

City of Garden City, Georgia Comprehensive Annual Financial Report

For Fiscal Year Ended December 31, 2020

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

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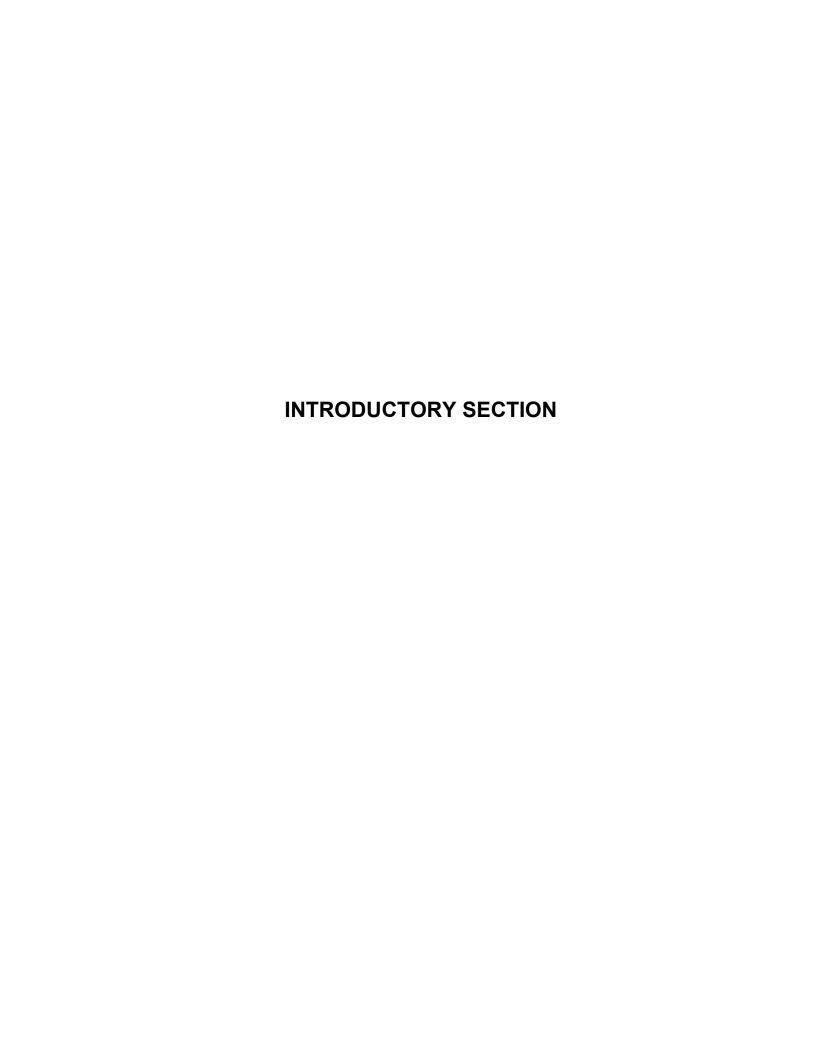
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City of Garden City, Georgia Comprehensive Annual Financial Report For the Fiscal Year Ended December 31, 2020

Prepared by the Finance Department

Mission

The employees of the Department of Finance are committed to providing quality service to all citizens equitably, in a professional, responsive and caring manner.

Code of Ethics

We, the employees of the Department of Finance, are committed to the highest standards of ethical conduct that reflect:

Responsibility, Honesty, Respect, Fairness, Compassion, Integrity, and Loyalty

Acknowledgments...

The preparation of this report has been accomplished by the efficient and dedicated services of the staff of the Department of Finance who have been assisted by the independent auditors, Mauldin & Jenkins CPAs, LLC. The contributions of all are invaluable and sincerely appreciated and clearly reflect the high standards which have been set by the City of Garden City.

It is also appropriate to thank the City Manager, Mayor and Members of City Council for making possible the excellent financial position of the City through their interest and support in planning and conducting the financial affairs of the City.



Please visit us at www. Gardencity-ga.gov.

Mayor

DON BETHUNE

Members of Council
MARCIA DANIEL
BESSIE KICKLIGHTER
RICHARD LASSITER, JR.
NATALYN MORRIS
DEBBIE RUIZ
KIMBERLY WEXELTICE



City Manager RONALD A. FELDNER

Clerk of Council/Finance Director RHONDA FERRELL-BOWLES

City Attorney

JAMES P. GERARD

June 3, 2021

TO THE HONORABLE MAYOR, MEMBERS OF CITY COUNCIL AND CITIZENS OF THE CITY OF GARDEN CITY:

First and foremost, we sincerely hope you and your families remain safe and healthy as our City continues to persevere through the COVID-19 pandemic. Despite these unprecedented times, it is our privilege to present the City of Garden City's (the "City") Comprehensive Annual Financial Report for Fiscal Year 2020. This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to accurately present the financial position and results of the operation of the various funds and account groups within the City. All disclosures necessary to enable the reader to gain a full understanding of the City's financial activities have been included. This report also fulfills the state law to publish an annual audit within six months of the close of each fiscal year.

The Comprehensive Annual Financial Report is presented in four sections: 1) Introductory, 2) Financial, 3) Statistical, and 4) Compliance. The introductory section includes this transmittal letter, the City's organizational chart and a list of principal officials. The financial section includes the Management's Discussion and Analysis ("MD&A"); basic financial statements for governmental and proprietary funds; notes to the financial statements and the combined and individual fund statements; and schedules for the nonmajor governmental, special revenue, capital projects, and proprietary funds. The statistical section presents selected and un-audited financial and demographic information.

The City's primary government financial statements have been audited by Mauldin & Jenkins CPAs, LLC. They have issued an unqualified ("clean") opinion of the City's financial statements for the fiscal year ended December 31, 2020. The independent audit involved examination, on a test basis, as to the evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor's report is presented as the first component of the financial section of this report.

Generally accepted accounting principles ("GAAP") require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The MD&A immediately follows the independent auditor's report. The MD&A complements the letter of transmittal and should be read in conjunction with it.

PROFILE OF THE GOVERNMENT

Located in the heart of Chatham County, the City stands apart as one of the leading municipalities in coastal Georgia. Featuring a progressive blend of industry and small business, the City boasts a rich history, friendly neighborhoods, vibrant economy and quality services for residents. The City is home to the Port of Savannah's Garden City Terminal, which is the second-largest container port in the eastern United States and the third-largest by harbor in North America as well as one of the fastest growing ports in the U.S.

On February 8, 1939, the Superior Court of Chatham County granted the residents of Industrial City Gardens, Georgia a charter of municipal incorporation. Thus, began the story of a community that became what is known today as Garden City. Early residents of the area were simple farmers and mill workers, many of whom eventually found work in the rapidly expanding cotton and shipping industries in the area.

In its first 70 or so years, the City operated under a Mayor-Council form of government where the Mayor was the designated chief executive of the City and presiding officer of a seven-member City Council that was elected atlarge for staggered four-year terms. While responsibility for day-to-day operations was delegated to an appointed City Administrator, the Mayor maintained the ultimate authority to operate the City government, prepare and administer the budget, and veto acts of the elected body. The City Council maintained responsibility for adopting the budget, passage of resolutions and ordinances, auditing the performance of the government and adoption of general policy positions.

In 2009, legislation was passed which changed the structure within the City to a Council-Manager form of government. This system of government combines the strong political leadership of elected officials with the strong managerial experience of an appointed City Manager, enabling the Mayor and City Council to focus primarily on legislative functions and policies. The Mayor continues to be recognized as the political head of the City but became a voting member of the City Council under the New City Charter in 2009. As the governing body of the City, the City Council provides legislative direction whereas a City Manager is appointed by the City Council to carry out the policies it establishes, and he/she is responsible for the administrative operation of the City based on the Council's recommendations. Thus, the Mayor and Council as a collegial body are responsible for setting policy, approving the budget as well as adopting resolutions and ordinances. The City Manager serves at the pleasure of the Mayor and City Council as the chief executive and he/she is responsible for preparing the budget, directing day-to-day operations, and oversight of City operations.

In addition to the change in the form of government, the new City Charter also incorporated a mixed election system and a change in the composition of the City Council. During the 2011 election, the City Council was reduced by one member. Currently, the City Council consists of seven members with one being the Mayor and another being the Mayor Pro-Tem. The five remaining members are elected from geographic districts while the Mayor and Mayor Pro-Tem are elected at-large or citywide. This mixed election system, combining at-large and district-member elections, blends the citywide perspective of the at-large council members with the district accountability to ensure that all geographic and demographic populations are properly represented.

The City is also financially accountable for a legally separate Tourism Board which is reported separately within the City's financial statements. Additional information of the City's component units can be found in the notes to the financial statements.

The annual budget document serves as the foundation for the City's financial planning, operation and control. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget that is approved by the Mayor and City Council. An annual operating and capital budget is prepared and adopted for the general fund and special revenue funds as well as for each enterprise fund for planning, control, cost allocation, and evaluation purposes of these funds. All annual appropriations end at the conclusion of each fiscal year and fund balance carryovers are recorded, where appropriate. As demonstrated by the statements and schedules included in the financial section of this Comprehensive Annual Financial Report, the City continues to meet its responsibility for sound financial management in all operational areas of the City.

ECONOMIC CONDITION AND OUTLOOK

The impact of the Coronavirus (COVID-19) remains a considerable source of uncertainty on the world's economy. The City's economic outlook has improved of late and is expected to remain favorable because of the continued growth and expansion of the Port of Savannah as well as the implementation of the vaccination program. Despite the pandemic, the City is attracting new business and continues to grow its business sector at a strong pace primarily due to port growth. Residential construction has also increased in the last year in both the new home construction and multi-family residential sectors. In view of the development and administration of the Coronavirus vaccine we anticipate seeing an upturn in several major revenue sources that are linked to the economy as tourism and face-to-face business operations return to normal.

LONG-TERM FINANCIAL PLANNING

The City understands the importance of maintaining and improving our public facilities and infrastructure to ensure efficient City government operation. The City actively engages in multi-year financial planning efforts as it relates to our capital improvement program ("CIP"). The City regularly updates its five-year CIP to account for future capital improvement projects and capital asset replacements. The City is actively engaged in long-term forecasting to determine areas where utility upgrades are needed to improve water and sewer operations as well as necessary transportation improvements. Staff uses various data to forecast future operating and capital needs in the preparation of the City's annual budget document. Revenue projections for future years are purposely developed in a conservative manner which sets the parameters for resources available to deliver services and implement the CIP.

MAJOR INITIATIVES

Highlighted below are major ongoing capital improvement projects scheduled to continue into 2021 and beyond.

• Garden City Town Center Development Project: Given the current lack of a recognizable downtown and after a great deal of evaluation and planning four years ago, the City formed a public/private partnership with a private development group (Roberts Properties, Inc.) for the development of its mixed-use Town Center. The mixed-use development is planned to include a vibrant mix of retail, dining, office space, as well as multi-family residential housing. Public infrastructure work for the Town Center Development Project got underway in December 2018 and is mostly complete at this time. Construction work on the private development components of the Town Center Project were started in late 2018 and the work is scheduled to continue into 2021 and beyond with the multi-family project segment being complete in mid-2021.

• Prosperity Area Water System: In 2019, the City commenced design plans to install a new metering station and water system connecting the City to the City of Savannah's water main at the intersection of Dean Forest Road and Prosperity Drive as well as constructing new water infrastructure to service existing properties and proposed warehouse projects in the Prosperity Drive Utility service area. The build out value of the proposed warehouse projects is in excess of \$200 million dollars which will benefit the City's Tax Digest in the near future. The utility project will allow the City to provide domestic water and fire protection supply to these planned industrial warehouse developments as well as provide water service and fire protection supply to approximately 15 existing commercial and industrial businesses currently on private wells in the area. The total utility related project costs are estimated to be approximately \$2.20 million dollars. Construction work started in late 2020 and is scheduled to continue into 2021.

ACKNOWLEDGMENTS

The preparation of this report is a complex task and one that would not have been possible without the efficient and dedicated service of the entire City Finance Department staff. We wish to express our appreciation to all members of the City departments who assisted and contributed to the preparation of this report. We would also like to express appreciation to the independent auditors, Mauldin & Jenkins CPAs, LLC for their professionalism as well as their guidance and technical assistance to the City staff during the audit engagement.

We especially want to express our appreciation to the Garden City Mayor and City Council members for their continued leadership and for maintaining the highest standards of professionalism in management of the City's finances during this particularly challenging fiscal year.

Respectfully submitted,

Ronald Feldner, P.E.

City Manager

City of Garden City

LIST OF PRINCIPAL CITY OFFICIALS DECEMBER 31, 2020

City Council

Don Bethune	Mayor
Bessie Kicklighter	
Kimberly Tice	President of Council
Marcia Daniel	Councilmember
Richard Lassiter, Jr	Councilmember
Natalyn Morris	Councilmember
Debbie Ruiz	Councilmember

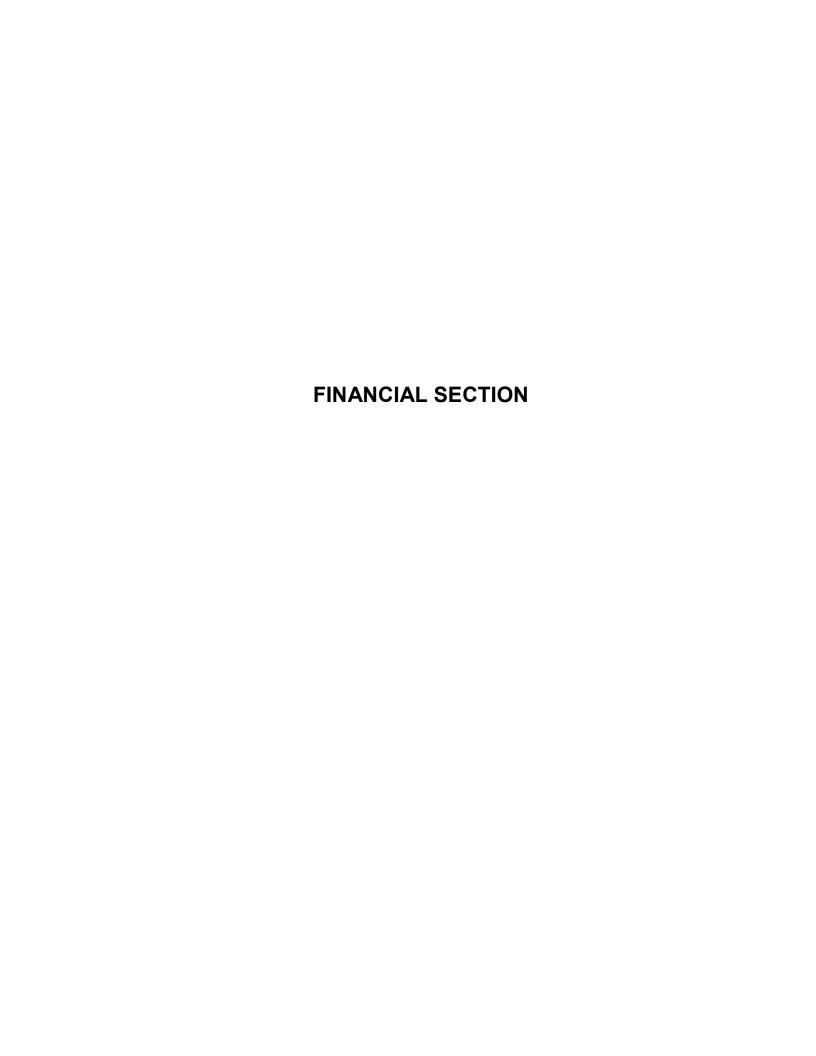
Other Officials

Ron Feldner	City Manager
Scott Robider	Assistant City Manager
Rhonda Ferrell-Bowles	City Clerk
Rhonda Ferrell-Bowles	Director of Finance
Pamela Sweeney	Director of Human Resources
Ben Brengman	Director of Information Technology
Jon Bayer	Director of Public Works
Cliff Ducey	Director of Parks & Recreation
Gilbert Ballard	Chief of Police
Corbin Medeiros	Fire Chief
Jim Gerard	City Attorney

2020 ORGANIZATIONAL CHART DECEMBER 31, 2020











INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Garden City, Georgia Garden City, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Garden City, Georgia** (the "City"), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City of Garden City, Georgia's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America ("GAAP"); this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis ("MD&A") on pages 4 – 11, the Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund on pages 51 and 52, the Schedule of Changes in the Net Pension Liability and Related Ratios on page 53, and the Schedule of City Contributions on page 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board ("GASB"), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information ("RSI") in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of 2014 special purpose local option sales tax ("SPLOST") proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated ("O.C.G.A.") §48-8-121, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of 2014 SPLOST proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of 2014 SPLOST proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 3, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Garden City, Georgia's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Savannah, Georgia June 3, 2021



MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

As management of the City of Garden City (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2020. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the City's financial statements, which follow this narrative.

Financial Highlights

- ➤ The City's total net position on a government-wide basis, at the close of fiscal year 2020 was \$37,439,522 (net position). Of this amount, \$10,629,293 (unrestricted net position) is available to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased \$2,047,273 from the previous year. The majority of the increase is from governmental activities in the amount of \$1,184,278. Business-type activities increased its net position by \$862,995 from the previous year. The increase is attributed to the City's continuing growth in its business sector due to the expansion of the Port of Savannah. Residential construction has also increased in the last year in both the new home construction and multi-family residential sectors.
- At December 31, 2020, the City's governmental funds balance sheet reported a combined ending fund balance of \$7,660,054, an increase of \$1,684,958 from the previous year. The increase is mostly attributed to an increase in several major general fund revenue sources that are linked to the economy such as, occupational taxes, land development permitting and property taxes.
- The General Fund reported a total end of the year fund balance of \$6,493,590, an increase of \$1,591,420 from 2019. The unassigned fund balance for the general fund was \$4,309,192, an increase of \$1,582,957 from the previous calendar year. The City has \$2,087,328 in committed (Rainy Day) general fund balance for emergencies.

Overview of the Financial Statements

This annual report consists of four parts – Management's Discussion and Analysis ("MD&A"), the basic financial statements, required supplementary information and other supplementary information that presents combining statements for non-major governmental funds. The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the City's government, reporting the City's operations in more detail than the government-wide statements.

Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the City's overall health, the reader needs to consider additional nonfinancial factors such as the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- ➤ Governmental activities Most of the City's basic services are included here, such as police, public works, court, streets, recreation, parks, and general administration. Sales taxes, franchise taxes, property taxes, charges for services, and fines and forfeitures provide most of the funding.
- ➤ Business-type activities The City charges fees to customers to help cover the costs of certain services it provides. The City's water and sewer system, solid waste collection, stormwater, and fire protection are treated as business-type activities.

Fund Financial Statements

The fund financial statements provide detailed information about the City's most significant funds – not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. State law requires some funds. The City Council establishes other funds to control and manage money for particular purposes.

The City has two kinds of funds:

- Governmental funds Most of the City's basic services are included in governmental funds, which focus on how cash and other financial assets can readily be converted to cash flow, and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the future to finance the City's programs.
- Proprietary funds Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like government-wide statements, provide both long-term and short-term financial information.

Financial Overview

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$37.4 million at the close of the most recent fiscal period. Governmental activities comprise \$23.1 million, and business-type activities make up \$14.3 million of the total net position. In a condensed format, the table below shows a comparison of the net position as of December 31, 2020 to the prior year:

		nmental ⁄ities	Business-type Activities		To	ıtal
	2020	2019	2020	2019	2020	2019
Current assets Capital assets	\$ 8,821,620 21,194,881	\$ 7,304,045 21,737,118	\$ 6,722,871 16,179,767	\$ 5,385,181 17,016,658	\$ 15,544,491 37,374,648	\$ 12,689,226 38,753,776
Total assets	30,016,501	29,041,163	22,902,638	22,401,839	52,919,139	51,443,002
Deferred outflows	1,488,217	533,451	862,136	312,382	2,350,353	845,833
Current liabilities Long-term liabilities	1,309,029 7,139,721	1,304,493 6,337,671	1,368,812 8,012,408	1,140,449 8,017,634	2,677,841 15,152,129	2,444,942 14,355,305
Total liabilities	8,448,750	7,642,164	9,381,220	9,158,083	17,829,970	16,800,247
Deferred inflows	_	60,760		35,579		96,339
Net position: Net investment in capital assets Restricted	16,435,032 1,166,464	16,495,488 1,072,926	9,208,733 -	9,234,153 -	25,643,765 1,166,464	25,729,641 1,072,926
Unrestricted	5,454,472	4,303,276	5,174,821	4,286,406	10,629,293	8,589,682
Total net position	\$ 23,055,968	\$21,871,690	\$ 14,383,554	\$13,520,559	\$ 37,439,522	\$ 35,392,249

Approximately 68.5% of the City's net position represents its investment in capital assets such as land, buildings, infrastructure, and equipment, less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The City has an unrestricted net position totaling \$10,629,293 or 28.4% of total net position, which may be used to meet the City's ongoing obligations to citizens and creditors. The remaining balance of total net position contains resources that are subject to external restrictions on how they may be used, such as SPLOST revenue and confiscated assets.

At the end of the year, the City is able to report positive balances in all three categories of net position for the government as a whole.

The City's overall net position increased by \$2,047,273 from the prior fiscal year. Governmental activities net position increased \$1,184,278. The City's business-type activities' net position increased by \$862,995. The increases are mostly attributed to increases in revenues associated with the residential and commercial growth within the City.

Changes in Net Position

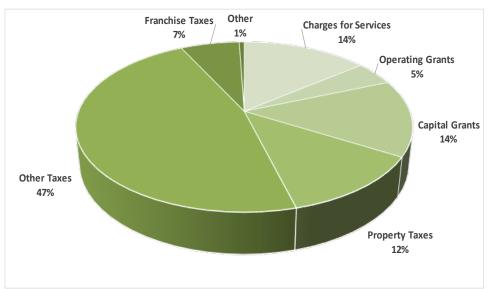
The following table presents a summary of the changes in net position for the year ended December 31, 2020:

	Governmental		Busine	ss-type			
	Activ	rities	Activ	rities	Total		
	2020	2019	2020	2019	2020	2019	
Revenue							
Program revenue:							
Charges for services	\$ 1,723,073	\$ 1,715,075	\$ 7,017,030	\$ 7,182,074	\$ 8,740,103	\$ 8,897,149	
Operating grants and							
contributions	552,607	175,737	-	-	552,607	175,737	
Capital grants and							
contributions	1,755,109	1,854,185	-	-	1,755,109	1,854,185	
General Revenue:							
Property taxes	1,491,504	1,708,831	-	-	1,491,504	1,708,831	
Sales and use taxes	3,710,965	3,739,416	-	-	3,710,965	3,739,416	
Business taxes	1,206,459	1,265,646	-	-	1,206,459	1,265,646	
Franchise taxes	809,333	838,878	-	-	809,333	838,878	
Selective sales and use taxes	477,223	618,587	-	-	477,223	618,587	
Hotel/Motel taxes	249,593	-	-	-	249,593	-	
Unrestricted investment	22,721	51,214	104,429	45,717	127,150	96,931	
Miscellaneous	46,631	110,410			46,631	110,410	
Total revenue	12,045,218	12,077,979	7,121,459	7,227,791	19,166,677	19,305,770	
Expenses							
General government	1,835,131	1,858,194	-	-	1,835,131	1,858,194	
Judiciary	85,382	100,756	-	-	85,382	100,756	
Public safety	4,990,281	4,460,680	-	-	4,990,281	4,460,680	
Public works	1,194,080	1,148,789	-	-	1,194,080	1,148,789	
Health and welfare	135,349	194,670	-	-	135,349	194,670	
Culture and recreation	858,031	1,010,698	-	-	858,031	1,010,698	
Housing and development	535,179	564,022	-	-	535,179	564,022	
Interest on long-term debt	189,826	171,954	-	-	189,826	171,954	
Water and sewer	-	-	3,518,604	3,694,732	3,518,604	3,694,732	
Sanitation	-	-	439,155	421,455	439,155	421,455	
Stormwater	-	-	978,534	837,875	978,534	837,875	
Fire protection services			2,359,852	2,338,871	2,359,852	2,338,871	
Total expenses	9,823,259	9,509,763	7,296,145	7,292,933	17,119,404	16,802,696	
Excess (deficiency) before							
transfers	2,221,959	2,568,216	(174,686)	(65,142)	2,047,273	2,503,074	
Transfers	(1,037,681)	713,983	1,037,681	(713,983)			
Change in net position	1,184,278	3,282,199	862,995	(779,125)	2,047,273	2,503,074	
Net position, beginning	21,871,690	18,589,491	13,520,559	14,299,684	35,392,249	32,889,175	
Net position, ending	\$ 23,055,968	\$ 21,871,690	\$ 14,383,554	\$ 13,520,559	\$ 37,439,522	\$ 35,392,249	

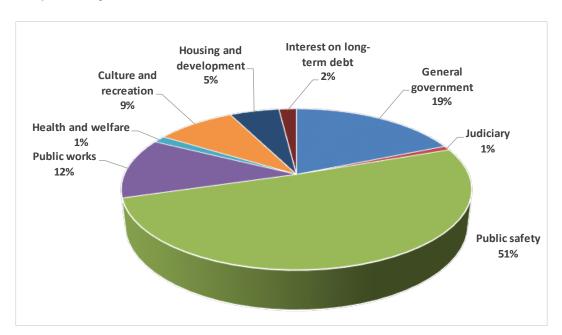
Governmental Activities

Revenues for governmental activities totaled \$12.0 million in 2020, which represents a decrease of (0.3%) when compared to 2019. The decrease in governmental revenues is mostly due to decreased sales and use taxes associated with the COVID-19 pandemic. The largest source of revenue for the City, sales and use taxes accounted for \$3.7 million or 31% of total revenue in 2020, a reported decrease of \$28,451 from 2019. Property taxes and franchise taxes accounted for \$2.3 million or 19% of the total revenue in 2020. Business taxes, which include the insurance premium tax, accounted for \$1.2 million or 10% of the total revenue in 2020. Charges for services generated \$1.7 or 14% of total revenue for 2020. Grants and contributions accounted for 20% of the total revenue in 2020, an increase of \$277,794, mostly due to CARES Act funding associated with the COVID-19 pandemic. Other revenue from selective sales and use taxes, investment earnings and miscellaneous accounted for 4% of the City's total revenue for 2020.





The City's expenses for governmental activities cover a wide range of services, with 51% or \$5.0 million related to public safety (includes judiciary), 19% or \$2.0 million for general government services (includes interest for long-term debt), 12% or \$1.1 million for public works, and 15% or \$1.5 million for public welfare services (includes health and welfare, culture and recreation, and housing and development). Overall expenses for governmental activities totaled \$9.8 million in 2020, which represents an increase of \$313,496 when compared to 2019. The increase in governmental activities is mainly attributed to the unanticipated costs associated with public safety expenses due to the COVID-19 pandemic.



Expenses by Function - Governmental Activities - Year Ended December 31, 2020

Business-type Activities

The City has four business-type activities: water and sewer operations, solid waste collection services, stormwater management, and fire protection services. For fiscal year 2020, total revenues for business-type activities were \$7.1 million, which represents a decrease of (1%) when compared to 2019. The decrease in revenue is mostly attributed to the economic downturn due to the COVID-19 pandemic. Total expenses for fiscal year 2020 were \$7.3 million, which represents a slight increase of \$3,212, when compared to 2019. The increase in business-type activities is mostly attributed to the unanticipated costs for personal protection equipment items due to the COVID-19 pandemic.

Financial Analysis of City Funds

General Fund

The general fund is the chief operating fund of the City. At December 31, 2020, the total fund balance in the general fund was \$6,493,590. The total amount of unassigned fund balance for the general fund was \$4,309,192. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 42.7% of total general fund expenditures, while total fund balance represents approximately 64.4% of that same amount.

The fund balance of the City's general fund increased by \$1,591,420 during the 2020 fiscal year. As stated previously, the increase is mostly attributed to an increase in several major general fund revenue sources that are linked to the economy such as occupational taxes, land development permitting, and property taxes associated with the residential and commercial growth within the City.

Capital Projects Fund

The SPLOST Capital Projects Fund balance at December 31, 2020 was \$1,020,935. All of the SPLOST revenue received in 2020 plus additional fund balance was used for approved SPLOST projects such as debt service payment for the city hall, replacement of public safety vehicles and equipment, as well as infrastructure improvements at Town Center.

Proprietary Funds

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide financial statements, only in greater detail. The City uses four enterprise funds at this time in the proprietary fund financial statements, the water and sewer fund, the solid waste fund, the stormwater fund, and the fire protection fund. An enterprise fund is required to account for the operations for which fees are charged to external users for goods or services.

Capital Assets

Statement of net position presents capital assets in two groups: those assets subject to depreciation, such as equipment or operational facilities and those assets not subject to depreciation such as land and construction in progress. At year-end, the City's net capital assets for both governmental activities and business-type activities totaled \$37.4 million. Capital assets include assets purchased, constructed or donated.

Additional information on the City's capital assets can be found in Note 4 of the Notes to the Financial Statements.

Debt Administration

The long-term debt liabilities at December 31, 2020 totaled \$11,730,883. Of this amount, \$4,759,849 relates to governmental type activities and \$6,971,034 relates to business-type activities. The City reduced its total debt by \$1,293,252 in 2020.

Additional information on the City's debt can be found in Note 7 of the Notes to the Financial Statements.

General Fund Budgetary Highlights

Budget to actual schedules are provided in the required supplementary information other than the MD&A for the General Fund. Individual columns are provided for both the original and final budgets. A column for actual expenditures and a column for differences between the final budget and actual expenditures follow these columns.

The overall operations of the City are similar to directing a large multi-million-dollar business. Budget amendments are approved throughout the year to more accurately reflect the ongoing changes and to abide by state laws. The original fiscal year 2020 budget was adopted by City Council on November 18, 2019.

Total general fund actual revenues were \$10,110,922 exceeding the final budgeted amount of \$9,014,668 by \$1,096,254. Total overall general fund actual expenditures were less than the final amount budgeted by \$388,860. The excess revenues combined with expenditures being less than budgeted accounts for the general fund's increase in fund equity of \$1,591,420.

Economic Conditions and Next Year's Budget

On November 16, 2020, the City adopted a general fund budget of \$10,080,458 for fiscal year 2021, which includes a transfer of \$1,267,440 to the Fire Protection Fund. The transfer to the Fire Protection Fund will be used to subsidize the operations of the Fire Department. The 2021 budget represents a (0.3%) decrease when compared to the 2020 final budget. Budget appropriations in all departments in 2021 remain relatively stable from 2020. The City is constantly reviewing opportunities to increase revenue by using its assets more efficiently and effectively.

The City continues to improve water and wastewater services. In the 2021 budgeting process some minor to moderate revisions and/or adjustments were made to accurately allocate water and wastewater related costs to the water and sewer fund with the resulting budget balanced for 2021. The water and sewer rates remain unchanged.

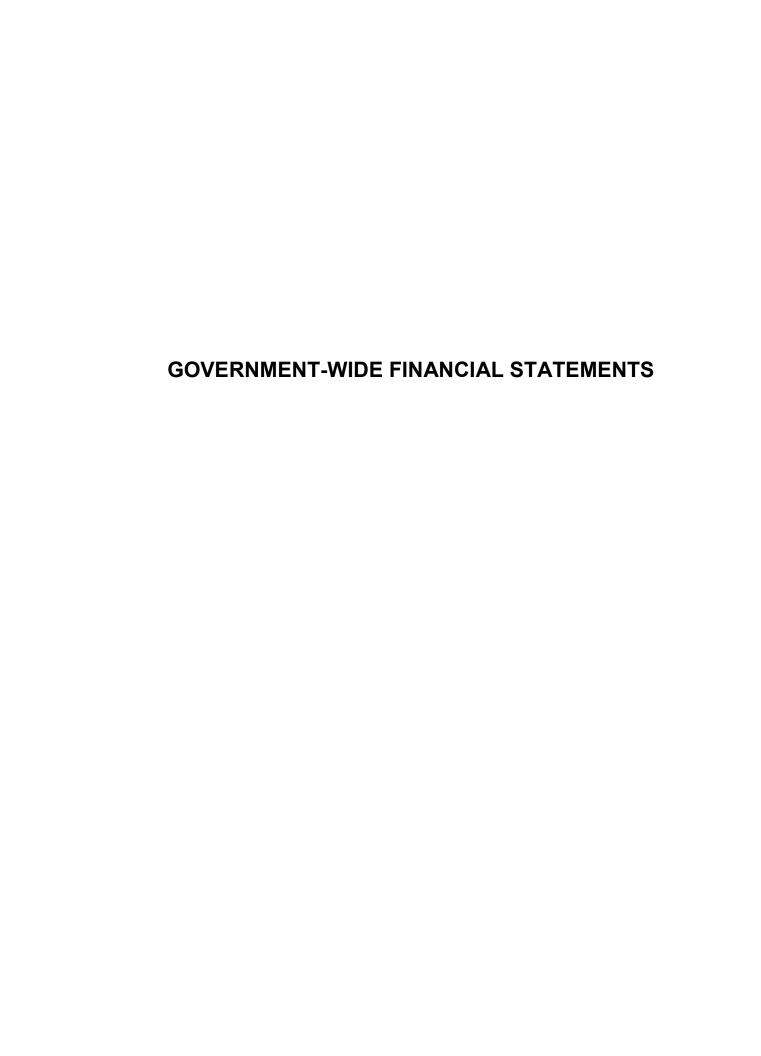
The stormwater fund was created in 2009, and the City reviews the cost allocations on an annual basis to ensure the accuracy of these allocations. The goal of the City is to accurately allocate storm water related costs incurred by the City to the stormwater fund, which was created to serve as the primary funding source for stormwater and drainage related services undertaken by the City each year. In the 2021 budgeting process, some minor to moderate revisions and/or adjustments were made to accurately allocate stormwater related costs to the stormwater fund with the resulting budget balanced for 2021. The stormwater utility billing rate remains unchanged.

The City continues to improve operations to enhance the City's delivery of fire protection service. In the 2021 budgeting process, some minor to moderate revisions and/or adjustments were made to accurately allocate fire protection related costs to the fire protection fund with the resulting budget balanced for 2021. The fire protection billing rate remains unchanged.

The City continues to provide for the curbside collection of household garbage, recyclables and yard debris discarded by the City's residents. These waste stream collection services are subscribed services with the City through a contractual agreement with Waste Management. The sanitation billing rate remains unchanged.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact: The City of Garden City, 100 Central Avenue, Garden City, Georgia 31405.





STATEMENT OF NET POSITION DECEMBER 31, 2020

	ı	Primary Governm	ent	Component Unit	Component Unit	
ASSETS	Governmental Business-ty Activities Activities		Total	Garden City Convention and Visitors Bureau	Garden City Convention and Visitors Bureau Authority	
Cash and cash equivalents	\$ 1,502,621	\$ 1,488,460	\$ 2,991,081	\$ 360,322	\$ 20,338	
Investments	4,713,543	1,914,806	6,628,349	-	-	
Accounts receivable, net of allowances	1,663,039	599,647	2,262,686	6,098	10,851	
Internal balances	67,333	(67,333)	-	-	-	
Inventories	-	1,000	1,000	-	-	
Prepaid expenses	97,070	64,373	161,443	-	498	
Restricted assets:						
Cash and cash equivalents	778,014	2,721,918	3,499,932	-	-	
Capital assets:						
Nondepreciable	6,019,033	91,657	6,110,690	-	-	
Depreciable, net of accumulated depreciation	15,175,848	16,088,110	31,263,958	-	-	
Total assets	30,016,501	22,902,638	52,919,139	366,420	31,687	
DEFERRED OUTFLOWS OF RESOURCES	•					
Pension	1,488,217	862,136	2,350,353	_	_	
LIABILITIES						
Accounts payable	203,664	202,593	406,257	=	13,846	
Accrued liabilities	156,595	318,603	475,198	=	42	
Net pension liability due in more than one year	3,190,343	1,848,192	5,038,535	-	-	
Capital leases due within one year	195,471	145,101	340,572	-	-	
Capital leases due in more than one year	144,378	148,859	293,237	-	-	
Notes payable due within one year	615,000	260,340	875,340	-	-	
Notes payable due in more than one year	3,805,000	4,175,209	7,980,209	-	-	
Bonds payable due within one year	-	401,377	401,377	-	-	
Bonds payable due in more than one year	-	1,840,148	1,840,148	-	-	
Compensated absences due within one year	138,299	40,798	179,097			
Total liabilities	8,448,750	9,381,220	17,829,970	-	13,888	
NET POSITION						
Net investment in capital assets	16,435,032	9,208,733	25,643,765	_	_	
Restricted for:	.0,.00,002	0,200,.00	20,0.0,.00			
Capital outlay	1,113,898	_	1,113,898	_	_	
Public safety purposes	15,650	_	15,650	_	_	
Culture and beautification	36,916	_	36,916	_	_	
Other purposes	-	_	-	366,420	17,799	
Unrestricted	5,454,472	5,174,821	10,629,293	-		
Total net position	\$ 23,055,968	\$ 14,383,554	\$ 37,439,522	\$ 366,420	\$ 17,799	
- r		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,		,	

The accompanying notes are an integral part of these financial statements.

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

			Program Revenues					
Functions/Programs		Expenses		harges for Services	G	perating rants and ntributions	_	Capital frants and ntributions
Primary government							•	
Governmental activities:								
General government	\$	1,835,131	\$	593,054	\$	-	\$	46,922
Judicial		85,382		-		-		-
Public safety		4,990,281		1,076,053		552,607		29,940
Public works		1,194,080		20,799		-		1,678,247
Health and welfare		135,349		-		-		-
Culture and recreation		858,031		33,167		-		-
Housing and economic development		535,179		-		-		-
Interest on long-term debt		189,826		-		-		-
Total governmental activities		9,823,259		1,723,073		552,607		1,755,109
Business-type activities:								
Water and sewer		3,518,604		4,873,758		-		-
Sanitation		439,155		397,105		-		-
Stormwater		978,534		1,002,770		-		-
Fire protection services		2,359,852		743,397		-		-
Total business-type activities		7,296,145		7,017,030		-		-
Total primary government	\$	17,119,404	\$	8,740,103	\$	552,607	\$	1,755,109
Component units								
Garden City Convention and Visitors Bureau	\$	41,624	\$	-	\$	-	\$	_
Garden City Convention and Visitors Bureau Ir	nc.	84,849		-		-		_
Total component units	\$	126,473	\$		\$		\$	

General revenues:

Property taxes

Sales and use taxes

Business taxes

Franchise taxes

Selective sales and use taxes

Hotel/Motel taxes

Unrestricted investment earnings

Gain on disposition of capital assets

Miscellaneous

Transfers

Total general revenue and transfers Change in net position

Net position, beginning of year

Sovernmental Activities	Net (Expenses) Revenues and Changes in Net Position					Component Unit	Component Unit	
(85,382) - (85,382) - (3,331,681) - (3,331,6			= -		Total	Convention and	Visitors Bureau	
(3,331,681) - (3,331,681) - 504,966 - 504,966 - (135,349) - (135,349) - (135,349) - (135,349) - (135,349) - (135,349) - (135,349) - (138,26) - (189,82	\$	(1,195,155)	\$ -	\$	(1,195,155)	\$ -	\$ -	
504,966 - 504,966 - <		(85,382)	-		(85,382)	-	-	
(135,349) - (135,349) - (135,349) - (824,864) - (824,864) - (535,179) - (535,179) - (535,179) - (189,826) - (189,826) - (189,826) - (5,792,470) - (5,792,470) - (5,792,470) - (5,792,470) - (5,792,470) - (42,050) - (44,055) - (44,054		(3,331,681)	-		(3,331,681)	-	-	
(824,864) - (824,864) - (535,179) - (535,179) - (535,179) - (189,826) - (189,8			-		•	-	-	
(535,179) - (535,179) - (189,826) - (189,826) - (5,792,470) - (5,792,470) - - 1,355,154 1,355,154 - - (42,050) - - - 24,236 24,236 - - (1,616,455) (1,616,455) - - (279,115) (279,115) - (5,792,470) (279,115) (6,071,585) - (41,624) (84,845) 1,491,504 - - (41,624) 3,710,965 - 3,710,965 - 1,206,459 - 1,206,459 - 809,333 - 809,333 - 477,223 - 477,223 - 249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 30,488 - 30,488 - 16,143 - 16,143 - (1,037,681) 1,037,681 - - 1,184,278 862,995 2,047,273 37 (1,652) 21,871,690 13,520,559 35,392,249 366,383 19,455 <		(135,349)	-		(135,349)	-	-	
(189,826) - (189,826) - (5,792,470) - (5,792,470) - - 1,355,154 1,355,154 - - (42,050) (42,050) - - 24,236 - - - (1,616,455) (1,616,455) - - (279,115) (279,115) - (5,792,470) (279,115) (6,071,585) - - (41,624) (84,845) - (41,624) (84,846) - (41,624) (84,846) - (41,624) (84,846) - (37,10,965) - - (37,10,965) - - (37,10,965) - - (37,10,965) - - (39,333) - - (39,333) - - (39,333) - - (47,223) - - - - - - - - - - -		, ,	-		, ,	-	-	
(5,792,470) - (5,792,470) - - 1,355,154 1,355,154 - - (42,050) (42,050) - - 24,236 24,236 - - (1,616,455) (1,616,455) - - (279,115) (279,115) - (5,792,470) (279,115) (6,071,585) - (41,624) - (84,848) 1,491,504 - 1,491,504 - 3,710,965 - 3,710,965 - 1,206,459 - 1,206,459 - 809,333 - 809,333 - 477,223 - 477,223 - 249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 6 30,488 - - 16,143 - 16,143 - - - - - 1,184,278 862,995 2,047,273 37 1,1662 21,871,690 13,520,559 35,392,249 366,383 19,451 <td></td> <td>, ,</td> <td>-</td> <td></td> <td>,</td> <td>-</td> <td>-</td>		, ,	-		,	-	-	
- 1,355,154								
- (42,050) (42,050) - 24,236		(5,792,470)			(5,792,470)			
- 24,236		-	1,355,154		1,355,154	-	-	
- (1,616,455) (1,616,455) - (279,115) - (279,115) - (5,792,470) (279,115) (6,071,585) - (41,624) - (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (84		-	(42,050)		(42,050)	-	-	
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- (279,115) (279,115) - (6,071,585) - (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (41,624) (84,845) (84,845) (41,624) (84,845) (-	(1,616,455)		(1,616,455)	-	-	
(41,624) - (84,848) 1,491,504 - 1,491,504 - 3,710,965 - 3,710,965 - 1,206,459 - 1,206,459 - 809,333 - 809,333 - 477,223 - 477,223 - 249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 30,488 - 30,488 - 16,143 - 16,143 - (1,037,681) 1,037,681 - - 6,976,748 1,142,110 8,118,858 41,661 83,197 1,184,278 862,995 2,047,273 37 (1,652 21,871,690 13,520,559 35,392,249 366,383 19,451		-					-	
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1,491,504 - 1,491,504 - 3,710,965 - 3,710,965 - 1,206,459 - 1,206,459 - 809,333 - 809,333 - 477,223 - 477,223 - 249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 30,488 - 30,488 - 16,143 - 16,143 - (1,037,681) 1,037,681 - - 6,976,748 1,142,110 8,118,858 41,661 83,197 21,871,690 13,520,559 35,392,249 366,383 19,451						(41,624)	-	
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477,223 - 477,223 - 249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 30,488 - 30,488 - 16,143 - 16,143 - (1,037,681) 1,037,681 - - 6,976,748 1,142,110 8,118,858 41,661 83,197 1,184,278 862,995 2,047,273 37 (1,652 21,871,690 13,520,559 35,392,249 366,383 19,451		1,206,459	-		1,206,459	-	-	
249,593 - 249,593 41,655 83,197 22,721 104,429 127,150 6 30,488 - 30,488 - 16,143 - 16,143 - (1,037,681) 1,037,681 - - 6,976,748 1,142,110 8,118,858 41,661 83,197 1,184,278 862,995 2,047,273 37 (1,652 21,871,690 13,520,559 35,392,249 366,383 19,451		809,333	-		809,333	-	-	
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1,184,278 862,995 2,047,273 37 (1,652) 21,871,690 13,520,559 35,392,249 366,383 19,451					- 0.440.050	- 44.004	- 00.407	
21,871,690 13,520,559 35,392,249 366,383 19,451								
	\$	23,055,968	\$ 14,383,554	\$	37,439,522	\$ 366,420	\$ 17,799	







BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General Fund	SPLOST Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS	<u> </u>	Fullu	Fullus	Fullus
Cash and cash equivalents	\$ 1,456,658	\$ -	\$ 45,963	\$ 1,502,621
Investments	4,713,543	<u>-</u>	-	4,713,543
Receivables, net	1,291,100	339,384	32,555	1,663,039
Due from other funds	70,903	-	-	70,903
Prepaid expenditures	97,070	_	_	97,070
Restricted cash and cash equivalents		685,051	92,963	778,014
Total assets	\$ 7,629,274	\$ 1,024,435	\$ 171,481	\$ 8,825,190
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES LIABILITIES				
Accounts payable	\$ 177,782	\$ 3,500	\$ 22,382	\$ 203,664
Accrued liabilities	150,812	-	-	150,812
Due to other funds	· -	-	3,570	3,570
Total liabilities	328,594	3,500	25,952	358,046
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - property taxes	143,523	_	_	143,523
Unavailable revenue - franchise fees	663,567	_	_	663,567
Chavanasie revenue manoriles rese				
Total deferred inflows of resources	807,090			807,090
FUND BALANCES				
Nonspendable:				
Prepaid expenditures	97,070	-	-	97,070
Committed:				
Rainy day	2,087,328	-	-	2,087,328
Restricted:				
Public safety	-	-	15,650	15,650
Culture and recreation	-	-	36,916	36,916
Capital outlay	-	1,020,935	92,963	1,113,898
Unassigned:	4,309,192			4,309,192
Total fund balances	6,493,590	1,020,935	145,529	7,660,054
Total liabilities, deferred inflows of resources,				
and fund balances	\$ 7,629,274	\$ 1,024,435	\$ 171,481	\$ 8,825,190

The accompanying notes are an integral part of these financial statements.

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2020

Total fund balances of governmental funds		\$ 7,660,054
Amounts reported for governmental activities in the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial resources;		
therefore, they are not reported in the respective governmental funds:		
Cost of capital assets	\$ 32,855,970	
Accumulated depreciation	(11,661,089)	21,194,881
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds balance sheet:		
Property taxes		143,523
Franchise taxes		663,567
Deferred outflow and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the fund financial statements: Deferred outflow of resources related to pensions		1,488,217
Lang tarm lightlities are not due and naughle in the current period and		
Long-term liabilities are not due and payable in the current period and, therefore, they are not reported in governmental funds:		
	4 (5.700)	
Accrued interest	\$ (5,783)	
Compensated absences	(138,299)	
Notes payable	(4,420,000)	
Capital leases	(339,849)	
Net pension liability	(3,190,343)	 (8,094,274)

The accompanying notes are an integral part of these financial statements.

Net position of governmental activities

23,055,968

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

	General Fund	SPLOST Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 7,740,641	\$ -	\$ 249,593	\$ 7,990,234
Licenses and permits	433,743	-	-	433,743
Intergovernmental	629,469	1,677,491	-	2,306,960
Fines and forfeitures	1,036,456	-	4,966	1,041,422
Charges for services	100,591	-	-	100,591
Investment earnings	22,705	756	16	23,477
Miscellaneous	147,317			147,317
Total revenues	10,110,922	1,678,247	254,575	12,043,744
EXPENDITURES				
Current:				
General government	1,413,719	-	-	1,413,719
Judicial	85,382	-	-	85,382
Public safety	4,081,356	-	9,022	4,090,378
Public works	963,810	-	-	963,810
Health and welfare	125,548	-	-	125,548
Culture and recreation	726,301	-		726,301
Housing and development	381,517	-	124,798	506,315
Capital outlay	-	768,591	-	768,591
Debt service:				
Principal	-	817,761	-	817,761
Interest and other fees		181,604		181,604
Total expenditures	7,777,633	1,767,956	133,820	9,679,409
Excess (deficiency) of revenues over (under) expenditures	2,333,289	(89,709)	120,755	2,364,335
OTHER FINANCING SOURCES (USES)				
Transfers in	415,931	_	_	415,931
Transfers out	(1,176,100)	(152,714)	(124,798)	(1,453,612)
Capital lease	(.,,,	291,673	(,,	291,673
·				
Issuance of note payable	0.457	5,070,000	-	5,070,000
Sale of capital assets	2,157	28,331	-	30,488
Insurance recoveries	16,143	- -	-	16,143
Payment to bond escrow agent		(5,050,000)		(5,050,000)
Total other financing sources (uses)	(741,869)	187,290	(124,798)	(679,377)
Net change in fund balances	1,591,420	97,581	(4,043)	1,684,958
Fund balances, beginning of year	4,902,170	923,354	149,572	5,975,096
Fund balances, end of year	\$ 6,493,590	\$ 1,020,935	\$ 145,529	\$ 7,660,054

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

Net change in fund balances of total governmental funds as noted in the statement of revenues, expenditures and changes in fund balances.			\$ 1,684,958
Amounts reported for governmental activities in the statement of activities are different from the statement of revenues, expenditures and changes in fund balances because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.			
Capital outlay	\$	481,187	
Depreciation	·	(1,023,424)	(542,237)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.		, , ,	(45,157)
The issuance of long-term debt provides current financial resources to governmental funds, but increases liabilities in the statement of net position. Repayment of debt is an expenditure in the government funds, but reduces long-term liabilities in the statement of net position.			
Proceeds from capital leases	\$	(291,673)	
Proceeds from notes payable - direct borrowing	·	(5,070,000)	
Amortization of discount		(24,307)	
Payment of long-term liabilities		817,761	
Payment to bond escrow agent		5,050,000	481,781
The effect of changes in net pension liability and related deferred inflows and outflows of pension resources.			(387,562)
pension recogness.			(307,302)
Some expenses reported in the statement of activities do not require the use of current financial resources, and are not reported as expenditures in governmental funds.			
Current year change in compensated absences	\$	(23,590)	
Change in accrued interest		16,085	(7,505)
Net change in net position of governmental activities as noted in the statement of activities			\$ 1,184,278

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2020

	Water and Sewer Fund		Solid Waste Fund	Stormwater Fund	Fire Protection Fund	Total Enterprise Funds
ASSETS						
CURRENT ASSETS	ф. 4.400 F4F	Φ.	00.000	Φ.	f 50.005	ф 4.400.400
Cash and cash equivalents Investments	\$ 1,409,515 1,914,806	\$	28,620	\$ -	\$ 50,325	\$ 1,488,460 1,914,806
Accounts receivable, net of allowances	374,621		39,565	90,948	94,513	599,647
Inventories	, <u>-</u>		-	-	1,000	1,000
Prepaid expenses	20,780		-	6,361	37,232	64,373
Total current assets	3,719,722		68,185	97,309	183,070	4,068,286
NON-CURRENT ASSETS						
Restricted assets, cash	2,715,908		6,010	-	-	2,721,918
Capital assets:						
Land and construction in progress	24,641		-	36,316	30,700	91,657
Depreciable capital assets	33,025,804		-	2,985,961	3,404,569	39,416,334
Less: accumulated depreciation	(19,552,398)		-	(1,116,208)	(2,659,618)	(23,328,224)
Total non-current assets	16,213,955		6,010	1,906,069	775,651	18,901,685
Total assets	19,933,677		74,195	2,003,378	958,721	22,969,971
DEFERRED OUTFLOWS OF RESOURCES						
Pension	254,477		_	140,119	467,540	862,136
Total deferred outflows of resources	254,477			140,119	467,540	862,136
	254,411	. ——		140,119	407,540	002,130
LIABILITIES CURRENT LIABILITIES						
Accounts payable	132,517		34,435	4,995	30,646	202,593
Salaries payable	19,521			11,157	41,810	72,488
Accrued interest payable	12,318		_	-	2,879	15,197
Due to other funds	-		33,750	33,583	-	67,333
Compensated absences	11,348		-	-	29,450	40,798
Customer deposits payable	224,908		6,010	-	, <u>-</u>	230,918
Revenue bonds payable, current portion	401,377		-	-	-	401,377
Notes payable, current portion	257,345		-	2,995	-	260,340
Capital leases, current portion			-		145,101	145,101
Total current liabilities	1,059,334		74,195	52,730	249,886	1,436,145
NON-CURRENT LIABILITIES						
Revenue bonds payable	1,840,148		-	-	_	1,840,148
Notes payable	4,151,226		_	23,983	_	4,175,209
Capital leases	, , , <u>-</u>		_	· -	148,859	148,859
Net pension liability	545,532		-	300,377	1,002,283	1,848,192
Total non-current liabilities	6,536,906		_	324,360	1,151,142	8,012,408
Total liabilities	7,596,240		74,195	377,090	1,401,028	9,448,553
	.,555,210		,	5,550	.,,.20	2, 1.0,000
NET POSITION Net investment in capital assets	6,847,951			1,879,091	481,691	9,208,733
Unrestricted	5,743,963		-	(112,684)	(456,458)	9,208,733 5,174,821
_ · · · · · · · · · · · · · · · · ·				(2,301)	(100,100)	3,,321
Total net position	\$ 12,591,914	\$	-	\$ 1,766,407	\$ 25,233	14,383,554

The accompanying notes are an integral part of these financial statements.

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

	S	Water and Sewer Fund		Solid Waste Fund		Stormwater Fund		Fire Protection Fund		Total Enterprise Funds		
OPERATING REVENUES	Φ.	4 700 404	•	005 000	•	4 000 000	•	740 470	•	0.070.007		
Charges for services	\$ 4	1,729,494	\$	395,896	\$	1,002,699	\$	742,178	\$	6,870,267		
Miscellaneous Total operating revenues		144,264 4,873,758		1,209 397,105		71 1,002,770	_	1,219 743,397		7,017,030		
Total operating revenues		+,013,130		337,103		1,002,770		743,337		7,017,030		
OPERATING EXPENSES												
Personnel services		948,055		-		432,425		1,738,485		3,118,965		
Purchased and contractual services	•	1,254,343		439,139		424,632		203,219		2,321,333		
Materials and supplies		323,555		16		-		113,684		437,255		
Depreciation		879,565				121,334		294,572		1,295,471		
Total operating expenses	3	3,405,518		439,155		978,391	_	2,349,960	_	7,173,024		
Operating income (loss)		1,468,240		(42,050)		24,379		(1,606,563)		(155,994)		
NON-OPERATING REVENUES (EXPENSES)												
Intergovernmental		93,402		-		-		-		93,402		
Interest income - non-restricted assets		11,020		7		-		_		11,027		
Interest expense		(113,086)		-		(143)		(9,892)		(123,121)		
Total non-operating revenues (expenses)		(8,664)		7		(143)	_	(9,892)		(18,692)		
Income (loss) before transfers		1,459,576		(42,043)		24,236		(1,616,455)		(174,686)		
TRANSFERS												
Transfers out		(150,000)		(43,545)		(127,588)		-		(321,133)		
Transfers in		-		30,000		-		1,328,814		1,358,814		
Total transfers		(150,000)		(13,545)		(127,588)		1,328,814		1,037,681		
Change in net position	,	1,309,576		(55,588)		(103,352)		(287,641)		862,995		
NET POSITION, beginning of year	1	1,282,338		55,588		1,869,759		312,874		13,520,559		
NET POSITION, end of year	\$ 12	2,591,914	\$	_	\$	1,766,407	\$	25,233	\$	14,383,554		

The accompanying notes are an integral part of these financial statements.

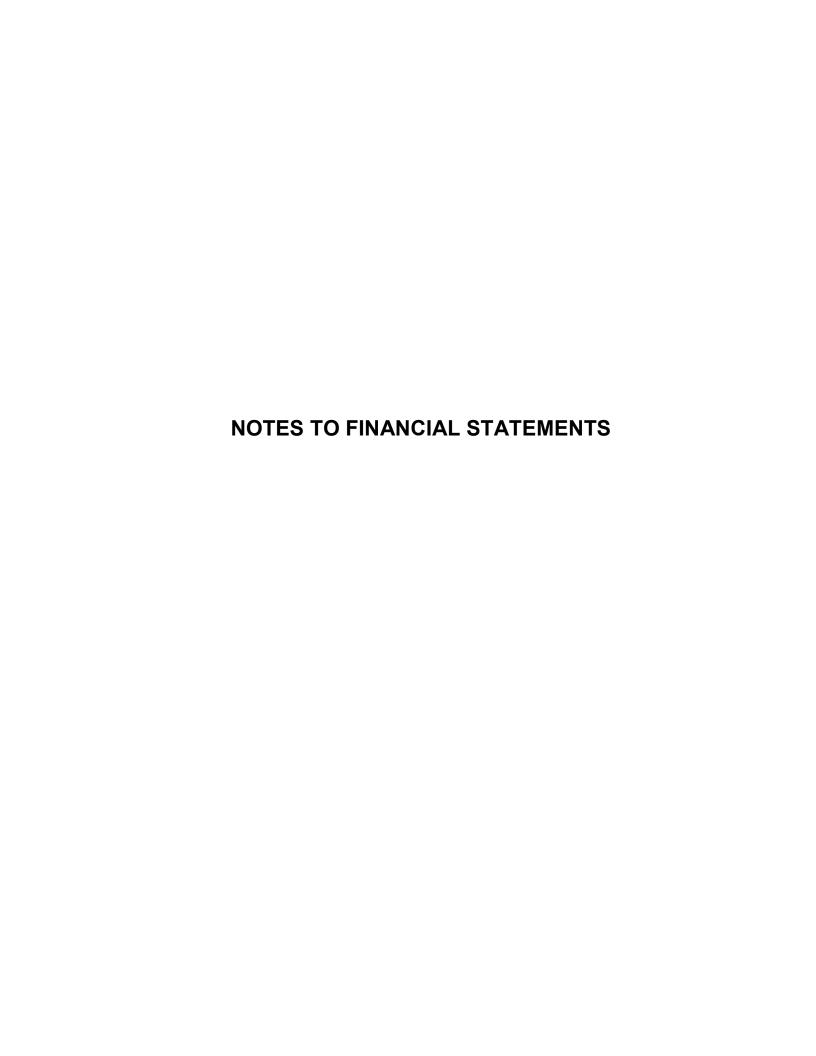
STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

		Water and Sewer Fund		Solid Waste Fund	_;	Stormwater Fund		Fire Protection Fund		Total Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers and users Payments to suppliers Payments to employees	\$	4,834,410 (1,474,426) (875,191)	\$	385,540 (368,730)	\$	971,750 (386,530) (405,018)	\$	724,684 (287,995) (1,562,463)	\$	6,916,384 (2,517,681) (2,842,672)
Net cash provided by (used in) operating activities		2,484,793		16,810	_	180,202		(1,125,774)		1,556,031
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES										
Transfers in		-		30,000		-		1,176,100		1,206,100
Transfers out		(150,000)		(43,545)		(127,588)				(321,133)
Net cash provided by (used in)										
noncapital financing activities		(150,000)	_	(13,545)	_	(127,588)	_	1,176,100		884,967
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES										
Acquisition of capital assets		(430,901)		-		(27,679)		-		(458,580)
Principal paid on notes payable, revenue bonds										
and capital leases		(645,434)		-		(24,599)		(141,438)		(811,471)
Interest paid		(113,512)		-		(336)		(11,277)		(125,125)
Intergovernmental revenue		93,402		-		-		-		93,402
Transfers in								152,714	_	152,714
Net cash used in capital and										
related financing activities	_	(1,096,445)	_	<u>-</u>	_	(52,614)	_	(1)	_	(1,149,060)
CASH FLOWS FROM INVESTING ACTIVITIES										
Purchase of investments		(10,477)		-		-		-		(10,477)
Interest received		11,020		7				-	_	11,027
Net cash provided by				_						
investing activities	_	543	_	7	_	-		-	_	550
Increase in cash and cash equivalents		1,238,891		3,272		-		50,325		1,292,488
Cash and cash equivalents:										
Beginning of year		2,886,532	_	31,358				-	_	2,917,890
End of year	\$	4,125,423	\$	34,630	\$		\$	50,325	\$	4,210,378
Classified as:										
Cash and cash equivalents	\$	1,409,515	\$	28,620	\$	-	\$	50,325	\$	1,488,460
Restricted assets, cash		2,715,908	_	6,010					_	2,721,918
Total cash and cash equivalents	\$	4,125,423	\$	34,630	\$		\$	50,325	\$	4,210,378
(Continued)										

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

	Water and Sewer Fund		Solid Waste Fund		Stormwater Fund		Fire Protection Fund		Total Enterprise Funds
Reconciliation of operating income (loss) to net									
cash provided by (used in) operating activities:									
Operating income (loss)	\$	1,468,240	\$ (42,050)	\$	24,379	\$	(1,606,563)	\$	(155,994)
Adjustments to reconcile operating income (loss)									
to net cash provided by (used in) operating activities:									
Depreciation		879,565	-		121,334		294,572		1,295,471
Changes in assets and liabilities:									
(Increase) decrease in:									
Accounts receivable		(39,348)	(11,565)		(31,020)		(18,713)		(100,646)
Inventories		1,185	-		-		-		1,185
Prepaid expenses		(933)	-		(476)		(1,188)		(2,597)
Deferred outflows of resources		(159,448)	-		(83,288)		(307,018)		(549,754)
Increase (decrease) in:									
Accounts payable		95,960	34,435		4,995		30,096		165,486
Accrued liabilities		19,702	2,240		7,198		29,577		58,717
Compensated absences payable		3,544	-		-		7,272		10,816
Due to other funds		-	33,750		33,583		-		67,333
Net pension liability		227,149	-		109,970		464,474		801,593
Deferred inflows of resources		(10,823)	-		(6,473)		(18,283)		(35,579)
Net cash provided by (used in)		• •			, ,		, ,		, ,
operating activities	\$	2,484,793	\$ 16,810	\$	180,202	\$	(1,125,774)	\$	1,556,031

The accompanying notes are an integral part of these financial statements.





NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Garden City, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. The Financial Reporting Entity

The City was organized in 1939. The City operates under a council-manager form of government (the "Council") and provides the following services as authorized by its charter: general administrative services, public safety (police and fire), highways and streets, sanitation, culture and recreation, public improvements, and planning and zoning.

As required by GAAP, the financial statements of the reporting entity include those of the City (primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational and financial relationship with the City.

In conformity with GASB Statement No. 14, the Financial Reporting Entity, as amended by GASB No. 39, Determining Whether Certain Organizations Are Component Units, GASB No. 61, The Financial Reporting Entity: Omnibus, GASB No. 80, Blending Requirements for Certain Component Units, GASB No. 84, Fiduciary Activities, and GASB No. 90, Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61, the component units' financial statements have been included as discretely presented. All of the City's component units have a December 31, year-end.

Discretely Presented Component Units

The Garden City Convention and Visitors Bureau was created to promote tourism, trade and conventions for the City. The governing board consists of nine regular members and two ex-officio members. The Mayor and City Council of the City appoint the regular members. The ex-officio members are the executive director of the Garden City Convention and Visitors Bureau Authority ("CVB") and the City Manager of the City. The City provides the major support to the CVB through the collection and remittance of hotel/motel taxes. Separate financial statements are not prepared.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. The Financial Reporting Entity (Continued)

Discretely Presented Component Units (Continued)

The CVB was created by the Georgia General Assembly through an Act of the Georgia legislature approved on June 8, 2004 (Act 694 – House Bill 1115) empowering the CVB to function like a private corporation for the purpose of promoting tourism, trade, and conventions in the City, through the expenditure of funds received by the City from the Hotel/Motel Occupancy Tax in accordance with a written agreement with the City setting forth terms and conditions and a budget for spending of such monies. In 2019, the CVB was incorporated as a State of Georgia non-profit organization and was subsequently authorized to operate as a 501(c)(6) organization by the Internal Revenue Service. The CVB board consists of nine regular members and two ex-officio members appointed by the City Council of the City. The City is able to impose its will on the CVB.

The Downtown Development Authority for the City meets the requirements of being reported as a discretely presented component unit but has no significant activity or assets and is in a dormant status.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its discretely presented component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes, investment earnings and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, special purpose local option sales taxes, franchise taxes, other taxes, licenses and permits, intergovernmental revenues, investment earnings and charges for services associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

General Fund – The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

SPLOST Fund – The Special Purpose Local Option Sales Tax ("SPLOST") Fund accounts for the receipt and use of local government shared revenues to be used for the acquisition, construction, or improvement of capital facilities approved in the government's intergovernmental agreement with Chatham County, Georgia.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major proprietary funds:

Water and Sewer Fund – accounts for financial resources from the operation of the sewage treatment plant, sewage pumping stations and collection systems, and the distribution of water.

Solid Waste Fund – accounts for financial resources from the operation of the government's sanitation services.

Stormwater Fund – accounts for financial resources from the operation of the government's stormwater drainage systems.

Fire Protection Fund – accounts for financial resources from the operation of the government's fire protection services.

Additionally, the City reports the following fund type:

Special Revenue Funds – accounts for revenue sources that are legally restricted to expenditure for specific purposes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's public utilities and various other functions of the government. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Management Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Deposits and Investments

Deposits

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments

All investments are stated at fair value.

F. Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received including property taxes, amounts due from other funds and grants.

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Interfund Receivables, Payables and Transfers

In the fund financial statements, balances that are representative of lending/borrowing arrangements, outstanding at the end of the fiscal year, are referred to as "interfund receivables/interfund payables". In the government-wide financial statements these balances are netted and reported as "internal balances".

H. Inventories

In the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e. the consumption method).

In the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis.

Inventories of supplies are reported at cost, whereas inventories held for resale are reported at lower of cost or market.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditure/expense when consumed rather than when purchased.

J. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. When both restricted and non-restricted assets are available for use, it is the government's policy to use restricted resources first, then non-restricted resources, as they are needed.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. General infrastructure assets acquired prior to January 1, 2004 are not reported in the government-wide financial statements. No long-term capital assets or depreciation are shown in the governmental fund financial statements. All capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized in the proprietary fund as projects are constructed. Interest incurred during the construction phase of proprietary fund capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Property, plant and equipment are depreciated using the straight-line method over the following useful lives.

Assets	Years
Buildings	30
Utility plant in service	30
Machinery and equipment	5 – 10
Infrastructure	30

L. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. No liability is reported for unpaid accumulated sick leave. Vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

M. Long-Term Obligations

In the government-wide financial statements and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or business-type activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Long-Term Obligations (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents the acquisition of net position that applies to a future period(s) as so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and franchise fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Additionally, the City reports deferred outflows of resources related to pensions, which result from changes in the net pension liability not included in pension expense, due to effects in actuarial differences, changes in assumptions, and differences between actual and projected earnings on plan investments.

O. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

O. Fund Equity (Continued)

Fund Balance

Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Mayor and City Council through the adoption of a resolution. The Mayor and City Council may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the
 City's intent to be used for specific purposes, but are neither restricted nor committed.
 Through resolution, the Mayor and City Council have authorized the City Manager or his
 designee to assign fund balance.
- Unassigned Fund balances are reported as unassigned when the balances have not been assigned to other funds and that are not restricted, committed, or assigned to specific purposes within the General Fund.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

O. Fund Equity (Continued)

Fund Balance Flow Assumptions

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Net Position

Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e. the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

P. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Garden City Retirement Plan (the "Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 2. DEPOSITS AND INVESTMENTS

Total deposits and investments as of December 31, 2020, are summarized as follows:

As reported in the Statement of Net Position:

Cash and cash equivalents - Primary Government	\$ 2,991,081
Cash and cash equivalents - Component Unit	360,322
Investments	6,628,349
Cash and cash equivalents - restricted	3,499,932
Total cash and investments	\$ 13,479,684
Deposits with financial institutions	\$ 6,849,435
Investments	6,628,349
Cash on hand	1,900
Total cash and investments	\$ 13,479,684

Credit Risk

Georgia laws (Official Code of Georgia Annotated ("O.C.G.A.") §36-83-4 and §36-82-7) limit investments of the City. The City has no investment policy that would further limit its investment choices. State statute authorizes the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the local government investment pool ("Georgia Fund 1"). As of December 31, 2020, the City's investment in the Georgia Fund 1 was rated AAAf by Standard & Poor's. Shares sold and redeemed are based on \$1 per share. The reported value of the pool is the same as the fair value of the pool shares. The Georgia Fund 1 is managed by the Office of the State Treasurer.

Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At December 31, 2020, the City had the following investments:

	Average		Average Maturity
Investment	Credit Rating	Fair Value	Days
Georgia Fund 1	AAAAf	6,628,349	54

NOTE 2. DEPOSITS AND INVESTMENTS (CONTINUED)

Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The only investments held by City as of December 31, 2020, are maintained in Georgia Fund 1 and are not subject to level disclosure.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the City does not disclose its investment in the Georgia Fund 1 within the fair value hierarchy.

Custodial Credit Risk - Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities combined in the aggregate totaling not less than 110% of the public funds held. As of December 31, 2020, the City's bank balances of deposits are entirely covered under insurance or collateralization with securities held by the City's agent in the City's name.

NOTE 3. RECEIVABLES

Receivables as of December 31, 2020, including the applicable allowances for uncollectible accounts are as follows:

			N	onmajor		
		SPLOST	Gov	ernmental/	W	ater and
	 General	 Fund		Funds	Se	wer Fund
Receivables:			. '	_		
Taxes	\$ 856,487	\$ -	\$	32,555	\$	-
Accounts	5,414	-		-		600,621
Intergovernmental	429,199	 339,384		-		
Gross receivables	1,291,100	339,384		32,555		600,621
Less allowance	-	-				(226,000)
Net receivables	\$ 1,291,100	\$ 339,384	\$	32,555	\$	374,621

	Solid ste Fund	St	ormwater Fund	P	Fire rotection Fund	Total
Receivables:						
Taxes	\$ -	\$	-	\$	-	\$ 889,042
Accounts	67,565		134,948		179,513	988,061
Intergovernmental	-		-			768,583
Gross receivables	67,565		134,948		179,513	2,645,686
Less allowance	(28,000)		(44,000)		(85,000)	(383,000)
Net receivables	\$ 39,565	\$	90,948	\$	94,513	\$ 2,262,686

Property Taxes

Property taxes are levied as of January 1 on property values assessed on the same date. A millage rate of 3.619 mills was adopted on June 15, 2020. Tax bills were rendered on September 15, 2020 and are considered past due 60 days after the respective tax billing date at which time the applicable property is subject to lien and penalties and interest are assessed.

NOTE 4. CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended December 31, 2020, was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Government Activities:	Bularice	micreases	Decircuses	Transicis	Dalarice
Capital assets, not being depreciated:					
Land	\$ 4,331,042	\$ -	\$ -	\$ -	\$ 4,331,042
Construction in progress	1,559,347	169,754	-	(41,110)	1,687,991
Total	5,890,389	169,754		(41,110)	6,019,033
Capital assets, being depreciated:					
Buildings	14,762,789	-	-	41,110	14,803,899
Machinery and equipment	6,300,811	311,433	313,464	-	6,298,780
Infrastructure	5,734,258	-	-	_	5,734,258
Total	26,797,858	311,433	313,464	41,110	26,836,937
Less accumulated depreciation for:					
Buildings	(4,556,477)	(300,716)	-	-	(4,857,193)
Machinery and equipment	(5,169,239)	(541,716)	(313,464)	_	(5,397,491)
Infrastructure	(1,225,413)	(180,992)	-	-	(1,406,405)
Total	(10,951,129)	(1,023,424)	(313,464)		(11,661,089)
Total capital assets, being					
depreciated, net	15,846,729	(711,991)		41,110	15,175,848
Governmental activities					
capital assets, net	\$ 21,737,118	\$ (542,237)	\$ -	\$ -	\$ 21,194,881

NOTE 4. CAPITAL ASSETS (CONTINUED)

	Beginning Balance		-		Decreases		Transfers		Ending Balance	
Business-type Activities:										
Capital assets, not being depreciated:										
Land	\$	91,657	\$	_	\$		\$		\$	91,657
Total		91,657		_						91,657
Capital assets, being depreciated:										
Utility plant in service	23	,750,321		348,571		-		-	24	4,098,892
Buildings and systems	7	,655,530		-		-		-	7	7,655,530
Other equipment	5	,035,728		110,009		242,742		-	4	4,902,995
Infrastructure	2	,758,917		-		-				2,758,917
Total	39	,200,496		458,580		242,742		-	39	9,416,334
Less accumulated depreciation for:										
Utility plant in service	(14	,717,523)		(594,475)		-		-	(1	5,311,998)
Buildings and systems	(2	,511,771)		(249,013)		-		-	(2	2,760,784)
Other equipment	(4	,223,728)		(360,126)		(242,742)		-	(4	4,341,112)
Infrastructure		(822,473)		(91,857)						(914,330)
Total	(22	,275,495)		(1,295,471)		(242,742)			(23	3,328,224)
Total capital assets, being										
depreciated, net	16	,925,001		(836,891)					16	6,088,110
Business-type activities										
capital assets, net	\$ 17	,016,658	\$	(836,891)	\$		\$		\$ 16	6,179,767

NOTE 4. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 284,937
Public safety	428,572
Public works	193,711
Recreation	94,239
Housing and development	21,965
Total depreciation for governmental activities	\$ 1,023,424
Business-type activities:	
Business-type activities: Water and sewer fund	\$ 879,565
• •	\$ 879,565 121,334
Water and sewer fund	\$ •
Water and sewer fund Stormwater fund	\$ 121,334

NOTE 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

There were three interfund balances for the year ended December 31, 2020. The balances were all due to the General Fund in the amounts of \$33,750 from the Solid Waste Fund, \$33,583 from the Stormwater Fund, and \$3,570 from the Hotel/Motel Tax Fund. These balances resulted from the time lag between the dates the: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

Interfund transfers for the year ended December 31, 2020, is as follows:

Transfers In	Transfers Out	 Amount
General Fund	Nonmajor governmental funds	\$ 124,798
General Fund	Water and Sewer Fund	150,000
General Fund	Stormwater Fund	97,588
General Fund	Solid Waste Fund	43,545
Solid Waste Fund	Stormwater Fund	30,000
Fire Protection Fund	General Fund	1,176,100
Fire Protection Fund	SPLOST Fund	 152,714
		\$ 1,774,745

NOTE 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

Interfund transfers are used to: 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, 2) close out funds no longer used by the City, and 3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 6. CAPITAL LEASES

The government has entered into lease agreements as lessee for financing of equipment and vehicles used in governmental activities. For the year ended December 31, 2020, \$127,408 was included in depreciation expense of governmental activities and \$237,607 was included in depreciation expense of business-type activities. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

	vernmental acitivities	isiness-type Acitivities
Machinery and equipment Less: accumulated depreciation	\$ 570,114 (208,236)	\$ 1,216,756 (1,081,897)
Total	\$ 361,878	\$ 134,859

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2020, were as follows:

Year Ending		Governmen	tal Ac	tivities	Business-type Activities				
December 31,	_ <u> </u>	Principal		ncipal Interest		Principal		Interest	
2021	\$	195,471	\$	7,986	\$	145,101	\$	7,614	
2022		101,190		3,087		148,859		3,855	
2023		43,188		623					
	\$	339,849	\$	11,696	\$	293,960	\$	11,469	

NOTE 7. LONG-TERM DEBT

Governmental activities

Note Payable

In April 2020, the City entered into a note payable agreement with the Georgia Municipal Association, Inc. in the amount of \$5,070,000 with an interest rate of 1.08% per annum. The proceeds of the note were used to: (i) refund and pay in full the amounts due under the 2012 sales agreement, (ii) fund a debt service reserve account for the note payable, and (iii) pay the costs incurred in connection with the issuance of the note payable. The refunding transaction resulted in a reduction in debt service of \$434,843 and an economic gain of \$311,063.

Annual debt service requirements to maturity for the note payable is as follows:

Year Ending					
December 31,	Principal		 Interest		Total
2021	\$	615,000	\$ 47,736	\$	662,736
2022		620,000	41,094		661,094
2023		625,000	34,398		659,398
2024		630,000	27,648		657,648
2025		635,000	20,844		655,844
2026 – 2027		1,295,000	21,006		1,316,006
Totals	\$	4,420,000	\$ 192,726	\$	4,612,726

Business activities

Revenue Bonds

On May 9, 2013, the Mayor and Council authorized the issuance of \$5,040,000 of Water and Sewer Revenue Bonds (Series 2013) to pay in full all Georgia Environmental Finance Authority ("GEFA") City loan agreements; provide a debt service reserve sufficient to satisfy the debt service reserve requirement of the Bonds; and pay the fees and expenses incurred in connection with the issuance of the Bonds. The bonds were issued at a premium of \$27,541 with interest rates ranging from 1.50% to 2.75%.

NOTE 7. LONG-TERM DEBT (CONTINUED)

Business activities (Continued)

Revenue Bonds (Continued)

Annual debt service requirements to maturity are as follows:

Year Ending							
December 31,		Principal		Interest		Total	
2021	\$	400,000	\$	47,875	\$	447,875	
2022		405,000		41,275		446,275	
2023		330,000		33,985		363,985	
2024		150,000		27,385		177,385	
2025		150,000		24,010		174,010	
2026 – 2030		640,000		68,270		708,270	
2031 – 2032		150,000		5,363		155,363	
Tota	als \$	2,225,000	\$	248,163	\$	2,473,163	

Georgia Environmental Finance Authority ("GEFA") Loans

The Water and Sewer Fund incurred debt of \$4,588,080 to GEFA for various water and sewer system projects during prior years. Payments are due in monthly installments of \$21,929 including interest at 1.40% through 2038. The outstanding balance at December 31, 2020, is \$4,013,494. Annual debt service requirements to maturity are as follows:

Year Ending	5		
December 31,	<u>Principal</u>	<u>Interest</u>	Total
2021	\$ 208,294	\$ 54,856	\$ 263,150
2022	211,229	51,921	263,150
2023	214,206	48,945	263,151
2024	217,224	45,926	263,150
2025	220,285	42,866	263,151
2026 – 2030	1,148,865	166,887	1,315,752
2031 – 2035	1,232,117	83,635	1,315,752
2036 – 2038	561,274	8,883	570,157
Tota	ls \$ 4,013,494	\$ 503,919	\$ 4,517,413

NOTE 7. LONG-TERM DEBT (CONTINUED)

Business activities (Continued)

Georgia Environmental Finance Authority ("GEFA") Loans (Continued)

The Water and Sewer Fund incurred debt of \$500,000 to GEFA for a project at the wastewater treatment plant during current and prior years. Payments are due in monthly installments of \$4,339 including interest at 0.81% through 2028. The outstanding balance at December 31, 2020, is \$395,077. Annual debt service requirements to maturity are as follows:

Year Ending December 31,		Principal		<u>lı</u>	nterest	Total		
2021		\$	49,051	\$	3,018	\$	52,069	
2022			49,450		2,619		52,069	
2023			49,852		2,217		52,069	
2024			50,257		1,812		52,069	
2025			50,666		1,404		52,070	
2026 – 2028			145,801		1,729		147,530	
•	Totals	\$	395,077	\$	12,799	\$	407,876	

The Water and Sewer Fund incurred debt of \$30,453 to GEFA for acquisition of an approved land conservation project during prior years. Payments are due in monthly installments of \$3,123 including interest at 0.50% through 2029. The outstanding balance at December 31, 2020, is \$26,978. Annual debt service requirements to maturity are as follows:

Year Ending December 31,	P	rincipal	Int	erest		Total
					-	
2021	\$	2,995	\$	128	\$	3,123
2022		3,010		113		3,123
2023		3,025		98		3,123
2024		3,040		83		3,123
2025		3,055		68		3,123
2026 - 2029		11,853		116		11,969
Totals	\$	26,978	\$	606	\$	27,584

NOTE 7. LONG-TERM DEBT (CONTINUED)

Changes in Long-term Liabilities

Long-term liability activity for the fiscal year ended December 31, 2020, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Capital leases	\$ 215,937	\$ 291,673	\$ 167,761	\$ 339,849	\$ 195,471
Notes payble - direct borrowing	-	5,070,000	650,000	4,420,000	615,000
Certificates of participation	5,050,000	-	5,050,000	-	-
Unamortized discount	(24,307)		(24,307)		
Long-term debt	5,241,630	5,361,673	5,843,454	4,759,849	810,471
Compensated absences	114,709	344,495	320,905	138,299	138,299
Total governmental activities					
long-term liabilities	\$ 5,356,339	\$ 5,706,168	\$ 6,164,359	\$ 4,898,148	\$ 948,770
Business-type Activities					
Capital leases	\$ 457,017	\$ -	\$ 163,057	\$ 293,960	\$ 145,101
Revenue bonds	2,615,000	-	390,000	2,225,000	400,000
Unamortized premium	17,902	-	1,377	16,525	1,377
GEFA loans - direct borrowing	4,692,586		257,037	4,435,549	260,340
Long-term debt	7,782,505	-	811,471	6,971,034	806,818
Compensated absences	29,982	87,026	76,210	40,798	40,798
Total business-type activities					
long-term liabilities	\$ 7,812,487	\$ 87,026	\$ 887,681	\$ 7,011,832	\$ 847,616

For governmental activities, compensated absences are generally liquidated by the General Fund. For business-type activities, compensated absences are generally paid for by the enterprise fund reporting the liability.

NOTE 8. PENSION PLAN

A. Plan Description

The City's defined benefit pension plan, the City of Garden City Retirement Plan (the "Plan"), provides retirement and disability benefits and death benefits to plan members and beneficiaries. The Plan is affiliated with the Georgia Municipal Employees Benefit System ("GMEBS"), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for cities in the State of Georgia.

The City is assigned the authority to establish and amend benefit provisions of the Plan. GMEBS issues a publicly available financial report that includes financial statements and required supplementary information.

The report can be obtained by writing to Georgia Municipal Association, Risk Management and Employee Benefit Services, 201 Pryor Street, SW, Atlanta, Georgia 30303, or by calling (404) 688-0472.

Plan membership. As of January 1, 2020, pension plan membership consisted of the following:

Retirees and beneficiaries receiving benefits	46
Terminated plan members entitled to, but not receiving, benefits	76
Active plan members	105
Total	227

Contributions. Employees are not required to contribute to the Plan. The Plan is subject to the minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code section 47-20-10). The GMEBS Board of Trustees has adopted an actuarial funding policy that requires a different funding level than the estimated minimum annual contribution to minimize fluctuations in annual contribution amounts and to accumulate sufficient funds to secure benefits under the Plan. If the City contributes the recommended contribution developed under the actuarial funding policy each year, the Plan will meet applicable state funding standards. The City contributed \$520,813 to the Plan for the year ended December 31, 2020.

B. Net Pension Liability

The City's net pension liability was measured as of March 31, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019, with updated procedures performed by the actuary to roll forward to the total pension liability measured as of March 31, 2020.

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Actuarial assumptions. The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25%

Salary increases 2.25%, plus service based merit increases

Investment rate of return 7.375%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with gender-distinct rates, set forward two years for males and one year for females.

The actuarial assumptions used in the July 1, 2020, valuation were based on the results of an actuarial experience study for the period January 1, 2015 – June 30, 2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2020, are summarized in the following table:

		Long-term	
	Target	Expected Real	
Asset Class	Allocation	Rate of Return	
Domestic equity	45.00%	6.41%	
International equity	20.00%	6.96%	
Real estate	10.00%	4.76%	
Global Fixed income	5.00%	3.06%	
Domestic Fixed income	20.00%	1.96%	
Cash	0.00%		
Total	100.00%		

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Discount rate. The discount rate used to measure the total pension liability was 7.375%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability. The changes in the components of the net pension liability of the City for the year ended December 31, 2020, were as follows:

	Total Pension	Fiduciary Net	Net Pension
	Liability	Position	Liability
Balances at March 31, 2019	\$ 10,864,369	\$ 8,030,515	\$ 2,833,854
Changes for the year:			
Service cost	264,435	-	264,435
Interest	814,837	-	814,837
Difference between expected and actual experience	454,021	-	454,021
Contributions, employer	-	525,593	(525,593)
Contributions, employee	-	220,083	(220,083)
Net investment income	-	(586,475)	586,475
Benefit payments	(528,623)	(528,623)	-
Administrative expense	797,346	(33,243)	830,589
Net changes	1,802,016	(402,665)	2,204,681
Balances at March 31, 2020	\$ 12,666,385	\$ 7,627,850	\$ 5,038,535

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.375%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.375%) or 1-percentage-point higher (8.375%) than the current rate:

1.00%	1.00% Current						
Decrease	Increase						
(6.375%)	(6.375%) (7.375%)						
\$ 6,771,512	\$	5,038,535	\$ 3,608,976				

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of March 31, 2020, and the current sharing pattern of costs between employer and employee.

	 rred Outflow Resources
Differences between expected and actual experience	\$ 537,047
Changes of assumptions	468,383
Net difference between projected and actual earnings	
on pension plan investments	954,312
City's contribution to the pension plan subsequent	
to the measurement date	390,611
Total deferred outflows/(inflows)	\$ 2,350,353

NOTE 8. PENSION PLAN (CONTINUED)

B. Net Pension Liability (Continued)

City contributions subsequent to the measurement date of \$390,611 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,	
2021	\$ 620,359
2022	545,915
2023	554,337
2024	 239,131
Total	\$ 1,959,742

NOTE 9. ICMA RETIREMENT PLANS

Plan Description and Funding Requirements. The City participates in a defined contribution plan administered by ICMA–RC to provide retirement benefits for employees. The Plan is identified as a 457 retirement plan. The authority under which the plan provisions are established and may be amended rest with council. At December 31, 2020 there were 58 employees participating in the Plan. All full-time employees are eligible to participate in the Plan and all plan members are allowed to make voluntary contributions. The government contributes, on behalf of each participant, 50% of the contribution made by the participant for the plan year (not including participant contributions exceeding 6% of earnings). Total contributions for the year ended December 31, 2020, were \$225,274 by the employees and \$83,777 by the government.

NOTE 10. RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; and workers compensation for which the government carries the following insurance coverage:

Risk Pools. The government joined the Georgia Interlocal Risk Management Agency ("GIRMA"). Insurance coverage and deductible options for property, casualty and crime under the policy are selected by the government's management based on the anticipated needs. The government is required to pay all premiums, applicable deductibles and assessments billed GIRMA, as well as following loss reduction and prevention procedures established by GIRMA. GIRMA's responsibility includes paying claims, and representing the government in defense and settlement of claims. GIRMA's basis for estimating the liabilities for unpaid claims – incurred but not reported ("IBNR") – is established by an actuary. The government has not compiled a record of the claims paid up to the applicable deductible for the prior year or the current fiscal year. The government is unaware of any claims, which the government is liable (up to the applicable deductible), which were outstanding and unpaid at December 31, 2020. No provisions have been made in the financial statements for any estimate of potential claims.

The government has elected to be a member of the Georgia Municipal Association Workers' Compensation Self-Insurance Fund ("GMAWCSIF"), a risk management agency created under Georgia law. As a participant in the GMAWCSIF, the government has no legal obligation to pay its own workers' compensation claims. The government is required to make an annual contribution to the fund in an amount that is determined on the basis of actuarial projections of losses. With payment of the government's annual contribution, the government has effectively transferred the risk and responsibility for payment of its workers' compensation claims.

However, the enabling statute creating the GMAWCSIF permits the fund to levy an assessment upon its members to make up any deficiency the fund may have in surplus or reserves. No amount has been recorded in the financial statements for this contingency, as management believes the likelihood for assessment is remote.

Self-Insurance. The government pays unemployment claims to the state department of labor on a reimbursement basis. Liabilities for such claims are immaterial and are not accrued.

NOTE 11. JOINT VENTURE

Under Georgia law, the government is a member of the Coastal Regional Commission ("CRC") and is required to pay annual dues thereto. Membership in a CRC is required by the O.C.G.A. §50-8-34 which provides for the organizational structure of the CRC in Georgia. The CRC Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-39.1 provides that the member governments are liable for any debts or obligations of a CRC. Management believes the CRC is currently accumulating sufficient financial resources to meet its obligations. Separate financial statements may be obtained from Coastal Regional Commission, P.O. Box 1917, Brunswick, Georgia 31521.

NOTE 12. CONTINGENCIES

The government receives a number of grants that are subject to program compliance audits by the grantors. Noncompliance with the terms and provisions of these grant agreements could result in contingent liabilities to the grantor agencies.

Various claims are pending against the government. The government attorney estimates that the potential effect of these claims net of insurance coverage would not be material in relation to the overall financial statements.

NOTE 13. LODGING TAX

The government imposes a 6% hotel/motel tax on all lodging within the City. Revenues were \$249,596 for the year ended December 31, 2020. Expenditures totaled \$124,798 (50%) and were used to promote tourism, conventions, trade shows and to operate, maintain and market a conference center facility as required by O.C.G.A. §48-13-51.

NOTE 14. LEGAL COMPLIANCE - BUDGETS

Excess Expenditures over Appropriations

For the year ended December 31, 2020, expenditures exceeded budget in the following department or function as follows:

Department		Excess
Confiscated Assets Fund - Public safety	\$	3.022
•	Ψ	-,-==
Hotel/Motel Tax Fund - Housing and development		22,382

These over expenditures were funded by additional unanticipated revenues.





REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

	Budgete	d Amounts		Variance with Final
	Original	Final	Actual	Budget
REVENUES				
Taxes:			4 704 400	
Property	\$ 1,630,000	\$ 1,645,000	\$ 1,761,189	\$ 116,189
Sales	3,170,000	3,000,000	3,710,965	710,965
Franchise	815,000	835,981	834,398	(1,583)
Insurance premium	575,000	697,826	697,826	-
Occupational	475,000	403,000	423,082	20,082
Alcoholic beverage	165,000	171,000	170,900	(100)
Financial institution	35,000	35,000	35,398	398
Excise	50,000	51,000	56,731	5,731
Other	10,300	45,035	50,152	5,117
Licenses and permits	207,600	434,500	433,743	(757)
Intergovernmental	186,273	622,145	629,469	7,324
Fines and forfeitures	1,152,000	805,734	1,036,456	230,722
Charges for services	128,750	99,500	100,591	1,091
Investment earnings	35,000	22,000	22,705	705
Miscellaneous	185,500	146,947	147,317	370
Total revenues	8,820,423	9,014,668	10,110,922	1,096,254
EXPENDITURES				
Current:				
General government				
Council	82,750	68,900	66,878	2,022
Executive department	405,759	450,408	446,737	3,671
General administration	1,061,442	969,105	900,104	69,001
Total general government	1,549,951	1,488,413	1,413,719	74,694
Judicial				
Municipal court	100,000	89,000	85,382	3,618
Public safety				
Police	4,390,054	4,162,000	4,080,756	81,244
Emergency management	11,000	3,500	600	2,900
Total public safety	4,401,054	4,165,500	4,081,356	84,144
Public works				
Public works administration	1,074,350	988,500	869,680	118,820
Maintenance and shop	189,821	101,000	94,130	6,870
Total public works	1,264,171	1,089,500	963,810	125,690
Health and welfare				
Senior citizens center	199,975	148,475	125,548	22,927
Culture and recreation				
Recreation	1,049,200	790,035	726,301	63,734
Total public works	1,049,200	790,035	726,301	63,734
Housing and development				
Planning and zoning	395,540	395,570	381,517	14,053
Total expenditures	8,959,891	8,166,493	7,777,633	388,860
Excess (deficiency) of revenues over		.		
(under) expenditures	(139,468)	848,175	2,333,289	1,485,114

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

OTHER FINANCING SOURCES (USES)	Budgeted Original	I Amoι	ınts Final	 Actual	Variance with Final Budget
Transfers out	\$ (1,193,143)	\$	(1,176,100)	\$ (1,176,100)	\$ -
Transfers in	355,000		309,625	415,931	106,306
Sale of capital assets	10,000		2,157	2,157	-
Insurance recoveries	10,000		16,143	16,143	-
Total other financing sources, net	(818,143)		(848,175)	(741,869)	106,306
Net change in fund balances	 (957,611)	-		 1,591,420	 1,591,420
Fund balances, beginning of year	4,902,170		4,902,170	4,902,170	
Fund balances, end of year	\$ 3,944,559	\$	4,902,170	\$ 6,493,590	\$ 1,591,420

The accompanying notes are an integral part of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED DECEMBER 31,

2020 2019 2018 2017 2016 2015 Total pension liability Service cost 264,435 \$ 279,808 317,750 \$ 269,894 233,822 217,862 Interest 814,837 760,168 678,587 656,890 543,233 501,801 Differences between expected and actual experience 454,021 217,019 352,086 (385,356)352,913 113,765 Changes of assumptions (22,112)Benefit payments (528,623)(496,790)(345, 327)(274,922)(298,110)(255,306)Other 797,346 172,447 48,652 623,086 Net change in total pension liability 1,802,016 760,205 1,175,543 315,158 1,454,944 556,010 Total pension liability - beginning 10,864,369 10,104,164 8,928,621 8,613,463 7,158,519 6,602,509 12,666,385 Total pension liability - ending (a) 8,613,463 10,864,369 10,104,164 8,928,621 7,158,519 Plan fiduciary net position Contributions - employer 525,593 \$ 520,939 544,609 \$ 553,264 353,385 381,022 \$ \$ Contributions - employee 220,083 41,164 27,522 12,085 Net investment income (586,475)280,323 838,864 734,086 18,434 492,021 Benefit payments (528,623)(496,790)(345, 327)(274,922)(298,110)(255,306)Administrative expense (32,693)(12,500)(33,243)(30,148)(23,789)(11,335)Net change in plan fiduciary net position (402,665)312,943 1,035,520 1,000,724 61,209 606,402 Plan fiduciary net position - beginning 6,682,052 5,681,328 5,620,119 5,013,717 8,030,515 7,717,572 Plan fiduciary net position - ending (b) 7,627,850 8,030,515 7,717,572 6,682,052 5,681,328 5,620,119 City's net pension liability - ending (a) - (b) 5,038,535 2.833.854 2.386.592 2.246.569 2.932.135 \$ 1,538,400 Plan fiduciay net position as a percentage of total pension liability 60.22% 73.92% 76.38% 74.84% 65.96% 78.51% 5,114,011 5,043,769 4,922,342 5,318,021 Covered payroll 4,535,128 4,119,739 City's net pension liability as a percentage of covered payroll 98.52% 56.19% 48.48% 42.24% 64.65% 37.34%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS FOR THE FISCAL YEAR ENDED DECEMBER 31,

	2020	2019	2018	2017	2016	2015	
Actuarially determined contribution	\$ 643,187	\$ 531,520	\$ 544,609	\$ 551,719	\$ 353,458	\$ 353,360	
Contributions in relation to the actuarially determined contribution	643,187_	531,520_	544,609	553,264	353,385_	381,022	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ (1,545)	\$ 73	\$ (27,662)	
Covered payroll	\$ 5,114,011	\$ 5,043,769	\$ 4,922,342	\$ 5,318,021	\$ 4,535,128	\$ 4,119,739	
Contributions as a percentage of covered payroll	12.58%	10.54%	11.06%	10.40%	7.79%	9.25%	

Notes to the Schedule:

Valuation Date Cost Method

Actuarial Asset Valuation Method

Assumed Rate of Return

on Investments

Projected Salary Increases Amortization Method Remaining Amortization Period July 1, 2020

Projected unit credit

Sum of actuarial value at beginning of year and the cash flow during the year plus assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 20%

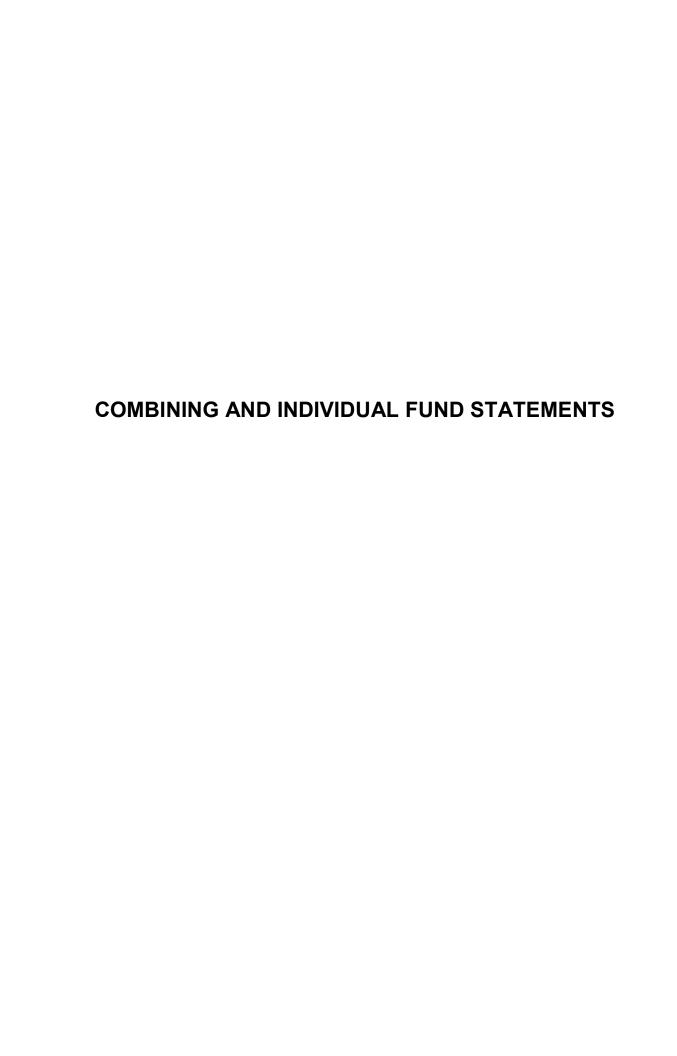
of market value.

7.375%

2.25% plus service based merit increases Closed level dollar for unfunded liability

13 years

The schedule will present 10 years of information once it is accumulated.





NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditure for specified purposes.

Confiscated Assets Fund – accounts for the receipt and disbursement of condemned monies awarded to the City by court order and expenditure of these funds.

Hotel/Motel Fund – accounts for revenues and expenditures of hotel/motel tax restricted by local ordinance for the promotion of tourism.

Multiple Grant Fund – accounts for the receipt and disbursement of various grant resources awarded to the City.



COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2020

	Sį						
ASSETS	 Confiscated Assets		Hotel/Motel Tax		Multiple Grant		Total onmajor vernmental Funds
Cash and cash equivalents Taxes receivable Restricted cash and cash equivalents	\$ 15,650 - -	\$	30,313 32,555 -	\$	- - 92,963	\$	45,963 32,555 92,963
Total assets	\$ 15,650	\$	62,868	\$	92,963	\$	171,481
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ -	\$	22,382	\$	-	\$	22,382
Due to other funds	 -		3,570				3,570
Total liabilities	 -		25,952				25,952
FUND BALANCES							
Restricted for:							
Public safety	15,650		-		-		15,650
Culture and recreation	-		36,916		-		36,916
Capital outlay	 -				92,963		92,963
Total fund balances	 15,650		36,916		92,963		145,529
Total liabilities and fund balances	\$ 15,650	\$	62,868	\$	92,963	\$	171,481

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	Sp	ecial	Revenue Fur	nds		
	 Confiscated Assets		Hotel/Motel Tax		Multiple Grant	Total Ionmajor vernmental Funds
Revenues						
Taxes	\$ -	\$	249,593	\$	-	\$ 249,593
Fines and forfeitures	4,966		-		-	4,966
Investment earnings	-		3		13	16
Total revenues	4,966		249,596		13	 254,575
Expenditures						
Public safety	9,022		-		_	9,022
Housing and development	_		124,798		-	124,798
Total expenditures	9,022		124,798		-	 133,820
Excess (deficiency) of revenues						
over (under) expenditures	 (4,056)		124,798		13	 120,755
Other financing uses						
Transfers out	_		(124,798)		_	(124,798)
Total other financing uses	 		(124,798)			(124,798)
Net change in fund balances	(4,056)		-		13	(4,043)
Fund balances, beginning of year	 19,706		36,916		92,950	 149,572
Fund balances, end of year	\$ 15,650	\$	36,916	\$	92,963	\$ 145,529

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE CONFISCATED ASSETS SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

		Budgeted	d Amo	ounts				
	Original		Final		Actual		Variance	
REVENUES					'			, ,
Fines and forfeitures	\$	2,500	\$	5,000	\$	4,966	\$	(34)
Miscellaneous		2,500		1,000		-		(1,000)
Total revenues		5,000		6,000		4,966		(1,034)
EXPENDITURES								
Current:								
Public safety		5,000		6,000		9,022		(3,022)
Total expenditures		5,000		6,000		9,022		(3,022)
Net change in fund balance						(4,056)		(4,056)
FUND BALANCES, beginning of year		19,706		19,706		19,706		
FUND BALANCES, end of year	\$	19,706	\$	19,706	\$	15,650	\$	(4,056)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE HOTEL/MOTEL SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

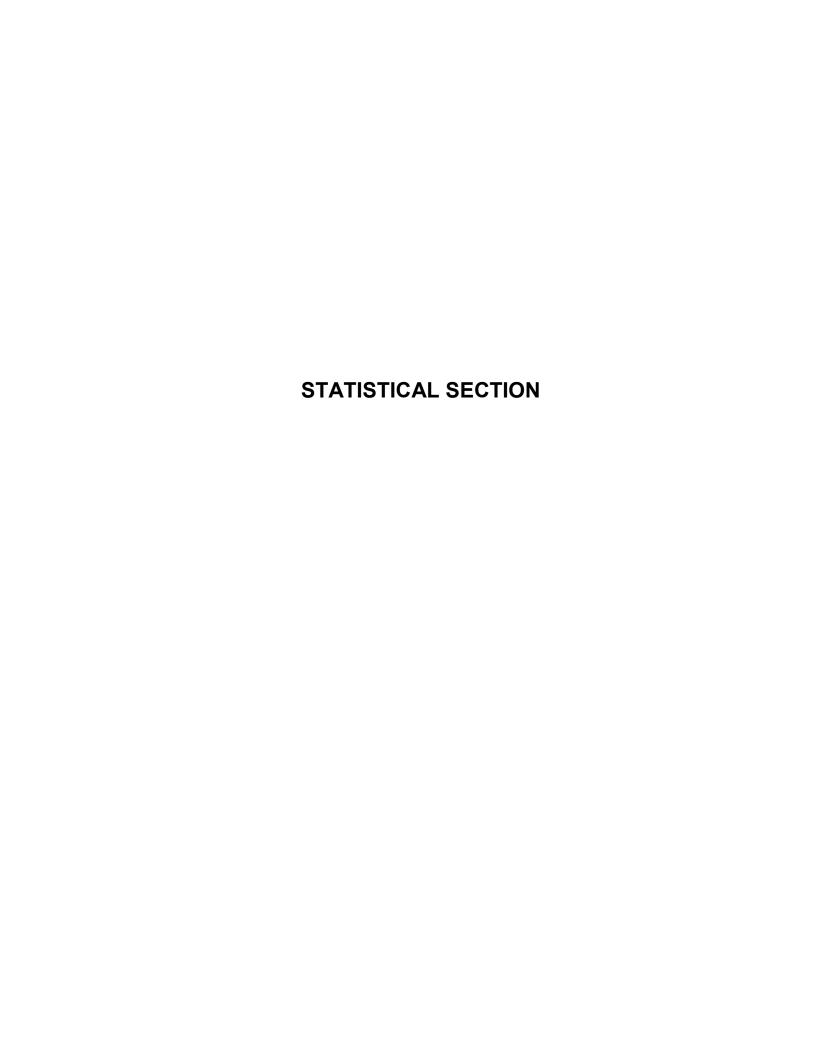
	Budgeted Amounts							
	Original		Final		Actual		Variance	
REVENUES								
Taxes	\$	362,000	\$	217,038	\$	249,593	\$	32,555
Interest				3		3		_
Total revenues		362,000		217,041		249,596		32,555
EXPENDITURES								
Current:								
Housing and Development		181,000		102,416		124,798		(22,382)
Total expenditures		181,000	_	102,416	_	124,798		(22,382)
Excess of revenues over expenditures		181,000		114,625		124,798		10,173
Other financing uses								
Transfers out		(181,000)		(114,625)		(124,798)		(10,173)
Total other financing uses		(181,000)		(114,625)		(124,798)		(10,173)
Net change in fund balance		-		-		-		-
FUND BALANCES, beginning of year		36,916		36,916		36,916		
FUND BALANCES, end of year	\$	36,916	\$	36,916	\$	36,916	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL BUDGETARY COMPARISON SCHEDULE MULTIPLE GRANT SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

		Budgeted	l Amo	unts				
	Original		Final		Actual		Variance	
REVENUES								
Interest	\$		\$	12	\$	13	\$	1
Total revenues				12		13		1
EXPENDITURES								
Current:								
Housing and development				12		<u>-</u>		12
Total expenditures				12				12
Net change in fund balance		-		-		13		13
FUND BALANCES, beginning of year		92,950		92,950		92,950		
FUND BALANCES, end of year	\$	92,950	\$	92,950	\$	92,963	\$	13

SCHEDULE OF EXPENDITURES OF 2014 SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2020

		Original		Revised			E	xpenditures	
Project Description		Estimated Cost	_	Estimated Cost		Prior Years		Current Year	Total
2014 - 2020 SPLOST Referendum									
Capital Outlay:	\$	3,613,000	\$	3,613,000	\$	-	\$	-	\$ -
Government Buildings		-		-		1,463,746		169,594	1,633,340
Public Safety Facilities and Equipment		-		-		2,022,353		471,415	2,493,768
Roads, Streets and Bridges		-		-		2,382,833		188,031	2,570,864
Cultural and Recreational Facilities		-		-		-		-	-
Parks		-		-		-		-	-
Debt Service:									
Municipal and Judicial Facilities		4,472,000		4,472,000	_	3,557,654		821,988	 4,379,642
	\$	8,085,000	\$	8,085,000	\$	9,426,586	\$	1,651,028	\$ 11,077,614
Reconciliation of Schedule of Projects Constructe Reported in the Special Purpose Local Option Sa			s Ta	x Proceeds to	Ехр	enditures			
Total SPOST Fund expenditures Transfer from SPLOST funds for repayment	of pri	ncipal and inte	erest	on			\$	1,767,956	
Fire Protection Fund debt service		'						152,714	
Local maintenance and improvement grants Debt service on equipment not reported on se	ched	ule						(92,265) (177,377)	
Total SPLOST expenditures							\$	1,651,028	





STATISTICAL SECTION

This part of the City of Garden City, Georgia's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	61 – 67
Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue sources, the property tax and sales taxes.	68 – 76
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	77 – 80
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and provide information that facilitates comparisons of financial information over time and among governments.	81 and 82
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	83 – 85

Sources: Unless otherwise noted, the information in these schedules is derived from the City's financial reports for the relevant year.

NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)

					Fisc	al Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Governmental activities Invested in capital assets,										
net of related debt	\$ 12,329,724	\$ 11,928,004	\$ 11,973,251	\$ 11,695,771	\$ 11,798,120	\$ 12,944,733	\$ 15,323,056	\$ 14,832,504	\$ 16,495,488	\$ 16,435,032
Restricted	116,276	252,533	120,040	576,674	978,394	825,096	113,981	2,045,744	1,072,926	1,166,464
Unrestricted	3,569,672	4,458,343	4,117,321	5,526,529	5,542,726	3,883,156	3,439,436	1,711,243	4,303,276	5,454,472
Total governmental activities net position	\$ 16,015,672	\$ 16,638,880	\$ 16,210,612	\$ 17,798,974	\$ 18,319,240	\$ 17,652,985	\$ 18,876,473	\$ 18,589,491	\$ 21,871,690	\$ 23,055,968
Business-type activities Invested in capital assets,										
net of related debt	\$ 11,693,200	\$ 11,678,706	\$ 10,950,870	\$ 10,408,014	\$ 10,461,769	\$ 10,961,872	\$ 10,219,652	\$ 9,749,200	\$ 9,234,153	\$ 9,208,733
Unrestricted	230,177	838,502	1,617,980	2,593,894	3,098,463	2,901,328	3,389,129	4,550,484	4,286,406	5,174,821
Total business-type activities net position	\$ 11,923,377	\$ 12,517,208	\$ 12,568,850	\$ 13,001,908	\$ 13,560,232	\$ 13,863,200	\$ 13,608,781	\$ 14,299,684	\$ 13,520,559	\$ 14,383,554
Primary government Net investment in										
capital assets	\$ 24,022,924	\$ 23,606,710	\$ 22,924,121	\$ 22,103,785	\$ 22,259,889	\$ 23,906,605	\$ 25,542,708	\$ 24,581,704	\$ 25,729,641	\$ 25,643,765
Restricted	116,276	252,533	120,040	576,674	978,394	825,096	113,981	2,045,744	1,072,926	1,166,464
Unrestricted	3,799,849	5,296,845	5,735,301	8,120,423	8,641,189	6,784,484	6,828,565	6,261,727	8,589,682	10,629,293
Total primary government net position	\$ 27,939,049	\$ 29,156,088	\$ 28,779,462	\$ 30,800,882	\$ 31,879,472	\$ 31,516,185	\$ 32,485,254	\$ 32,889,175	\$ 35,392,249	\$ 37,439,522

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

					Fisca	l Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses										
Governmental activities:										
General government	\$ 1,957,364	\$ 2,018,107	\$ 1,934,767	\$ 1,449,807	\$ 1,580,481	\$ 1,796,052	\$ 1,905,124	\$ 2,079,811	\$ 1,858,194	\$ 1,835,131
Judiciary	97,289	97,000	97,160	95,500	96,250	98,450	102,750	98,201	100,756	85,382
Public safety	3,990,758	3,691,402	3,606,478	3,727,352	3,978,747	4,820,500	4,345,144	4,384,679	4,460,680	4,990,281
Public works	1,010,737	706,294	1,644,768	984,467	1,016,071	1,489,211	1,353,264	1,152,826	1,148,789	1,194,080
Health and Welfare	142,685	185,716	149,818	165,958	201,774	223,839	193,803	181,160	194,670	135,349
Culture and Recreation	632,721	836,979	770,782	694,969	720,162	928,678	902,666	865,594	1,010,698	858,031
Housing and Development	311,098	323,100	300,931	164,671	381,510	522,753	889,052	589,906	564,022	535,179
Interest on long-term debt	348,678	637,930	200,938	212,955	219,211	193,830	181,448	169,563	171,954	189,826
Total governmental activities										
expenses	\$ 8,491,330	\$ 8,496,528	\$ 8,705,642	\$ 7,495,679	\$ 8,194,206	\$10,073,313	\$ 9,873,251	\$ 9,521,740	\$ 9,509,763	\$ 9,823,259
Business-type activities:										
Water and sewerage system	\$ 3,047,325	\$ 2,952,549	\$ 3,101,449	\$ 2,837,507	\$ 3,075,811	\$ 3,221,336	\$ 3,517,828	\$ 4,039,620	\$ 3,694,732	\$ 3,518,604
Sanitation	385,114	399,333	413,749	384,159	370,800	379,055	407,944	385,996	421,455	439,155
Stormwater	829.794	722,104	738,503	878.475	808,378	931.135	898.404	847.326	837.875	978,534
Fire Protection Services	747,183	899,450	962,591	874,368	1,324,813	1,796,044	2,105,686	2,239,319	2,338,871	2,359,852
Total business-type activities	747,103	033,430	302,331	074,000	1,024,010	1,730,044	2,100,000	2,200,010	2,000,071	2,333,632
expense	5,009,416	4,973,436	5,216,292	4,974,509	5,579,802	6,327,570	6.929.862	7,512,261	7,292,933	7,296,145
•	3,009,410	4,973,430	3,210,292	4,974,309	3,379,002	0,327,370	0,929,002	7,512,201	1,292,933	7,230,143
Total primary government										
expenses	\$ 13,500,746	\$13,469,964	\$13,921,934	\$12,470,188	\$13,774,008	\$16,400,883	\$16,803,113	\$17,034,001	\$16,802,696	\$17,119,404
Program Revenues Governmental activities:										
Charges for services:										
General government	\$ 116,139	\$ 72,804	\$ 197,364	\$ 201,390	\$ 254,970	\$ 296,327	\$ 295,108	\$ 511,775	\$ 477,509	\$ 593,054
Public safety	1,210,341	1,218,187	764,254	709,893	734,117	791,251	750,639	843,667	1,186,709	1,076,053
Public works	1,045	2,198	170	705	630	225	-	-	-	20,799
Health and Welfare	-	-	22,574	24,283	22,817	20,527	20,293	-	_	-
Culture and Recreation	106,017	128,288	93,780	106,154	91,742	103,601	100,351	53,271	50,857	33,167
Housing and Development	21,299	29,367	16,879	38,677	54,690	60,948	67,446	· -	, - -	
Operating grants and contributions	259,378	254,356	146,502	164,947	177,904	165,936	788,841	176,419	175,737	552,607
Capital grants and contributions	1,169,793	1,203,611	1,664,723	1,295,386	1,580,781	1,772,807	2,756,303	1,897,581	1,854,185	1,755,109
Total governmental activities										
program revenues	\$ 2,884,012	\$ 2,908,811	\$ 2,906,246	\$ 2,541,435	\$ 2,917,651	\$ 3,211,622	\$ 4,778,981	\$ 3,482,713	\$ 3,744,997	\$ 4,030,789

(Continued)

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

					Fiscal	l Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Program Revenues (Continued) Business-type activities: Charges for services Operating grants and contributions	\$ 4,401,169 201.426	\$ 4,974,884 200,189	\$ 5,050,737 193,377	\$ 5,224,169 39,078	\$ 5,442,920 524,050	\$ 5,550,037	\$ 5,731,172	\$ 6,068,762	\$ 7,182,074	\$ 7,017,030
Capital grants and contributions	201,426 22,441	401,069	15,215	39,078 87,876	156,586	418,491	- 134,117	30,988	-	-
Total business-type activities program revenues Total primary government	4,625,036	5,576,142	5,259,329	5,351,123	6,123,556	5,968,528	5,865,289	6,099,750	7,182,074	7,017,030
program revenues	\$ 7,509,048	\$ 8,484,953	\$ 8,165,575	\$ 7,892,558	\$ 9,041,207	\$ 9,180,150	\$10,644,270	\$ 9,582,463	\$10,927,071	\$11,047,819
Net (Expense)/Revenue Governmental activities Business-type activities Total primary government net expense	\$ (5,607,318) (384,380) \$ (5,991,698)	\$ (5,587,717) 602,706 \$ (4,985,011)	\$ (5,799,396) 43,037 \$ (5,756,359)	\$ (4,954,244) 376,614 \$ (4,577,630)	\$ (5,276,555) 543,754 \$ (4,732,801)	\$ (6,861,691) (359,042) \$ (7,220,733)	\$ (5,094,270) (1,064,573) \$ (6,158,843)	\$ (6,039,027) (1,412,511) \$ (7,451,538)	\$ (5,764,766) (110,859) \$ (5,875,625)	\$ (5,792,470) (279,115) \$ (6,071,585)
General Revenue and Other Changes in Net Assets Governmental activities: Taxes Grants and contributions not restricted	\$ 5,693,408	\$ 6,042,359	\$ 5,330,729	\$ 6,591,994 -	\$ 6,849,298	\$ 6,772,949	\$ 7,288,918 -	\$ 7,761,351 -	\$ 8,171,358 -	\$ 7,945,077 -
Unrestricted Investment Earnings Miscellaneous Special items - Gain on sale of municipal complex	2,152 191,832 17,023	2,500 142,866	3,091 28,110	3,087 1,283	7,904 29,782 -	14,560 60,901	24,054 219,846	41,904 15,141	51,214 110,410	22,721 46,631
Transfers	(292,911)	23,200	9,198	(53,758)	(265,377)	(652,974)	(755,980)	(2,066,351)	713,983	(1,037,681)
Total governmental activities	\$ 5,611,504	\$ 6,210,925	\$ 5,371,128	\$ 6,542,606	\$ 6,621,607	\$ 6,195,436	\$ 6,776,838	\$ 5,752,045	\$ 9,046,965	\$ 6,976,748

(Continued)

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

					Fisca	l Yea	ar					
	2011	2012	 2013	2014	2015		2016	 2017		2018	2019	2020
General Revenue and Other Changes in Net Assets (Continued) Business-type activities:												
Unrestricted Investment Earnings	\$ 438	\$ 816	\$ 1,239	\$ 1,764	\$ 2,546	\$	6,966	\$ 17,201	\$	37,063	\$ 45,717	\$ 104,429
Miscellaneous	-	13,509	16,564	922	38,724		2,070	36,973	_	-	(740,000)	-
Transfers	292,911	 (23,200)	(9,198)	 53,758	265,377		652,974	755,980		2,066,351	 (713,983)	1,037,681
Total business-type activities	293,349	(8,875)	8,605	56,444	306,647		662,010	810,154	2	,103,414	(668, 266)	1,142,110
Total primary government	\$ 5,904,853	\$ 6,202,050	\$ 5,379,733	\$ 6,599,050	\$ 6,928,254	\$	6,857,446	\$ 7,586,992	\$ 7	7,855,459	\$ 8,378,699	\$ 8,118,858
Change in Net Assets Governmental activities	\$ 4,186	\$ 623,208	\$ (428,268)	\$ 1,588,362	\$ 1,345,052	\$	(666,255)	\$ 1,682,568	\$	(286,982)	\$ 3,282,199	\$ 1,184,278
Business-type activities	(91,031)	593,831	51,642	433,058	850,401		302,968	(254,419)		690,903	(779, 125)	862,995
Total primary government	\$ (86,845)	\$ 1,217,039	\$ (376,626)	\$ 2,021,420	\$ 2,195,453	\$	(363,287)	\$ 1,428,149	\$	403,921	2,503,074	\$ 2,047,273

FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

					Fisca	l Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Fund										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	-	-	-	-	-	-	-	-	-	-
Nonspendable	125,386	126,443	117,959	184,289	74,493	101,190	67,198	96,362	88,607	97,070
Committed	-	-	-	-	-	-	-	1,254,973	2,087,328	2,087,328
Restricted	1,757,128	1,923,724	1,757,126	1,898,074	2,184,982	952,139	2,254,973	-	-	-
Assigned	-	533,000	-	-	-	-	-	=	-	-
Unassigned	1,321,567	1,149,729	1,464,440	2,482,404	3,022,728	2,999,503	1,941,646	1,012,469	2,726,235	4,309,192
Total General Fund	\$ 3,204,081	\$ 3,732,896	\$ 3,339,525	\$ 4,564,767	\$ 5,282,203	\$ 4,052,832	\$ 4,263,817	\$ 2,363,804	\$ 4,902,170	\$ 6,493,590
All Other Governmental Funds										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved:										
Special Revenue Funds	-	-	_	-	-	-	-	_	-	-
Capital Projects Funds	-	=	=	=	-	=	-	-	-	-
Restricted:										
Special Revenue Funds	11,171	13,125	1,673	4,498	30,153	116,661	113,981	152,169	149,572	145,529
Capital Projects Fund	105,105	239,409	118,367	572,176	948,241	708,435	, -	1,893,575	923,354	1,020,935
Assigned:										
Special Revenue Funds	93,411	152,450	224,709	299,895	380,841	459,080	-	-	-	-
Unassigned:	,	,	,	•	•	•				
Capital Projects fund		<u> </u>					(227,338)			
Total All Other Governmental Funds	\$ 209,687	\$ 404,984	\$ 344,749	\$ 876,569	\$ 1,359,235	\$ 1,284,176	\$ (113,357)	\$ 2,045,744	\$ 1,072,926	\$ 1,166,464

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

					Fisca	al Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Revenues										
Taxes	\$ 5,792,343	\$ 6,025,297	\$ 5,341,826	\$ 6,528,681	\$ 6,770,026	\$ 6,832,763	\$ 7,288,967	\$ 7,695,280	\$ 8,143,148	\$ 7,990,234
Licenses and permits	136,213	102,171	80,782	115,075	172,865	209,968	213,248	237,735	202,517	433,743
Intergovernmental	1,365,828	1,457,934	1,883,741	1,535,954	1,835,756	2,028,881	3,529,636	2,074,001	2,027,096	2,306,960
Charges for services	125,035	139,499	150,326	155,754	119,455	129,307	124,713	139,032	164,760	100,591
Fines and forfeitures	1,193,593	1,209,174	730,884	685,389	730,823	786,297	746,894	828,933	1,144,496	1,041,422
Interest Revenues	2,152	2,530	3,091	3,087	7,988	15,051	25,212	41,904	54,040	23,477
Other revenues	231,154	122,320	148,532	122,773	159,750	190,580	186,055	203,012	203,302	147,317
Total revenues	\$ 8,846,318	\$ 9,058,925	\$ 8,339,182	\$ 9,146,713	\$ 9,796,663	\$ 10,192,847	\$ 12,114,725	\$ 11,219,897	\$ 11,939,359	\$ 12,043,744
Expenditures										
Current:										
General government	\$ 1,527,331	\$ 1,616,657	\$ 1,565,889	\$ 1,028,023	\$ 1.216.522	\$ 1,515,878	\$ 1.497.850	\$ 1.481.463	\$ 1.558.063	\$ 1,413,719
Judiciary	97,289	97,000	97,160	95,500	96,250	98,450	102,750	98,201	100,756	85,382
Public Safety	3,577,570	3,514,410	3,474,984	3,550,513	3,862,078	4,108,536	4,123,002	4,197,562	4,062,476	4,090,378
Public Works	811,223	675,617	583,182	789,449	907,525	1,428,590	1,165,901	1,117,805	1,089,945	963,810
Health and Welfare	142.685	185.716	149.818	165,958	202,054	213.111	194.608	178,164	195.202	125,548
Culture and Recreation	570.302	775.429	817,256	619,474	734,559	859,142	829,518	1,004,719	972,612	726,301
Housing and Development	326,839	302,740	264,661	126,860	340,560	476,836	351,525	583,402	564,759	506,315
Capital outlay	-	-	948,156	115,405	635,504	1,114,765	2,908,844	1,001,598	1,782,721	768,591
Debt service:			,	.,	,	, , ,	,,-	,,	, - ,	,
Principal	1,191,325	9,060,504	547,220	523,461	618,046	716,012	727,551	664,182	705,303	5,867,761
Interest	377,338	881,197	240.704	211,212	218,259	194,667	182,528	168,510	166,367	181,604
Intergovernmental:	0,000	331,131	2.0,.0.	,	2.0,200	,	.02,020	.00,0.0	.00,00.	,
Assistance	92,821	73,816	125,564	113,432	123,245	135,944	199,259	-	_	_
Total expenditures	\$ 8,714,723	\$ 17,183,086	\$ 8,814,594	\$ 7,339,287	\$ 8,954,602	\$ 10,861,931	\$ 12,283,336	\$ 10,495,606	\$ 11,198,204	\$ 14,729,409
Evene (deficiency) of rover-										
Excess (deficiency) of revenues	ф 404 F05	Φ (0.404.404)	ф (A7E 440)	¢ 4.007.400	Φ 040.004	Φ (000 00 t)	Φ (400.044)	ф 7 04.004	ф 744 455	¢ (0.005.005
over expenditures	\$ 131,595	\$ (8,124,161)	\$ (475,412)	\$ 1,807,426	\$ 842,061	\$ (669,084)	\$ (168,611)	\$ 724,291	\$ 741,155	\$ (2,685,665)

(Continued)

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

					Fisca	l Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Other Financing Sources (Uses) Capital leases and Notes Payable	\$ -	\$ 71.000	\$ -	\$ -	\$ 612,563	\$ -	\$ -	\$ 280,465	\$ -	\$ 291,673
Certificate of Participation Issued	Ψ -	8,740,000	-	Ψ -	φ 012,000 -	-	· -	φ 200,400 -	Ψ -	-
Discount on Certificates										
of Participation Issued	-	(45,580)	-	-	-	-	-	-	-	-
Note Issued	-	-	-	-	-	-	-	-	-	5,070,000
Sale of Surplus Property	-	39,107	-	-	-	875	-	1,305,542	83,019	30,488
Insurance Recoveries	-	20,546	12,607	3,394	10,855	16,753	197,123	15,141	27,391	16,143
Transfers In	3,383,109	582,482	312,115	308,434	318,245	330,943	394,259	1,497,575	2,166,024	415,931
Transfers Out	(3,443,276)	(559,282)	(302,917)	(362,192)	(583,622)	(983,917)	(1,150,239)	(3,563,926)	(1,452,041)	(1,453,612)
Total other financing sources (uses)	(60,167)	8,848,273	21,805	(50,364)	358,041	(635,346)	(558,857)	(465,203)	824,393	4,370,623
Net change in fund balances	\$ 71,428	\$ 724,112	\$ (453,607)	\$ 1,757,062	\$ 1,200,102	\$ (1,304,430)	\$ (727,468)	\$ 259,088	\$ 1,565,548	\$ 1,684,958
Debt service as a percentage of noncapital expenditures	18.00%	57.86%	10.02%	10.17%	10.05%	9.34%	9.71%	8.77%	9.26%	43.33%

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

												Ratio of Total	
	Real P	roperty								т	otal	Assessed to	Total
Tax			Mobile	Motor			Oth	er Personal	Tax Exempt	Assessed	Estimated	Total Estimated	Direct
Digest Year	Residential	Commercial	Homes	Vehicles	Industrial	Utility		Property	Real Property	Value	Actual Value	Actual Value	Tax Rate
2011	\$ 79,077,088	\$ 144,592,269	\$ 4,519,484	\$ 25,055,760	\$ 124,301,390	\$ 10,779,351	\$	2,332,308	\$ (9,383,559)	\$ 381,274,091	\$ 953,185,228	40.00%	-
2012	78,084,103	147,194,157	5,492,582	26,301,130	111,412,897	10,150,904		1,153,718	(8,978,184)	370,811,307	927,028,268	40.00%	-
2013	81,535,065	156,766,825	5,965,240	27,999,510	109,871,199	10,367,321		833,057	(10,592,025)	382,746,192	956,865,480	40.00%	-
2014	81,205,784	167,938,531	5,773,080	24,858,970	100,240,147	10,872,614		1,482,241	(41,126,476)	351,244,891	878,112,228	40.00%	4.000
2015	78,385,792	175,929,590	5,646,194	16,776,140	117,435,762	12,124,157		2,301,812	(39,526,795)	369,072,652	922,681,630	40.00%	3.883
2016	75,494,899	164,296,704	5,235,004	12,951,250	133,902,014	12,417,656		2,346,749	(38,232,614)	368,411,662	921,029,155	40.00%	3.883
2017	74,573,769	174,012,279	5,377,684	9,425,160	144,196,612	13,910,288		1,604,325	(38,488,120)	384,611,997	961,529,993	40.00%	3.856
2018	75,749,466	190,423,032	5,078,804	7,470,440	168,373,906	15,339,834		3,799,046	(38,426,727)	427,807,801	1,069,519,503	40.00%	3.756
2019	76,777,914	216,224,691	5,175,408	6,313,200	167,411,686	15,886,347		3,266,234	(39,555,493)	451,499,987	1,128,749,968	40.00%	3.690
2020	79,586,960	236,774,818	4,849,448	5,958,750	177,992,356	16,981,650		3,979,871	(41,252,689)	484,871,164	1,212,177,910	40.00%	3.619

Source: Chatham County Tax Assessor City Only Consolidation and Evaluation Digest

Note: The ratio of total assessed to total estimated actual value is at 40.0% by state law.

Tax rates are per \$1,000 net assessed value.

DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

	Direct		Overlapping Rates		
Fiscal Year	City	School District	Chatham County	State of Georgia	Total
2011	-	14.631	11.109	0.25	25.990
2012	-	14.631	11.109	0.20	25.940
2013	-	15.880	12.950	0.15	28.980
2014	4.000	15.881	12.543	0.10	32.524
2015	3.883	16.631	12.543	0.05	33.107
2016	3.883	16.631	12.543	0.00	33.057
2017	3.856	16.631	12.693	0.00	33.180
2018	3.756	18.881	12.693	0.00	35.330
2019	3.690	18.881	11.543	0.00	34.114
2020	3.619	18.881	11.543	0.00	34.043

Source: Chatham County Tax Commissioner's Office

LOCAL OPTION SALES TAX HISTORY LAST TEN CALENDAR YEARS

					Fisca	ıl Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
January	\$ 250,824	\$ 270,245	\$ 256,987	\$ 198,095	\$ 215,149	\$ 179,109	\$ 227,627	\$ 220,477	\$ 266,221	\$ 255,291
February	280,818	290,586	295,748	210,564	220,986	219,773	232,054	228,153	260,651	255,703
March	279,450	326,733	237,172	240,296	243,788	251,317	266,313	298,697	309,574	251,494
April	295,415	298,087	195,103	233,610	251,283	241,114	262,598	288,365	304,952	222,568
May	293,494	313,743	224,825	238,363	247,085	240,575	258,710	278,031	313,966	267,186
June	304,670	321,629	224,100	240,984	254,619	253,815	265,626	293,667	306,012	294,389
July	318,112	310,599	215,672	247,207	253,464	242,325	265,168	286,393	303,545	285,097
August	306,235	293,763	220,673	235,973	235,624	237,427	246,540	271,498	292,248	402,934
September	301,040	310,136	216,010	230,915	199,903	238,282	237,298	263,362	272,875	269,787
October	273,984	302,928	213,307	231,495	232,030	218,906	250,960	288,230	298,718	300,639
November	268,169	288,766	205,247	232,669	230,946	244,444	261,962	274,793	280,148	285,242
December	331,240	332,013	250,943	267,433	266,323	283,077	286,383	312,870	324,842	337,372
Total	\$ 3,503,451	\$ 3,659,228	\$ 2,755,787	\$ 2,807,604	\$ 2,851,200	\$ 2,850,164	\$ 3,061,237	\$ 3,304,536	\$ 3,533,752	\$ 3,427,702

Sales tax information is presented using the accrual basis of accounting.

SCHEDULE OF TAX REVENUES AND FRANCHISE FEES

	Fiscal Year												
Tax Revenue	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020			
Local Option Sales Tax	\$ 3,503,451	\$ 3,659,228	\$ 2,755,787	\$ 2,807,604	\$ 2,851,200	\$ 2,850,164	\$ 3,061,237	\$ 3,304,536	\$ 3,533,752	\$ 3,427,700			
Real and Personal													
Property Tax	-	-	-	1,174,624	1,377,255	1,479,981	1,594,366	1,687,000	1,697,684	1,761,188			
Title Ad Valorem Tax	-	-	170,450	196,198	207,554	126,374	116,933	156,176	205,664	283,265			
Franchise Tax - Electric	722,827	655,423	683,785	662,390	719,749	662,594	641,147	613,200	671,532	687,981			
Franchise Tax - Gas	30,163	30,654	31,938	31,442	29,699	29,649	27,662	29,012	34,990	39,014			
Franchise Tax -													
Television Cable	110,206	90,787	94,093	94,802	95,864	100,537	93,066	92,158	89,281	87,057			
Franchise Tax - Telephone	52,654	47,615	52,818	51,156	55,648	67,922	44,734	42,189	26,012	20,346			
Alcoholic Beverage													
Excise Tax	151,710	140,161	129,078	139,623	141,929	146,458	158,596	158,892	164,458	161,435			
Energy Excise Tax	=	-	6,701	18,900	36,702	43,503	55,350	64,351	56,967	56,731			
Local Option Mixed Drink													
Excise Tax	3,015	2,860	2,565	4,271	7,416	9,556	8,892	11,735	13,395	9,465			
Business and Occupation													
Tax	570,643	714,569	709,453	623,464	466,552	461,095	475,113	479,336	507,815	423,082			
Insurance Premium Tax	411,725	437,321	453,628	474,518	506,945	549,120	579,008	624,432	662,905	697,826			
Financial Institution Tax	35,885	40,562	33,959	22,825	27,027	33,926	34,348	33,170	33,661	35,398			
	\$ 5,592,279	\$ 5,819,180	\$ 5,124,255	\$ 6,301,817	\$ 6,523,540	\$ 6,560,879	\$ 6,890,452	\$ 7,296,187	\$ 7,698,116	\$ 7,690,488			

PROPERTY TAX LEVIES AND COLLECTIONS CURRENT YEAR AND LAST SEVEN FISCAL YEARS

Collected within the

Fiscal Year of the Levy

Collections
Percentage

Collections
in Subsequent

Total Collections to Date

Percenta

Calendar		Total Tax Levy ⁽²⁾		Adjusted					Percentage		ollections Subsequent			Percentage of Levy
Year ⁽¹⁾	Ta			Adjustments		Levy		Amount	of Levy	Years		Amount		
2014	\$	1,278,693	\$	(23,167)	\$	1,255,526	\$	1,009,692	78.96%	\$	245,325	\$	1,255,017	99.96%
2015		1,339,135		(24,143)		1,314,992		1,121,272	83.73%		193,399		1,314,671	99.98%
2016		1,352,839		9,068		1,361,907		1,174,439	86.81%		187,236		1,361,675	99.98%
2017		1,430,542		14,257		1,444,799		1,265,275	88.45%		178,792		1,444,067	99.95%
2018		1,550,460		(32,059)		1,518,401		1,306,581	84.27%		210,883		1,517,464	99.94%
2019		1,615,959		(22,471)		1,593,488		1,402,552	86.79%		188,125		1,590,677	99.82%
2020		1,721,030		(86,070)		1,634,960		1,473,916	85.64%		-		1,473,916	90.15%

Source: Chatham County Tax Commissioner

Note: 2014 was the first year the City of Garden City, Georgia levied property taxes.

⁽¹⁾ Taxes are assessed for the calendar year beginning January 1.

⁽²⁾ The total tax levy includes real property, industrial property, personal property and public utilities. The total tax levy is the original state approved levy after adjustments for cancelations, releases, errors and additions.

WATER RATES LAST TEN FISCAL YEARS

	Water - Insi	de the City	Water - Outside the City			
Years ended December 31,	Type of Charge	Charge	Type of Charge	Charge		
2011	Base	\$10.68 per REU*	Base	\$12.26 per REU*		
	Administration Fee	\$2.35	Administration Fee	\$2.35		
	Gallons		Gallons			
	up to 2,500	\$1.00	up to 2,500	\$1.50		
	2,501 - 5,000	\$1.25	2,501 - 5,000	\$2.00		
	5,001 - 10,000	\$1.50	5,001 - 10,000	\$2.25		
	10,001 - 15,000	\$2.00	10,001 - 15,000	\$3.00		
	15,001 - 20,000	\$2.50	15,001 - 20,000	\$3.75		
	Over 20,000	\$3.00	Over 20,000	\$4.50		
2012	Base	\$11.68 per REU*	Base	\$13.44 per REU*		
2013	Base	\$12.13 per REU*	Base	\$13.95 per REU*		
2014	Base	\$13.35 per REU*	Base	\$15.36 per REU*		
2015	Base	\$13.55 per REU*	Base	\$15.59 per REU*		
2016	Base	\$14.09 per REU*	Base	\$16.20 Per REU*		
	Administration Fee	\$2.35	Administration Fee	\$2.35		
	Gallons		Gallons			
	up to 2,500	\$1.32	up to 2,500	\$2.07		
	2,501 - 5,000	\$1.58	2,501 - 5,000	\$2.48		
	5,001 - 10,000	\$1.85	5,001 - 10,000	\$2.90		
	10,001 - 15,000	\$2.37	10,001 - 15,000	\$3.72		
	15,001 - 20,000	\$2.90	15,001 - 20,000	\$4.55		
	Over 20,000	\$3.43	Over 20,000	\$5.37		
2017	Base	\$14.51 per REU*	Base	\$16.69 Per REU*		
	Gallons		Gallons			
	up to 2,500	\$1.36	up to 2,500	\$2.04		
	2,501 - 5,000	\$1.63	2,501 - 5,000	\$2.45		
	5,001 - 10,000	\$1.91	5,001 - 10,000	\$2.87		
	10,001 - 15,000	\$2.44	10,001 - 15,000	\$3.66		
	15,001 - 20,000	\$2.99	15,001 - 20,000	\$4.49		
	Over 20,000	\$3.53	Over 20,000	\$5.30		

(Continued)

WATER RATES LAST TEN FISCAL YEARS

	Water - Insi	de the City	Water - Outside the City				
Years ended December 31,	Type of Charge	Charge	Type of Charge	Charge			
2018	Base Administration Fee	\$14.95 per REU* \$2.35	Base Administration Fee	\$17.19 Per REU* \$2.35			
	Gallons up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$1.40 \$1.68 \$1.97 \$2.51 \$3.08 \$3.64	Gallons up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$2.10 \$2.52 \$2.95 \$3.77 \$4.62 \$5.46			
2019	Base Administration Fee	\$15.40 per REU* \$2.35	Base Administration Fee	\$17.71 Per REU* \$2.35			
	Gallons up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$1.44 \$1.73 \$2.03 \$2.59 \$3.17 \$3.75	Gallons up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$2.16 \$2.60 \$3.05 \$3.89 \$4.76 \$5.63			
2020	Base Administration Fee Gallons	\$15.87 per REU* \$2.35	Base Administration Fee Gallons	\$18.25 Per REU* \$2.35			
	up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$1.49 \$1.79 \$2.10 \$2.67 \$3.27 \$3.87	up to 2,500 2,501 - 5,000 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 Over 20,000	\$2.24 \$2.69 \$3.15 \$4.01 \$4.91 \$5.81			

^{*} REU - Residential Equivalent Unit

SEWER RATES LAST TEN FISCAL YEARS

	Sewer - Insi	de the City	Sewer - Outside the City				
Years ended December 31,	Type of Charge	Charge	Type of Charge	Charge			
2011	Base	\$11.35 per REU*	Base	\$13.39 per REU*			
	Administration Fee	\$2.35	Administration Fee	\$2.35			
	Gallons		Gallons				
	up to 2,500	\$1.30	up to 2,500	\$1.95			
	2,501 - 5,000	\$1.66	2,501 - 5,000	\$2.55			
	5,001 - 10,000	\$1.95	5,001 - 10,000	\$2.93			
	10,001 - 15,000	\$2.60	10,001 - 15,000	\$3.90			
	15,001 - 20,000	\$3.25	15,001 - 20,000	\$4.88			
	Over 20,000	\$3.90	Over 20,000	\$5.85			
2012	Base	\$13.35 per REU*	Base	\$15.35 per REU*			
2013	Base	\$14.40 per REU*	Base	\$16.56 per REU*			
2014	Base	\$15.84 per REU*	Base	\$18.21 per REU*			
2015	Base	\$16.08 per REU*	Base	\$18.50 per REU*			
2016	Base	\$16.29 per REU*	Base	\$18.68 per REU*			
	Administration Fee	\$2.35	Administration Fee	\$2.35			
	Gallons		Gallons				
	up to 2,500	\$2.02	up to 2,500	\$3.03			
	2,501 - 5,000	\$2.17	2,501 - 5,000	\$3.26			
	5,001 - 10,000	\$2.25	5,001 - 10,000	\$3.63			
	10,001 - 15,000	\$2.92	10,001 - 15,000	\$4.71			
	15,001 - 20,000	\$3.59	15,001 - 20,000	\$5.78			
	Over 20,000	\$4.25	Over 20,000	\$6.86			
2017	Base	\$16.78 per REU*	Base	\$19.30 per REU*			
	Gallons		Gallons				
	up to 2,500	2.08	up to 2,500	3.12			
	2,501 - 5,000	\$2.24	2,501 - 5,000	\$3.36			
	5,001 - 10,000	\$2.32	5,001 - 10,000	\$3.48			
	10,001 - 15,000	\$3.01	10,001 - 15,000	\$4.52			
	15,001 - 20,000	\$3.70	15,001 - 20,000	\$5.55			
	Over 20,000	\$4.38	Over 20,000	\$6.57			

(Continued)

SEWER RATES LAST TEN FISCAL YEARS

	Sewer - Insi	de the City	Sewer - Outside the City			
Years ended December 31,	Type of Charge	Charge	Type of Charge	Charge		
2018	Base	\$17.28 per REU*	Base	\$19.87 per REU*		
	Administration Fee	\$2.35	Administration Fee	\$2.35		
	Gallons		Gallons			
	up to 2,500	\$2.14	up to 2,500	\$3.21		
	2,501 - 5,000	\$2.30	2,501 - 5,000	\$3.46		
	5,001 - 10,000	\$2.39	5,001 - 10,000	\$3.59		
	10,001 - 15,000	\$3.10	10,001 - 15,000	\$4.65		
	15,001 - 20,000	\$3.81	15,001 - 20,000	\$5.72		
	Over 20,000	\$4.51	Over 20,000	\$6.77		
2019	Base	\$17.80 per REU*	Base	\$20.47 per REU*		
	Administration Fee	\$2.35	Administration Fee	\$2.35		
	Gallons		Gallons			
	up to 2,500	\$2.20	up to 2,500	\$3.30		
	2,501 - 5,000	\$2.37	2,501 - 5,000	\$3.56		
	5,001 - 10,000	\$2.46	5,001 - 10,000	\$3.69		
	10,001 - 15,000	\$3.19	10,001 - 15,000	\$4.79		
	15,001 - 20,000	\$3.92	15,001 - 20,000	\$5.88		
	Over 20,000	\$4.65	Over 20,000	\$6.98		
2020	Base	\$18.34 per REU*	Base	\$21.09 per REU*		
	Administration Fee	\$2.35	Administration Fee	\$2.35		
	Gallons		Gallons			
	up to 2,500	\$2.27	up to 2,500	\$3.41		
	2,501 - 5,000	\$2.45	2,501 - 5,000	\$3.68		
	5,001 - 10,000	\$2.54	5,001 - 10,000	\$3.81		
	10,001 - 15,000	\$3.29	10,001 - 15,000	\$4.94		
	15,001 - 20,000	\$4.04	15,001 - 20,000	\$6.06		
	Over 20,000	\$4.79	Over 20,000	\$7.19		

^{*} REU - Residential Equivalent Unit

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	 Go	vernn	nental Activit	ies		Business-type Activities									
Fiscal Year	Capital Leases		ertificates of rticipation		Note Payable		Capital Leases	G	EFA Loans		Revenue Bonds	entractual oligations	Total Primary Government	Percentage of Personal Income (a)	Per Capita (a)
2011	\$ 127,145	\$	=	\$	8,997,787	\$	=	\$	5,007,978	\$	=	\$ -	\$ 14,132,910	9.83%	1,593
2012	135,428		8,694,420		-		-		4,889,494		-	-	13,719,342	9.54%	1,539
2013	58,207		8,227,459		-		-		_		4,831,164	198,867	13,315,697	8.17%	1,494
2014	44,746		7,720,498		-		-		832,812		4,484,787	99,433	13,182,276	8.45%	1,480
2015	559,262		7,203,537		-		1,073,991		3,021,241		4,128,410	-	15,986,441	9.89%	1,777
2016	374,846		6,676,576		_		924,160		3,878,753		3,767,033	_	15,621,368	9.51%	1,742
2017	187,293		6,139,615		-		771,165		4,652,380		3,395,656	-	15,146,109	9.46%	1,702
2018	356,240		5,587,654		_		615,227		4,943,890		3,019,279	-	14,522,290	8.15%	1,585
2019	215,937		5,025,693		_		457,017		4,692,586		2,632,902	-	13,024,135	7.46%	1,450
2020	339,849		• ′		4,420,000		293,960		4,435,549		2,241,525	-	11,730,883	6.43%	1,346

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

⁽a) These ratios are calculated using personal income and population for the prior calendar year.

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2020

	 Debt Dutstanding	Estimated Percentage Applicable (a)		ated Share of lapping Debt
Overlapping debt repaid with property taxes: Chatham County, Georgia: DSA Chatham County Judiial Complex Project Series 2020 DSA Union Mission Series 2009 DSA Chatham County Projects Series 2014 Refunding of 2005 CDW Cybersecurity	\$ 67,415,000 1,330,000 5,680,000 191,190	3.43% 3.43% 3.43% 3.43%	\$	2,312,335 45,619 194,824 6,558
Overlapping other debt: Capital leases: Chatham County, Georgia Savannah-Chatham County School Board	917,431 13,357,287	3.43% 6.21%		31,468 829,488
Subtotal, overlapping debt City of Garden City direct debt			<u> </u>	3,420,291 4,739,010
Total direct and overlapping debt			\$	8,159,301

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	Fiscal Year										
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
Net Assessed Value	\$ 381,274,091	\$ 370,811,307	\$ 382,746,192	\$ 351,244,891	\$ 369,072,652	\$ 368,411,662	\$ 384,679,595	\$ 427,807,801	\$ 451,499,987	\$ 485,333,763	
Debt Limit Percentage	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	
Debt Limit-10% of Assessed Value	38,127,409	37,081,131	38,274,619	35,124,489	36,907,265	36,841,166	38,467,960	42,780,780	45,149,999	48,533,376	
Debt Applicable to Debt Limit: General obligation bonds											
Legal Debt Margin	\$ 38,127,409	\$ 37,081,131	\$ 38,274,619	\$ 35,124,489	\$ 36,907,265	\$ 36,841,166	\$ 38,467,960	\$ 42,780,780	\$ 45,149,999	\$ 48,533,376	
Legal debt margin as a percentage of the debt limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	

PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

Water and Sewerage System Long-Term Obligations

	Uti	lity Service	1	Less: Operating		Net Available		Debt Se	ervice (b)		
Year	Year Charges		Charges Expenses (a)		Revenue		F	Principal		Interest	Coverage
2011	\$	2,890,439	\$	(2,030,635)	\$	859,804	\$	236,906	\$	155,337	2.19
2012		3,275,829		(1,910,226)		1,365,603		227,721		184,438	3.31
2013		3,246,503		(1,923,996)		1,322,507		335,811		291,878	2.11
2014		3,453,056		(1,882,597)		1,570,459		445,811		95,812	2.90
2015		3,640,404		(2,142,547)		1,497,857		455,810		76,735	2.81
2016		3,707,685		(2,148,035)		1,559,650		361,377		144,571	3.08
2017		3,749,799		(2,263,640)		1,486,159		371,377		119,520	3.03
2018		4,139,108		(2,979,336)		1,159,772		551,020		128,436	1.71
2019		5,088,453		(2,640,980)		2,447,473		635,809		122,948	3.23
2020		4,873,758		(2,525,953)		2,347,805		644,056		114,889	3.09

^(a)Operating expenses do not include interest, depreciation, amortization expenses, or support departments such as administration and finance.

^(b)Details regarding the City's outstanding debt can be found in the notes to the financial statements.

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population*	 Personal Income (1)	Po	r Capita ersonal come (1)	Median Age	Unemployment Rate (2)
2011	8,871	\$ 143,783,640	\$	16,208	35.0	9.2%
2012	8,913	143,783,640		16,132	35.0	8.6%
2013	8,913	163,036,596		18,292	36.8	8.9%
2014	8,904	155,989,176		17,519	35.3	7.7%
2015	8,994	161,712,120		17,980	36.0	5.0%
2016	8,966	164,239,188		18,318	37.2	4.9%
2017	8,900	160,102,100		17,989	32.6	5.6%
2018	8,970	174,448,560		19,448	30.9	5.5%
2019	8,961	174,273,528		19,448	30.9	3.6%
2020	8,713	182,781,314		20,978	31.1	3.5%

Sources:

^{*} US Census Bureau - population based on 2010 Census with Census estimates applied to subsequent years.

⁽¹⁾ United States Census Bureau - Community Facts

⁽²⁾ www.city-data.com/city/garden-city-georgia.html

PRINCIPAL EMPLOYERS CURRENT AND NINE YEARS AGO

		2020			Ioyees Rank Percentage of Total Metro Area Employment 6,500 1 5.42% 4,784 2 3.92% 4,643 3 3.81% 3,170 5 2.60% 3,304 4 2.71% 2,935 6 2.41% 2,500 7 2.05%	
Employer	Employees	Rank	Percentage of Total Metro Area Employment	Employees	Rank	Total Metro Area
Gulfstream Aerospace Corporation	11,391	1	7.97%	6,500	1	5.42%
Savannah Chatham County Board of Education	5,700	2	3.99%	4,784	2	3.92%
Memorial Health University Medical Ctr.	4,400	3	3.08%	4,643	3	3.81%
St. Joseph's/Candler Health System	4,071	4	2.85%	3,170	5	2.60%
Ft. Stewart Army Airfield	3,299	5	2.31%	3,304	4	2.71%
Wal-Mart	3,000	6	2.10%	2,935	6	2.41%
City of Savananh	2,205	7	1.54%	2,500	7	2.05%
Chatham County	2,136	8	1.49%	1,500	9	1.23%
Savannah College of Art & Design	1,814	9	1.27%	1,750	8	1.43%
Georgia Ports Authority	1,400	10	0.98%	1,200	10	0.98%
Total	39,416		27.56%	32,286		26.55%

Source: Savannah Economic Development Authority and Georgia Department of Labor

Note: This data includes employer and employee information for the Savannah Metropolitan Service Area.

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

		Fiscal Year											
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020			
General Government	13	12	12	9	7	9	8	9	9	8			
Public Safety	56	54	54	56	59	61	63	63	61	59			
Public Works	11	12	12	12	12	13	12	12	12	12			
Culture and Recreation	12	12	12	12	14	14	11	11	11	10			
Utility Services	15	18	18	17	16	14	12	10	12	12			
Total:	107	108	108	106	108	111	106	105	105	101			

Source: City Personnel Records

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	Fiscal Year												
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020			
Police:													
Arrests	1259	854	842	867	845	1054	693	734	1121	677			
Fire:													
Number of Emergency Calls	394	362	370	357	601	2,407	2,122	3,144	2,570	2,013			
Inspections	53	100	133	180	150	147	147	118	60	322			
Public Works:													
Ditch Maintenance (Miles)	5.6	4.96	6.5	5.6	7.6	7.5	7.6	7.58	7.58	7.37			
Canal Maintenance (Miles)	109	1,530	646	508	745	765	652	420	353	30			
Dry Trash (tons)	848	150	189	38	157	168	153	354.69	353.7	319.6			
Water:													
New Connections	7	12	2	6	12	5	8	14	31	17			
Average daily consumption													
(millions of gallons)	0.99	0.94	0.95	0.96	0.89	0.82	0.84	0.89	0.93	0.96			
Sewer:													
New Connections	7	11	2	6	8	5	6	14	28	14			
Average daily sewage treatment													
(millions of gallons)	0.83	0.86	0.88	0.89	1.07	1.05	1.05	1.12	1.14	1.08			

Source: City records

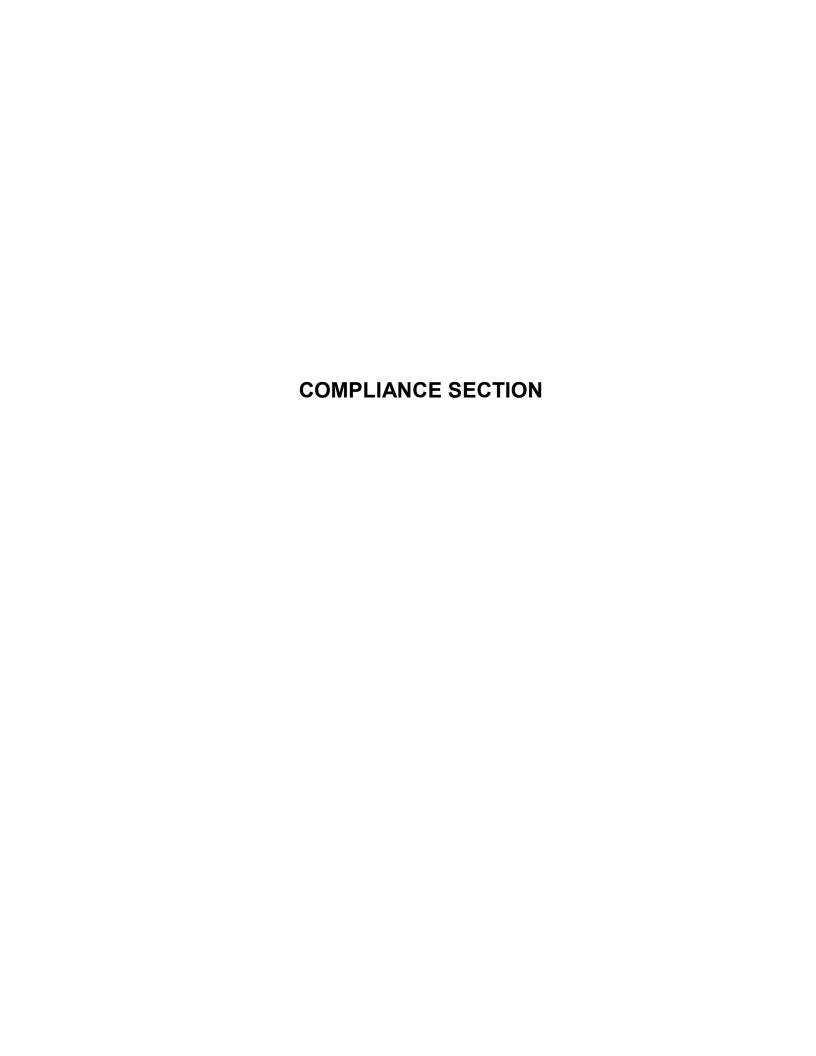
unav* - This information is not available.

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

					Fisca	al Year				
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Fire:										
Stations	2	2	2	2	2	2	2	2	2	2
Public Works										
Streets (miles)	45	45	45	45	45	45	45	45	45	45
Parks and recreation:										
Parks	4	4	4	4	4	4	4	4	4	4
Community Centers	3	3	3	3	3	3	3	3	3	3
Water:										
Water mains (miles)	41.9	41.9	41.9	41.9	41.9	41.9	41.9	41.9	41.9	41.9
Maximum daily capacity										
(millions of gallons)	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3
Wastewater:										
Sanitary sewers (miles)	48	48	48	48	48	48	48	48	48	48
Maximum daily treatment capacity										
(millions of gallons)	2	2	2	2	2	2	2	2	2	2

Sources: City records and Technical Data Assessment Garden City Comprehensive Plan

unav* - This information is not available.







INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Garden City, Georgia Garden City, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Georgia (the "City"), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 3, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Savannah, Georgia June 3, 2021

SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements

Type of auditor's report issued	<u>Unmodified</u>
Internal control over financial reporting: Material weaknesses identified?	Yes <u>X</u> None Reported
Significant deficiencies identified not considered to be material weaknesses?	Yes <u>X</u> None Reported
Noncompliance material to financial statements noted?	Yes <u>X</u> No
<u>Federal Awards</u>	

There was not an audit of major federal award programs due to the total amount expended on federal programs being less than \$750,000.

SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

None Reported.

SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

SECTION III STATUS OF PRIOR YEAR FINDINGS

None Reported.