress*. As of July 1, 2011, the most recent actuarial valuation date, the plan was 81.80% funded. The actuarial accrued liability for benefits was \$4,461,957 and the actuarial value of assets was \$3,649,760. The covered payroll (annual payroll of active employees covered by the plan) was \$3,982,278. The unfunded accrued actuarial liability (UAAL) was \$812,197 and the ratio of the UAAL to the covered payroll was 20.40%.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

| Significant Actuarial Assumptio    | 113   |
|------------------------------------|---|
| Valuation Date                     | 7/1/2011  |
| Actuarial Cost Method              | Projected Unit Credit   |
| Amortization Method                | Closed level dollar for remaining unfunded liability  |
| Remaining Amortization Method      | Remaining amortization period varies for the bases, with a net effective amortization period of 10 years.   |
| Asset Valuation Method             | Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary, to be within 50% of the market value for 2009, 44% of market value for 2010, 38% of market value for 2011, 32% of market value for 2012, 26% of market value for 2013, and 20% of market value for 2014 and later years. |
| Actuarial Assumptions:             |   |
| Net Investment Rate of Return      | 7.75%   |
| Projected Salary Increases         | 3.50% pluse age and service based merit increases   |
| Social Security Wage Base Increase | 3.50%   |
| Inflation                          | 3.50%   |
| Cost of Living Adjustments         | 0.00%   |

#### **IV. OTHER INFORMATION (continued)**

#### Significant Actuarial Assumptions

#### **Optional Defined Contribution Retirement Plan**

*Plan Description and Funding Requirements.* The City of Garden City participates in a defined contribution plan administered by ICMA –RC to provide retirement benefits for employees. The plan is identified as a 457 retirement plan. The authority under which the plan provisions are established and may be amended rest with City Council. At December 31, 2011 there were 59 employees participating in the plan. All full-time employees are eligible to participate in the plan and all plan members are allowed to make voluntary contributions. The City contributes, on behalf of each participant, 50% of the contribution made by the participant for the plan year (not including participant contributions exceeding 6% of earnings). Total contributions for the year ended December 31, 2011, were \$126,080 by the employees and \$73,240 by the government.

#### D. Restatement of Net Assets – Governmental Activities

Beginning net assets for governmental activities has been restated by \$328,400 for accrued interest omitted from the governmental activities balance sheet at December 31, 2010.

|  | Governmental<br>Activities |            |  |  |
|--|----------------------------|------------|--|--|
| Beginning balance                      | \$                         | 16,339,886 |  |  |
| Prior period adjustment:               |                            |            |  |  |
| Correction to accrued interest payable |                            | (328,400)  |  |  |
| Restated beginning balance             | \$                         | 16,011,486 |  |  |

# **REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MANAGEMENT'S DISCUSSION & ANALYSIS**



### **City of Garden City, Georgia** General Fund Budgetary Comparison Schedule For the Year Ended December 31, 2011

|   | Budgetec     | Amounts      |              |                               |
|---|--------------|--------------|--------------|-------------------------------|
|   | Original     | Final        | Actual       | Variance with<br>Final Budget |
| Revenues:<br>Taxes  | \$ 6,083,000 | \$ 5,594,901 | \$ 5,620,770 | \$ 25,869                     |
| Licenses and permits                                      | 181,000      | 139,700      | 136,213      | (3,487)                       |
| Intergovernmental revenues                                | 243,000      | 250,000      | 226,811      | (23,189)                      |
| Charges for services                                      | 100,525      | 120,456      | 125,035      | 4,579                         |
| Fines and forfeitures                                     | 1,196,000    | 1,230,000    | 1,193,593    | (36,407)                      |
| Investment income   | 70,000       | 10,000       | 2,122        | (7,878)                       |
| Other revenues  | 225,200      | 170,978      | 171,830      | 852                           |
| Total revenues  | 8,098,725    | 7,516,035    | 7,476,374    | (39,661)                      |
| Expenditures:   |              |              |              |                               |
| Current:  |              |              |              |                               |
| General governmental:                                     |              |              |              |                               |
| Council   | 617,963      | 46,659       | 50,591       | (3,932)                       |
| City manager  | 863,872      | 703,678      | 746,904      | (43,226)                      |
| General administration                                    | 762,551      | 726,351      | 724,732      | 1,619                         |
| Judicial:   |              |              |              |                               |
| Municipal court   | 97,500       | 99,000       | 97,289       | 1,711                         |
| Public safety:  |              |              |              |                               |
| Police  | 3,536,371    | 3,490,778    | 3,481,906    | 8,872                         |
| Emergency management                                      | 58,198       | 64,262       | 64,881       | (619)                         |
| Public works:   |              |              |              |                               |
| Public works administration                               | 918,011      | 729,107      | 708,234      | 20,873                        |
| Maintenance and shop                                      | 125,217      | 100,518      | 102,989      | (2,471)                       |
| Health and welfare:                                       |              |              |              |                               |
| Senior citizens center                                    | 145,181      | 145,497      | 142,685      | 2,812                         |
| Culture and recreation:                                   |              |              |              |                               |
| Recreation  | 622,720      | 566,276      | 567,369      | (1,093)                       |
| Parks   | 11,500       | 4,500        | 2,933        | 1,567                         |
| Housing and development:                                  |              |              |              |                               |
| Planning and zoning                                       | 384,363      | 286,877      | 286,472      | 405                           |
| Total current   | 8,143,447    | 6,963,503    | 6,976,985    | (13,482)                      |
| Intergovernmental:<br>Assistance                          | 75,000       | 65,000       | 64,220       | 780                           |
| Total intergovernmental                                   | 75,000       | 65,000       | 64,220       | 780                           |
| Total expenditures  | 8,218,447    | 7,028,503    | 7,041,205    | (12,702)                      |
| Excess (deficiency) of revenues over (under) expenditures | (119,722)    | 487,532      | 435,169      | (52,363)                      |
|   |              |              |              |                               |
| Other financing sources (uses):                           | 275 000      | 200 124      | 295 024      | (2, 210)                      |
| Transfers in  | 275,000      | 288,134      | 285,924      | (2,210)                       |
| Transfers out   | (155,278)    | (3,346,801)  | (3,295,167)  | 51,634                        |
| Total other financing sources (uses)                      | 119,722      | (3,058,667)  | (3,009,243)  | 49,424                        |
| Net change in fund balance                                | -            | (2,571,135)  | (2,574,074)  | (2,939)                       |
| Fund balance, beginning of year                           | 5,778,155    | 5,778,155    | 5,778,155    | -                             |
| Fund balance, end of year                                 | \$ 5,778,155 | \$ 3,207,020 | \$ 3,204,081 | \$ (2,939)                    |

#### I. Budgetary Information

#### A. Budgets and Budgetary Accounting

State law requires the City to adopt by ordinances or resolutions an annual balanced budget for the general fund and each special revenue fund. A budget is balanced when the sum of estimated revenues and appropriated fund balance is equal to appropriations. The legal level of budgetary control over expenditures is exercised by the City at the department level for its general and special revenue funds. Appropriations lapse at year-end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. During the month of August, department heads prepare budget requests to submit to the City Manager.
- 2. The City Manager reviews the budget requests during September.
- 3. Committee meetings are held during October.
- 4. City Council holds budget hearings and approves the budget in November with a final budget adopted prior to December 31.
- 5. Amendments to the budget must be approved by the City Council.
- 6. Formal budgetary integration is employed for the General Fund and Special Revenue Funds on a basis consistent with generally accepted accounting principles. Project length budgets are adopted for the capital projects funds.

Supplemental appropriations and decreases in budget appropriations were properly approved by the City Council. For the year ended December 31, 2011, the following supplemental and decrease in appropriations were approved:

| Fund Type                       | Original<br>Appropriation |                      | Supplemental<br>on Appropriation |                     | Supplemental Decreases |                | Final<br>Appropriation |                       |
|---------------------------------|---------------------------|----------------------|----------------------------------|---------------------|------------------------|----------------|------------------------|-----------------------|
| General Fund<br>Special Revenue | \$                        | 8,373,725<br>223,050 | \$                               | 3,199,403<br>87,082 | \$                     | 1,197,824<br>- | \$                     | 10,375,304<br>310,132 |

#### B. Excess of Expenditures Over Appropriation in Individual Funds

General Fund:

| Council              | \$<br>3,932 |
|----------------------|-------------|
| City manager         | 43,226      |
| Emergency management | 619         |
| Maintenance and shop | 2,471       |
| Recreation           | 1,093       |

The City contributes to the Georgia Municipal Employees Benefit System (GMEBS), a state-wide, agent multiple-employer defined benefit plan. The amounts reflected herein represent the City's portion as reported by GMEBS.

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability<br>[AAL]<br>(b) | Unfunded<br>AAL<br>[UAAL]<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL<br>(Funding<br>Excess)<br>As a<br>Percentage<br>of Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|--|---|---|--------------------------|---------------------------|---|
| 1/1/2009                       | \$ 2,290,042                           | \$ 3,353,501                                      | \$1,063,459   | 68.3%                    | \$ 3,321,119              | 32.0%   |
| 7/1/2010                       | 3,224,112                              | 4,129,205   | 905,093   | 78.1%                    | 3,804,781                 | 23.8%   |
| 7/1/2011                       | 3,649,760                              | 4,461,957   | 812,197   | 81.8%                    | 3,982,278                 | 20.4%   |



SUPPLEMENTARY DATA COMBINING FUND FINANCIAL STATEMENTS AND SCHEDULES



# Nonmajor Governmental Funds

#### **Special Revenue Funds:**

The Special Revenue Funds are used to account for proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditure for specified purposes.

**Confiscated Assets Fund** – accounts for the receipt and disbursement of condemned monies awarded to the City by court order and expenditure of these funds.

**Hotel – Motel Fund** – accounts for revenues and expenditures of hotel – motel tax restricted by local ordinance for the promotion of tourism.

**Garden City Tourism Board** – accounts for operations of the Garden City Tourism Board. Transfers from the hotel/ motel tax fund provide the primary financing source for this fund. Expenditures of these funds are for the promotion of tourism.

Multiple Grant Fund – accounts for the receipt and disbursement of various grant resources awarded to the City.



# **City of Garden City, Georgia** Combining Balance Sheet Nonmajor Governmental Funds December 31, 2011

|   | Special Revenue Funds |                  |               |                       |                  |                           |                   |                 |       |                                     |
|---|-----------------------|------------------|---------------|-----------------------|------------------|---------------------------|-------------------|-----------------|-------|-------------------------------------|
|   | Confiscated<br>Assets |                  | Hotel - Motel |                       | Tourism<br>Board |                           | Multiple<br>Grant |                 | Total |                                     |
| Assets<br>Cash and cash equivalents<br>Taxes receivable<br>Due from other funds<br>Restricted cash and cash equivalents | \$                    | 11,068<br>-<br>- | \$            | 24,229<br>10,048<br>- | \$               | 99,793<br>-<br>3,349<br>- | \$                | -<br>-<br>1,139 | \$    | 135,090<br>10,048<br>3,349<br>1,139 |
| Total assets  | \$                    | 11,068           | \$            | 34,277                | \$               | 103,142                   | \$                | 1,139           | \$    | 149,626                             |
| Liabilities and fund balances   |                       |                  |               |                       |                  |                           |                   |                 |       |                                     |
| Liabilities:<br>Accounts payable<br>Due to other funds  | \$                    | 1,036            | \$            | 1,675<br>32,602       | \$               | 9,731                     | \$                | -               | \$    | 1,675<br>43,369                     |
| Total liabilities   |                       | 1,036            | 1             | 34,277                |                  | 9,731                     |                   | -               |       | 45,044                              |
| Fund balances<br>Restricted<br>Assigned   |                       | 10,032           |               | -                     |                  | 93,411                    |                   | 1,139           |       | 11,171<br>93,411                    |
| Total fund balance  |                       | 10,032           |               | -                     |                  | 93,411                    |                   | 1,139           |       | 104,582                             |
| Total liabilities and fund balance  | \$                    | 11,068           | \$            | 34,277                | \$               | 103,142                   | \$                | 1,139           | \$    | 149,626                             |

#### **City of Garden City, Georgia** Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2011

|                                      | Confiscated<br>Assets Hotel - Motel |            | Tourism<br>Board | Multiple<br>Grant | Total      |  |
|--------------------------------------|-------------------------------------|------------|------------------|-------------------|------------|--|
| Revenues:                            |                                     |            |                  |                   |            |  |
| Taxes                                | \$ -                                | \$ 171,573 | \$ -             | \$ -              | \$ 171,573 |  |
| Intergovernmental                    | -                                   | -          | -                | 41,506            | 41,506     |  |
| Investment earnings                  | -                                   | 3          | 27               | -                 | 30         |  |
| Miscellaneous                        | 44,324                              | -          | -                | -                 | 44,324     |  |
| Total revenues                       | 44,324                              | 171,576    | 27               | 41,506            | 257,433    |  |
| Expenditures:                        |                                     |            |                  |                   |            |  |
| Current:                             |                                     |            |                  |                   |            |  |
| General government                   | -                                   | -          | 5,104            | -                 | 5,104      |  |
| Public safety                        | 30,783                              | -          | -                | -                 | 30,783     |  |
| Housing and development              | -                                   | -          | -                | 40,367            | 40,367     |  |
| Intergovernmental:                   |                                     | 20 (01     |                  |                   | 20 (01     |  |
| Assistance                           |                                     | 28,601     | -                | -                 | 28,601     |  |
| Total expenditures                   | 30,783                              | 28,601     | 5,104            | 40,367            | 104,855    |  |
| Excess (deficiency) of revenues      |                                     |            |                  |                   |            |  |
| over (under) expenditures            | 13,541                              | 142,975    | (5,077)          | 1,139             | 152,578    |  |
| Other financing sources (uses):      |                                     |            |                  |                   |            |  |
| Transfers in                         | -                                   | -          | 57,185           | -                 | 57,185     |  |
| Transfers out                        | (5,134)                             | (142,975)  | -                | -                 | (148,109)  |  |
| Total other financing sources (uses) | (5,134)                             | (142,975)  | 57,185           |                   | (90,924)   |  |
| Net change in fund balance           | 8,407                               | -          | 52,108           | 1,139             | 61,654     |  |
| Fund balance, beginning of year      | 1,625                               |            | 41,303           | -                 | 42,928     |  |
| Fund balance, end of year            | \$ 10,032                           | \$ -       | \$ 93,411        | \$ 1,139          | \$ 104,582 |  |
## City of Garden City, Georgia Confiscated Assets Fund

## Budgetary Comparison Schedule For the Year Ended December 31, 2011

|  |    | Budgetec | l Amoı | ints     |    |             | Variance with<br>Final Budget<br>Positive |          |
|--|----|----------|--------|----------|----|-------------|---|----------|
|  | C  | Priginal |        | Final    |    | Actual      |   | egative) |
| Revenues:<br>Fines and forfeitures<br>Other revenues         | \$ | 10,000   | \$     | - 44,000 | \$ | -<br>44,324 | \$  | 324      |
| Total revenues   |    | 10,000   |        | 44,000   |    | 44,324      |   | 324      |
| Expenditures:<br>Current:<br>Public safety                   |    | 10,000   |        | 44,000   |    | 30,783      |   | 13,217   |
| Total expenditures   |    | 10,000   |        | 44,000   |    | 30,783      |   | 13,217   |
| Excess (deficiency) of revenues<br>over (under) expenditures |    | -        |        | -        |    | 13,541      |   | 13,541   |
| Other financing sources (uses):<br>Transfers out             |    | -        |        | -        |    | (5,134)     |   | (5,134)  |
| Total other financing sources (uses)                         |    | -        |        | -        |    | (5,134)     |   | (5,134)  |
| Net change in fund balance                                   |    | -        |        | -        |    | 8,407       |   | 8,407    |
| Fund balance, beginning of year<br>Fund balance, end of year | \$ | 1,625    | \$     | 1,625    | ¢  | 1,625       | \$  | - 8 407  |
| runu batance, enu or year                                    | Φ  | 1,625    | \$     | 1,625    | \$ | 10,052      | φ   | 8,407    |

### **City of Garden City, Georgia** Hotel – Motel Tax Fund Budgetary Comparison Schedule For the Year Ended December 31, 2011

|   | Budgeted Amounts |                |    |            |                        | Final | ce with<br>Budget |
|---|------------------|----------------|----|------------|------------------------|-------|-------------------|
|   | (                | Original Final |    | <br>Actual | Positive<br>(Negative) |       |                   |
| Revenues:   |                  |                |    |            |                        |       |                   |
| Taxes   | \$               | 160,000        | \$ | 171,576    | \$<br>171,576          | \$    | -                 |
| Total revenues  |                  | 160,000        |    | 171,576    | <br>171,576            |       | -                 |
| Expenditures:   |                  |                |    |            |                        |       |                   |
| Intergovernmental:  |                  |                |    |            |                        |       |                   |
| Assistance  |                  | 27,200         |    | 28,601     | 28,601                 |       | -                 |
| Total expenditures  |                  | 27,200         |    | 28,601     | 28,601                 |       | -                 |
| Excess (deficiency) of revenues<br>over (under) expenditures  |                  | 132,800        |    | 142,975    | <br>142,975            |       |                   |
| Other financing sources (uses):<br>Transfers out              |                  | (132,800)      |    | (142,975)  | (142,975)              |       | -                 |
| Total other financing sources (uses)                          |                  | (132,800)      |    | (142,975)  | (142,975)              |       | -                 |
| Net change in fund balance<br>Fund balance, beginning of year |                  | -              |    | -          | <br>-                  |       | -<br>-            |
| Fund balance, end of year                                     | \$               | -              | \$ | -          | \$<br>-                | \$    | -                 |

### **City of Garden City, Georgia** Tourism Board Fund Budgetary Comparison Schedule For the Year Ended December 31, 2011

|   | Budgeted Amounts Fina |          | ance with<br>al Budget<br>ositive |    |         |    |          |
|---|-----------------------|----------|-----------------------------------|----|---------|----|----------|
|   | Or                    | iginal   | <br>Final                         | /  | Actual  | (N | egative) |
| Revenues:<br>Investment income                                | \$                    | 250      | \$<br>250                         | \$ | 27      | \$ | (223)    |
| Total revenues  |                       | 250      | 250                               |    | 27      |    | (223)    |
| Expenditures:<br>Current:                                     |                       |          |                                   |    |         |    |          |
| General government  |                       | 53,050   | <br>53,050                        |    | 5,104   |    | 47,946   |
| Total expenditures  |                       | 53,050   | 53,050                            |    | 5,104   |    | 47,946   |
| Excess (deficiency) of revenues<br>over (under) expenditures  |                       | (52,800) | <br>(52,800)                      |    | (5,077) |    | 47,723   |
| Other financing sources (uses):<br>Transfers in               |                       | 52,800   | <br>52,800                        |    | 57,185  |    | 4,385    |
| Total other financing sources (uses)                          |                       | 52,800   | 52,800                            |    | 57,185  |    | 4,385    |
| Net change in fund balance<br>Fund balance, beginning of year |                       | -        | -                                 |    | 52,108  |    | 52,108   |
| Fund balance, end of year                                     | \$                    | -        | \$<br>-                           | \$ | 52,108  | \$ | 52,108   |

## **City of Garden City, Georgia** Multiple Grant Fund Budgetary Comparison Schedule For the Year Ended December 31, 2011

|   |     | Budgeted | Amou | ints   |              | Fina | ance with<br>Il Budget<br>ositive |
|---|-----|----------|------|--------|--------------|------|-----------------------------------|
|   | Ori | ginal    |      | Final  | <br>Actual   |      | egative)                          |
| Revenues:<br>Intergovernmental                                | \$  | -        | \$   | 41,506 | \$<br>41,506 | \$   | -                                 |
| Total revenues  |     | -        |      | 41,506 | <br>41,506   |      | -                                 |
| Expenditures:<br>Current:<br>Housing and development          |     | -        |      | 41,506 | 40,367       |      | 1,139                             |
| Total expenditures<br>Excess (deficiency) of revenues         |     | -        |      | 41,506 | <br>40,367   |      | 1,139                             |
| over (under) expenditures                                     |     | -        |      | -      | <br>1,139    |      | 1,139                             |
| Net change in fund balance<br>Fund balance, beginning of year |     | -        |      | -      | 1,139<br>-   |      | -                                 |
| Fund balance, end of year                                     | \$  | -        | \$   | -      | \$<br>1,139  | \$   | _                                 |

## **City of Garden City, Georgia** Schedule of Cash Receipts and Disbursements Volunteer Fire Department For the Year Ended December 31, 2011

|  | <br>2011     |
|--|--------------|
| Cash receipts:                                     |              |
| Donations  | \$<br>32,944 |
| Transfer from Garden City                          | <br>6,612    |
| Total receipts                                     | <br>39,556   |
| Cash disbursements:                                |              |
| Fire station - equipment and supplies              | 6,034        |
| Training, education and conferences                | 2,855        |
| Office equipment and supplies                      | 3,005        |
| Clothing and safety equipment                      | 4,214        |
| Food and beverage                                  | 6,857        |
| Flowers, gifts and awards                          | 16,585       |
| Dues and subscriptions                             | 540          |
| Total disbursements                                | <br>40,090   |
| Excess (deficiency) of receipts over disbursements | (534)        |
| Cash balance, beginning of year                    | <br>9,706    |
| Cash balance, end of year                          | \$<br>9,172  |

### **City of Garden City, Georgia** Schedule of Projects Constructed With Special Purpose Local Option Sales Tax Proceeds For the Year Ended December 31, 2011

| Project                         | Original<br>Estimated<br>Cost | Revised<br>Estimated<br>Cost | <br>Prior<br>Years | Current<br>Year | Total<br>Cost |
|---------------------------------|-------------------------------|------------------------------|--------------------|-----------------|---------------|
| 2008 - 2013 SPLOST Referendum   |                               |                              |                    |                 |               |
| Other capital outlay:           |                               |                              |                    |                 |               |
| Regional Police Academy         | \$ 1,419,164                  | \$ 1,419,164                 | \$<br>-            | \$ -            | \$ -          |
| Debt Service:                   |                               |                              |                    |                 |               |
| Police Department - Vehicles    | 511,136                       | 511,136                      | -                  | 154,641         | 154,641       |
| Fire Truck                      | 47,395                        | 47,395                       | 47,395             | 94,654          | 142,049       |
| Public Works                    | 189,306                       | 189,306                      | -                  | -               | -             |
| City Hall                       | 3,932,999                     | 3,932,999                    | 73,306             | 1,319,368       | 1,392,674     |
| Grand total SPLOST expenditures | \$ 6,100,000                  | \$ 6,100,000                 | \$<br>120,701      | \$ 1,568,663    | \$ 1,689,364  |

Proceeds from the 2003-2008 SPLOST referendum were exhausted at December 31, 2010 and have been removed from this schedule.

## **City of Garden City, Georgia** Schedule of Required Expenditures Generated by the Hotel – Motel Tax For the Year Ended December 31, 2011

| Revenue:<br>Hotel / Motel taxes\$       | 171,573 |
|---|---------|
| Expenditures:<br>Tourism expenditures\$ | 85,786  |
| Percentage of expenditures to revenues  | 50%     |



## STATISTICAL SECTION

This part of the City of Garden City, Georgia's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| Contents   | Page  |
|--|-------|
| Financial Trends   | G -2  |
| These schedules contain trend information to help the reader understand how the city's financial position has changed over time.   |       |
| Revenue Capacity   | G -12 |
| These schedules contain information to help the reader understand and assess the factors affecting the city's ability to generate its most significant local revenue sources, the property tax and the sales tax.  |       |
| Debt Capacity  | G -19 |
| These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.  |       |
| Economic and Demographic Information   | G -23 |
| These schedules offer economic and demographic indicators to help the reader<br>understand the environment within which the city's financial activities take place and<br>to provide information that facilitates comparisons of financial information over time<br>and among governments. |       |
| Operating Information  | G -26 |
| These schedules contain service and infrastructure data to help the reader understand<br>how the information in the city's financial report relates to the services the city<br>provides and the activities it performs.   |       |

**Sources:** Unless otherwise noted, the information in these schedules is derived from the City's financial reports for the relevant year. The City implemented GASBS 34 in 2004; schedules presenting government-wide information (unless otherwise indicated) include information beginning in that year.





### Net Assets by Component Last Eight Calendar Years

|   | 2004          | 2005          | 2006          |
|---|---------------|---------------|---------------|
| Governmental activities                         |               |               |               |
| Invested in capital assets, net of related debt | \$ 3,927,136  | \$ 4,005,261  | \$ 4,147,765  |
| Restricted                                      | 2,215,719     | 2,407,751     | 2,239,292     |
| Unrestricted                                    | 7,035,381     | 8,096,822     | 10,132,572    |
| Total governmental activities net assets        | \$ 13,178,236 | \$ 14,509,834 | \$ 16,519,629 |
| Business-type activities                        |               |               |               |
| Invested in capital assets, net of related debt | \$ 7,148,230  | \$ 6,500,230  | \$ 6,876,834  |
| Restricted                                      |               | -             | -             |
| Unrestricted                                    | 1,096,835     | 2,386,991     | 3,005,025     |
| Total business-type activities net assets       | \$ 8,245,065  | \$ 8,887,221  | \$ 9,881,859  |
| Primary Government                              |               |               |               |
| Invested in capital assets, net of related debt | \$ 11,075,366 | \$ 10,505,491 | \$ 11,024,599 |
| Restricted                                      | 2,215,719     | 2,407,751     | 2,239,292     |
| Unrestricted                                    | 8,132,216     | 10,483,813    | 13,137,597    |
| Total primary government net assets             | \$ 21,423,301 | \$ 23,397,055 | \$ 26,401,488 |

*The City of Garden City implemented GASB 34 for the calendar year ended December 31, 2004. Information prior to the implementation of GASB 34 is not available.* 

| 2007          | 2008          | 2009           | 2010          | 2011          |
|---------------|---------------|----------------|---------------|---------------|
| \$ 4,691,714  | \$ 13,763,772 | \$ 12,909,489  | \$ 12,348,736 | \$ 12,329,724 |
| 1,772,604     | -             | -              | -             | 116,276       |
| 15,468,336    | 7,846,785     | 7,153,169      | 3,991,150     | 3,569,672     |
| \$ 21,932,654 | \$ 21,610,557 | \$ 20,062,658  | \$ 16,339,886 | \$ 16,015,672 |
|               |               |                |               |               |
| \$ 7,688,460  | \$ 8,293,976  | \$ 11,266,753  | \$ 11,699,882 | \$ 11,693,200 |
| -             | -             | -              | -             | -             |
| 3,247,446     | 3,002,780     | 1,404,345      | 314,526       | 230,177       |
| \$ 10,935,906 | \$ 11,296,756 | \$ 12,671,098  | \$ 12,014,408 | \$ 11,923,377 |
| ¢ 12 290 174  | ¢ 22.057.748  | ¢ 04 176 040   | ¢ 04 116 000  | ¢ 24 022 024  |
| \$ 12,380,174 | \$ 22,057,748 | \$ 24,176,242  | \$ 24,116,888 | \$ 24,022,924 |
| 1,772,604     | -             | -<br>0 557 514 | 25,647        | 116,276       |
| 18,715,782    | 10,849,565    | 8,557,514      | 4,211,759     | 3,799,849     |
| \$ 32,868,560 | \$ 32,907,313 | \$ 32,733,756  | \$ 28,354,294 | \$ 27,939,049 |

## Changes in Net Assets Last Eight Calendar Years

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| Last Eight Calendar   | Years                    |                  |                   |
|---|--------------------------|------------------|-------------------|
|   | 2004                     | 2005             | 2006              |
| Expenses  |                          |                  |                   |
| Governmental activities:  |                          |                  |                   |
| General government  | \$ 570,118               | \$ 685,370       | \$ 585,223        |
| Judiciary   | 37,127                   | 52,312           | 54,283            |
| Public safety   | 2,825,929                | 3,078,641        | 3,133,517         |
| Public works  | 950,435                  | 732,921          | 1,119,824         |
| Health and welfare  | 101,966                  | 111,975          | 132,714           |
| Culture and recreation  | 582,559                  | 694,767          | 597,490           |
| Housing and development   | 152,745                  | 219,277          | 266,430           |
| Interest on long-term debt  | 12,206                   | 10,876           | 9,133             |
| Total governmental activities expenses  | 5,233,085                | 5,586,139        | 5,898,614         |
| Business-type activities:   |                          |                  |                   |
| Water and sewer   | 1,578,828                | 1,685,828        | 1,828,024         |
| Sanitation  | 317,130                  | 349,368          | 305,683           |
| Stornwater  | -                        | -                | -                 |
| Fire protection services  |                          |                  |                   |
| Total business-type activities expense  | 1,895,958                | 2,035,196        | 2,133,707         |
| Total primary government expenses   | \$ 7,129,043             | \$ 7,621,335     | \$ 8,032,321      |
| Program Revenues<br>Governmental activities:<br>Charges for services:                   | <b>•</b> • • • • • • • • | ¢ 45.510         | â (5.015          |
| General government  | \$ 44,026                | \$ 45,512        | \$ 47,217         |
| Public safety   | 358,491                  | 553,876          | 588,548           |
| Public works  | 1,735                    | 3,280            | 621               |
| Culture and recreation.   | 52,380                   | 69,225<br>78,022 | 61,581            |
| Housing and recreation  | 67,706                   | 78,032           | 247,837           |
| Operating grants and contributions  | 113,517<br>320,523       | 94,020           | 185,678<br>64,087 |
| Capital grants and contributions  |                          | 55,503           |                   |
| Total governmental activities program revenues  | 958,378                  | 899,448          | 1,195,569         |
| Business-type activities:<br>Charges for services<br>Operating grants and contributions | 2,216,687                | 2,173,562        | 2,298,727         |
| Capital grants and contributions  | 11,650                   | 78,374           | 21,150            |
| Total business type activities program revenues   | 2,228,337                | 2,251,936        | 2,319,877         |
| Total primary government program revenues   | \$ 3,186,715             | \$ 3,151,384     | \$ 3,515,446      |
| Net (Expense)/Revenue   |                          |                  |                   |
| Governmental activities   | \$ (4,274,707)           | \$ (4,686,691)   | \$ (4,703,045)    |
| Business-type activities  | 332,379                  | 216,740          | 186,170           |
| Total primary government net expense  | \$ (3,942,328)           | \$ (4,469,951)   | \$ (4,516,875)    |
|   |                          |                  |                   |

| 2007                        | 2008                  | 2009                                     | 2010                | 2011                                      |  |
|-----------------------------|-----------------------|--|---------------------|---|--|
| ¢ 1.025.750                 | ¢ 1 <b>22</b> 0 01 (  | ¢ 1.740.601                              | Ф 2.272 <i>4(5</i>  | ¢ 1.057.274                               |  |
| \$ 1,035,750                | \$ 1,229,916          | \$ 1,749,681                             | \$ 2,272,465        | \$ 1,957,364<br>97,289                    |  |
| 71,619<br>3,341,151         | 72,997<br>3,984,387   | 71,619<br>4,410,216                      | 98,187<br>6,332,933 | 3,990,758                                 |  |
| 1,349,616                   | 1,523,871             | 1,459,347                                | 1,553,248           | 1,010,737                                 |  |
| 137,767                     | 265,131               | 146,905                                  | 157,645             | 142,685                                   |  |
| 743,384                     | 733,409               | 859,249                                  | 744,323             | 632,721                                   |  |
| 310,464                     | 524,466               | 414,517                                  | 496,820             | 311,098                                   |  |
| 7,321                       | 9,181                 | 12,593                                   | 380,030             | 348,678                                   |  |
| 6,997,072                   | 8,343,358             | 9,124,127                                | 12,035,651          | 8,491,330                                 |  |
|                             |                       |  | ,,                  |   |  |
| 1,866,494                   | 2,406,423             | 2,879,332                                | 2,924,569           | 3,047,325                                 |  |
| 383,870                     | 384,738               | 461,521                                  | 434,560             | 385,114                                   |  |
| -                           | -                     | 765,146                                  | 766,005             | 829,794                                   |  |
| -                           | -                     | -  | -                   | 747,183                                   |  |
| 2,250,364                   | 2,791,161             | 4,105,999                                | 4,125,134           | 5,009,416                                 |  |
| \$ 9,247,436                | \$ 11,134,519         | \$ 13,230,126                            | \$ 16,160,785       | \$ 13,500,746                             |  |
|                             |                       |  |                     |   |  |
|                             |                       |  |                     |   |  |
| ¢ (0.245                    | ¢ 287 287             | ¢ 115.007                                | ¢ 110.700           | ¢ 11(120                                  |  |
| \$ 69,245                   | \$ 286,287<br>765,112 | \$ 115,827                               | \$ 119,688          | \$ 116,139                                |  |
| 628,232                     | 765,113<br>600        | 1,057,234<br>450                         | 1,014,791<br>720    | 1,210,341<br>1,045                        |  |
| 80,133                      | 89,426                | 67,558                                   | 106,654             | 106,017                                   |  |
| 230,177                     | 85,648                | 42,478                                   | 52,476              | 21,299                                    |  |
| 66,925                      | 138,576               | 141,953                                  | 768,046             | 259,378                                   |  |
| 63,251                      | 15,983                | 2,170,273                                | 15,059              | 1,169,793                                 |  |
| 1,137,963                   | 1,381,633             | 3,595,773                                | 2,077,434           | 2,884,012                                 |  |
|                             |                       |  |                     |   |  |
| 2,215,695                   | 2,967,045             | 3,589,799                                | 3,587,896           | 4,401,169                                 |  |
| -                           | -                     | -  | -                   | 201,426                                   |  |
| 441,774                     | 81,741                | 50,200                                   | 205,910             | 22,441                                    |  |
| 2,657,469                   | 3,048,786             | 3,639,999                                | 3,793,806           | 4,625,036                                 |  |
| \$ 3,795,432                | \$ 4,430,419          | \$ 7,235,772                             | \$ 5,871,240        | \$ 7,509,048                              |  |
|                             |                       |  |                     | <u>, , , , , , , , , , , , , , , , , </u> |  |
| \$ (5,859,109)              | \$ (6,961,725)        | \$ (5,528,354)                           | \$ (9,958,217)      | \$ (5,607,318)                            |  |
| 407,105                     | 257,625               | (466,000)                                | (331,328)           | (384,380)                                 |  |
| \$ (5,452,004)              | \$ (6,704,100)        | \$ (5,994,354)                           | \$(10,289,545)      | \$ (5,991,698)                            |  |
| \$ (3, <del>4</del> 32,004) | \$ (0,704,100)        | φ ( <i>3</i> , <i>97</i> 4, <i>33</i> 4) | $\phi(10,207,343)$  | φ (3,771,070)                             |  |
|                             |                       |  |                     | continued                                 |  |

continued

### Changes in Net Assets Last Eight Calendar Years

## General Revenues and Other Changes in Net Assets

| Governmental activities:                                     |              |              |              |
|--|--------------|--------------|--------------|
| Taxes  | \$ 5,143,963 | \$ 5,104,172 | \$ 5,771,657 |
| Grants and contributions not restricted to specific programs | 606,310      | 899,037      | 1,036,458    |
| Unrestricted investment earnings                             | 136,328      | 323,205      | 528,454      |
| Miscellaneous  | 67,108       | 71,155       | 80,276       |
| Special Item - Gain on sale of municipal complex             | 17,775       | -            | -            |
| Transfers  | (85,792)     | (379,280)    | (704,006)    |
| Total governmental activities                                | 5,885,692    | 6,018,289    | 6,712,839    |
| Business-type activities - water and sewer:                  |              |              |              |
| Unrestricted investment earnings                             | 8,366        | 46,136       | 104,462      |
| Transfers  | 85,792       | 379,280      | 704,006      |
| Total business-type activities                               | 94,158       | 425,416      | 808,468      |
| Total primary government                                     | \$ 5,979,850 | \$ 6,443,705 | \$ 7,521,307 |
| Change in Net Assets   |              |              |              |
| Governmental activities                                      | \$ 1,610,985 | \$ 1,331,598 | \$ 2,009,794 |
| Business-type activities                                     | 426,537      | 642,156      | 994,638      |
| Total primary government                                     | \$ 2,037,522 | \$ 1,973,754 | \$ 3,004,432 |
|  |              |              |              |

*The City of Garden City implemented GASB 34 for the calendar year ended December 31, 2004. Information prior to the implementation of GASB 34 is not available.* 

| \$ 5,846,673  | \$ 5,842,702 | \$ 5,500,889   | \$ 5,618,465   | \$ 5,693,408 |
|---------------|--------------|----------------|----------------|--------------|
| 1,038,544     | 258,538      | -              | 202,913        | -            |
| 737,279       | 360,975      | 67,762         | 18,644         | 2,152        |
| 125,786       | 201,026      | 241,991        | 200,423        | 191,832      |
| 3,184,212     | -            | -              | -              | 17,023       |
| (486,703)     | (23,613)     | (1,830,187)    | 195,000        | (292,911)    |
| 10,445,791    | 6,639,628    | 3,980,455      | 6,235,445      | 5,611,504    |
| 160 220       | 70 611       | 10 155         | 1.540          | 120          |
| 160,239       | 79,611       | 10,155         | 1,542          | 438          |
| 486,703       | 23,613       | 1,830,187      | (195,000)      | 292,911      |
| 646,942       | 103,224      | 1,840,342      | (193,458)      | 293,349      |
| \$ 11,092,733 | \$ 6,742,852 | \$ 5,820,797   | \$ 6,041,987   | \$ 5,904,853 |
| \$ 4,586,682  | \$ (322,097) | \$ (1,547,899) | \$ (3,722,772) | \$ 4,186     |
| 1,054,047     | 360,849      | 1,374,342      | (524,786)      | (91,031)     |
| \$ 5,640,729  | \$ 38,752    | \$ (173,557)   | \$ (4,247,558) | \$ (86,845)  |
|               |              |                |                | (concluded)  |

### Fund Balances, Governmental Funds Last Eight Calendar Years

| Eust Eight Culondul                | -               |                 |                 |
|------------------------------------|-----------------|-----------------|-----------------|
|                                    | <br>2004        | <br>2005        | <br>2006        |
| General Fund                       |                 |                 |                 |
| Reserved                           | \$<br>257,454   | \$<br>182,844   | \$<br>134,708   |
| Unreserved                         | 6,257,691       | 7,447,373       | 9,480,603       |
| Nonspendable                       | -               | -               | -               |
| Committed                          | -               | -               | -               |
| Unassigned                         | -               | -               | -               |
| Total general fund                 | \$<br>6,515,145 | \$<br>7,630,217 | \$<br>9,615,311 |
| All Other Governmental Funds       |                 |                 |                 |
| Reserved                           | \$<br>13,453    | \$<br>-         | \$<br>-         |
| Unreserved, reported in:           |                 |                 |                 |
| Special reveneue funds             | -               | (2,694)         | (46)            |
| Capital projects fund              | 2,201,801       | 2,407,751       | 2,239,292       |
| Restricted                         |                 |                 |                 |
| Special reveneue funds             | -               | -               | -               |
| Capital projects fund              | -               | -               | -               |
| Assigned                           |                 |                 |                 |
| Special reveneue funds             | -               | -               | -               |
| Total all other governmental funds | \$<br>2,215,254 | \$<br>2,405,057 | \$<br>2,239,246 |

*The City of Garden City implemented GASB 54 for the calendar year ended December 31, 2011. Information prior to December 31, 2004 was not readily available.* 

| <br>2007         | 20      | 008     |    | 2009        | <br>2010          | <br>2011        |
|------------------|---------|---------|----|-------------|-------------------|-----------------|
| \$<br>189,626    |         | 07,194  | \$ | 3,851,793   | \$<br>1,689,362   | \$<br>-         |
| 14,190,311       | 10,6    | 75,968  |    | 6,001,695   | 4,088,793         | -               |
| -                |         | -       |    | -           | -                 | 125,386         |
| -                |         | -       |    | -           | -                 | 1,757,128       |
| -                |         | -       |    | -           | -                 | 1,321,567       |
| \$<br>14,379,937 | \$ 10,7 | 83,162  | \$ | 9,853,488   | \$<br>5,778,155   | \$<br>3,204,081 |
| \$<br>-          | \$      | -       | \$ | -           | \$<br>-           | \$<br>-         |
| 276,499          | 2       | 15,896  |    | 21,384      | 42,928            | -               |
| 1,772,604        |         | 35,489) |    | (3,411,015) | (2,478,743)       | -               |
| -                |         | -       |    | -           | -                 | 11,171          |
| -                |         | -       |    | -           | -                 | 105,105         |
| -                |         | -       |    | -           | -                 | 93,411          |
| \$<br>2,049,103  | \$ (3,9 | 19,593) | \$ | (3,389,631) | \$<br>(2,435,815) | \$<br>209,687   |
|                  |         |         | _  |             |                   |                 |

### Changes in Fund Balances, Governmental Funds Last Eight Calendar Years

| Last Light Calchdar                     | 1 cuis       |              |              |
|---|--------------|--------------|--------------|
|   | 2004         | 2005         | 2006         |
| Revenues                                |              |              |              |
| Taxes                                   | \$ 4,652,726 | \$ 5,068,396 | \$ 5,720,070 |
| Licenses and permits                    | 111,732      | 123,444      | 295,054      |
| Intergovernmental                       | 1,038,753    | 1,047,311    | 1,286,398    |
| Charges for services                    | 74,361       | 89,633       | 82,295       |
| Fines and fees                          | 338,245      | 536,847      | 568,651      |
| Interest revenues                       | 136,328      | 323,205      | 528,454      |
| Other revenues                          | 68,705       | 72,407       | 79,905       |
| Total revenue                           | 6,420,850    | 7,261,243    | 8,560,827    |
| Expenditures                            |              |              |              |
| Current:                                |              |              |              |
| General government                      | 605,242      | 560,226      | 550,094      |
| Judiciary                               | 37,127       | 52,312       | 54,283       |
| Public safety                           | 2,709,450    | 2,577,763    | 2,859,653    |
| Public works                            | 899,259      | 1,025,822    | 991,831      |
| Health and welfare                      | 101,966      | 111,975      | 132,714      |
| Culture and recreation                  | 503,029      | 500,379      | 468,847      |
| Housing and development                 | 152,745      | 136,957      | 164,571      |
| Capital outlay                          | 413,349      | 424,722      | 612,620      |
| Debt service:                           | 110,519      | 121,722      | 012,020      |
| Principal                               | 43,367       | 46,801       | 47,810       |
| Interest and other charges              | 12,206       | 10,876       | 9,133        |
| Intergovernmental:                      | 12,200       | 10,070       | ),155        |
| Assistance                              | _            | 129,256      | 145,983      |
| Total expenditures                      | 5,477,740    | 5,577,089    | 6,037,539    |
| Excess (Deficiency) of revenues         | 5,477,740    | 5,577,089    | 0,037,339    |
| • • •                                   | 042 110      | 1 604 154    | 2 522 200    |
| over (under) expenditures               | 943,110      | 1,684,154    | 2,523,288    |
| Other Financing sources (uses)          |              |              |              |
| Capital leases and notes payable        | 31,528       | -            | -            |
| Sale of surplus property                | 163,000      | -            | -            |
| Transfers in                            | 174,488      | 100,735      | 131,637      |
| Transfers out                           | (260,280)    | (480,014)    | (835,643)    |
| Total other financing sources (uses)    | 108,736      | (379,279)    | (704,006)    |
| Special Item                            |              |              |              |
| Proceeds from sale of municipal complex |              |              |              |
|   | \$ 1,051,846 | \$ 1,304,875 | \$ 1,819,282 |
| Net change in fund balances             | \$ 1,031,040 | \$ 1,501,075 | + -,,        |

Note: Noncapital expenditures are total expenditures less capital outlay.

<sup>(a)</sup> In calendar year 2011 management began reporting fire safety costs in the Fire Protection enterprise fund.

Information prior to December 31, 2004 was not readily available.

| 2007         | 2008           | 2009         | 2010           | 2011                     |
|--------------|----------------|--------------|----------------|--------------------------|
| \$ 6,067,002 | \$ 5,681,166   | \$ 5,862,825 | \$ 5,558,257   | \$ 5,792,343             |
| 299,322      | 371,935        | 158,305      | 172,197        | 136,213                  |
| 1,168,720    | 413,097        | 156,106      | 1,067,075      | 1,365,828                |
| 107,577      | 111,948        | 86,398       | 119,519        | 125,035                  |
| 600,888      | 743,191        | 1,038,844    | 1,002,613      | 1,193,593                |
| 737,279      | 360,975        | 67,762       | 18,703         | 2,152                    |
| 125,786      | 238,684        | 241,991      | 223,002        | 231,154                  |
| 9,106,574    | 7,920,996      | 7,612,231    | 8,161,366      | 8,846,318                |
|              |                |              |                |                          |
| 993,290      | 1,258,805      | 1,778,215    | 1,835,903      | 1,527,331                |
| 71,619       | 72,997         | 71,619       | 98,187         | 97,289                   |
| 3,016,062    | 3,636,442      | 4,106,397    | 4,519,181      | 3,577,570 <sup>(a)</sup> |
| 1,111,409    | 1,314,486      | 1,307,368    | 1,082,379      | 811,223                  |
| 137,767      | 148,852        | 146,905      | 157,645        | 142,685                  |
| 626,069      | 733,409        | 745,024      | 744,323        | 570,302                  |
| 417,853      | 495,843        | 386,341      | 639,431        | 326,839                  |
| 1,219,135    | 9,910,821      | 8,712,346    | 1,875,554      | -                        |
| 51,213       | 142,763        | 219,904      | 283,814        | 1,191,325                |
| 7,321        | 9,181          | 12,593       | 380,030        | 377,338                  |
| 91,150       | 100,573        | 88,646       | 115,134        | 92,821                   |
| 7,742,888    | 17,824,172     | 17,575,358   | 11,731,581     | 8,714,723                |
| 1,363,686    | (9,903,176)    | (9,963,127)  | (3,570,215)    | 131,595                  |
| _            | 361,318        | 10,207,438   | 253,698        | _                        |
| _            | -              | -            |                | -                        |
| 205,415      | 3,646,975      | 140,885      | 3,327,250      | 3,383,109                |
| (692,118)    | (3,670,588)    | (784,908)    | (3,132,250)    | (3,443,276)              |
| (486,703)    | 337,705        | 9,563,415    | 448,698        | (60,167)                 |
|              |                |              |                |                          |
| 3,389,558    |                |              |                | <u> </u>                 |
| \$ 4,266,541 | \$ (9,565,471) | \$ (399,712) | \$ (3,121,517) | \$ 71,428                |
| 0.89%        | 1.92%          | 2.73%        | 5.98%          | 18.14%                   |

| Tax                 | Real P        | roperty       |                 |                   |               |              |
|---------------------|---------------|---------------|-----------------|-------------------|---------------|--------------|
| Digest Year         | Residential   | Commercial    | Mobile<br>Homes | Motor<br>Vehicles | Industrial    | Utility      |
| $2002^{(1)}$        | \$ 61,075,859 | \$ 92,628,582 | \$ 5,564,000    | \$ 23,642,060     | \$ 56,495,758 | \$ 4,704,447 |
| 2003 <sup>(1)</sup> | 65,904,992    | 95,725,418    | 5,656,200       | 25,925,020        | 59,960,735    | 4,603,446    |
| $2004^{(1)}$        | 68,875,016    | 104,117,748   | 5,456,200       | 25,104,120        | 64,172,410    | 5,202,046    |
| $2005^{(2)}$        | 73,296,670    | 108,812,133   | 5,557,200       | 24,129,680        | 74,199,818    | 5,278,878    |
| $2006^{(2)}$        | 84,959,176    | 121,928,390   | 5,979,000       | 24,656,400        | 78,110,613    | 5,700,133    |
| $2007^{(2)}$        | 96,315,222    | 139,038,044   | 4,837,800       | 25,821,260        | 88,079,178    | 5,144,188    |
| $2008^{(2)}$        | 102,002,998   | 148,130,329   | 4,879,800       | 27,855,530        | 93,924,012    | 8,489,551    |
| $2009^{(2)}$        | 102,612,345   | 153,186,452   | 4,716,200       | 28,087,370        | 90,569,095    | 7,803,677    |
| 2010 <sup>(2)</sup> | 87,583,851    | 152,466,687   | 4,606,800       | 26,211,060        | 102,262,351   | 8,491,300    |
| 2011 <sup>(2)</sup> | 79,077,088    | 144,592,269   | 4,519,484       | 25,055,760        | 124,301,390   | 10,779,351   |

Note: The City of Garden City does not levy a property tax.

<sup>(1)</sup> Source: Georgia Department of Revenue Property Tax Division Consolidation Summary

<sup>(2)</sup> Source: Chatham County Tax Assessor City Only Consolidation and Evaluation Digest

| Other<br>Personal<br>Property | Less: Tax<br>Exempt<br>Real Property | Total Taxable<br>Assessed Value | Total Direct<br>Tax Rate | Estimated<br>Actual Taxable<br>Value | Assessed<br>Value as a<br>Percentage<br>of Actual<br>Value |
|-------------------------------|--------------------------------------|---------------------------------|--------------------------|--------------------------------------|--|
| \$ 1,249,663                  | \$ (238,353)                         | \$ 245,122,016                  | -                        | \$ 612,805,040                       | 40%  |
| 1,138,307                     | (7,365,039)                          | 251,549,079                     | -                        | 628,872,698                          | 40%  |
| 865,208                       | (1,281,761)                          | 272,510,987                     | -                        | 681,277,468                          | 40%  |
| 838,182                       | (10,901,255)                         | 281,211,306                     | -                        | 703,028,265                          | 40%  |
| 2,031,356                     | (17,102,673)                         | 306,262,395                     | -                        | 765,655,988                          | 40%  |
| 3,795,220                     | (22,627,682)                         | 340,403,230                     | -                        | 851,008,075                          | 40%  |
| 3,869,741                     | (23,262,625)                         | 365,889,336                     | -                        | 914,723,340                          | 40%  |
| 5,138,351                     | (20,065,855)                         | 372,047,635                     | -                        | 930,119,088                          | 40%  |
| 3,344,329                     | (13,739,715)                         | 371,226,663                     | -                        | 928,066,658                          | 40%  |
| 2,332,308                     | (64,515,413)                         | 326,142,237                     | -                        | 815,355,593                          | 40%  |

## Direct and Overlapping Property Tax Rates Last Ten Calendar Years (rate per \$1,000 of assessed value)

| _        | Direct | (               | Overlapping Rates |       |        |
|----------|--------|-----------------|-------------------|-------|--------|
| Tax Year | City   | School District | County            | State | Total  |
| 2002     | -      | 17.550          | 10.367            | 0.250 | 28.167 |
| 2003     | -      | 17.768          | 10.367            | 0.250 | 28.385 |
| 2004     | -      | 17.600          | 10.367            | 0.250 | 28.217 |
| 2005     | -      | 17.277          | 11.037            | 0.250 | 28.564 |
| 2006     | -      | 15.817          | 10.837            | 0.250 | 26.904 |
| 2007     | -      | 13.795          | 10.537            | 0.250 | 24.582 |
| 2008     | -      | 13.404          | 10.537            | 0.250 | 24.191 |
| 2009     | -      | 13.404          | 10.537            | 0.250 | 24.191 |
| 2010     | -      | 14.131          | 10.537            | 0.250 | 24.918 |
| 2011     | -      | 14.631          | 11.109            | 0.250 | 25.990 |
|          |        |                 |                   |       |        |

Source: Chatham County Commission - Board Minutes

Local Option Sales Tax History Last Eight Calendar Years

|                     | 2004         | 2005         | 2006         | 2007         | 2008         | 2009         | 2010         | 2011         |
|---------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| January             | \$ 198,128   | \$ 235,358   | \$ 246,946   | \$ 280,728   | \$ 293,311   | \$ 344,503   | \$ 273,020   | 250,824      |
| February            | 230,384      | 282,882      | 307,070      | 324,874      | 327,143      | 254,327      | 270,843      | 280,818      |
| March               | 249,036      | 261,209      | 299,409      | 274,918      | 228,148      | 221,021      | 294,915      | 279,450      |
| April               | 227,733      | 213,716      | 296,109      | 282,938      | 301,310      | 394,481      | 275,134      | 295,415      |
| May                 | 248,480      | 267,321      | 296,695      | 302,503      | 317,991      | 249,038      | 285,449      | 293,494      |
| June                | 280,535      | 264,636      | 340,138      | 323,734      | 301,614      | 269,339      | 281,520      | 304,670      |
| July                | 260,412      | 270,665      | 302,035      | 320,618      | 328,109      | 284,952      | 280,362      | 318,112      |
| August              | 244,729      | 269,740      | 332,151      | 288,609      | 304,379      | 314,377      | 279,326      | 306,235      |
| September           | 248,004      | 264,241      | 361,600      | 335,186      | 306,294      | 263,508      | 265,355      | 301,040      |
| October             | 229,447      | 290,402      | 306,450      | 314,916      | 278,989      | 269,220      | 274,202      | 273,984      |
| November            | 232,499      | 280,142      | 389,374      | 329,570      | 334,426      | 245,272      | 261,524      | 268,169      |
| December            | 234,688      | 245,283      | 210,042      | 599,365      | 272,842      | 270,655      | 300,901      | 331,240      |
| Pro Rata Adjustment | -            | 5,679        | 14,582       | 7,315        | -            | -            | -            | -            |
| Total               | \$ 2,884,075 | \$ 3,151,274 | \$ 3,702,601 | \$ 3,985,274 | \$ 3,594,556 | \$ 3,380,693 | \$ 3,342,551 | \$ 3,503,451 |

Sales tax information is presented using the accrual basis of accounting.

Information prior to December 31, 2004 was not readily available.

| Last Eight Calendar Years           |              |              |              |              |              |              |              |              |  |
|-------------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--|
| Tax Revenue                         | 2004         | 2005         | 2006         | 2007         | 2008         | 2009         | 2010         | 2011         |  |
| Local Option Sales Taxes            | \$ 2,884,065 | \$ 3,151,274 | \$ 3,702,601 | \$ 3,985,274 | \$ 3,443,904 | \$ 3,380,693 | \$ 3,342,551 | \$ 3,503,451 |  |
| Franchise Taxes - Electric          | 380,759      | 408,724      | 474,867      | 471,962      | 527,708      | 691,275      | 589,091      | 722,827      |  |
| Franchise Taxes - Gas               | 41,374       | 36,936       | 27,697       | 43,142       | 33,479       | 31,319       | 31,171       | 30,163       |  |
| Franchise Taxes - Television Cable  | 66,367       | 68,090       | 68,507       | 73,286       | 81,123       | 81,315       | 79,960       | 110,206      |  |
| Franchise Taxes - Telephone         | 81,424       | 81,586       | 81,393       | 79,419       | 97,988       | 51,511       | 59,272       | 52,654       |  |
| Alcoholic Beverage Excise           | 199,541      | 192,778      | 191,367      | 185,202      | 172,002      | 172,217      | 157,393      | 151,710      |  |
| Local Option Mixed Drink Excise Tax | -            | -            | 987          | 4,312        | 5,436        | 5,421        | 2,340        | 3,015        |  |
| Business and Occupation Taxes       | 362,873      | 402,987      | 400,033      | 425,807      | 440,543      | 642,642      | 524,025      | 570,643      |  |
| Insurance Premium Taxes             | 472,965      | 508,848      | 532,383      | 558,647      | 568,637      | 563,302      | 546,931      | 411,725      |  |
| Financial Institution Taxes         | 30,589       | 30,400       | 30,310       | 24,561       | 21,952       | 23,251       | 40,349       | 35,885       |  |

Schedule of Significant Tax Revenues and Franchise Fees

Information prior to December 31, 2004 was not readily available.

## Water Rates Last Ten Calendar Years

|                         | Water - Inside   | the City   | Water - Outs   | ide the City   |
|-------------------------|--|--|--|--|
| Years ended ecember 31, | Type of Charge   | Charge   | Type of Charge   | Charge   |
| 2002-2003               | Cubic Feet- Residential<br>Up to 300<br>Over 300, per 1,000  | -<br>\$6.75<br>\$9.45                                    | Cubic Feet<br>Up to 500<br>Over 500, per 1,000   | \$22.28<br>\$16.80                                       |
|                         | Cubic Feet- Commercial<br>Up to 500<br>Over 500, per 1,000   | \$14.85<br>\$11.20                                       | 0 ver 500, per 1,000   | \$10.80  |
| 2004-2005               | Cubic Feet- Residential<br>Up to 500<br>Over 500, per 1,000  | -<br>\$7.42<br>\$10.39                                   | Cubic Feet<br>Up to 500<br>Over 500, per 1,000   |  |
|                         | Cubic Feet- Commercial<br>Up to 500<br>Over 500, per 1,000   | \$16.33<br>\$12.32                                       |  |  |
| 2006                    | Cubic Feet- Residential<br>Up to 500<br>Over 500, per 1,000  | \$8.17<br>\$11.43  | Cubic Feet<br>Up to 500<br>Over 500, per 1,000   | \$26.96<br>\$20.34                                       |
|                         | Cubic Feet- Commercial<br>Up to 500<br>Over 500, per 1,000   | \$17.97<br>\$13.56                                       |  |  |
| 2007                    | Cubic Feet- Residential<br>Up to 500<br>Over 500, per 1,000  | \$8.58<br>\$12.00  | Cubic Feet<br>Up to 500<br>Over 500, per 1,000   | \$28.31<br>\$21.36                                       |
|                         | Cubic Feet- Commercial<br>Up to 500<br>Over 500, per 1,000   | \$18.87<br>\$14.24                                       |  |  |
| 008 - 2010              | Base<br>Administration Fee   | \$8.96 per REU*<br>\$1.85                                | Base<br>Administration Fee   | \$10.54 per REU*<br>\$1.85                               |
|                         | Gallons<br>up to 5,000<br>5,001 - 10,000<br>10,001 - 15,000<br>15,001 - 20,000<br>Over 20,000                  | \$1.00<br>\$1.50<br>\$2.00<br>\$2.50<br>\$3.00           | Gallons<br>up to 5,000<br>5,001 - 10,000<br>10,001 - 15,000<br>15,001 - 20,000<br>Over 20,000                  | \$1.50<br>\$2.25<br>\$3.00<br>\$3.75<br>\$4.50           |
| 2011                    | Base<br>Administration Fee   | \$10.68 per REU*<br>\$2.35                               | Base<br>Administration Fee   | \$12.26 per REU*<br>\$2.35                               |
|                         | Gallons<br>up to 2,500<br>2,501 - 5,000<br>5,001 - 10,000<br>10,001 - 15,000<br>15,001 - 20,000<br>Over 20,000 | \$1.00<br>\$1.25<br>\$1.50<br>\$2.00<br>\$2.50<br>\$3.00 | Gallons<br>up to 2,500<br>2,501 - 5,000<br>5,001 - 10,000<br>10,001 - 15,000<br>15,001 - 20,000<br>Over 20,000 | \$1.50<br>\$2.00<br>\$2.25<br>\$3.00<br>\$3.75<br>\$4.50 |

## Sewer Rates Last Ten Calendar Years

|                             | Sewer - Inside                    | the City                     | Sewer - Outs                      | ide the City               |
|-----------------------------|-----------------------------------|------------------------------|-----------------------------------|----------------------------|
| Years ended<br>December 31, | Type of Charge                    | Charge                       | Type of Charge                    | Charge                     |
| 2002-2003                   | Cubic Feet- Residential           |                              | Cubic Feet                        |                            |
|                             | Up to 300                         | \$10.12                      | Up to 500                         | \$28.35                    |
|                             | Over 300, per 1,000               | \$9.45                       | Over 500, per 1,000               | \$16.80                    |
|                             | Cubic Feet- Commercial            |                              | -                                 |                            |
|                             | Up to 500                         | \$18.90                      |                                   |                            |
|                             | Over 500, per 1,000               | \$11.20                      |                                   |                            |
|                             | · • ·                             | \$11.20                      |                                   |                            |
| 2004-2005                   | Cubic Feet- Residential           | -                            | Cubic Feet                        | -                          |
|                             | Up to 500                         | \$11.13                      | Up to 500                         | \$31.19                    |
|                             | Over 500, per 1,000               | \$10.39                      | Over 500, per 1,000               | \$18.48                    |
|                             | Cubic Feet- Commercial            | _                            |                                   |                            |
|                             | Up to 500                         | \$20.79                      |                                   |                            |
|                             | Over 500, per 1,000               | \$12.32                      |                                   |                            |
| 2006                        | Cubic Feet- Residential           |                              | Cubic Feet                        |                            |
|                             | Up to 500                         | \$12.25                      | Up to 500                         | \$34.31                    |
|                             | Over 500, per 1,000               | \$11.43                      | Over 500, per 1,000               | \$20.34                    |
|                             | Cubic Feet- Commercial            |                              |                                   |                            |
|                             | Up to 500                         | \$22.87                      |                                   |                            |
|                             | Over 500, per 1,000               | \$13.56                      |                                   |                            |
| 2007                        |                                   |                              |                                   |                            |
| 2007                        | Cubic Feet- Residential           | <b>–</b>                     | Cubic Feet                        | -<br>•                     |
|                             | Up to 500<br>Over 500, per 1,000  | \$12.86<br>\$12.00           | Up to 500<br>Over 500, per 1,000  | \$36.02<br>\$21.36         |
|                             |                                   | \$12.00                      | Over 500, per 1,000               | \$21.50                    |
|                             | Cubic Feet- Commercial            | -                            |                                   |                            |
|                             | Up to 500                         | \$24.01                      |                                   |                            |
|                             | Over 500, per 1,000               | \$14.24                      |                                   |                            |
| 2008 - 2010                 | Base                              | \$10.00 per REU*             | Base                              | \$12.04 per REU*           |
|                             | Administration Fee                | \$1.85                       | Administration Fee                | \$1.85                     |
|                             | Gallons                           |                              | Gallons                           |                            |
|                             | up to 5,000                       | \$1.30                       | up to 5,000                       | \$1.95                     |
|                             | 5,001 - 10,000                    | \$1.95                       | 5,001 - 10,000                    | \$2.93                     |
|                             | 10,001 - 15,000                   | \$2.60                       | 10,001 - 15,000                   | \$3.90                     |
|                             | 15,001 - 20,000                   | \$3.25                       | 15,001 - 20,000                   | \$4.88                     |
|                             | Over 20,000                       | \$3.90                       | Over 20,000                       | \$5.85                     |
| 2011                        | Base                              | \$11.35 per REU*             | Base                              | \$13.39 per REU*           |
| 2011                        | Administration Fee                | \$2.35                       | Administration Fee                | \$15.55 per lete<br>\$2.35 |
|                             |                                   | <i><i><i><i></i></i></i></i> |                                   | φ=                         |
|                             | Gallons                           | <b>_</b>                     | Gallons                           | •<br>• 1 • • •             |
|                             | up to 2,500                       | \$1.30<br>\$1.66             | up to 2,500                       | \$1.95<br>\$2.55           |
|                             | 2,501 - 5,000                     | \$1.66<br>\$1.95             | 2,501 - 5,000                     | \$2.55                     |
|                             | 5,001 - 10,000<br>10,001 - 15,000 | \$1.95<br>\$2.60             | 5,001 - 10,000<br>10,001 - 15,000 | \$2.93<br>\$3.90           |
|                             | 15,001 - 20,000                   | \$3.25                       | 15,001 - 20,000                   | \$3.90                     |
|                             | Over 20,000                       | \$3.90                       | Over 20,000                       | \$5.85                     |
|                             | 5,000                             | ψ5.70                        | 0,0120,000                        | ψυ.0υ                      |

## City of Garden City

### Ratios of Outstanding Debt by Type Last Ten Calendar Years

|                  | Gov              | ernmental Activitie | es              | Business-ty | pe Activities |                                |  |                          |  |
|------------------|------------------|---------------------|-----------------|-------------|---------------|--------------------------------|--|--------------------------|--|
| Calendar<br>Year | Water<br>Credits | Capital<br>Leases   | Note<br>Payable | SRF Loan    | GEFA Loans    | Total<br>Primary<br>Government | Percentage<br>of Personal<br>Income <sup>(a)</sup> | Per Capita <sup>(a</sup> |  |
| 2002             | 20,313           | -                   | -               | 697,023     | 978,522       | 1,695,858                      | 0.97%  | 145                      |  |
| 2003             | 12,856           | 285,090             | -               | 638,290     | 2,722,323     | 3,658,559                      | 2.00%  | 306                      |  |
| 2004             | 9,936            | 276,171             | -               | 558,601     | 2,650,403     | 3,495,111                      | 1.83%  | 287                      |  |
| 2005             | 6,665            | 232,641             | -               | 477,306     | 3,425,365     | 4,141,977                      | 2.07%  | 334                      |  |
| 2006             | 4,128            | 187,368             | -               | 394,373     | 3,298,113     | 3,883,982                      | 1.88%  | 308                      |  |
| 2007             | -                | 140,283             | -               | 309,768     | 3,164,919     | 3,614,970                      | 1.69%  | 282                      |  |
| 2008             | -                | 358,838             | -               | 223,458     | 3,913,483     | 4,495,779                      | 2.03%  | 34                       |  |
| 2009             | -                | 396,372             | 9,950,000       | 135,411     | 4,999,932     | 15,481,715                     | 6.66%  | 1,130                    |  |
| 2010             | -                | 366,256             | 9,950,000       | 45,588      | 5,079,901     | 15,441,745                     | 9.49%  | 1,62                     |  |
| 2011             | -                | 127,145             | 8,997,787       | -           | 5,007,978     | 14,132,910                     | 11.39%   | 1,61                     |  |

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(a)</sup> These ratios are calculated using personal income and population for the prior calendar year.

#### Direct and Overlapping Governmental Activities Debt As of December 31, 2011

| Overlapping debt repaid with property taxes:     | Debt<br>Outstanding | Estimated<br>Percentage<br>Applicable <sup>(a)</sup> | Estimated Share<br>of Overlapping<br>Debt |
|--|---------------------|--|---|
|  |                     |  |   |
| Chatham County, Georgia:                         |                     |  |   |
| DSA Chatham County Projects Series 2005          | \$ 12,135,000       | 3.10%  | \$ 376,185                                |
| Chatham County Public Health Facilities Projects | 495,000             | 3.10%  | 15,345                                    |
| DSA Chatham County Projects Series 2005A         | 5,455,000           | 3.10%  | 169,105                                   |
| DSA Union Mission Series 2009                    | 2,310,000           | 3.10%  | 71,610                                    |
| Mosquito Control                                 | 3,996,247           | 3.10%  | 123,884                                   |
| Chatham-Savannah School Board:                   |                     |  |   |
| General Obligation Bonded Debt                   | 65,855,000          | 3.10%  | 2,041,505                                 |
| DSA (Improvement Project)                        | 1,650,000           | 3.10%  | 51,150                                    |
| Overlapping other debt:                          |                     |  |   |
| Capital leases:                                  |                     |  |   |
| Chatham County, Georgia                          | 367,797             | 3.82%  | 14,067                                    |
| Savannah-Chatham County School Board             | 11,038,939          | 8.37%  | 923,959                                   |
| Subtotal, overlapping debt                       |                     |  | 3,786,810                                 |
| City of Garden City direct debt                  |                     |  | 9,124,932                                 |
| Total direct and overlapping debt                |                     |  | \$ 12,911,742                             |

Sources: Assessed value data used to estimate applicable percentages provided by the Chatham County Board of Taxation. Debt outstanding data provided by each governmental unit.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Garden City. This process recognizes that, when considering the city's ability to issue and repay long-term-debt, the entire debt burden borne by the residents and businesses should be taken into account. However this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping payment.

<sup>(a)</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the city's boundaries and dividing it by each unit's total taxable value. For overlapping other debt (County), the percentage of overlapping applicable is estimated using the city's population and dividing it by the county's population. For overlapping other debt (School), the percentage of overlapping applicable is estimated using the city's school enrollment and dividing it by the school district's total enrollment.

### Legal Debt Margin Information Last Ten Calendar Years

|  | Last Tell C    | aleliual Teals |                |                |                |
|--|----------------|----------------|----------------|----------------|----------------|
|  | 2002           | 2003           | 2004           | 2005           | 2006           |
| Total assessed value of taxable property   | \$ 245,122,016 | \$ 251,549,079 | \$ 272,510,987 | \$ 281,211,306 | \$ 306,262,395 |
| Less exemptions for bond purposes  |                |                |                |                |                |
| Net assessed value for bond purposes   | \$ 245,122,016 | \$ 251,549,079 | \$ 272,510,987 | \$ 281,211,306 | \$ 306,262,395 |
| Debt limit percentage  | 10%            | 10%            | 10%            | 10%            | 10%            |
| Debt limit   | \$ 24,512,202  | \$ 25,154,908  | \$ 27,251,099  | \$ 28,121,131  | \$ 30,626,240  |
| Total net debt applicable to limit:<br>General obligation bonds (net of set aside) |                |                |                |                |                |
| Legal debt margin  | \$ 24,512,202  | \$ 25,154,908  | \$ 27,251,099  | \$ 28,121,131  | \$ 30,626,240  |
| Total net debt applicable to the limit<br>as a percentage of debt limit            | 0.00%          | 0.00%          | 0.00%          | 0.00%          | 0.00%          |
|  | 2007           | 2008           | 2009           | 2010           | 2011           |
| Total assessed value of taxable property   | \$ 340,403,230 | \$ 365,889,336 | \$ 372,047,635 | \$ 371,226,663 | \$ 326,142,237 |
| Less exemptions for bond purposes  |                |                |                |                |                |
| Net assessed value for bond purposes   | \$ 340,403,230 | \$ 365,889,336 | \$ 372,047,635 | \$ 371,226,663 | \$ 326,142,237 |
| Debt limit percentage  | 10%            | 10%            | 10%            | 10%            | 10%            |
| Debt limit   | \$ 34,040,323  | \$ 36,588,934  | \$ 37,204,764  | \$ 37,122,666  | \$ 32,614,224  |
| Total net debt applicable to limit:<br>General obligation bonds (net of set aside) |                | <u> </u>       |                |                |                |
| Legal debt margin  | \$ 34,040,323  | \$ 36,588,934  | \$ 37,204,764  | \$ 37,122,666  | \$ 32,614,224  |
| Total net debt applicable to the limit   |                |                |                |                |                |

The present constitutional limit on direct general obligation bonds for the City of Garden City is the amount equivalent to 10% of the net assessed valuation of taxable property for debt service (bond) purposes.

The Constitutional debt limitation applies to all general obligation bonds authorized. Additional general obligation bonds may authorized to be issued if so approved by a majority of those voting in an election held for that purpose. The City of Garden City has no general obligation bonds authorized but unissued.

### Pledged Revenue Coverage Last Ten Calendar Years

|             | Utility<br>Service | Less:<br>Operating      | Net<br>Available | Debt Se    | ervice <sup>(b)</sup> |          |
|-------------|--------------------|-------------------------|------------------|------------|-----------------------|----------|
| Fiscal Year | Charges            | Expenses <sup>(a)</sup> | Revenue          | Principal  | Interest              | Coverage |
| 2002        | \$ 1,351,311       | \$ 844,229              | \$ 507,082       | \$ 246,640 | \$ 97,644             | 1.47     |
| 2003        | 1,765,317          | 981,516                 | 783,801          | 87,551     | 68,352                | 5.03     |
| 2004        | 1,912,863          | 936,757                 | 976,106          | 166,864    | 185,704               | 2.77     |
| 2005        | 1,871,854          | 940,158                 | 931,696          | 169,508    | 169,386               | 2.75     |
| 2006        | 1,963,331          | 1,039,575               | 923,756          | 210,185    | 173,908               | 2.41     |
| 2007        | 1,907,805          | 1,070,148               | 837,657          | 217,799    | 160,339               | 2.22     |
| 2008        | 2,633,654          | 1,618,935               | 1,014,719        | 225,729    | 132,173               | 2.84     |
| 2009        | 2,503,945          | 1,970,551               | 533,394          | 250,064    | 170,105               | 1.27     |
| 2010        | 2,351,036          | 1,971,069               | 379,967          | 272,574    | 165,923               | 0.87     |
| 2011        | 2,890,439          | 2,030,635               | 859,804          | 236,906    | 155,337               | 2.19     |

<sup>(a)</sup> Operating expenses do not include interest, depreciation, amortization expenses, or support departments such as administration and finance.

<sup>(b)</sup> Details regarding the City's outstanding debt can be found in the notes to the financial statements.

### Demographic and Economic Statistics Last Ten Calendar Years

| Year | Population* | Personal Income | er Capita<br>onal Income | Median Age | Unemployment<br>Rate <sup>(2)</sup> |
|------|-------------|-----------------|--------------------------|------------|-------------------------------------|
| 2002 | 9,924       | \$ 148,205,016  | \$<br>14,934             | 32         | 3.3%                                |
| 2003 | 9,775       | 149,860,525     | 15,331                   | 32         | 3.4%                                |
| 2004 | 9,739       | 153,184,731     | 15,729                   | 32         | 3.4%                                |
| 2005 | 9,572       | 154,358,072     | 16,126                   | 32         | 5.7%                                |
| 2006 | 9,469       | 155,395,759     | 16,411                   | 32         | 4.9%                                |
| 2007 | 9,426       | 157,367,070     | 16,695                   | 32         | 5.0%                                |
| 2008 | 9,413       | 159,832,740     | 16,980                   | 32         | 7.6%                                |
| 2009 | 9,502       | 162,757,152     | 17,129                   | 32         | 7.5%                                |
| 2010 | 8,778       | 143,783,640     | 16,380                   | 35         | 10.9%                               |
| 2011 | 8,778       | 143,783,640     | 16,380                   | 35         | 11.5%                               |

Sources:

\* US Census Bureau - Population estimates have been restated to reflect 2010 Census

<sup>(1)</sup> Personal income has been estimated based upon the municipal population and per capita personal income presented.

<sup>(2)</sup> State Department of Labor

Principal Employers Current Year and Nine Years Ago

| _                                   |           | 2011 |                                      |           | 2002 |                                      |
|-------------------------------------|-----------|------|--------------------------------------|-----------|------|--------------------------------------|
|                                     |           |      | Percentage of<br>Total Metro<br>Area |           |      | Percentage of<br>Total Metro<br>Area |
| Employer                            | Employees | Rank | Employment                           | Employees | Rank | Employment                           |
| Gulfstream Aerospace Corporation    | 6,500     | 1    | 5.42%                                | 4,253     | 3    | 3.85%                                |
| Ft. Stewart/ Hunter Army Airfield   | 4,719     | 2    | 3.93%                                | 3,373     | 6    | 3.06%                                |
| Memorial Health                     | 4,643     | 3    | 3.87%                                | 4,600     | 2    | 4.17%                                |
| Savannah-Chatham Board of Education | 4,600     | 4    | 3.84%                                | 4,784     | 1    | 4.34%                                |
| St. Joseph's/ Candler               | 3,170     | 5    | 2.64%                                | 3,900     | 5    | 3.53%                                |
| Wal-Mart                            | 2,935     | 6    | 2.45%                                |           |      |                                      |
| City of Savannah                    | 2,500     | 7    | 2.08%                                | 1,537     | 8    | 1.39%                                |
| Savannah College of Art and Design  | 1,750     | 8    | 1.46%                                |           |      |                                      |
| Chatham County                      | 1,500     | 9    | 1.25%                                | 2,122     | 7    | 1.92%                                |
| Georgia Pacific Savannah River Mill | 1,200     | 10   | 1.00%                                |           |      |                                      |
| Savannah International Airport      |           |      |                                      | 4,077     | 4    | 3.70%                                |
| State of Georgia                    |           |      |                                      | 1,400     | 9    | 1.27%                                |
| International Paper                 |           |      |                                      | 1,250     | 10   | 1.13%                                |
| Total                               | 33,517    | -    | 27.94%                               | 31,296    | -    | 28.36%                               |

Source: Savannah Economic Development Authority and Georgia Department of Labor

Note: This data includes employer and employee information for the Savannah Metropolitan Service Area.

## Full Time City Employees by Function/Program Last Ten Calendar Years

| -                      | 2002 | 2003 | 2004 | 2005 | 2006 |
|------------------------|------|------|------|------|------|
| Function/Program       |      |      |      |      |      |
| General government     | 12   | 15   | 14   | 13   | 8    |
| Public safety          | 39   | 43   | 43   | 41   | 44   |
| Public works           | 15   | 17   | 13   | 22   | 19   |
| Culture and recreation | 11   | 11   | 12   | 12   | 9    |
| Utility services       | 12   | 12   | 12   | 11   | 11   |
| Total                  | 89   | 98   | 94   | 99   | 91   |

| -                        | 2007 | 2008 | 2009 | 2010 | 2011 |
|--------------------------|------|------|------|------|------|
| Function/Program         |      |      |      |      |      |
| General government       | 11   | 11   | 11   | 14   | 13   |
| Public safety            | 49   | 49   | 51   | 57   | 56   |
| Public works             | 21   | 13   | 13   | 14   | 11   |
| Culture and recreation   | 13   | 15   | 14   | 12   | 12   |
| Water and sewer services | 13   | 15   | 17   | 17   | 15   |
| Total                    | 107  | 103  | 106  | 114  | 107  |

Source: City Personnel Records

### Operating Indicators by Function Last Ten Calendar Years

| -                              | 2002 | 2003 | 2004 | 2005 | 2006 |
|--------------------------------|------|------|------|------|------|
| Police:                        |      |      |      |      |      |
| Arrests                        | 2525 | 1796 | 1211 | 1859 | 1897 |
| Fire:                          |      |      |      |      |      |
| Number of emergency calls      | 308  | 210  | 262  | 261  | 334  |
| Inspections                    | unav | unav | unav | unav | unav |
| Public works:                  |      |      |      |      |      |
| Ditch maintenance (miles)      | unav | unav | unav | unav | unav |
| Canal maintenance (miles)      | unav | unav | unav | unav | unav |
| Dry trash (tons)               | unav | unav | unav | unav | 900  |
| Water:                         |      |      |      |      |      |
| New connections                | unav | unav | unav | unav | unav |
| Average daily consumption      |      |      |      |      |      |
| (millions of gallons)          | unav | unav | 1.3  | 1.2  | 1.2  |
| Sewer:                         |      |      |      |      |      |
| New connections                | unav | unav | unav | unav | unav |
| Average daily sewage treatment |      |      |      |      |      |
| (millions of gallons)          | unav | unav | 1.04 | 1.09 | 0.97 |

|                                | 2007 | 2008 | 2009 | 2010 | 2011 |
|--------------------------------|------|------|------|------|------|
| Police:                        |      |      |      |      |      |
| Arrests                        | 2375 | 2149 | 1256 | 1385 | 1259 |
| Fire:                          |      |      |      |      |      |
| Number of emergency calls      | 366  | 390  | 348  | 379  | 394  |
| Inspections                    | unav | unav | unav | 50   | 53   |
| Public works:                  |      |      |      |      |      |
| Ditch maintenance (miles)      | unav | unav | 10.7 | 8.1  | 5.6  |
| Canal maintenance (miles)      | unav | unav | 120  | 84   | 109  |
| Dry trash (tons)               | 1100 | 1000 | 826  | 848  | 848  |
| Water:                         |      |      |      |      |      |
| New connections                | unav | unav | 10   | 8    | 7    |
| Average daily consumption      |      |      |      |      |      |
| (millions of gallons)          | 1.2  | 1.1  | 1.03 | 1.03 | 0.99 |
| Sewer:                         |      |      |      |      |      |
| New connections                | unav | unav | 6    | 8    | 7    |
| Average daily sewage treatment |      |      |      |      |      |
| (millions of gallons)          | 0.98 | 0.96 | 1.05 | 1.05 | 0.83 |
|                                |      |      |      |      |      |

Sources: City records

unav - This information is not available.

| Capital Asset Statistics by Function |
|--------------------------------------|
| Last Ten Calendar Years              |

| -                                | 2002 | 2003 | 2004 | 2005 | 2006 |
|----------------------------------|------|------|------|------|------|
| Police:                          |      |      |      |      |      |
| Stations                         | 1    | 1    | 1    | 1    | 1    |
| Fire:                            |      |      |      |      |      |
| Fire stations                    | 2    | 2    | 2    | 2    | 2    |
| Public works:                    |      |      |      |      |      |
| Streets (miles)                  | unav | unav | unav | unav | unav |
| Parks and recreation:            |      |      |      |      |      |
| Parks                            | 4    | 4    | 4    | 4    | 4    |
| Community centers                | 3    | 3    | 3    | 3    | 3    |
| Water:                           |      |      |      |      |      |
| Water mains (miles)              | unav | unav | unav | unav | unav |
| Maximum daily capacity           |      |      |      |      |      |
| (millions of gallons)            | 1.5  | 1.5  | 1.5  | 1.5  | 1.5  |
| Wastewater:                      |      |      |      |      |      |
| Sanitary sewers (miles)          | unav | unav | unav | unav | unav |
| Maximum daily treatment capacity |      |      |      |      |      |
| (millions of gallons)            | 2.0  | 2.0  | 2.0  | 2.0  | 2.0  |

|   | 2007 | 2008 | 2009 | 2010 | 2011 |
|---|------|------|------|------|------|
| Police:   |      |      |      |      |      |
| Stations  | 1    | 1    | 1    | 1    | 1    |
| Fire:   |      |      |      |      |      |
| Fire stations   | 2    | 2    | 2    | 2    | 2    |
| Public works:   |      |      |      |      |      |
| Streets (miles)   | unav | 45   | 45   | 45   | 45   |
| Parks and recreation:                                       |      |      |      |      |      |
| Parks   | 4    | 4    | 4    | 4    | 4    |
| Community centers   | 3    | 3    | 3    | 3    | 3    |
| Water:  |      |      |      |      |      |
| Water mains (miles)<br>Maximum daily capacity               | unav | 39.9 | 39.9 | 39.9 | 41.9 |
| (millions of gallons)                                       | 1.5  | 1.5  | 1.5  | 1.5  | 1.3  |
| Wastewater:   |      |      |      |      |      |
| Sanitary sewers (miles)<br>Maximum daily treatment capacity | unav | 45   | 45   | 45   | 48   |
| (millions of gallons)                                       | 2.0  | 2.0  | 2.0  | 2.0  | 2.0  |

Sources: City records and Technical Data Assessment Garden City Comprehensive Plan

unav - This information is not available.

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# **COMPLIANCE SECTION**



## KARP, RONNING & TINDOL CERTIFIED PUBLIC ACCOUNTANTS

#### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON** COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING **STANDARDS**

Honorable Mayor and Members of the City Council City of Garden City, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia, as of and for the year ended December 31, 2011, which collectively comprise the City of Garden City's basic financial statements, and have issued our report thereon dated May 6, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Garden City, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Garden City, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Garden City, Georgia's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Garden City, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated May 6, 2012.

This report is intended solely for the information and use of City Council and management and is not intended to be and should not be used by anyone other than these specified parties.

Karp, Ronning & Tindol, P.C.

Karp, Ronning & Tindol, P.C.

Savannah, Georgia May 6, 2012